

County of Putnam, New York



Annual Comprehensive Financial Report



Fiscal Year Ended:
December 31, 2022



The
Annual
Comprehensive
Financial
Report

FISCAL YEAR ENDED

DECEMBER 31, 2022

KEVIN M. BYRNE - County Executive

MICHAEL LEWIS - Commissioner

County of Putnam, New York

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<p style="text-align: center;">STATISTICAL SECTION (Unaudited)</p>
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This part of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

This section includes the following schedules

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Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

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<p>FEDERAL AWARDS</p>

Federal Programs

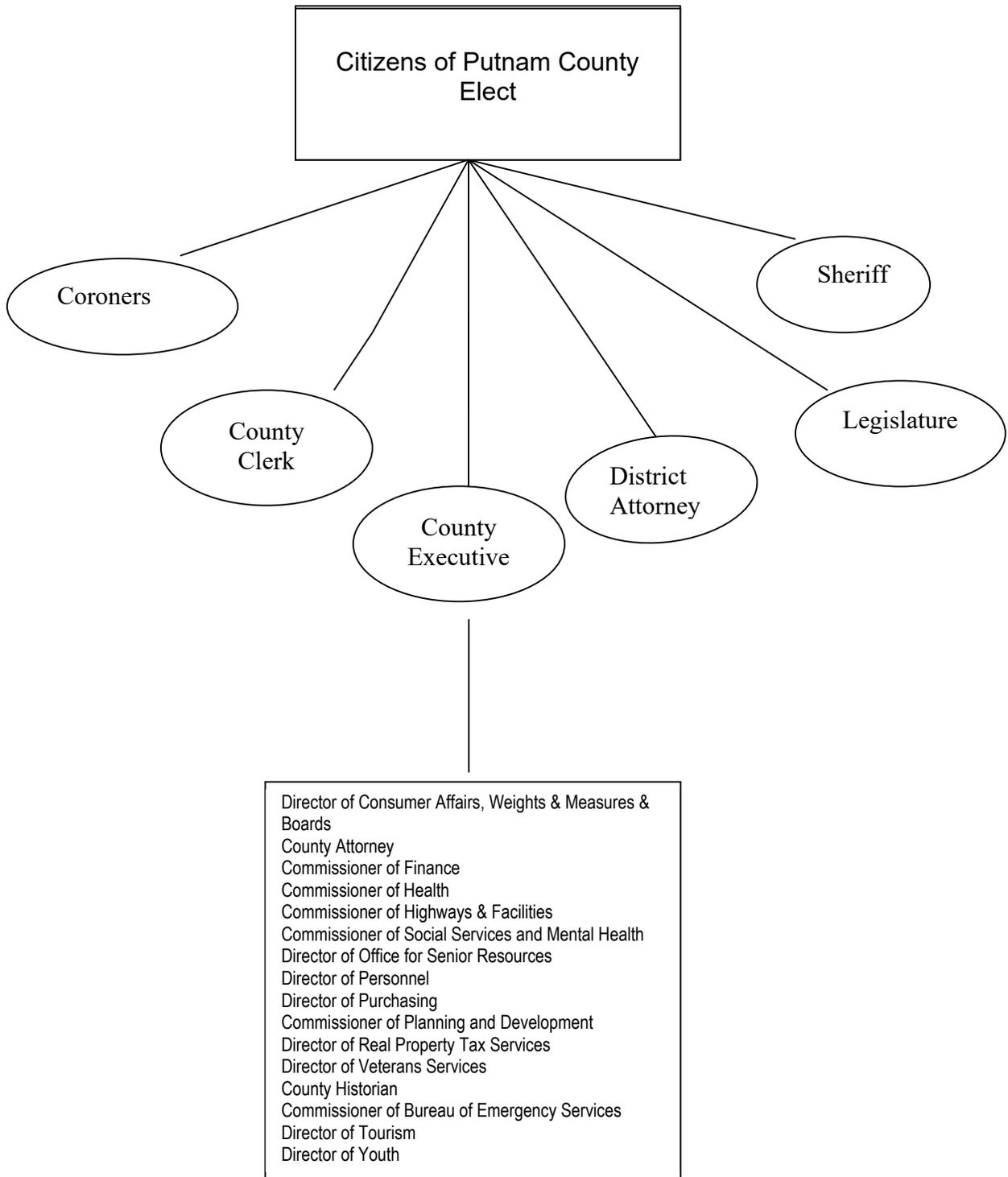
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**INTRODUCTORY
SECTION**

**COUNTY OF PUTNAM,
NEW YORK
PRINCIPAL OFFICIALS**

<u>OFFICE</u>	<u>OFFICE HOLDER</u>	<u>TERM EXPIRES</u>
County Executive	Kevin M. Byrne	12/31/26
County Legislators		
District #1	Nancy Montgomery	12/31/24
District #2	William Gouldman	12/31/23
District #3	Toni E. Addonizio	12/31/23
District #4	Ginny Nacerino	12/31/24
District #5	Greg E. Ellner	12/31/25
District #6	Paul Jonke (Chairperson)	12/31/25
District #7	Joseph Castellano	12/31/24
District #8	Amy Sayegh	12/31/23
District #9	Erin L. Crowley	12/31/25
County Clerk	Michael C. Bartolotti	12/31/26
District Attorney	Robert V. Tendy, ESQ	12/31/23
Sheriff	Kevin McConville	12/31/25
County Attorney	C. Compton Spain, ESQ.	12/31/26
Commissioner of Finance	Michael J. Lewis	12/31/26

ORGANIZATIONAL CHART OF PUTNAM COUNTY EXECUTIVE BRANCH



MICHAEL J. LEWIS
Commissioner Of Finance



SHEILA BARRETT
Deputy Commissioner Of Finance

DEPARTMENT OF FINANCE

August 14, 2023

To The Honorable County Executive and County Legislature
of the County of Putnam, New York:

The Annual Comprehensive Financial Report (“ACFR”) for the County of Putnam, New York for the fiscal year ended December 31, 2022, is herewith submitted. New York State requires the County to submit an annual report of the financial records and transactions presented in conformity with generally accepted accounting principles (“GAAP”) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This ACFR is issued pursuant to that requirement.

This report consists of management’s representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County’s assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County’s financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County’s comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by PKF O'Connor Davies, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's basic financial statements for the fiscal year ended December 31, 2022, are fairly presented in conformity with GAAP.

In addition, the Governmental Accounting Standards Board ("GASB") requires the County's management to provide a narrative introduction, overview, and analysis of the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal complements the MD&A and should be read in conjunction with it. The County's MD&A is included in the financial section of this ACFR immediately following the independent auditor's report.

This report has also been prepared and organized to meet the requirements of the Government Finance Officers Association's Certificate of Achievement for Excellence in Financial Reporting program. In accordance with its guidelines, the report is presented as four major sections: Introductory Section, Financial Section, Statistical Section and Federal Awards Section.

The independent audit of the basic financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the

independent auditor to report not only on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are included in the Federal Awards Section of this ACFR.

PROFILE OF THE COUNTY

Putnam County, established in 1812, is located approximately 56 miles north of New York City and encompasses a land area of 246 square miles. The County is bordered by the County of Dutchess on the north, the County of Westchester on the south, the State of Connecticut on the east and the Hudson River on the west. Within the County are six towns (Carmel, Kent, Patterson, Philipstown, Putnam Valley and Southeast) and three villages (Brewster, Cold Spring and Nelsonville).

Putnam County is principally residential in character and combines suburban and rural settings. A wide range of housing arrangements including country estates, one-family homes, apartment units, condominiums and seasonal dwellings are available in the County. There are 116 lakes and ponds and 8 miles of Hudson River shoreline, which provide recreational activities including boating, swimming, and fishing. Businesses located in Putnam County are primarily mercantile in nature with some light manufacturing.

Putnam County is located 56 miles north of New York City with Metro North trains departing at ½ and 1-hour intervals to Grand Central Station. The County is also located conveniently to several airports – 25 miles to Stewart Airport: 25 miles to Westchester County Airport and 45 miles to LaGuardia Airport.

The County operates under a Charter form of government that provides for separate, independent executive and legislative functions with an elected County Executive and a 9-person County Legislature. This current form of Government was

adopted to the provisions of Local Law No. 1 of 1977 and became effective on January 1, 1979.

The County Executive, elected from the County at large in an even numbered year for a term of four years, not to exceed 2 four-year terms, is the Chief Executive Officer responsible for the administration of all County affairs and also acts as the County's Budget Officer.

The County Legislature is the legislative, appropriating and policy determining body of the County. The nine members represent legislative districts of approximately equal population. Members are elected to serve three-year staggered terms and are term limited to 4 three-year terms. The current membership of the County Legislature is included on the list of Principal Officials. Duties of the Legislature include review and adoption of the County's annual budget; approval of budgetary modifications during the year; and authorization by resolution for the issuance of debt by the County. Legislative committees have been organized to oversee various aspects of County government. These committees are advisory in nature and formal actions must be approved by a vote of the Legislature as a whole.

The Chief Fiscal Officer of the County is the Commissioner of Finance, who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include tax collection, financial accounting and reporting, payroll and accounts payable disbursements functions, cash and investment management, debt management, and preparing financial statements.

Other elected officials include the County Clerk, District Attorney, Sheriff and three County Coroners, who serve four-year terms.

Offices in the Executive Department include the Division of Planning and Development as well the departments of Bureau of Emergency Services, Finance and

Real Property, Health, Highways and Facilities, Historian, Law, Mental Health, Office for Senior Resources, Personnel, Probation, Purchasing, Social Services, Tourism, Weights and Measures and Consumer Affairs, Veterans, and the Youth Bureau. All department heads are appointed by the County Executive, and most are subject to approval by the County Legislature.

The County provides a full range of services to its residents, some of which include:

- Public safety and judiciary services including criminal justice, district attorney, corrections, and probation programs.
- Transportation services, which include maintenance of 116 miles of County roads and the operation of the Putnam Area Rapid Transit (“PART”) system.
- Economic Opportunity and Development programs including Social Services programs, Office for Senior Resources, Veterans’ assistance, Tourism, Planning and Employment and Training services.
- Health services through the County Health and Mental Health Departments.
- Parks and recreation services including 11.85 miles of bikeways after the completion of .92 miles from Putnam Avenue to North Main in the Village of Brewster; a golf course, parks, and numerous trails.
- The County also provides general administrative support to all departments and is guarantor of towns, villages, and school district taxes

This report includes all the funds of the County. It includes all County organizations and activities for which the County is financially accountable. The County has considered all potential component units based on criteria set forth in the Government Accounting Standards Board (“GASB”) Statement No. 61, including legal standing, fiscal dependency, and financial accountability. Based upon the application of these criteria, the Putnam Tobacco Asset Securitization Corporation (“PTASC”) is included in the financial statements as a blended component unit.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. During the month of June, the various County departments are given notice to prepare their budgets. These preliminary budgets are due no later than August 15th or by a date set by the Commissioner of Finance and include the estimated revenues and expenditures for the following fiscal year. Budget meetings are scheduled with each department to occur during the months of August and September.

The County Executive prepares and submits a tentative budget for the ensuing year to the Clerk of the Legislature on or before October 1st of each year. Such budget includes an estimate of the expenditures needed to provide County services as well as the sources of revenue expected to fund these expenditures.

Within five days of submitting the tentative budget, the County Executive and Commissioner of Finance review the budget with the Budget and Finance Committee (“Committee”) of the County Legislature. The Committee subsequently holds a public hearing on the tentative budget to obtain comments from the public. The Committee files a report, which includes its recommendations, to the full Legislature on or before October 20th.

A second public hearing before all members of the County Legislature is held no later than October 25th. Taxpayers are given the opportunity to express their views on the proposed budget; however, the County is not required to submit the budget to the taxpayers for their approval. After this hearing and prior to October 28th, the Legislature meets to consider and adopt the budget. According to the County Charter, the County Executive may veto all line items changed by the Legislature except for those items pertaining to the Legislature’s own budget. An override of an Executive veto requires 2/3 majority vote of the County Legislature. The budget process is completed, and the final budget adopted by November 15th.

Beginning with the fiscal year ending December 31, 2011, the County was required to implement GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. These financial statements are issued in full compliance with these standards.

For the year ended December 31, 2013, the County implemented GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. These financial statements are issued in full compliance with these standards.

For the year ended December 31, 2015, the County implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. These financial statements are issued in full compliance with these standards.

For the fiscal year ended December 31, 2016, the County implemented the provisions of GASB Statement No. 77, *Tax Abatement Disclosures*. These financial statements are issued in full compliance with these standards.

For fiscal year ending December 31, 2018, the County implemented GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (“OPEB”). This statement addresses accounting and financial reporting for OPEB by establishing standards for recognizing and measuring liabilities, deferred outflows/inflows of resources and expenses/expenditures. This statement supersedes the provisions of GASB Statement No. 45 *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. As a result, the net position on the government-wide financial statement for the primary government reflected a cumulative effect of change in the accounting principle in the amount of (\$54,005,595). Additional information can be found in Note 3F, in the notes of the financial statements

For fiscal year ending December 31, 2019, the County implemented GASB Statement No. 84 *Fiduciary Activities*. The objective of this statement is to improve

guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

For fiscal year ending December 31, 2022, the County implemented GASB Statement No. 87 “Leases”. The objective of this statement is to establish a single model for lease accounting based on the concept that leases are a financing of a “right-to-use” underlying asset. This statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset and a lessor to recognize a receivable and a deferred inflow of resources.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

Local Economy

In 2022 the County’s sales tax increased by \$3,706,962 over 2021. Putnam was one of 30 counties that showed a sales tax increase over 2022. Factors driving sales tax growth include inflation, the increase price of motor fuel and an increase in consumption and other sectors such as retail trade which include both in-store and online sales are various reasons for the significant increases.

The County’s unemployment rate for December 2022 was 2.4% compared to 5.3% a year ago. New York State ended 2022 with 4.3% unemployment rate as compared to the National rate of 3.5%. Single family home sales decreased from 1,607 in 2021 to 1,227 in 2022. A decrease of 30.9%. The median sale price of a single-family home increased from \$440,000 to \$489,500 an increase of 11.3% Home foreclosure filings initiated in Putnam County increased from 43 in 2021 to 112 in 2022 due to a moratorium placed on residential foreclosure by New York State legislation

until August 31, 2021. The actual foreclosure judgments issued in 2022 was 45 compared to 27 in 2021.

The County' net taxable assessments increased from \$13,969,988,270 in 2021 to \$13,972,251,311 in 2022, an increase of .0162%.

The New York State Property tax cap law provides that the tax levy increase is capped at 2% or the rate of inflation, whichever is less. In 2022, the County adopted a budget increasing the tax levy by 2.47%, based on the tax cap calculation.

According to the Bureau of Economic Analysis ("BEA") statistics, Putnam County had a per capita personal income ("PCPI") of \$78,754 in 2021. This PCPI ranked 5th in the state and was 102.5% of the state average of \$76,837 and 122.8% of the national average of \$64,143. The 2021 PCPI reflected an increase on 6.2% from 2020.

Putnam County has a median household income of \$111,617 (2021) which is more than the State's median income of \$75,157 (2021) and national median household income of \$69,021 (2021). This is an increase of 4% from 2020 which was \$107,246.

The Census 2022 population was estimated to be 97,936. The County's population for 2021 was 97,936 ranking it 29th in the state.

The following major initiatives were commenced or were in progress during calendar year 2022 by the various departments and agencies of the Putnam County government:

Tax Cap: For the twelfth consecutive year, the County has adopted a budget for the current year (2023) that was within the tax cap limit.

Short Term Borrowing: For the eighth year in a row the County did not issue a Tax Anticipation Note for cash flow purposes.

Shared Services: The County currently deploys 10 School Resource Officers in which are specially trained Sheriff's Deputies in addition to 2 Youth Bureau Sergeants and 12 Special Patrol Officers to our schools. They not only help keep the school secure but provide the students with information and education.

Long-Term Financial Planning

Long-Term Planning and Infrastructure Funding: Through its Metropolitan Planning Organization (MPO), New York Metropolitan Transportation Council (NYMTC), the New York State Capital Highway Program (CHIPS) Putnam County actively pursues planning and infrastructure funding from these and all other available resources.

Peekskill Hollow Rd: The ongoing project consists of rehabilitation of pavement and shoulders, with some realignment of Peekskill Hollow Road and related full-depth reconstruction. The 4.0 km long roadway is being rehabilitated using milling and overlay or cold-in-place recycling with two 3.3 m wide travel lanes and 1.2 m wide shoulders. The roadside drainage and guide railing systems are being improved as part of the reconstruction. The bridge carrying Oscawana Lake Road (BIN 3345680) over Peekskill Hollow Creek is being rehabilitated to address structural deficiencies and to accommodate the proposed roadway improvements. The bridge carrying Peekskill Hollow Road (BIN 3345650) over Peekskill Hollow Creek is also being rehabilitated (full deck and superstructure replacement) as part of this project. Additional work includes replacement of the Lover's Lane culvert on Peekskill Hollow Road with a 4-sided precast box structure.

Drewville Rd: The ongoing bridge replacement and intersection improvement project began in May. The new bridge will be both longer and wider than the existing which will allow for a larger opening beneath the bridge to accommodate higher flows. Additional width will accommodate 11' lanes and 4' shoulders, where the previous bridge had 9' lanes and 1' shoulders, bringing the roadway crossing the bridge up to current highway standards and providing a safer driving, cycling, and walking

experience. The profile of the roadway is expected to be raised slightly to help lift the bottom of the new bridge away from the high-water elevation, resulting in the reconstruction of the adjacent intersections with Cherry Hill Road and Seminary Hill Road.

Sprout Brook Rd: The project will replace the existing 27' single span steel multi girder bridge with a new 28' single span 3-sided pre-cast concrete ridged frame structure on the same roadway alignment. The new structure will consist of two 10' wide travel lanes with two 5' shoulders. The proposed structure will be set on a radial alignment to better align with the stream to reduce scour and abrasion potential to the structure.

Capital Improvements: The County maintains a Charter-required six-year Capital Improvement Schedule that serves as a planning document to ensure that its facilities, equipment, and infrastructure are well maintained and operating in peak condition. Under the guidance of the Capital Projects Committee, this process gives the County the ability to plan for its capital needs and allocate short and long-term resources accordingly. Currently, the County is engaged in construction projects such as the Peekskill Hollow Road, Drewville Road Bridge and will soon be awarding a contract for the Sprout Brook Road Bridge reconstruction projects using Federal, State, and County funds.

American Rescue Plan Act: On January 6, 2022, the U.S. Department of Treasury issued its Final Rule, effective April 1, 2022, regarding funds received pursuant to the American Rescue Plan Act ("ARPA"). The County has received year to date, both tranches for a total amount of \$19,097,507. The previous Administration and Legislature fully allocated ARPA funding pursuant to Resolutions #133-135 dated July 5, 2022. Since that time, the County has executed contracts, purchases orders, and expended funds to complete these projects.

Relevant Financial Policies

The County operates under a host of comprehensive financial policies. The County maintains an investment policy which emphasizes a conservative financial approach based upon New York State Law. Available funds are invested in certificates of deposits, money market accounts, savings accounts, U.S. Treasury obligations and municipal cooperative investments authorized under New York State General Municipal Law. Interest increased significantly by \$1,053,524. This was a result of the County taking advantage of the Federal Reserve raising interest rates several times throughout 2022 to keep up with the current inflationary cycle. As of February 1, 2023, the Federal Open Market Committee (FOMC) voted to raise the Federal Fund rate to a range of between 4.50% and 4.75%, placing the Federal Reserve's benchmark interest rate at its highest level in over 15 years. This has been a dramatic and aggressive increase to the almost 0% back in March of 2020 when the Coronavirus pandemic started. The County will continue to invest in short- and long-term investments based on the competitive market interest rates.

The County prepares its budgets, capital improvement plans and forecasts with various financials policies in mind and operates in compliance with the policies. The County does not foresee any issues with its ability to comply with the current policies in the implementations of its near- and long-term initiatives.

The County maintains a procurement policy in accordance with New York State General Municipal Law and adopted by the Legislature. This policy outlines all bidding and procurement procedures that County departments must adhere to when purchasing goods and services. The Department of Purchasing is responsible for the administration of this policy.

AWARDS AND ACKNOWLEDGEMENTS

GFOA – Certificate of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association (“GFOA”) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its annual comprehensive financial report for the fiscal year ended December 31, 2021. The County has received this prestigious award thirty of the last thirty-two years. The Certificate of Achievement, a national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized annual comprehensive financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program’s requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgements

I would like to thank all the personnel in the Finance Department along with the account clerks and fiscal managers throughout the County. They are a very competent group of professionals dedicated to their work and the long-term fiscal condition of the County. I would like to thank all County departments for their assistance in providing the data necessary to compile this report. I want to thank all the accounting staff, as well as our independent auditors PKF O’Connor Davies, LLP, who assisted in its preparation. I would also like to thank the County Executive and the members of the County Legislature

for their interest and support in planning and conducting the financial operations of the County in a responsible and forward-looking manner.

Respectively Submitted,

A handwritten signature in blue ink, appearing to read "M. Lewis", is positioned above the printed name.

Michael J. Lewis,
Commissioner of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**County of Putnam
New York**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2021

Christopher P. Morill

Executive Director/CEO

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**FINANCIAL
SECTION**



Independent Auditors' Report

The Honorable Legislature of the
County of Putnam, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the County of Putnam, New York ("County") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the County, as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Policy

We draw attention to Note 2D in the notes to financial statements which discloses the effects of the Town's adoption of the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 87, "Leases". Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the schedules included under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit for the year ended December 31, 2022 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* for the year ended December 31, 2022 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended

December 31, 2022 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended December 31, 2022.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the basic financial statements of the County as of and for the year ended December 31, 2021 (not presented herein), and have issued our report thereon dated July 28, 2022, which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information. The combining and individual fund financial statements and schedules for the year ended December 31, 2021 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2021 financial statements. The information was subjected to the audit procedures applied in the audit of the 2021 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2021.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 9, 2023 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

PKF O'Connor Davies, LLP
PKF O'Connor Davies, LLP
Harrison, New York
August 9, 2023

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County of Putnam, New York

Management's Discussion and Analysis
December 31, 2022

Introduction

As management of the County of Putnam, New York ("County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

Financial Highlights for Fiscal Year 2022

Key financial highlights for fiscal year 2022 are as follows:

- The County's total net position, governmental activities, and business-type activities, (assets and deferred outflows of resources, less liabilities, and deferred inflows of resources) for fiscal year 2022 was a deficit of \$26,327,152. The net position of the governmental activities was a deficit of \$9,484,637 (including an unrestricted net position deficit of \$101,492,693, and the net position of business-type activities was a deficit of \$16,842,515.
- The total General Fund revenues and other financing sources exceeded general fund expenditures and other financing uses by \$21,879,023.
- Government Activities expenses of \$165,864,832 reported for fiscal year ended December 31, 2022, had an increase of \$2,660,864 (1.63%) from government expenses of \$163,203,968 reported for the year ended December 31, 2021.
- Net program expenses of \$102.9 million were reported for the governmental activities for the fiscal year ended December 31, 2022. This compares with \$101.2 million of net program expenses reported for fiscal year ended December 31, 2021.
- The General Fund reported an ending total fund balance of \$112,469,827, which represents an increase of \$21,879,023 from fiscal year 2021. The Capital Projects Fund reported an ending fund balance of \$15,000,387 an increase of \$5,021,812 from fiscal year 2021.
- The County continues to maintain a Aa1 bond rating from Moody's Investors Services.
- The County's total outstanding bonds payable, exclusive of the business-type activities, on December 31, 2022, were \$45,158,000. During fiscal year 2022, the County retired \$5,520,300 of general obligation debt. The County did not issue any general obligation bonds during 2022. The County also has not issued a Tax Anticipation Note for cash flow purposes since 2015.
- For the year ending December 31, 2015, the County implemented the provisions of the Governmental Accounting Standards Board ("GASB") Statement No. 68, "Accounting and Financial Reporting for Pensions". This pronouncement established new accounting and financial reporting requirements associated with the County's participation in the cost sharing multiple employer pension plans administered by the New York State and Local Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS"). Under the new standards, cost sharing employers are required to report in their government-wide financial statements a net

position liability (asset), pension expense and pension-related deferred inflows and outflows of resources based on their proportionate share of the collective amounts for all municipalities and school districts in the plan. On December 31, 2022, the County reported in its Statement of Net Position an asset of \$18,442,994 for its proportionate share of the ERS net pension assets. The net pension liability was measured as of March 31, 2022, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. The County's proportion of the net pension asset was based on a computation of the actuarially determined indexed present value of future compensation by employer relative to the total of all participating members. On March 31, 2022, the County's proportion was 0.2256138%, which was a decrease of 0.0267093% from its proportion measured as of March 31, 2021.

More detailed information about the County's pension plan reporting in accordance with the provisions of GASB Statement No. 68, including amounts reported as pension expense and deferred inflows/outflows of resources, is presented in the notes to financial statements.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements, which are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner like private-sector business.

The *statement of net position* presents information on all the County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator as to whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes, earned but unused vacation leave, OPEB and net pension liabilities).

The government-wide financial statements distinguish functions of the County that are governmental activities (those principally supported by taxes and revenues from other governments) and functions of the County that are business-type activities (those that are intended to recover all or a significant portion of their costs through user fees and charges). The governmental activities of the County include general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. The business-type activities of the County consist entirely of the Putnam Tobacco Asset Securitization Corporation.

The government-wide financial statements can be found on the pages immediately following this section as the first three pages of the basic financial statements.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains seven individual governmental funds: General, Capital Projects, County Road, Road Machinery, Transportation, Special Purpose, and Debt Service Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General and Capital Projects Funds, both of which are considered major funds. Data for the other five governmental funds, which are considered non-major governmental funds, is combined into a single, aggregated presentation. Individual information on each of these non-major governmental funds is provided in the form of combining and individual fund schedules and statements elsewhere in this report.

The County adopts annual budgets for the General Fund, certain Special Revenue Funds, and the Debt Service Fund. Budgetary comparison statements have been provided for the major fund, the General Fund, within the basic financial statements to demonstrate compliance with the respective budgets.

The governmental fund financial statements can be found in the basic financial statements section of this report.

Proprietary Funds

The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses an enterprise fund to account for the operations of the Putnam Tobacco Asset Securitization Corporation, a blended component unit. Internal service funds are used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its self-insured workers' compensation benefits (the Workers' Compensation Benefits Fund), and its casualty reserve set aside to be used for a specific purpose in accordance with Sections 6N and 6J of the General Municipal Law (the Casualty Reserve Fund). These services have been classified as governmental activities in the government-wide financial statements because they predominantly benefit governmental, rather than business-type, functions.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Putnam County Tobacco Asset Securitization Corporation, which is a major fund of the County. Both internal service funds are combined into a single aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining and individual fund schedules and statements elsewhere in this report.

The proprietary fund financial statements can be found in the basic financial statement section of this report.

Fiduciary Funds - These funds are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the activities of the County. The County maintains one type of fiduciary fund known as the Custodial Fund. The Custodial Fund reports resources, not in trust, that are held by the County for other parties outside of the County's reporting entity and, in the case of the County, primarily to account for real property taxes collected for other governments.

The fiduciary fund financial statements can be found in the basic financial statements section of this report.

Notes to Financial Statements

The notes to financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements are located following the basic financial statements section of this report.

Other Information

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the required supplementary information schedules for the County's OPEB and net pension liabilities, the combining statements for the non-major governmental funds and schedules of budget to actual comparisons.

Government-Wide Financial Analysis

As indicated previously, net position and changes to net position may serve over time as a useful indicator of the County's financial position. In the case of the County, for the fiscal year ended December 31, 2022, the County's assets plus deferred outflows of resources less liabilities plus deferred inflows of resources equaled (\$26,327,152), inclusive of the business-type activities.

The largest component of the County's net position for governmental activities is its investment in capital assets, (e.g., land, buildings and facilities, machinery and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding amounted to \$87,425,200. The County uses these assets to provide a variety of services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A summary of the County's government-wide net position on December 31, 2022, and 2021 is as follows:

	Governmental Activities		Business-type Activities		Total	
	2022	2021	2022	2021	2022	2021
Current and Other Assets	\$ 219,336,345	\$ 160,304,668	\$ 2,451,934	\$ 2,382,635	\$ 221,788,279	\$ 162,687,303
Capital Assets	124,818,718	115,195,806	-	-	124,818,718	115,195,806
Total Assets	344,155,063	275,500,474	2,451,934	2,382,635	346,606,997	277,883,109
Deferred Outflows of Resources	92,145,935	101,842,567	602,372	693,029	92,748,307	102,535,596
Current Liabilities	34,306,868	27,199,974	65,062	67,146	34,371,930	27,267,120
Long-term Liabilities	335,462,345	322,224,815	19,831,759	19,912,801	355,294,104	342,137,616
Total Liabilities	369,769,213	349,424,789	19,896,821	19,979,947	389,666,034	369,404,736
Deferred inflows of Resources	76,016,422	73,514,246	-	-	76,016,422	73,514,246
NET POSITION						
Net investment in capital assets	87,425,200	69,747,477	-	-	87,425,200	69,747,477
Restricted	4,582,856	6,590,759	-	-	4,582,856	6,590,759
Unrestricted	(101,492,693)	(121,934,230)	(16,842,515)	(16,904,283)	(118,335,208)	(138,838,513)
Total Net Position	\$ (9,484,637)	\$ (45,595,994)	\$ (16,842,515)	\$ (16,904,283)	\$ (26,327,152)	\$ (62,500,277)

A portion of the County's net position is restricted net position totaling \$4,582,856 on December 31, 2022. This amount represents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

The restrictions are as follows:

Casualty Reserve Benefits	\$ 1,475,035
Workers' Compensation Benefits	651,305
Law Enforcement	558,213
Health	20,308
Driving while intoxicated program	18,771
Grants and Obligations	1,196,035
Debt Service	165,662
Special Revenue Funds - Trust	497,527
Total Restricted Net Position	<u>\$ 4,582,856</u>

There was a net decrease of \$2,007,903 in restricted net position reported in connection with the County's governmental activities compared to prior years.

Grants and Obligations decreased by \$2,002,358 mainly due to the spending down of an ELC-Reopening School grant for the Health Department (\$1,829,251). Special Revenue Funds (Trust) decreased by \$23,854 due to use of the Lobdell Funds. Debt Service decreased by \$22,257 due to the refunding of various bonds. This was offset by an increase of \$20,308 in the Sheriff's Drug Enforcement Reserve and \$13,270 in the Casualty Reserve Benefits. These factors combined for most of the change in the County's restricted position.

The remaining portion of net position, unrestricted net position, is a negative \$118,335,208 with a deficit of \$101,492,693 reported in governmental activities and a deficit of \$16,842,515 reported in business-type activities. The governmental activities deficit does not mean that the County does not have resources available to meet its obligations in the ensuing year. Rather, it is partly the result of having long-term commitments, including claims payable (\$4,307,437); compensated absences (\$4,979,404), and other postemployment benefit obligations payable (“OPEB”) (\$271,027,438). Additional information on all these long-term liabilities can be found in Note 3G, in the notes to the financial statements.

The activities of the Putnam Tobacco Asset Securitization (“PTASC”) are reflected as a business-type blended component unit. The County has no obligation for the debt of PTASC. The business-type activity reflected a deficit balance of \$16,842,515. This represents a decrease in the deficit of \$61,768.

Change in Net Position

	Governmental Activities		Business-type Activities		Total	
	2022	2021	2022	2021	2022	2021
REVENUES						
Program Revenues						
Charges for Services	\$ 15,704,509	\$ 16,998,036	\$ 1,294,075	\$ 1,219,723	\$ 16,998,584	\$ 18,217,759
Operating Grants and Contributions	33,357,880	29,971,614	-	-	33,357,880	29,971,614
Capital Grants and Contributions	13,844,520	15,008,390	-	-	13,844,520	15,008,390
General Revenues						
Real Property Taxes	45,879,692	43,848,387	-	-	45,879,692	43,848,387
Other Tax Items	5,390,190	4,849,033	-	-	5,390,190	4,849,033
Non-Property Taxes	83,550,054	79,874,243	-	-	83,550,054	79,874,243
Unrestricted Use of						
Money and Property	1,223,652	125,615	19,411	69	1,243,063	125,684
Sale of Property and Compensation for loss	189,595	450,993	-	-	189,595	450,993
Opioid Settlement	2,005,089	-	-	-	2,005,089	-
Miscellaneous	831,008	1,205,995	-	-	831,008	1,205,995
Total Revenues	201,976,189	192,332,306	1,313,486	1,219,792	203,289,675	193,552,098
PROGRAM EXPENSES						
General Government Support	30,954,017	30,745,529	-	-	30,954,017	30,745,529
Education	11,990,756	11,271,247	-	-	11,990,756	11,271,247
Public Safety	43,918,619	46,003,787	-	-	43,918,619	46,003,787
Health	15,563,463	15,034,635	-	-	15,563,463	15,034,635
Transportation	18,469,275	16,815,999	-	-	18,469,275	16,815,999
Economic Opportunity	33,289,812	32,007,436	-	-	33,289,812	32,007,436
Culture and Recreation	8,078,852	7,315,762	-	-	8,078,852	7,315,762
Home and Community Services	2,120,436	2,412,947	-	-	2,120,436	2,412,947
Interest	1,479,602	1,596,626	-	-	1,479,602	1,596,626
Putnam Tobacco Asset Securitization Corp.	-	-	1,251,718	1,262,596	1,251,718	1,262,596
Total Expenses	165,864,832	163,203,968	1,251,718	1,262,596	167,116,550	164,466,564
Change in Net Position	36,111,357	29,128,338	61,768	(42,804)	36,173,125	29,085,534
Net Position - Beginning	(45,595,994)	(74,724,332)	(16,904,283)	(16,861,479)	(62,500,277)	(91,585,811)
Net Position - Ending	\$ (9,484,637)	\$ (45,595,994)	\$ (16,842,515)	\$ (16,904,283)	\$ (26,327,152)	\$ (62,500,277)

Governmental activities

For the fiscal year ended December 31, 2022, revenues from governmental activities totaled \$201,976,189. Tax revenues of \$134,819,936 comprised of real property taxes, other tax items and non-property taxes, represent the largest revenue source (67%). Program Revenues totaled \$62,906,909 (32%) and other general revenues totaled \$4,249,344 (1.0%). The \$9,643,883 increase in total governmental activities revenues from the prior year is the result of a combination of the following factors:

- Real property taxes had a net increase of \$2,031,305 in 2022, the County used approximately \$1.1 million from the CARES Act monies and \$200,000 of fund balance in lieu of raising property taxes in the Transportation Fund. In 2022, without the CARES Act funding, the county would have had to rely on property taxes. The balance was a result of the 2.47% increase in the property levy over 2021.
- Other tax Items which include interest and penalties on real property taxes; and payments in lieu of taxes increased by \$541,157 mainly due to the Interest and penalties increasing by \$530,587 as more people entered payment plans.
- Non-property taxes which include sales tax; automobile use tax and E911 surcharge increased by \$3,675,811 primarily due to sales tax growth.
- Unrestricted use of money and property and miscellaneous increased by \$1,098,037 mainly due to the Federal Reserve aggressively raising interest rates seven times in 2022, from .25% in March to 4.50% in December.
- Charges for Services decreased by \$1,219,175. The largest decreases were seen in General Government Support, Public Safety and Economic Development and Opportunity.
- Operating Grants and Contributions increased by \$3,386,266 over 2021. Major categories included Economic Opportunity and Development (\$493,944) due to decreases in various program expenditures; Public Safety decreased by (\$419,443) due to unspent Homeland Security grants; General Government Support (\$183,827) due to the one-time receipt of Hurrell Herring Settlement that was not received in 2021; Education (\$121,063) due to an adjusting journal entry for GASB 34; Health (\$64,606) mainly due to a decrease in Public Health Emergency Preparedness (PHEP) funds for COVID-19; Culture and Recreation (\$15,350). This was offset by increases in Transportation of \$820,251 due to an additional \$627,512 received in Federal CARES ACT funds and \$97,977 received in clean up funds for STOA (State Operating Assistance) and an increase in Home and Community Services of \$22,596.
- Capital Grants and Contributions decreased by \$1,163,870. Decreases were noted in the following categories: Transportation (\$5,199,635) due to several consolidated highway projects including Culvert replacement of Fairfield Drive and Route 6 – Farrington Road Improvement Project. Public Safety (\$908,227) due to continued work on the county wide communication system; Economic Opportunity and Development (\$718,969) due to a Community Capital Assistance Grant for the Construction of the Cold Spring (Butterfield) Senior Center and OSR Campus Renovations with a NYS SAM Grant; Culture and Recreation (\$659,267) due to an increase in events held at both the Golf Course and Tilly's Table over 2020 due to COVID-19 and Home and Community Services (\$85,506). These were offset by a decrease in interest of \$20,400.

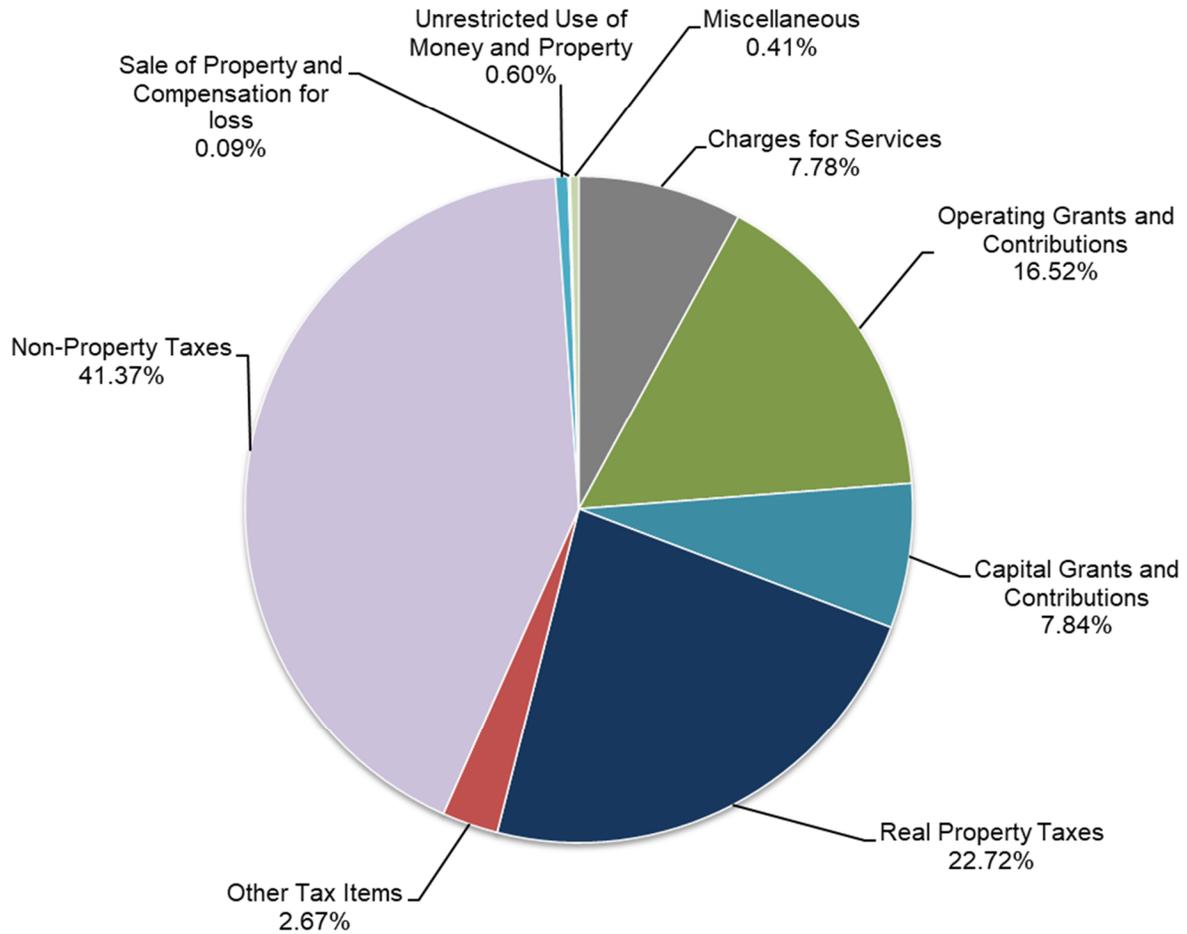
For the fiscal year ended December 31, 2022, expenses from governmental activities totaled \$165,864,832 an increase of \$2,660,864 over 2021 or 1.63%. The largest components of governmental activities included Public Safety \$43,918,619 (26.48%); Economic Opportunity \$33,289,812 (20.08%) and General Government Support \$30,954,017 (18.66%). Expenses increased primarily because of a combination of the following factors:

- Transportation which includes County Road, Road Maintenance and Transportation had a net increase of \$1,653,276 due to GASB Statements Nos. 34 and 68 adjusting entries. Prior to these entries, the County Road, Road Machinery, and the Transportation funds had an increase of \$269,368. Due to an active winter season in 2022, the County's snow and ice removal overtime was up as well as the use of calcium chloride compared to the 2021 snow season. Total overtime hours in 2022 were 3,681 compared to 3,373 in 2021. In 2022, the County ordered 11,974 tons of chloride compared to 8,486 tons in 2021. In addition, during 2022, the price per ton went up from \$66/ton to \$74/ton.
- Economic Opportunity increased by \$1,282,376 mainly due to GASB Statements Nos 34 and 68 adjusting entries. In addition, the major increase was the Medicaid Local Share with an increase of \$246,925 as weekly shares went from \$133,052 in 2021 to \$161,226 then to \$142,389 in 2022.
- Culture and Recreation increased by \$763,900 mainly due to increased expenses at the Golf Course (\$241,118) which was offset by an increase in revenues and personnel costs for the Parks Department (\$158,491) due to a reallocation of staff.
- Education which includes the 3-5 Special Needs Program and Community Colleges increased by \$719,509 The Center-based program had an additional eight (8) children in 2022 which increased the total expenses by \$385,745. Itinerant Services increased by \$181,571 due to increases in the rate and more services being provided. Community College Tuition costs went up by \$88,246. This was primarily due to mandated increases based on NYS approved chargeback rates.
- Health which includes Public Health, Mental Health and Early Intervention increased by \$528,828. In addition to various GASB entries, \$169,304 was due to the spending down of various grants for PHEP and ELC.
- General Government Support (GGS) are those services provided by the governmental entity for the benefit of the public or the governmental body increased by \$208,488 due to GASB adjusting entries. Prior to the entries, GGS had a net decrease of \$542,632 mainly due to savings in various personnel lines due to vacancies and related fringe costs.
- These were offset by decreases in:
 - Public Safety (\$2,085,168) mainly due to adjusting journal entries in accordance with GASB Statement No. 34 and GASB Statement No. 68 as well as savings in various personnel lines, overtime, and fringes.
 - Home and Community Services (\$292,511) due to the recording of GASB Statement No 75 OPEB payables to record OPEB Payable
 - Debt Service Interest Expenses (\$117,024) due to a GASB Statement No. 34 entry to record the adjustment for accrued interest on bonds.

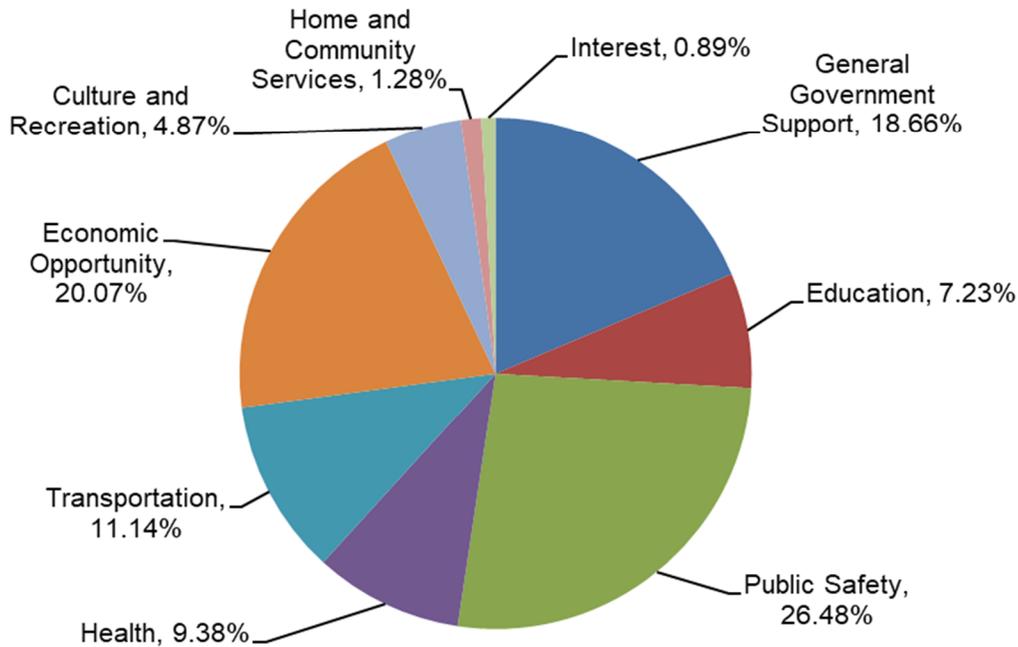
Business-type activities

Business-type activities net position increased the County's total net position by \$61,768 mainly due to an increase in Tobacco Settlement revenues and interest earnings due to economic conditions.

Revenues Governmental Activities



Expenditures Governmental Activities



Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unassigned *fund balance* may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the County itself, or an individual that has been delegated the authority to assign resources for use for purposes by the County Legislature.

At the end of the current fiscal year, the County's governmental funds reported combined fund balances of \$135.3 million, an increase of \$29.1 million in comparison with the prior year. Of the total fund balance amount, \$6.2 million is in non-spendable form (prepaid items, leases and long-term receivables). The remaining \$129.0 million of fund balance is in spendable form as follows: \$17.5 million is restricted to specific uses by laws or regulations, debt covenants, grantors, contributors and/or enabling legislation; \$40.2 million has been assigned by the Legislature or Finance for purchases on orders, subsequent year's expenditures, retirement future capital projects, tax stabilization, 6N insurance, postemployment state aid, leaving \$71.4 million unassigned fund balance, which is available for spending at the County's discretion.

The **General Fund** is the County's primary operating fund, and the majority of the County's programs and activities are supported by this fund.

At the end of the current fiscal year, total fund balance of the General Fund was \$112.5 million, an increase of \$22 million (24.15%) from the prior fiscal year. This increase is due, in part, to an increase in Sales Tax of \$3.7 million from the prior year, Interest earnings increased from the prior year by \$1.1 million, Educational State Aid increased by \$2.7 million and General Federal Aid increased by \$1.7 million from American Rescue Plan Act (“ARPA”) funds. Of the \$112.5 million total fund balance, \$6 million is in non-spendable form (prepaid items, leases and long-term receivables). The remaining \$106.5 million of fund balance is allocated as follows: \$1.8 million is restricted and includes reserves for DWI, Public Safety, Health and grants and obligations. \$33.1 million has been assigned and includes \$2.3 million assigned by the Legislature for subsequent year’s expenditures as part of the 2023 adopted budget; \$5.8 million assigned for Insurance; \$2.7 million for retirement; \$5.0 million for tax stabilization; \$1.6 million for encumbrances, \$5.0 million for postemployment, \$5.0 million for State aid and \$5.7 million for capital projects. The remaining \$71 million represents unassigned fund balance.

The general fund’s unassigned fund balance of \$71,541,790 represents 63% of the total General Fund balance of \$112,585,767. Two useful measures of liquidity are the percentage of unassigned fund balance to total expenditures and total fund balance to total expenditures. At the end of the current fiscal year, the General Fund showed a healthy 49% unassigned fund balance as compared to total expenditures and other financing uses, while total fund balance represents 77% of that same amount.

When the fiscal 2022 budget was adopted, it anticipated the use of \$2.9 million of general fund balance. However, actual results of operations resulted in an increase of \$21,879,023 to fund balance. After accounting for specific reserves and \$2.3 million of fund balance appropriated to balance the 2023 budget, the unassigned general fund balance increased from \$65.6 million in 2021 to \$71 million in 2022.

The **County Road Fund’s** total fund balance at the end of the current fiscal year was \$2,767,638, an increase of \$792,094 from the previous year.

The **Road Machinery Fund’s** total fund balance at the end of the current fiscal year was \$760,537, an increase of \$154,477 from 2021.

The **Capital Projects Fund** is used to account for capital project activity throughout the County. The Capital Projects Fund ending fund balance was \$15,000,387 for fiscal year 2022. This represents an increase of \$5,021,812 due to the revenue recognition of American Rescue Plan Act monies set forth by the Government Accounting Standards Board (GASB).

The **Transportation Fund** reported a fund balance of \$3,595,550 an increase of \$1,301,054 over 2021. This was mainly due to CARES ACT funds received from the Federal government for COVID-19.

The **Debt Service Fund** reported a fund balance of \$165,662 on December 31, 2022, a decrease of \$22,257 resulting from a planned use of fund balance.

The **Causality Reserve Benefits Fund** reported a fund balance of \$1,475,035 an increase of \$13,270. This increase is due to interest earned for 2022.

General Fund Budgetary Highlights

The General Fund had an original budget for revenues and other financing sources of \$146,609,303 and a final budget of \$156,780,988 a difference of \$10,171,685 primarily because of the following factors:

- Federal Aid increased by \$6,236,378 mainly due to the following factors:
 - \$284,329 in various Social Services programs – Temporary Assistance for Needy Families (TANF - \$130,266)) and Home Energy Assistance Program (HEAP- \$1,434,017); \$435,161 in Emergency Management Assistance and various other programs; \$460,000 in various

Transportation Grants; \$655,423 in various Homeland Security Grants. Major variances in Federal Aid were \$1,690,641 for the American Rescue Plan Act (offset by an increase in expenses) and \$2,625,748 in Public Health, of which, \$2,121,238 was for the Emergency Preparedness grant which enables school districts in the County to establish COVID-19 screen testing programs to support and maintain in-person learning (including public, private, BOCES, and charter schools as applicable) and the balance was for various grants received (Fellowship and Vaccine Response grants).

- State Aid was up by \$1,677,320 mainly due to increases in Veteran's for a Peer 2 Peer grant (\$443,679); Social Services Administration (\$375,616): various Mental Health programs (\$298,511) (\$317,343) for a Criminal Justice Grant and various other programs; a grant for Environmental Conservation (\$100,000); and Public Health (\$84,361);
- Use of Money and Property increased by \$965,487 due to the Federal Reserve aggressively raising interest rates in 2022.
- An increase of \$802,201 was due to Miscellaneous revenues including Refund of Prior Years Expenditures; Gifts and Donations; Other; and Retiree Health Insurance.

The difference between the original budget (\$150,573,710) for expenditures and other financing uses and the final budget (\$168,159,256) was \$17,585,546.

- Other Financing Uses increased by \$9,244,807. This included \$8,754,992 for the Capital Projects fund; \$210,00 for Transportation; \$163,315 for Debt Service and \$116,500 for Road Machinery.
- Health had an overall increase of \$3,476,001 mainly due to funding received for the Public Health Emergency Preparedness Program (PHEP) for COVID-19 related expenses. This was offset by an increase in revenues.
- Public Safety increased by \$1,673,023. In the Sheriff's Department, \$209,804 was due to Homeland Security Grants; and \$237,965 was due to encumbrance and grant rollovers from 2021. The Bureau of Emergency Services increased by \$891,702. This included \$436,206 for 2021 encumbrances and grant rollovers and \$310,000 in Homeland Security grants. A total of \$249,415 was from contingency of which \$131,000 was for the purchase of tasers and cameras for the Sheriff's Department and \$118,415 was for overtime expenses for the Bureau of Emergency Services.
- Economic Opportunity and Development increased by \$1,336,389. Of this amount, \$263,210 was in DSS admin and included \$105,993 in rollover grants and encumbrances from 2021; \$100,000 for NYS Rental Supplemental Program; and various other one-time allocations. \$384,413 was for various DSS programs. The Veterans Department received \$370,000 in funding for the Peer 2 Peer program and had a \$119,928 grant rollover from 2021.
- Culture and Recreation saw an increase of \$727,072. The Golf Course and Tilly's Table increased by \$578,125 and was offset by an increase in revenues due to increased events held at both the golf course and Tilly's Table. Youth Bureau increased by \$130,806 which included funding for the Putnam County Teen and Safe Driving program \$99,161 and \$19,116 for additional funding from the Office of Children and Family Services.
- Home and Community Services increased by \$508,397 mainly due to additional funding of \$460,000 received by the Planning Department for UPWP

- General Government Support increased by \$385,090. This included \$195,000 for Special Services for the DA's office and \$164,000 for Court Appointed Legal Defense of Indigents – 18B due to an increase in cases and the complexity of those cases.
- Employee Benefits increased by \$179,891 mainly due to an increase in the number of retirees.
- Transportation increased by \$102,767 due to an increase in the CPI of 6.789% for the Railroad Station Maintenance costs.

The actual total revenues and other financing sources for December 31, 2022, was \$167,217,173 which was \$10,436,185 more than the final budget due to the following:

- Non-Property Taxes which include sales tax had a positive variance of \$17,405,054 due to record levels of additional sales tax received.
- Miscellaneous (\$158,704); Use of Money (\$114,357); Sale of Property (\$109,891); Licenses and Permits (\$94,900); Fines and Forfeitures (\$31,095); and Other Tax Items (\$1,390) all had positive variances.

These positive variances were offset by decreases in revenue in the following areas:

- Federal Aid had a total negative variance of \$3,299,182. Health had a variance of \$1,817,989 due to not spending the entire PHEP funding for 2022. Economics, Opportunity, and Development had a variance of \$372,411 due to the unspent TANF funds (\$244,718) and CARES ACT funding (\$148,376). Transportation (\$493,328) due to not spending the entire UPWP grant; Public Safety's (\$367,511) variance was due to not spending down the Homeland Security grants and \$342,304 for various grants including Emergency Management Assistance for \$211,200. These variances were offset by positive variances in Miscellaneous (\$158,704) and Home and Community Services (\$155,962).
- State Aid had a total negative variance of \$2,225,866. Of this amount, \$1,065,469 was in Economics, Opportunity, and Development due to underspending in the following Social Services programs -Daycare (\$507,233); Social Services Admin (\$495,954); TANF (\$214,581); Safety Net (\$142,525). The Veteran's Service Agency's variance of \$213,069 was due to not spending the entire Peer 2 Peer grant. Health, which includes Public Health, Mental Health and Early Intervention had a variance totaling \$538,462. Mental Health Services had a variance of \$747,955 due to a decrease in services while Public Health had a positive variance of \$205,861 due to an increase in services. Early Intervention had a minor positive variance of \$3,632. The Preschool 3-5 Program for Special Needs had a variance of \$251,014 due to a decrease in services. General Government Support had a total variance of \$197,291 due to underspending in the following areas: Criminal Justice Grant (\$33,154); Legal Aid (\$37,5420); Records Management (\$49,650); and Miscellaneous (\$76,945). Public Safety had a variance of \$121,238 mainly due to the underspending of various grants (\$101,162). Home and Community Services had variances in Planning of \$20,000 and Environmental Conservation \$60,000.
- Departmental Revenues had a negative variance of \$968,178 mainly due to Contributions from Schools – DSS (479,189); Motor Vehicle Fees (\$254,432); and STOP DWI Contributions (\$245,596).
- Real Property Taxes variance was \$985,980 due to property tax levy increase of 2.47% over the 2021 fiscal year.

Actual General Fund expenditures and Other Financing Uses was \$145,338,150, which was \$22,821,106 less than the final budget of \$168,159,256.

The major areas where spending was less than final budget was Economic Opportunity and Development (\$8.61 million); Public Safety (\$5.34 million); General Government Support (\$3.42 million); Health (\$3.31 million); Home and Community Services (1.06 million); Culture and Recreation (\$887 thousand); Education (\$146 thousand); and Employee Benefits – undistributed (\$32 thousand).

Areas where expenditures were less than budgeted included:

- \$7,005,570 in various Social Services programs including County's Medicaid Local Share (\$1,548,823); Aid to Dependent children (\$1,285,287); Social Services Administration (\$1,190,372); Child Care (\$1,138,226); Safety Net (\$568,338); Purchase of Services (\$560,560); and Day Care (\$468,016). These programs also had decreases in revenues.
- \$1,207,579 in various Office for Senior Resources programs including Nutrition (\$373,637); Title III (\$314,120); In-Home Service Program (\$209,299); SNAP (\$135,653); Community Service for Elderly (\$134,484); and RSYP (\$40,386). These programs also had decreases in revenues.
- Veterans had a variance of \$261,132 due to underspending the Peer 2 Peer grant in 2022.
- The Sheriff and Jail along with the Bureau of Emergency services under Public Safety, had a combined decrease over final budget of \$5,340,297. Included in this decrease was \$1,816,598 for personnel and fringes due to vacancies and retirements and \$1,260,649 for the underspending of various accounts for the Sheriff. The Bureau of Emergency Service underspent their budget by \$951,632 which included \$368,141 for unspent Homeland Security grant funds; \$181,292 for personnel related costs due to vacancies and retirements; and \$127,964 for radio communications.
- Major variances in General Government Support (\$3,420,180) included Personnel and fringe related costs (\$1,358,164) resulting from various vacant positions; \$840,158 due to the underspending of various expense accounts; General Contingencies (\$295,251); Taxes and Assessments on County Owned Property (\$266,167). \$132,671 in various equipment lines. The remaining variances were from a multitude of accounts across the board as the economy was slow to reopen, thus creating these savings.
- The variances in Health included \$2,226,931 in Public Health; \$967,838 in Mental Health and \$120,572 in Early Intervention. The variance in Public Health included unspent grants for Epidemiology and Laboratory Capacity (ELC) COVID-19 Grant Funding for school districts and various other COVID-19 related grants. Various programs within Mental Health including Elliot House (\$403,582); MH LGU-SPOA (\$153,339); Mental Health Administration (\$152,800); and Clinic (\$91,027) all had negative variances due to a decrease in usage. The Early Intervention Programs variance of \$120,572 was also a result of less usage.
- Home and Community Services showed a total variance \$1,065,696. Planning had a decrease of \$881,493 due mainly to unspent UPWP grants in 2022. Soil and Water had a variance of \$87,178, of which \$60,000 was for an unspent Performance Measure Mini Grant and the balance was for the underspending of various contractual lines. The remainder of the variance was in SPCA (\$50,120) and Recycling (\$46,905).
- Culture and Recreation showed a variance of \$887,316 for 2022. Variances included Parks and Recreation Admin (\$278,127) which was due to unspent contract funds; Highway Parks and Recreations (\$262,233) due to vacant positions and related fringe costs; Youth Bureau (\$163,342) mainly from vacant positions; and Recreation for the Elderly (\$119,205) due to unspent contract funds because of COVID-19.

- Education which includes the 3-5 Program for Special needs had a decrease of \$129,980 over final budget due to a decrease in Itinerant Services provide (\$86,449) and Chargeback Gasoline (10,944).

The County typically realizes various expenditure savings throughout the year due to its very conservative budgeting practices and its use of a vacancy control account to monitor and control personnel costs.

Capital Asset and Debt Administration

Capital Assets

The County’s investment in capital assets for its governmental activities as of December 31, 2022, amounts to \$115,195,806 (net of accumulated depreciation), an increase of \$7,272,000. This reflects the County’s investment in all its capital assets including land, building and improvements, machinery and equipment, infrastructure, and construction-in-progress.

	Capital Assets	
	(Net of Depreciation)	
	(in thousands)	
	Governmental Activities	
	2022	2021
Land	\$ 6,618	\$ 6,618
Buildings and Improvements	38,332	38,073
Machinery and Equipment	6,214	5,741
Infrastructure	43,037	33,815
Right-to-use Buildings and Improvements	852	901
Right-to-use Machinery and Equipment	319	395
Right-to-use Infrastructure	963	1,054
Construction-in-Progress	28,483	30,949
Total (Net of Depreciation)	\$ 124,818	\$ 117,546

Major capital activities during the current fiscal year included the following:

- The purchase of various vehicles and equipment totaling \$2,412,369.
- Various Construction in Progress works totaling \$10,485,759.
- Numerous projects for infrastructure including bikeways were completed this year for a total cost of \$14,985,177.
- Improvement of several County facilities at a cost of \$3,163,975.
- Depreciation expense of \$5,762,235 charged against infrastructure.
- Depreciation expense of \$2,905,007 charged against buildings and improvements.
- Depreciation expense of \$1,939,480 charged against machinery and equipment.

Additional information on the County's capital assets can be found in Note 3D of this report.

Long-Term debt

At the end of the current fiscal year, the County had total debt outstanding of \$66,778,424 inclusive of the Tobacco Securitization Corporation. As required by New York State Law, all bonds issued by the County are general obligation bonds backed by the full faith and credit of the County.

**Outstanding Debt
General Obligations Bonds
(in thousands)**

	Governmental Activities	
	2022	2021
Total general obligation bonds	\$ 45,158	\$ 50,678

Through sound financial management and manageable debt levels, the County has been successful in maintaining its high-grade rating for its general obligation bonds. The County had enjoyed a very favorable bond rating of Aa2 for over ten years. In 2007 the County was downgraded to Aa3 by Moody's "based upon deterioration of the County's cash position and fund balance following two consecutive years of operating deficits". However, in April 2010, the County was upgraded to Aa2 because of Moody's recalibration of all municipal ratings and was upgraded to Aa1 in September 2020.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. The State Constitution provides that the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County for the most recent five years. Certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as "excluded debt," may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit. On December 31, 2022, the County of Putnam had used \$49,082,100 or 4.82% of the constitutional debt limit leaving \$969,364,891 remaining to be used.

Additional information on the County's long-term debt can be found in Note 3F of this report.

Economic Factors and Next Year's Budget

According to the United States Bureau of Labor Statistics, the unemployment rate for Putnam County in April 2022 was 2.2%, down from 2.7% in April 2021. The County's unemployment rate compared favorably to the State-wide rate of 3.9%.

Labor Department data also indicated that the number of people employed in the County increased by than 2% from 48,961 in 2021 to 50,033 in 2022.

Data compiled by the U.S. Census Bureau shows that the wealth indicators for County residents generally compare favorably to State and national indicators.

The County's estimated median household income for 2021 was \$111,617 an increase of 4.08% from \$107,246 in 2020. New York State's median household income was \$75,157. The median income for the nation was \$69,021.

The net taxable assessed value of real property in Putnam County increased from \$13,969,988,270 in 2021 to \$13,972,251,311 in 2022, an increase of 3.0%.

The median sales price of a single-family home increased from \$440,000 in 2021 to \$489,500 in 2022 a 11.3% increase. The number of Single-family houses sold in 2022 was 1,277 compared to 1,607 units sold in 2021, a decrease of 20.5%. Home foreclosure filings initiated in Putnam County increased from 43

in 2021 to 112 in 2022 due to a moratorium placed on residential foreclosure by New York State legislation until August 31, 2021. The actual foreclosure judgments issued in 2022 was 45 compared to 27 in 2021.

Rising Medicaid costs because of the phase out removal of enhanced Federal Medical Assistance Percentage (e-FMAP), Early Intervention/Preschool Programs, health insurance costs, sharp increases in pension costs, and State budget cutbacks will all continue to have a profound effect on the County's future budgets.

The budget will adhere to the requirements of the Property Tax Levy Limit ("Tax Cap") law enacted in 2011.

All these factors were taken into consideration in developing the fiscal 2023 budget.

The County has appropriated \$2,283,691 of the fund balance of the general fund for spending in the 2023 fiscal year. The 2022 County budget increased the real property tax levy by \$1,126,369 for a total tax levy of \$46,687,781 or 2.47% keeping within the real property tax cap authorized by the State of New York.

Additional information on this law can be found in Note 2B in the notes to financial statements.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in those finances. Questions and comments concerning any of the information provided in this report should be addressed to Michael J. Lewis, Commissioner of Finance, Putnam County 40 Gleneida Avenue, Carmel, New York 10512, telephone (845) 808-1075, or visit the County's web site at www.putnamcountyny.gov.

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**BASIC
FINANCIAL STATEMENTS**

County of Putnam, New York

Statement of Net Position
December 31, 2022

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and equivalents	\$ 59,324,191	\$ 69,348	\$ 59,393,539
Restricted cash	729,681	-	729,681
Investments	67,957,457	-	67,957,457
Receivables			
Taxes, net	19,809,032	-	19,809,032
Accounts	12,425,070	1,160,000	13,585,070
State and Federal aid	24,923,222	-	24,923,222
Due from other governments	1,157,291	-	1,157,291
Leases	1,772,247	-	1,772,247
Prepaid expenses	2,104,363	8,173	2,112,536
Restricted cash and equivalents	-	975	975
Restricted investments	-	1,213,438	1,213,438
Due from fiduciary fund	10,690,797	-	10,690,797
Net pension asset	18,442,994	-	18,442,994
Capital assets			
Not being depreciated	35,100,363	-	35,100,363
Being depreciated, net	89,718,355	-	89,718,355
 Total Assets	 <u>344,155,063</u>	 <u>2,451,934</u>	 <u>346,606,997</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred charge on refunding bonds	1,735,740	602,372	2,338,112
Pension related	39,149,788	-	39,149,788
OPEB related	51,260,407	-	51,260,407
 Total Deferred Outflows of Resources	 <u>92,145,935</u>	 <u>602,372</u>	 <u>92,748,307</u>
LIABILITIES			
Accounts payable	6,338,667	-	6,338,667
Accrued liabilities	1,797,254	65,062	1,862,316
Unearned revenues	25,137,682	-	25,137,682
Accrued interest payable	487,810	-	487,810
Deposits payable	364,000	-	364,000
Employee tax deductions	181,455	-	181,455
Non-current liabilities			
Due within one year	8,023,479	300,000	8,323,479
Due in more than one year	327,438,866	19,531,759	346,970,625
 Total Liabilities	 <u>369,769,213</u>	 <u>19,896,821</u>	 <u>389,666,034</u>
DEFERRED INFLOWS OF RESOURCES			
Lease related	1,656,307	-	1,656,307
Pension related	63,966,304	-	63,966,304
OPEB related	10,393,811	-	10,393,811
 Total Deferred Inflows of Resources	 <u>76,016,422</u>	 <u>-</u>	 <u>76,016,422</u>
NET POSITION			
Net investment in capital assets	87,425,200	-	87,425,200
Restricted for			
Casualty reserve benefits	1,475,035	-	1,475,035
Workers' compensation benefits	651,305	-	651,305
Law enforcement	558,213	-	558,213
Health	20,308	-	20,308
Driving while intoxicated program	18,771	-	18,771
Grants and obligations	1,196,035	-	1,196,035
Debt service	165,662	-	165,662
Special Revenue Funds			
Trusts			
Health	412,867	-	412,867
Public safety	69,977	-	69,977
Transportation	14,683	-	14,683
Unrestricted	(101,492,693)	(16,842,515)	(118,335,208)
 Total Net Position	 <u>\$ (9,484,637)</u>	 <u>\$ (16,842,515)</u>	 <u>\$ (26,327,152)</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Activities
Year Ended December 31, 2022

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
General government support	\$ 30,954,017	\$ 5,757,977	\$ 3,228,056	\$ -
Education	11,990,756	-	4,224,847	-
Public safety	43,918,619	3,612,088	1,138,550	3,168,214
Health	15,563,463	760,318	8,346,478	-
Transportation	18,469,275	1,056,241	2,457,269	8,741,817
Economic opportunity and development	33,289,812	1,419,639	13,115,206	-
Culture and recreation	8,078,852	3,048,461	325,058	1,410,020
Home and community services	2,120,436	49,785	522,416	273,835
Interest	1,479,602	-	-	250,634
Total Governmental Activities	165,864,832	15,704,509	33,357,880	13,844,520
Business-type activities				
Putnam Tobacco Asset Securitization Corporation	1,251,718	1,294,075	-	-
Total	\$ 167,116,550	\$ 16,998,584	\$ 33,357,880	\$ 13,844,520

General revenues
 Real property taxes
 Other tax items
 Interest and penalties on real property taxes
 Payments in lieu of taxes
 Non-property taxes
 Sales taxes
 Automobile use tax
 Emergency telephone system surcharge
 Unrestricted use of money and property
 Sale of property and compensation for loss
 Opioid Settlement
 Miscellaneous

Total General Revenues

Change in Net Position

NET POSITION

Beginning

Ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (21,967,984)	\$ -	\$ (21,967,984)
(7,765,909)	-	(7,765,909)
(35,999,767)	-	(35,999,767)
(6,456,667)	-	(6,456,667)
(6,213,948)	-	(6,213,948)
(18,754,967)	-	(18,754,967)
(3,295,313)	-	(3,295,313)
(1,274,400)	-	(1,274,400)
(1,228,968)	-	(1,228,968)
<hr/>		
(102,957,923)	-	(102,957,923)
-	42,357	42,357
<hr/>		
(102,957,923)	42,357	(102,915,566)
<hr/>		
45,879,692	-	45,879,692
5,326,305	-	5,326,305
63,885	-	63,885
82,377,329	-	82,377,329
698,295	-	698,295
474,430	-	474,430
1,223,652	19,411	1,243,063
189,595	-	189,595
2,005,089	-	2,005,089
831,008	-	831,008
<hr/>		
139,069,280	19,411	139,088,691
<hr/>		
36,111,357	61,768	36,173,125
(45,595,994)	(16,904,283)	(62,500,277)
<hr/>		
\$ (9,484,637)	\$ (16,842,515)	\$ (26,327,152)

County of Putnam, New York

Balance Sheet
 Governmental Funds
 December 31, 2022

	General	Capital Projects	Non-Major Governmental	Total Governmental Funds
ASSETS				
Cash and equivalents	\$ 47,113,916	\$ 6,340,543	\$ 497,827	\$ 53,952,286
Restricted cash	-	729,681	-	729,681
Investments	67,957,457	-	-	67,957,457
Taxes receivable, net	19,809,032	-	-	19,809,032
Other receivables				
Accounts	12,404,198	20,854	18	12,425,070
State and Federal aid	15,981,113	7,775,762	1,166,347	24,923,222
Due from other governments	1,157,291	-	-	1,157,291
Due from other funds	-	4,002,052	6,608,552	10,610,604
Due from fiduciary fund	10,690,797	-	-	10,690,797
Leases	1,772,247	-	-	1,772,247
	42,005,646	11,798,668	7,774,917	61,579,231
Prepaid expenditures	2,011,851	-	92,512	2,104,363
Total Assets	\$ 178,897,902	\$ 18,868,892	\$ 8,365,256	\$ 206,132,050
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 4,850,827	\$ 972,052	\$ 515,788	\$ 6,338,667
Accrued liabilities	1,734,700	-	62,554	1,797,254
Unearned revenues	22,290,801	2,846,881	-	25,137,682
Due to other funds	11,622,904	49,572	-	11,672,476
Deposits payable	364,000	-	-	364,000
Employee tax deductions	181,455	-	-	181,455
Total Liabilities	41,044,687	3,868,505	578,342	45,491,534
Deferred inflows of resources				
Deferred tax revenues	18,862,819	-	-	18,862,819
Unavailable revenues	2,859,173	-	-	2,859,173
Lease related	1,656,307	-	-	1,656,307
Opioid related	2,005,089	-	-	2,005,089
Total Deferred inflow of resources	25,383,388	-	-	25,383,388
Total Liabilities and Deferred Inflows of Resources	66,428,075	3,868,505	578,342	70,874,922
Fund balances				
Nonspendable	6,127,791	-	92,512	6,220,303
Restricted	1,793,327	15,000,387	663,189	17,456,903
Assigned	33,122,859	-	7,031,213	40,154,072
Unassigned	71,425,850	-	-	71,425,850
Total Fund Balances	112,469,827	15,000,387	7,786,914	135,257,128
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 178,897,902	\$ 18,868,892	\$ 8,365,256	\$ 206,132,050

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Reconciliation of Governmental Funds Balance Sheet to
the Government-Wide Statement of Net Position - Governmental Activities
December 31, 2022

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because

Total Fund Balances - Governmental Funds	\$ 135,257,128
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	
Capital assets - non-depreciable	35,100,363
Capital assets - depreciable/amortizable	258,598,999
Accumulated depreciation/amortization	<u>(168,880,644)</u>
	<u>124,818,718</u>
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.	
Deferred outflows - pension related	39,149,788
Deferred outflows - OPEB related	51,260,407
Deferred inflows - pension related	(63,966,304)
Deferred inflows - OPEB related	<u>(10,393,811)</u>
	<u>16,050,080</u>
Other long-term assets that are not available to pay for current period expenditures and, therefore, are either deferred or not reported in the funds.	
Net pension asset	18,442,994
Real property taxes	18,862,819
Unavailable revenues	2,859,173
Opioid related	<u>2,005,089</u>
	<u>42,170,075</u>
Internal service funds are used by management to charge insurance and dental benefits to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	
	<u>2,126,340</u>
Long-term liabilities that are not due and payable in the current period and are not reported in the funds.	
Accrued interest payable	(487,810)
General obligation bonds payable	(45,158,000)
Energy performance contract payable	(3,811,873)
Installment purchase debt payable	(816,998)
Leases payable	(2,169,848)
Compensated absences	(4,979,404)
Total OPEB liability	(271,027,438)
Postclosure care costs	<u>(1,018,421)</u>
	<u>(329,469,792)</u>
Governmental funds report the effect of premiums, discounts, and refundings and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Deferred amount on refunding	1,735,740
Premium on general obligation bonds	<u>(2,172,926)</u>
	<u>(437,186)</u>
Net Position of Governmental Activities	<u>\$ (9,484,637)</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Revenues, Expenditures and Changes
in Fund Balances
Governmental Funds
Year Ended December 31, 2022

	General	Capital Projects	Non-Major Governmental	Total Governmental Funds
REVENUES				
Real property taxes	\$ 30,620,334	\$ -	\$ 15,081,467	\$ 45,701,801
Other tax items	5,390,190	-	-	5,390,190
Non-property taxes	83,550,054	-	-	83,550,054
Departmental income	12,098,187	-	158,679	12,256,866
Intergovernmental charges	-	-	898,920	898,920
Use of money and property	1,780,232	-	250,634	2,030,866
Licenses and permits	999,600	-	-	999,600
Fines and forfeitures	125,420	-	-	125,420
Sale of property and compensation for loss	189,595	-	-	189,595
Interfund revenues	-	-	634,764	634,764
State aid	20,221,644	6,569,003	1,089,593	27,880,240
Federal aid	10,346,931	6,751,048	1,023,938	18,121,917
Miscellaneous	1,894,986	273,835	13,324	2,182,145
Total Revenues	167,217,173	13,593,886	19,151,319	199,962,378
EXPENDITURES				
Current				
General government support	26,549,089	-	-	26,549,089
Education	11,891,287	-	-	11,891,287
Public safety	36,971,819	-	147	36,971,966
Health	13,905,530	-	28,208	13,933,738
Transportation	1,543,043	-	9,889,546	11,432,589
Economic opportunity and development	30,521,966	-	-	30,521,966
Culture and recreation	6,475,356	-	-	6,475,356
Home and community services	1,847,333	-	-	1,847,333
Employee benefits Undistributed	6,007,920	-	-	6,007,920
Debt service				
Principal	-	-	5,907,109	5,907,109
Interest	-	-	1,664,182	1,664,182
Capital outlay	-	18,688,830	-	18,688,830
Total Expenditures	135,713,343	18,688,830	17,489,192	171,891,365
Excess (Deficiency) of Revenues Over Expenditures	31,503,830	(5,094,944)	1,662,127	28,071,013
OTHER FINANCING SOURCES (USES)				
Financed Purchase Debt Issued	-	868,086	-	868,086
Leases Issued	-	163,250	-	163,250
Transfers in	-	9,134,992	539,387	9,674,379
Transfers out	(9,624,807)	(49,572)	-	(9,674,379)
Total Other Financing Sources (Uses)	(9,624,807)	10,116,756	539,387	1,031,336
Net Change in Fund Balances	21,879,023	5,021,812	2,201,514	29,102,349
FUND BALANCES				
Beginning of Year	90,590,804	9,978,575	5,585,400	106,154,779
End of Year	\$ 112,469,827	\$ 15,000,387	\$ 7,786,914	\$ 135,257,128

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2022

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Net Change in Fund Balances - Total Governmental Funds	<u>\$ 29,102,349</u>
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.	
Capital outlay expenditures	18,258,496
Depreciation/amortization expense	<u>(10,986,243)</u>
	<u>7,272,253</u>
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Real property taxes	177,891
State and Federal aid	429,980
Opioid related	<u>2,005,089</u>
	<u>2,612,960</u>
Proceeds from the issuance of bonds and leases provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized on the statement of activities.	
Installment purchase debt issued	(868,086)
Leases issued	(163,250)
Principal paid on general obligation bonds	5,520,300
Principal paid on energy performance contract	186,897
Principal paid on installment purchase debt	199,912
Principal paid on leases	<u>344,061</u>
	<u>5,219,834</u>
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued interest	44,560
Changes in pension liabilities and related deferred outflows and inflows of resources	6,601,558
Compensated absences	826,820
Changes in OPEB liabilities and related deferred outflows and inflows of resources	(15,748,384)
Postclosure care costs	2,313
Amortization of loss on refunding bonds and issuance premium	<u>163,824</u>
	<u>(8,109,309)</u>
Internal service funds are used by management to charge the costs of risk to individual funds. The net revenue of the internal service funds are reported within governmental activities.	
	<u>13,270</u>
Change in Net Position of Governmental Activities	<u>\$ 36,111,357</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

General Fund
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 31,606,314	\$ 31,606,314	\$ 30,620,334	\$ (985,980)
Other tax items	5,263,800	5,388,800	5,390,190	1,390
Non-property taxes	66,145,000	66,145,000	83,550,054	17,405,054
Departmental income	12,736,270	13,066,365	12,098,187	(968,178)
Use of money and property	700,388	1,665,875	1,780,232	114,357
Licenses and permits	904,700	904,700	999,600	94,900
Fines and forfeitures	94,325	94,325	125,420	31,095
Sale of property and compensation for loss	44,500	79,704	189,595	109,891
State aid	20,770,190	22,447,510	20,221,644	(2,225,866)
Federal aid	7,409,735	13,646,113	10,346,931	(3,299,182)
Miscellaneous	934,081	1,736,282	1,894,986	158,704
Total Revenues	146,609,303	156,780,988	167,217,173	10,436,185
EXPENDITURES				
Current				
General government support	29,584,179	29,969,269	26,549,089	3,420,180
Education	12,085,422	12,037,531	11,891,287	146,244
Public safety	40,639,093	42,312,116	36,971,819	5,340,297
Health	13,747,114	17,223,115	13,905,530	3,317,585
Transportation	1,440,276	1,543,043	1,543,043	-
Economic opportunity and development	37,796,683	39,133,072	30,521,966	8,611,106
Culture and recreation	6,635,600	7,362,672	6,475,356	887,316
Home and community services	2,404,632	2,913,029	1,847,333	1,065,696
Employee benefits				
Undistributed	5,860,711	6,040,602	6,007,920	32,682
Total Expenditures	150,193,710	158,534,449	135,713,343	22,821,106
Excess (Deficiency) of Revenues Over Expenditures	<u>(3,584,407)</u>	<u>(1,753,461)</u>	<u>31,503,830</u>	<u>33,257,291</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(380,000)	(9,624,807)	(9,624,807)	-
Total Other Financing Uses	<u>(380,000)</u>	<u>(9,624,807)</u>	<u>(9,624,807)</u>	<u>-</u>
Net Change in Fund Balance	(3,964,407)	(11,378,268)	21,879,023	33,257,291
FUND BALANCE				
Beginning of Year	3,964,407	11,378,268	90,590,804	79,212,536
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 112,469,827</u>	<u>\$ 112,469,827</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Net Position
 Proprietary Funds
 December 31, 2022

	Business -type Activities Enterprise Fund	Governmental Activities Internal Service Funds
	Putnam Tobacco Asset Securitization Corporation	
ASSETS		
Current assets		
Cash and equivalents	\$ 69,348	\$ 5,371,905
Accounts receivable	1,160,000	-
Prepaid expenses	8,173	-
Due from other funds	-	1,061,872
Total Current Assets	<u>1,237,521</u>	<u>6,433,777</u>
Noncurrent assets		
Restricted cash and equivalents	975	-
Restricted investments	1,213,438	-
Total Noncurrent Assets	<u>1,214,413</u>	<u>-</u>
Total Assets	<u>2,451,934</u>	<u>6,433,777</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred loss on refunding bonds	<u>602,372</u>	<u>-</u>
LIABILITIES		
Current liabilities		
Accrued liabilities	65,062	-
Current portion of claims payable	-	431,000
Current maturities of bonds payable	300,000	-
Total Current Liabilities	<u>365,062</u>	<u>431,000</u>
Noncurrent liabilities		
Claims payable, less current portion	-	3,876,437
Bonds payable, less current maturities	19,531,759	-
Total Noncurrent Liabilities	<u>19,531,759</u>	<u>3,876,437</u>
Total Liabilities	<u>19,896,821</u>	<u>4,307,437</u>
NET POSITION		
Restricted for		
Workers' compensation benefits	-	651,305
Casualty reserve benefits	-	1,475,035
Unrestricted	<u>(16,842,515)</u>	<u>-</u>
Total Net Position	<u>\$ (16,842,515)</u>	<u>\$ 2,126,340</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Revenues, Expenses and Changes in Net Position
 Proprietary Funds
 Year Ended December 31, 2022

	Business -type Activities Enterprise Fund	Governmental Activities Internal Service Funds
	Putnam Tobacco Asset Securitization Corporation	
OPERATING REVENUES		
Tobacco settlement revenues	\$ 1,294,075	\$ -
Charges for services	-	971,158
Total Operating Revenues	<u>1,294,075</u>	<u>971,158</u>
OPERATING EXPENSES		
Administration	-	325,142
Professional fees	11,071	-
Insurance	7,866	-
Administrative charges	32,000	-
Employee benefits	-	668,361
Total Operating Expenses	<u>50,937</u>	<u>993,503</u>
Income (Loss) from Operations	<u>1,243,138</u>	<u>(22,345)</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	19,411	35,615
Interest expense	(1,200,781)	-
Total Non-Operating Revenues (Expenses)	<u>(1,181,370)</u>	<u>35,615</u>
Change in Net Position	61,768	13,270
NET POSITION		
Beginning of Year	<u>(16,904,283)</u>	<u>2,113,070</u>
End of Year	<u>\$ (16,842,515)</u>	<u>\$ 2,126,340</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Cash Flows
 Proprietary Funds
 Year Ended December 31, 2022

	Business-type Activities Enterprise Fund	Governmental Activities Internal Service Funds
	Putnam Tobacco Asset Securitization Corporation	
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from interfund services provided	\$ -	\$ 1,734,236
Cash received from miscellaneous	-	24,645
Cash received from tobacco settlement revenues	1,191,695	-
Cash payments to insurance carriers and claimants	-	(616,018)
Cash payments to vendors	(51,244)	(325,142)
Net Cash From Operating Activities	<u>1,140,451</u>	<u>817,721</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Earnings on investments	<u>13,912</u>	<u>35,615</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Repayment of bonds	(400,000)	-
Interest paid	(793,250)	-
Net Cash From Non-Capital Financing Activities	<u>(1,193,250)</u>	<u>-</u>
Net Change in Cash and Equivalents	(38,887)	853,336
CASH AND EQUIVALENTS		
Beginning of Year	<u>109,210</u>	<u>4,518,569</u>
End of Year	<u>\$ 70,323</u>	<u>\$ 5,371,905</u>
RECONCILIATION OF CASH AND EQUIVALENTS TO THE STATEMENT OF NET POSITION		
Cash and equivalents	\$ 69,348	\$ 5,371,905
Restricted cash and equivalents and investments	975	-
	<u>\$ 70,323</u>	<u>\$ 5,371,905</u>
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income (loss) from operations	\$ 1,243,138	\$ (22,345)
Adjustments to reconcile income (loss) from operations to net cash from operating activities		
Changes in assets and liabilities		
Accounts receivable	(102,380)	24,645
Prepaid expenses	(307)	-
Due from other funds	-	763,078
Claims payable	-	52,343
Net Cash From Operating Activities	<u>\$ 1,140,451</u>	<u>\$ 817,721</u>
NONCASH INVESTING ACTIVITIES		
Increase in bonds payable from amortization of original issue discount	\$ 25,564	\$ -
Increase in bonds payable from accreted interest on Series 2005 capital appreciation bonds	293,394	-
Decrease in deferred outflows of resources from amortization of loss on refunding bonds	90,657	-

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Fiduciary Net Position
Fiduciary Fund
December 31, 2022

	<u>Custodial Fund</u>
ASSETS	
Cash and equivalents	\$ 2,141,386
Real property taxes receivable for other governments	<u>23,187,110</u>
Total Assets	<u><u>\$ 25,328,496</u></u>
LIABILITIES	
Deposits	\$ 1,001,084
Due to other governments	13,636,615
Due to other funds	<u>10,690,797</u>
Total Liabilities	<u><u>\$ 25,328,496</u></u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
Year Ended December 31, 2022

	<u>Custodial Fund</u>
ADDITIONS	
Real property taxes collected for other governments	\$ 23,451,090
DEDUCTIONS	
Payments of real property taxes to other governments	<u>23,451,090</u>
Net Change in Fiduciary Net Position	-
NET POSITION	
Beginning of Year	<u>-</u>
End of Year	<u><u>\$ -</u></u>

The notes to the financial statements are an integral part of this statement.

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Note 1 - Summary of Significant Accounting Policies

The County of Putnam, New York ("County") was established pursuant to an act of the New York State Legislature on June 12, 1812. The County operates under a Legislature/County Executive form of government in accordance with its Charter approved by the voters on November 8, 1977. The County Legislature is the legislative body responsible for overall operation. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The County's significant accounting policies are described below:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the County, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, the following entity is included in the financial statements as a blended component unit.

The Putnam Tobacco Asset Securitization Corporation ("PTASC") is a not-for-profit local development corporation organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The sole member of the PTASC is the County Executive of Putnam County, New York. That member shall appoint the Board of Directors of the PTASC. The Board of Directors have complete responsibility for management of the PTASC and accountability for fiscal matters. The County is not liable for any deficits or PTASC bonds or notes. Based on the guidance provided by Governmental Accounting Standards Board ("GASB") Technical Bulletin No. 2004-1, "*Tobacco Settlement Recognition and Financial Reporting Entity Issues*", as amended and/or superseded by GASB Statement No. 48, "*Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*", the PTASC is reported as a blended component unit of the County in its financial statements. The guidance provided for prospective, rather than retrospective treatment, of the intra-entity sale of future revenues. The original sale of the PTASC's future revenue stream was consummated several years prior to the effective date of GASB Statement No. 48, and no additional sale of future revenues has occurred since that time. The revenue from the sale was recognized at that time based on existing guidance. Therefore, there is no deferred inflow of resources to be reported for this purpose on the County's financial statements or a deferred outflow of resources to be reported on the PTASC financial statements.

Note 1 - Summary of Significant Accounting Policies (Continued)

B. Government-Wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which are supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the financial position of the County at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the County's enterprise fund. Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Fund is tobacco settlement revenues and the principal operating expenses are professional fees and insurance. The principal operating revenues of the Internal Service Funds are charges to customers for services and operating expenses include administrative expenses and employee benefits. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Proprietary and Fiduciary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the

Note 1 - Summary of Significant Accounting Policies (Continued)

government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explain the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the financial statements in three broad fund categories in accordance with generally accepted accounting principles as follows:

Fund Categories

- a. Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

Capital Projects Fund - The Capital Projects Fund is utilized to account for financial resources that are restricted, committed or assigned for expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds:

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted, committed or assigned to expenditures for specified purposes other than debt service or capital projects. The non-major special revenue funds of the County are as follows:

County Road Fund - The County Road Fund is used to account for the maintenance and repair of County roads and bridges and snow removal costs, as defined in New York State Highway Law.

Road Machinery Fund - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the construction, purchase and maintenance of buildings for the storage and repair of highway machinery and equipment.

Transportation Fund - The Transportation Fund is used to account for the activities of a County-wide bus system, which is funded in part under the auspices of the Urban Mass Transportation Administration and the New York State Department of Transportation.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

Debt Service Fund - The Debt Service Fund is provided to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest and for financial resources that are being accumulated for principal and interest maturing in future years.

Note 1 - Summary of Significant Accounting Policies (Continued)

- b. Proprietary Funds - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Putnam Tobacco Asset Securitization Corporation are recorded as a major enterprise fund. The County has established its Workers' Compensation Benefits and Casualty Reserve Benefits funds as internal service funds.

- c. Fiduciary Funds (Not included in Government-Wide Financial Statements) - The Fiduciary Funds are used to account for assets held by the County on behalf of others. The Custodial Fund is used to account for real property taxes collected for other governments.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary and Fiduciary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are recognized as revenues when the expenditure is made and the amounts are expected to be collected within one year of the fiscal year end. A ninety day availability period is generally used for revenue recognition for most other governmental fund revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, net pension liability, certain pension costs and claims, other postemployment benefit liability and postclosure care costs, are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources.

Note 1 - Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

Cash and Equivalents, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and short-term investments with original maturities of less than three months from the date of acquisition.

The County's deposits and investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Investments - Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions.

The County follows the provisions of GASB Statement No. 72, "*Fair Value Measurement and Application*", which defines fair value and establishes a fair value hierarchy organized into three levels based upon the input assumptions used in pricing assets. Level 1 inputs have the highest reliability and are related to assets with unadjusted quoted prices in active markets. Level 2 inputs relate to assets with other than quoted prices in active markets which may include quoted prices for similar assets or liabilities or other inputs which can be corroborated by observable market data. Level 3 inputs are unobservable inputs and are used to the extent that observable inputs do not exist.

The County participates in the Cooperative Liquid Assets Securities System ("CLASS"), a cooperative investment pool, established pursuant to Articles 3A and 5G of General Municipal Law of the State of New York. CLASS has designated Public Trust Advisors, LLC as its registered investment advisor. Public Trust Advisors, LLC is registered with the Securities and Exchange Commission ("SEC") and is subject to all of the rules and regulations of an investment advisor handling public funds. As such, the SEC provides regulatory oversight of CLASS.

The pool is authorized to invest in various securities issued by the United States and its agencies, obligations of the State of New York and repurchase agreements. These investments are reported at fair value. CLASS issues separately available audited financial statements with a year end of June 30th.

Note 1 - Summary of Significant Accounting Policies (Continued)

The County's position in the pool, \$23,491,252 is equal to the value of the pool shares. The maximum maturity for any specific investment in the portfolio is 397 days. CLASS is rated AAAM by Standard & Poor's Financial Services. Local government investment cooperatives in this rating category meet the highest standards for credit quality, conservative investment policies and safety of principle. The cooperative invests in a high quality portfolio of investments legally permissible for municipalities and school districts in the State.

Additional information concerning the cooperative is presented in the annual report of CLASS, which may be obtained from Public Trust Advisors, LLC, 717 17th Street, Suite 1850, Denver, CO 80202.

The County, also, participates in a joint municipal cooperative investment pool established pursuant to New York State General Municipal Law Article 3-A that meets the definition of a 2a7-like pool as defined by GASB Statement No. 31, "*Accounting and Financial Reporting for Certain Investments and for External Investment Pools*". The sponsoring agency of the pool is another governmental unit which, acting through its chief fiscal officer, is primarily responsible for executing the provisions of the cooperative agreement. This pool is authorized to invest in various securities issued by the United States and its agencies. The amount reported represents the amortized cost of the cooperative shares and is considered to approximate fair value. The County's position in the cooperative, \$10,854,903, is equal to the value of the pool shares. Additional information concerning the cooperative investment pool is presented in the annual report of the New York Liquid Asset Fund ("NYLAF"), which may be obtained from Bankers Trust Company, N.A., 453 7th Street, P.O. Box 897, Des Moines, IA 50304.

NYLAF is rated AAAM by Standard & Poor's Financial Services. Local government investment cooperatives in this rating category meet the highest standards for credit quality, conservative investment policies and safety of principal. The cooperative invests in a high quality portfolio of investments legally permissible for municipalities and school districts pursuant to New York State General Municipal Law.

Risk Disclosure

Interest Rate Risk - Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates. Generally, the County does not invest in any long-term investment obligations.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40, "*Deposit and Investment Risk Disclosures- an amendment of GASB Statement No. 3*", directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2022.

Note 1 - Summary of Significant Accounting Policies (Continued)

Credit Risk - Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The County does not have a formal credit risk policy other than restrictions to obligations allowable under General Municipal Law of the State of New York.

Concentration of Credit Risk - Concentration of credit risk is the risk attributed to the magnitude of a government's investments in a single issuer. The County's investment policy limits the amount on deposit at each of its banking institutions.

Restricted Cash - Restricted cash in the Capital Projects Fund consist of unspent proceeds held by an escrow agent from the County's Energy Performance Contract.

Taxes Receivable - The County levies property taxes for both the County and towns on January 1st, based on an enforceable lien date established November 1st. These taxes are due in March and/or July depending upon the taxpayer's election. These taxes are collected initially by the various towns, and the uncollected taxes are returned to the County on April 1st and/or August 1st depending upon the taxpayer's election to make payment either in full or in two installments. School districts taxes are levied by the school districts, with all uncollected taxes returned to the County on November 1st. Village taxes are levied by the Villages, with all uncollected taxes returned to the County on February 1st. The County guarantees the collection of town, school districts and village taxes and assumes responsibility for the ultimate collection of these receivables. Taxes receivable are reported net of an allowance for uncollectible amounts. Thus the County's fiduciary responsibility is from the date of the levy until the due date of the respective tax warrant at which time the County must satisfy its obligations regardless of the amounts collected. School districts taxes collected prior to the satisfaction of the respective warrants are considered a fiduciary activity under the provisions of GASB Statement No. 84, "Fiduciary Activities", and therefore have been accounted for within the Custodial Fund.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded when appropriate.

Leases Receivable - The County is a lessor for a noncancellable leases of real property. The County District recognizes a lease receivable and a deferred inflow of resources in the government-wide and General Fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commence date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgements include how the County determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease-term, and (3) lease receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

Note 1 - Summary of Significant Accounting Policies (Continued)

The County monitors changes in circumstances that would require measurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Due From/To Other Funds and Due From/To Fiduciary Fund - During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2022, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

Inventory - There are no inventory values presented in the balance sheets of the respective funds of the County. Purchases of inventoriable items at various locations are recorded as expenditures at the time of purchase and year-end balances at these locations are not material.

Prepaid Expenses/Expenditures - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

Restricted Cash and Equivalents - The terms of the bond indenture of the Putnam Tobacco Asset Securitization Corporation provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

The terms of the bond indenture also provide for the establishment of a trapping account. Following the occurrence of a trapping event, amounts that otherwise would have been paid on the residual certificate to the County will be deposited in the trapping account and will be restricted to pay interest, required planned structured principal payments and turbo redemption payments, in such order, to the extent collections or other available amounts are insufficient for such purposes.

Capital Assets - Capital assets are tangible and intangible assets, which include property, plant, equipment, construction-in-progress and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) and are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets (except intangible right-to-use lease assets, which are discussed in Note 3E) are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of donation. Intangible assets follow the same capitalization policies as tangible assets and are reported with tangible assets in the appropriate capital asset class.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 1 - Summary of Significant Accounting Policies (Continued)

assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and used an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure and right-to-use leased assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings and improvements	20-50
Machinery and equipment	5-10
Infrastructure	30-50
Right-to-use Buildings and Improvements	2-10
Right-to-use Machinery and Equipment	2-7
Right-to-use Infrastructure	4-14

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental funds balance sheet.

Unearned Revenues - Unearned revenues arise, when assets are recognized before revenue recognition criteria has been satisfied. In the government-wide financial statements, unearned revenues consist of amounts received in advance and/or revenue from grants received before the eligibility requirements have been met.

Unearned revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported unearned revenues of \$17,406,866 in American Rescue Plan Act funds received in advance in the General Fund has reported unearned revenues of \$4,883,935 for State aid and other items received in advance in the General Fund. The County has also reported unearned revenues of \$2,846,881 for water shed aid received in advance in the Capital Projects Fund. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

Note 1 - Summary of Significant Accounting Policies (Continued)

The County reported deferred inflows of resources of \$18,862,819 for real property taxes, unavailable revenues of \$2,859,173 and lease related of \$1,656,307 in the General Fund. These amounts are deferred and recognized as an inflow in the period that the amounts become available.

The County reported deferred amounts on refunding bonds resulting from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is being deferred and amortized over the shorter of the life of the refunded or refunding debt.

The County has also reported deferred outflows of resources and deferred inflows of resources in relation to its pension and other postemployment benefit liabilities in the government-wide financial statement for governmental activities. These amounts are detailed in the discussion of the County's pension and other postemployment benefit liabilities in Note 3G.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

Leases - The County is a lessee for noncancellable leases of equipment. The County recognizes a lease liability and an intangible right-to-use lease asset ("lease asset") in the government-wide financial statements. The County recognizes lease liabilities with an initial, individual value of \$10,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are comprised of fixed payments and purchase option price that the County is reasonably certain to exercise. The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Note 1 - Summary of Significant Accounting Policies (Continued)

Lease assets are reported with other capital assets and lease liabilities are reported with long-term liabilities on the Statement of Net Position.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide Statement of Net Position as current and long-term liabilities. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Net Pension Liability (Asset) - The net pension liability (asset) represents the County's proportionate share of the net pension liability (asset) of the New York State and Local Employees' Retirement System. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 68, "*Accounting and Financial Reporting for Pensions*" and GASB Statement No. 71, "*Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68*".

Other Postemployment Benefit Liability ("OPEB") – In addition to providing pension benefits, the County provides health care benefits for certain retired employees and their survivors. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*".

Net Position - represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either through enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted net position of the County includes restricted for casualty reserve benefits, workers' compensation benefits, law enforcement, health, driving while intoxicated program, grants and obligations, debt service, and special revenue funds.

Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Fund Balance - Generally, fund balance represents the difference between current assets and deferred outflows of resources and current liabilities and deferred inflows of resources. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard the fund balance classifications are as follows:

Note 1 - Summary of Significant Accounting Policies (Continued)

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables, advances) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items contained in the General Municipal Law of the State of New York.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The County Legislature is the highest level of decision making authority for the County that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the County removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the County Legislature.

Assigned fund balance, in the General Fund, represents amounts constrained either by policies of the County Legislature for amounts assigned for balancing the subsequent year's budget or the County Commissioner of Finance for amounts assigned for encumbrances. Unlike commitments, assignments generally only exist temporarily, in that additional action does not normally have to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all funds except the General Fund includes all remaining amounts, except for negative balances, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance, in the General Fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The General Fund is the only fund that would report a positive unassigned fund balance. For all governmental funds other than the General Fund, any deficit fund balance is reported as unassigned.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: committed, assigned, and unassigned.

F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General,

Note 1 - Summary of Significant Accounting Policies (Continued)

County Road, Transportation and Road Machinery funds. Encumbrances outstanding at year-end are generally reported as assigned fund balance since they do not constitute expenditures or liabilities.

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is August 9, 2023.

Note 2 - Stewardship, Compliance and Accountability

A. Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before October 1st, the County Executive submits to the County Legislature a tentative operating budget for the fiscal year commencing the following January 1st. The tentative budget includes proposed expenditures and the means of financing.
- b) The County Executive and Commissioner of Finance meet with the Budget and Finance Committee of the Legislature within five days after transmittal of the tentative budget to review the budget document.
- c) The Committee conducts a public hearing on the tentative budget to obtain taxpayer comments.
- d) A report of the Committee must be filed by October 20th, which includes the Committee's recommendations.
- e) On or before October 25th, the Legislature conducts a public hearing on the tentative budget.
- f) After the public hearing and prior to October 28th, the Legislature meets to consider and adopt the budget.
- g) All line item changes with the exception of the Legislature's own budget are subject to Executive veto and such vetoes require two thirds majority by the Legislature to override. This process is completed and the final budget is adopted by November 15th.

Note 2 - Stewardship, Compliance and Accountability (Continued)

- h) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Transportation and Debt Service funds.
- i) Budgets for General, County Road, Road Machinery, Transportation and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not legally adopted for the Proprietary or Special Purpose funds since other means control the use of these resources (e.g., grant awards) and sometimes span a period of more than one fiscal year.
- j) The County Legislature has established legal control of the budget at the function level of expenditures. The County Auditor, who must approve all expenditures from General, County Road, Road Machinery, Transportation and Capital Projects funds, may not authorize the disbursement of funds by the Commissioner of Finance unless the necessary funds have been appropriated. All functional transfers shall be subject to the following authorization:
 - (1) Transfers less than \$5,000 may be authorized by the Commissioner of Finance.
 - (2) Transfers between \$5,000 and \$10,000 may be authorized by the County Executive.
 - (3) Transfers less than \$10,000 must be approved by the Chairperson of Audit or his/her designee.
 - (4) Transfers between \$10,000 and \$25,000 must be approved by the Audit and Administrative Committee.
 - (5) Transfers over \$25,000 shall require approval of the Legislature for transfers between functions of a fund. Management may transfer the budgeted amounts within a function of a fund without a dollar limitation.
 - (6) Amendments which increase total fund appropriations require approval by the Legislature.
- k) Appropriations in the General, County Road, Road Machinery, Transportation and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are reappropriated in the succeeding year pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

B. Property Tax Limitation

The County is permitted by the Constitution of the State of New York to levy taxes for purposes other than debt service up to 1-1/2% of the five-year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2022 was \$217,702,043, which exceeded the actual levy by \$171,014,262.

Chapter 97 of the New York State Laws of 2011, as amended ("Tax Levy Limitation Law") modified previous law by imposing a limit on the amount of real property taxes a local government may levy. The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the County to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 2 - Stewardship, Compliance and Accountability (Continued)

of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes determined by the United States with the result expressed as a decimal to four places. The County is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the County, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the County. The County Legislature may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the County Legislature first enacts, by a vote of at least sixty percent of the total voting power of the County Legislature, a local law to override such limit for such coming fiscal year.

C. Fund Deficit

The Putnam Tobacco Asset Securitization Corporation Enterprise Fund reflects a deficit at December 31, 2022 of \$16,842,515. This deficit will be reduced annually with the receipt of tobacco revenues.

D. Cumulative Effect of Change in Accounting Principle

The County implemented the provisions of GASB Statement No. 87, "Leases," for the year ended December 31, 2022, which established a single model for lease accounting based on the concept that leases are a financing of a "right-to-use" underlying asset. This statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset. As a result, the County has reported a cumulative effect of change in accounting principle of \$2,350,659 for the right-to-use leased assets and a (\$2,350,659) liability for leases payable for a net cumulative effect of \$0 to the December 31, 2021 net position of governmental activities.

Note 3 - Detailed Notes on All Funds

A. Restricted Cash and Equivalents and Investments – Proprietary Fund

Restricted cash and equivalents, Enterprise Fund, at December 31, 2022 consisted of the following-

US Treasury Money Market	\$	975
US Treasury Bills due June 2023, interest at .0454%		<u>1,213,438</u>
	\$	<u><u>1,214,413</u></u>

B. Taxes Receivable

Taxes receivable at December 31, 2022 consisted of the following:

Returned school and village taxes	\$	453,763
Tax liens		23,668,207
Taxes receivable - Pending		3,607,125
Property acquired for taxes		<u>2,597,538</u>
		30,326,633
Allowance for uncollectible taxes		<u>(10,517,601)</u>
	\$	<u><u>19,809,032</u></u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

Returned school and village taxes have been relieved in the subsequent year as County taxes. Taxes receivable are also partially offset by deferred tax revenues of \$18,862,819, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year.

C. Interfund Receivables/Payables

The composition of due from/to other funds at December 31, 2022 were as follows:

<u>Fund</u>	<u>Due From</u>	<u>Due To</u>
General	\$ -	\$ 11,622,904
Capital Projects	4,002,052	49,572
Non-Major Governmental	6,608,552	-
Internal Service	1,061,872	-
	<u>\$ 11,672,476</u>	<u>\$ 11,672,476</u>

The composition of due from/to the fiduciary fund at December 31, 2022 were as follows:

<u>Fund</u>	<u>Due From</u>	<u>Due To</u>
General	\$ 10,690,797	\$ -
Fiduciary	-	10,690,797
	<u>\$ 10,690,797</u>	<u>\$ 10,690,797</u>

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system and 3) payments between funds are made. The amounts due from other funds within the Non-Major Governmental Funds is the result of these funds not having bank accounts.

D. Leases Receivable

The County leases real property. The leases range from twenty-three to one hundred eighty months and the County will receive monthly payments ranging from \$800 to \$12,500. The County recognized \$358,828 in lease revenue and \$14,919 in interest revenue during the current fiscal year related to these leases. As of December 31, 2022, the County's receivable for lease payments was \$1,772,247. Also, the County has a deferred inflow of resources associated with these leases that will be recognized as revenue over the lease term. As of December 31, 2022, the balance of the deferred inflow of resources was \$1,656,307.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

E. Capital Assets

Changes in the County's capital assets are as follows:

	Balance January 1, 2022 as restated*	Additions	Deletions	Balance December 31, 2022
Capital Assets, not being depreciated				
Land	\$ 6,617,653	\$ -	\$ -	\$ 6,617,653
Construction-in-Progress	30,949,005	10,485,759	12,952,054	28,482,710
Total Capital Assets, not being Depreciated	<u>\$ 37,566,658</u>	<u>\$ 10,485,759</u>	<u>\$ 12,952,054</u>	<u>\$ 35,100,363</u>
Capital Assets, being depreciated/amortized:				
Buildings and Improvements	\$ 111,360,594	\$ 3,163,975	\$ -	\$ 114,524,569
Machinery and Equipment	31,922,179	2,412,389	640,408	33,694,160
Infrastructure	92,881,184	14,985,177	-	107,866,361
Right-to-use Buildings and Improvements	900,623	88,558	-	989,181
Right-to-use Machinery and Equipment	395,730	74,692	-	470,422
Right-to-use Infrastructure	1,054,306	-	-	1,054,306
Total Capital Assets, being Depreciated/Amortized	<u>238,514,616</u>	<u>20,724,791</u>	<u>640,408</u>	<u>258,598,999</u>
Less Accumulated Depreciation/Amortization for:				
Buildings and Improvements	73,287,601	2,905,007	-	76,192,608
Machinery and Equipment	26,180,822	1,939,480	640,408	27,479,894
Infrastructure	59,066,386	5,762,235	-	64,828,621
Right-to-use Buildings and Improvements	-	137,084	-	137,084
Right-to-use Machinery and Equipment	-	151,090	-	151,090
Right-to-use Infrastructure	-	91,347	-	91,347
Total Accumulated Depreciation/Amortization	<u>158,534,809</u>	<u>10,986,243</u>	<u>640,408</u>	<u>168,880,644</u>
Capital Assets, being Depreciated/Amortized, net	<u>\$ 79,979,807</u>	<u>\$ 9,738,548</u>	<u>\$ -</u>	<u>\$ 89,718,355</u>
Capital Assets, net	<u>\$ 117,546,465</u>	<u>\$ 20,224,307</u>	<u>\$ 12,952,054</u>	<u>\$ 124,818,718</u>

*See Note 2D.

Depreciation/Amortization expense was charged to the County's functions and programs as follows:

Governmental Activities	
General Government Support	\$ 1,336,078
Education	105,692
Public Safety	1,300,680
Health	109,986
Transportation	6,118,836
Economic Opportunity and Development	602,595
Culture and Recreation	1,387,981
Home and Community Services	<u>24,395</u>
Total Depreciation Expense	<u>\$ 10,986,243</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

F. Accrued Liabilities

Accrued Liabilities at December 31, 2022 were as follows:

	Governmental Activities	Business - Type Activities	Total
Payroll and employee benefits	\$ 870,481	\$ -	\$ 870,481
Other	926,773	65,062	991,835
Total Accrued Liabilities	<u>\$ 1,797,254</u>	<u>\$ 65,062</u>	<u>\$ 1,862,316</u>

G. Long-Term Liabilities

The following table summarizes changes in the County's long-term liabilities for the year ended December 31, 2022:

	Balance January 1, 2022 as restated*	New Issues and/or Additions	Maturities and/or Payments	Balance December 31, 2022	Due Within One Year
Governmental Activities					
General Obligation Bonds Payable	\$ 50,678,300	\$ -	\$ 5,520,300	\$ 45,158,000	\$ 6,013,000
Plus					
Unamortized premium on bonds	2,503,847	-	330,921	2,172,926	330,921
	<u>53,182,147</u>	<u>-</u>	<u>5,851,221</u>	<u>47,330,926</u>	<u>6,343,921</u>
Energy Performance					
Contract Payable	3,998,770	-	186,897	3,811,873	192,128
Financed Purchases					
Payable	148,824	868,086	199,912	816,998	209,669
Leases payable	<u>2,350,659</u>	<u>163,250</u>	<u>344,061</u>	<u>2,169,848</u>	<u>346,761</u>
Other Non-current Liabilities					
Compensated Absences	5,806,224	76,566	903,386	4,979,404	498,000
Net Pension Liability	198,057	-	198,057	-	-
Claims Payable	4,255,094	668,361	616,018	4,307,437	431,000
Other Postemployment Benefit Liability	253,614,965	22,995,301	5,582,828	271,027,438	-
Postclosure Care Costs	1,020,734	-	2,313	1,018,421	2,000
Total Other Non-Current Liabilities	<u>264,895,074</u>	<u>23,740,228</u>	<u>7,302,602</u>	<u>281,332,700</u>	<u>931,000</u>
Governmental Activities Long-Term Liabilities	<u>\$ 324,575,474</u>	<u>\$ 24,771,564</u>	<u>\$ 13,884,693</u>	<u>\$ 335,462,345</u>	<u>\$ 8,023,479</u>
Business-Type Activities					
General Obligation Bonds Payable	\$ 22,020,423	\$ -	\$ 399,999	\$ 21,620,424	\$ 300,000

*See Note 2D.

Governmental fund liabilities for general obligation bonds and leases are liquidated by the Debt Service Fund, which is funded by other governmental funds and property taxes. The liability for compensated absences, net pension liability, claims payable, other postemployment benefit liability

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

and postclosure care costs are liquidated by the General, County Road, Road Machinery, and Worker Compensation funds.

General Obligation Bonds Payable

General obligation bonds payable at December 31, 2022 are comprised of the following individual issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Amount Outstanding at December 31, 2022
Public improvement	2010	\$ 4,740,000	November, 2028	6.436 - 7.213 %	\$ 2,020,000
Refunding	2013	19,965,000	January, 2036	3.000 - 4.000	13,485,000
Public improvement	2014	3,478,274	November, 2031	2.125 - 3.000	2,135,000
Refunding	2015	11,060,000	January, 2031	2.750 - 5.000	7,820,000
Public improvement	2016	2,114,575	June, 2031	2.000 - 2.250	1,435,000
Public improvement	2016	2,100,000	June, 2028	2.000 - 2.500	1,215,000
Public improvement	2017	3,333,350	June, 2028	2.000	2,090,000
Public improvement	2017	800,000	June, 2027	2.750 - 2.875	470,000
Public improvement	2018	2,033,125	June, 2030	3.000	1,540,000
Refunding	2019	3,315,000	November, 2025	2.000 - 5.000	960,000
Public improvement	2020	5,845,300	June, 2033	.7500 - 1.125	5,390,000
Refunding	2020	2,865,000	November, 2026	4.000	1,980,000
Public improvement	2021	3,058,000	June, 2032	.5000 - 2.000	3,058,000
Refunding	2021	2,485,000	November, 2025	4.000	1,560,000
					\$ 45,158,000

Interest expenditures of \$1,549,382 were recorded in the fund financial statements in the Debt Service Fund. Interest expense of \$1,344,485 was recorded in the government-wide financial statements for governmental activities.

Energy Performance Contract Payable

The County, during 2020, entered into a \$4,184,693 contractual agreement to install energy saving equipment and/or to upgrade existing facilities to enhance performance. The agreement provides for annual payments of \$298,823, including interest at 2.799% through April 2038. The contract further provides that the savings in energy costs resulting from this modernization will equal or exceed the payment terms. Interest expenditures of \$111,926 were recorded in the fund financial statements in the Debt Service Fund. Interest expense of \$108,439 was recorded in the government-wide financial statements for governmental activities. The balance due at December 31, 2022 was \$3,811,873.

Financed Purchases Payable

The County has entered into an agreement to finance the cost of purchasing certain equipment. The leases meets the criteria of a capital lease. The terms of the agreements provide for repayment in annual installments, through February 2026, including interest rates ranging from 1.34% to 2.202%. Interest expenditures of \$2,874 were recorded in the fund financial statements in the Debt Service Fund and in the government-wide financial statements for governmental activities. The balance due at December 31, 2022 was \$816,998.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

Leases Payable

Leases payable as of December 31, 2022 are comprised of the following individual agreements:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Amount Outstanding at December 31, 2022
Buildings	2022	\$ 88,558	2025	\$ 75,415
Buildings	2016	69,980	2026	54,897
Buildings	2017	25,969	2023	2,000
Buildings	2016	804,674	2031	726,397
Vehicles	2019	117,023	2023	60,752
Equipment	2022	74,692	2028	68,745
Equipment	2020	278,707	2025	199,604
Infrastructure	2021	994,141	2035	936,475
Infrastructure	2020	60,165	2025	45,563
				<u>\$ 2,169,848</u>

Interest expense of \$23,804 was recorded in the fund financial statements in the Debt Service Fund and in the government-wide financial statements for governmental activities.

Payments to Maturity

The annual requirements to amortize debt outstanding as of December 31, 2022 including interest payments of \$7,772,782 are as follows:

Year Ended December 31,	Bonds		Energy Performance Contract		Financed Purchases Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 6,013,000	\$ 1,331,787	\$ 192,128	\$ 106,694	\$ 209,669	\$ 11,566
2024	5,135,000	1,125,251	197,506	101,317	212,405	8,419
2025	5,320,000	952,811	203,034	95,788	215,176	5,230
2026	4,450,000	783,102	208,717	90,106	179,748	2,423
2027	4,050,000	633,311	214,559	84,264	-	-
2028-2032	15,595,000	1,552,558	1,166,311	327,802	-	-
2033-2037	4,595,000	266,381	1,338,932	155,180	-	-
2038	-	-	290,686	8,136	-	-
	<u>\$ 45,158,000</u>	<u>\$ 6,645,201</u>	<u>\$ 3,811,873</u>	<u>\$ 969,287</u>	<u>\$ 816,998</u>	<u>\$ 27,638</u>
	Leases		Total			
	Principal	Interest	Principal	Interest		
2023	\$ 346,761	\$ 24,633	\$ 6,761,558	\$ 1,474,680		
2024	291,967	21,356	5,836,878	1,256,343		
2025	257,508	18,133	5,995,718	1,071,962		
2026	165,346	15,496	5,003,811	891,127		
2027	166,901	13,272	4,431,460	730,847		
2028-2032	741,973	34,909	17,503,284	1,915,269		
2033-2037	199,392	2,857	6,133,324	424,418		
2038	-	-	290,686	8,136		
	<u>\$ 2,169,848</u>	<u>\$ 130,656</u>	<u>\$ 51,956,719</u>	<u>\$ 7,772,782</u>		

County of Putnam, New York

Notes to Financial Statements (Continued)

December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

The above general obligation bonds are direct borrowings of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County.

Bonds payable of the Putnam Tobacco Asset Securitization Corporation ("PTASC") at December 31, 2022 are comprised of the following:

	Balance January 1, 2022	Maturities and/or Payments	Balance December 31, 2022	Due Within One Year
Blended Component Unit				
Bonds Payable	\$ 22,020,423	\$ 399,999	\$ 21,620,424	\$ 300,000
Less:				
Unamortized Original Issue Discount on Term Bonds	(195,433)	25,564	(169,869)	-
Unaccreted amounts on Turbo Capital Appreciation Bonds	<u>(1,912,189)</u>	<u>293,393</u>	<u>(1,618,796)</u>	<u>-</u>
Business-Type Activities				
Long-Term Liabilities	<u>\$ 19,912,801</u>	<u>\$ 718,956</u>	<u>\$ 19,831,759</u>	<u>\$ 300,000</u>

PTASC issued bonds on August 25, 2005 and June 1, 2010 as follows:

\$3,400,000 of Turbo Term Bonds due June 1, 2041 with interest at 6.25% and a projected final Turbo Redemption date of June 1, 2022.* Balance due at December 31, 2022 is \$2,500,000.

\$9,165,000 of Turbo Term Bonds due June 1, 2042 with interest at 5.0% and a projected final Turbo Redemption date of June 1, 2024.* Balance due at December 31, 2022 is \$9,165,000.

\$3,325,000 of Turbo Term Bonds due June 1, 2045 with interest at 5.0% and a projected final Turbo Redemption date of June 1, 2026.* Balance due at December 31, 2022 is \$3,325,000.

\$2,507,632 (net of unaccreted amounts of \$603,363) of Turbo Capital Appreciation Bonds due June 1, 2050 with a yield of 5.875% and a projected final Turbo Redemption date of June 1, 2027.*

\$2,503,996 (net of unaccreted amounts of \$1,015,433) of Turbo Capital Appreciation Bonds due June 1, 2055 with a yield of 6.375% and a projected final Turbo Redemption date of June 1, 2029.*

*Assumes Turbo Redemption payments are made based on the receipt of surplus pledged TSR's in accordance with the Global Insight Base Case Forecast of future tobacco consumption.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

A payment schedule, based upon planned structured principal maturities, is as follows:

Year Ended December 31,	Principal	Interest	Total
2023	\$ 10,755,000 *	\$ 496,250	\$ 11,251,250
2024	1,635,000	170,875	1,805,875
2025	1,720,000	87,000	1,807,000
2026	3,010,233	22,000	3,032,233
2027	1,789,063	-	1,789,063
2028 and thereafter	2,711,128	-	2,711,128
	<u>21,620,424</u>	<u>\$ 776,125</u>	<u>\$ 22,396,549</u>
Unamortized Original Issue Discount on Term Bonds	(169,869)		
Unaccreted amounts on Capital Appreciation Bonds	<u>(1,618,796)</u>		
	<u>\$ 19,831,759</u>		

* Principal payment assumes "catch up" payment is made June 1, 2023.

The required plan structured principal payments are as follows:

Year Ending December 31,	Amount
2023	\$ 300,000
2024	300,000
2025	400,000
2026	400,000
2027	400,000
2028 and thereafter	<u>19,820,424</u>
	<u>\$ 21,620,424</u>

Legal Debt Margin

The County is subject to legal limitations on the amount of debt that it may issue. The County's legal debt margin is 7% of the five year average full valuation of taxable real property. At December 31, 2022, the total outstanding debt applicable to the limit was \$49,082,100, which is 4.82% of the total debt limit.

Compensated Absences

County employees who are members of a labor union earn vacation leave based upon the terms of their particular collective bargaining agreement. Vacation leave is accumulated on a monthly basis up to a maximum of forty days and is payable upon termination. The maximum sick leave accumulation is 180 days. Sick leave accumulates on a monthly basis with all union employees earning twelve days per year. Accumulated sick leave lapses when employees leave the service of the County, with the exception of Deputy Sheriff's Benevolent Association employees. These

Note 3 - Detailed Notes on All Funds (Continued)

employees, upon retirement from the County, are entitled to a sick leave buyout at daily rates ranging from \$40 to \$100 per day, depending on the number of days accumulated. The value of compensated absences has been reflected in the government-wide financial statements.

Pension Plans

New York State and Local Retirement System

The County participates in the New York State and Local Employees' Retirement System ("ERS") ("System"). This is a cost-sharing, multiple-employer defined benefit pension plan. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all net assets and record changes in plan net position. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The County also participates in the Public Employees' Group Life Insurance Plan, which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided may be found at www.osc.state.ny.us/retire/about_us/financial_statements_/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory except for employees who joined after July 2, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. The employer contribution rates for the plan's year ending in 2022 are as follows:

<u>Tier/Plan</u>	<u>Rate</u>
1 75I	25.2 %
2 75I	23.0
3 553	30.6
3 A14	18.2
4 552	30.1
4 553	30.6
4 89PBE	22.8
4 A15	18.2
5 553	28.3
5 89PBE	19.8
5 A15	15.2
6 553	22.8
6 89PBE	14.4
6 A15	10.6

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

At December 31, 2022, the County reported the following for its proportionate share of the net pension asset for ERS:

Measurement date	March 31, 2022
Net pension asset	\$ 18,442,994
County's proportion of the net pension asset	0.2256138%
Change in proportion since the prior measurement date	(0.0267093%)

The net pension asset was measured as of March 31, 2022 and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. The County's proportion of the net pension asset was based on a computation of the actuarially determined indexed present future value of future compensation by employer relative to the total of all participating members.

For the year ended December 31, 2022, the County recognized its proportionate share of pension expense in the government-wide financial statements of \$800,247 for ERS. Pension expenditures of \$7,401,805 for ERS were recorded in the fund financial statements and were charged to the following funds:

<u>Fund</u>	<u>Amount</u>
General	\$ 7,056,125
County Road	263,679
Road Machinery	<u>82,001</u>
	<u>\$ 7,401,805</u>

At December 31, 2022, the County reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to ERS:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,396,714	\$ 1,811,617
Changes of assumptions	30,779,289	519,367
Net difference between projected and actual earnings on pension plan investments	-	60,393,079
Changes in proportion and differences between County contributions and proportionate share of contributions	2,035,009	1,242,241
County contributions subsequent to the measurement date	<u>4,938,776</u>	<u>-</u>
	<u>\$ 39,149,788</u>	<u>\$ 63,966,304</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

\$4,938,776 reported as deferred outflows of resources related to ERS, resulting from the County's accrued contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the plan's year ended March 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ERS will be recognized in pension expense as follows:

Year Ended	
<u>March 31,</u>	
2023	\$ (4,725,543)
2024	(6,748,248)
2025	(15,446,808)
2026	<u>(2,834,693)</u>
	<u>\$ (29,755,292)</u>

The total pension liability for the ERS measurement date was determined by using an actuarial valuation date as noted below, with update procedures used to roll forward the total pension liability to that measurement date. Significant actuarial assumptions used in the valuation were as follows:

Measurement Date	March 31, 2022
Actuarial valuation date	April 1, 2021
Investment rate of return	5.9% *
Salary scale	4.4%
Inflation rate	2.7%
Cost of living adjustments	1.4%

*Compounded annually, net of pension plan investment expenses, including inflation.

Annuitant mortality rates are based on the System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020.

The actuarial assumptions used in the valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized below.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

Asset Type	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	32 %	3.30 %
International Equity	15	5.85
Private Equity	10	6.50
Real Estate	9	5.00
Opportunistic / ARS Portfolio	3	4.10
Credit	4	3.78
Real Assets	3	5.80
Fixed Income	23	0.00
Cash	1	(1.00)
	<u>100 %</u>	

The real rate of return is net of the long-term inflation assumption of 2.7%.

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 5.9%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (4.9%) or 1 percentage point higher (6.9%) than the current rate:

	1% Decrease (4.90%)	Current Discount Rate (5.90%)	1% Increase (6.90%)
County's proportionate share of the net pension liability (asset)	<u>\$ 47,472,066</u>	<u>\$ (18,442,994)</u>	<u>\$ (73,577,762)</u>

The components of the collective net pension liability (asset) for ERS as of the March 31, 2022 measurement date were as follows:

Total pension liability	\$ 223,874,888,000
Fiduciary net position	<u>232,049,473,000</u>
Employers' net pension liability/(asset)	<u>\$ (8,174,585,000)</u>
Fiduciary net position as a percentage of total pension asset	<u>103.65%</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

Employer contributions to ERS are paid annually and cover the period through the end of the System's fiscal year, which is March 31st. Retirement contributions as of December 31, 2022 represent the employer contribution for the period of April 1, 2022 through December 31, 2022 based on prior year ERS wages multiplied by the employers' contribution rate, by tier. Retirement contributions to ERS for the nine months ended December 31, 2022 were \$4,938,776.

Voluntary Defined Contribution Plan

The County can offer a defined contribution plan to all non-union employees hired on or after July 1, 2013 and earning at the annual full-time salary rate of \$75,000 or more. The employee contribution is between 3% and 6% depending on salary and the County will contribute 8%. Employer contributions vest after 366 days of service. No current employees participated in this program.

Unpaid Claim Liabilities

The Internal Service Funds reflect workers' compensation claim liabilities which are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

	<u>2022</u>	<u>2021</u>
Balance - Beginning of Year	\$ 4,255,094	\$ 3,922,292
Provision for Claims and Claims Adjustment Expenses	668,361	1,561,121
Claims and Claims Adjustment Expenses Paid	<u>(616,018)</u>	<u>(1,228,319)</u>
Balance - End of Year	<u>\$ 4,307,437</u>	<u>\$ 4,255,094</u>
Due Within One Year	<u>\$ 431,000</u>	<u>\$ 426,000</u>

Other Postemployment Benefit Liability ("OPEB")

In addition to providing pension benefits, the County provides certain health care benefits for retired employees through a single employer defined benefit OPEB plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the County may vary according to length of service. The cost of providing postemployment health care benefits is shared between the County and the retired employee as noted below. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County. No assets are accumulated in a trust that meets the criteria in

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

paragraph 4 of GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions", so the net OPEB liability is equal to the total OPEB liability. Separate financial statements are not issued for the plan.

At December 31, 2022, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefit payments	399
Active employees	<u>576</u>
	<u>975</u>

The County's total OPEB liability of \$271,027,438 was measured as of January 1, 2022 and was determined by an actuarial valuation as of January 1, 2022.

The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	2.00%, average, including 2.5% inflation
Discount rate	2.06%
Healthcare cost trend rates	6.0% for 2023, decreasing up to 0.8% per year to an ultimate rate of 4.7% for 2090 and later years
Retirees' share of benefit-related costs	Varies from 8% to 50%, depending on applicable retirement year and bargaining unit

The discount rate was based on Bond Buyer Weekly 20-Bond GO Index.

Mortality rates were based on the RPH-2014 Mortality Table for employees and healthy annuitants, sex distinct, with generational mortality adjusted to 2006 using scale MP-2014, and projected forward with scale MP-2021.

The County's change in the total OPEB liability for the year ended December 31, 2022 is as follows:

Total OPEB Liability - Beginning of Year	\$ 253,614,965
Service cost	8,576,710
Interest	5,499,285
Changes of benefit terms	-
Differences between expected and actual experience	4,856,381
Changes in assumptions or other inputs	4,062,925
Benefit payments	<u>(5,582,828)</u>
Total OPEB Liability - End of Year	<u>\$ 271,027,438</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.06%) or 1 percentage point higher (3.06%) than the current discount rate:

	1% Decrease (1.06%)	Current Discount Rate (2.06%)	1% Increase (3.06%)
Total OPEB Liability	<u>\$ 327,971,630</u>	<u>\$ 271,027,438</u>	<u>\$ 226,929,004</u>

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.0% decreasing to 3.7%) or 1 percentage point higher (7.0% decreasing to 5.7%) than the current healthcare cost trend rates:

	1% Decrease (5.0% decreasing to 3.7%)	Healthcare Cost Trend Rates (6.0% decreasing to 4.7%)	1% Increase (7.0% decreasing to 5.7%)
Total OPEB Liability	<u>\$ 222,903,641</u>	<u>\$ 271,027,438</u>	<u>\$ 335,231,883</u>

For the year ended December 31, 2022, the County recognized OPEB expense of \$21,643,059 in the government-wide financial statements. At December 31, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions or other inputs	\$ 40,601,487	\$ 9,467,694
Differences between expected and actual experience	4,764,244	926,117
County's contributions subsequent to the measurement date	<u>5,894,676</u>	<u>-</u>
	<u>\$ 51,260,407</u>	<u>\$ 10,393,811</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31,	
2023	\$ 7,567,064
2024	7,612,656
2025	8,616,134
2026	7,657,441
2027	3,053,637
2028 and Thereafter	<u>464,988</u>
	<u>\$ 34,971,920</u>

Postclosure Care Costs

In 2008, the County recognized a pollution remediation expense amounting to \$650,000 and a corresponding liability was recorded in the statement of net position. The liability related to future remediation activities associated with the removal of materials and soil contamination of a landfill. The expense provision was measured at its current value utilizing the prescribed expected cash flow method. The pollution remediation obligation is an estimate and is subject to revision due to price increases or reductions, change in technology, or change in applicable laws or regulations and estimated recoveries reducing the liability. In 2009, the liability was decreased to \$265,000 based on the County's intention to move the waste and reclaim and sell the land. In 2010, the liability was increased to \$1,200,000 based on the County's revised plan to continue operating the landfill and capping it. In 2012 the landfill was capped. The remaining liability of \$1,018,421 at December 31, 2022 is the estimated postclosure care costs that will be paid in the future for certain maintenance and monitoring costs at the site for the next 30 years. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

H. Significant Commitments - Encumbrances

As discussed in Note 2A, Budgetary Data, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At December 31, 2022, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<u>Fund</u>	<u>Amount</u>
General	\$ 1,607,886
Non-Major Governmental	<u>238,171</u>
Total	<u>\$ 1,846,057</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

I. Revenues and Expenditures

Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers:

Transfers Out	Transfers In		Total
	Capital Projects Fund	Non-Major Governmental Funds	
General Fund	\$ 9,134,992	\$ 489,815	\$ 9,624,807
Capital Projects Fund	-	49,572	49,572
	<u>\$ 9,134,992</u>	<u>\$ 539,387</u>	<u>\$ 9,674,379</u>

Transfers are used to 1) move amounts earmarked in the operating funds to fulfill commitments for Capital Projects Fund expenditures and to move funds from the fund with collection authorization to the funds where additional amounts are needed.

J. Net Position

The components of net position are detailed below:

Net Investment in Capital Assets - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Casualty Reserve Benefits and Workers' Compensation Benefits - the component of net position that have been established to set aside funds to be used for a specific purpose in accordance with Section 6N and 6J of General Municipal Law.

Restricted for Law Enforcement - the component of net position that represents the unexpended proceeds of seized funds which are restricted by New York State Law for use in law enforcement activities.

Restricted for Health - Adolescent Tobacco Use Prevention Act - the component of net position restricted by state regulations representing 50% of collections of tobacco related infractions to be used to support health education related activities.

Restricted for Driving While Intoxicated Program - the component of net position that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

Restricted for Grants and Obligations - the component of net position that represents a segregation of fund balance to fund shortfalls of outstanding grants and obligations.

Restricted for Debt Service - the component of net position that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

Restricted for Special Revenue Funds - the component of net position that represents funds restricted for specific purposes under New York State law or by external parties and/or statutes.

Unrestricted - all other amounts that do not meet the definition of "restricted" or "net investment in capital assets".

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2022

Note 3 - Detailed Notes on All Funds (Continued)

K. Fund Balances

	2022				2021			
	General Fund	Capital Projects Fund	Non-Major Governmental	Total	General Fund	Capital Projects Fund	Non-Major Governmental	Total
Nonspendable								
Prepaid expenditures	\$ 2,011,851	\$ -	\$ 92,512	\$ 2,104,363	\$ 2,409,653	\$ -	\$ 125,380	\$ 2,535,033
Leases	115,940	-	-	115,940	0	-	-	-
Long-term receivables	4,000,000	-	-	4,000,000	4,000,000	-	-	4,000,000
Total Nonspendable	6,127,791	-	92,512	6,220,303	6,409,653	-	125,380	6,535,033
Restricted								
Law enforcement	558,213	-	-	558,213	549,688	-	-	549,688
Health	20,308	-	-	20,308	20,308	-	-	20,308
Driving while intoxicated program	18,771	-	-	18,771	-	-	-	-
Grants and obligations	1,196,035	-	-	1,196,035	3,198,393	-	-	3,198,393
Capital projects	-	15,000,387	-	15,000,387	-	9,978,575	-	9,978,575
Debt service	-	-	75,662	75,662	-	-	97,919	97,919
Debt service for subsequent year's expenditures	-	-	90,000	90,000	-	-	90,000	90,000
Trusts	-	-	497,527	497,527	-	-	521,381	521,381
Total Restricted	1,793,327	15,000,387	663,189	17,456,903	3,768,389	9,978,575	709,300	14,456,264
Assigned								
Purchases on order								
General government support	308,619	-	-	308,619	257,900	-	-	257,900
Public safety	872,123	-	3,165	875,288	539,669	-	-	539,669
Health	9,266	-	-	9,266	350	-	-	350
Transportation	77,451	-	235,006	312,457	87,145	-	210,251	297,396
Economic opportunity	141,115	-	-	141,115	49,615	-	-	49,615
Culture and recreation	41,736	-	-	41,736	34,282	-	-	34,282
Home and community services	157,576	-	-	157,576	78,131	-	-	78,131
	1,607,886	-	238,171	1,846,057	1,047,092	-	210,251	1,257,343
For subsequent year's expenditures								
General Fund	2,283,691	-	-	2,283,691	2,917,315	-	-	2,917,315
Retirement	2,693,196	-	-	2,693,196	2,693,196	-	-	2,693,196
Future Capital projects	5,738,086	-	-	5,738,086	738,086	-	-	738,086
Tax stabilization	5,000,000	-	-	5,000,000	3,537,683	-	-	3,537,683
Insurance	5,800,000	-	-	5,800,000	3,800,000	-	-	3,800,000
Post Employment	5,000,000	-	-	5,000,000	-	-	-	-
State Aid	5,000,000	-	-	5,000,000	-	-	-	-
County Road Fund	-	-	2,516,884	2,516,884	-	-	1,794,734	1,794,734
Road Machinery Fund	-	-	693,602	693,602	-	-	511,395	511,395
Transportation Fund	-	-	3,582,556	3,582,556	-	-	2,234,340	2,234,340
Total Assigned	33,122,859	-	7,031,213	40,154,072	14,733,372	-	4,750,720	19,484,092
Unassigned	71,541,790	-	-	71,541,790	65,679,390	-	-	65,679,390
Total Fund Balances	\$ 112,585,767	\$ 15,000,387	\$ 7,786,914	\$ 135,373,068	\$ 90,590,804	\$ 9,978,575	\$ 5,585,400	\$ 106,154,779

Note 3 - Detailed Notes on All Funds (Continued)

L. Fund Balances

Certain elements of fund balance are described above. Those additional elements which are not reflected in the Statement of Net Position but are reported in the governmental funds balance sheet are described below.

Prepaid Expenditures has been established to account for retirement and health insurance payments made in advance. The amount is classified as nonspendable to indicate that funds are not “available” for appropriation or expenditure even though they are a component of current assets.

Long-Term Receivables represents funds set aside to indicate that certain receivables will not be collected in sufficient time to use the funds to satisfy liabilities of the period. A reserve has been established to indicate that the funds are not “available” for appropriation or expenditure even though the amounts are a component of current assets.

The amounts restricted for trusts have been established to set aside funds in accordance with the terms of the grants.

Purchases on order are assigned and represent the County’s intention to honor the contracts in process at year-end. The subsequent year’s appropriations will be amended to provide authority to complete the transactions.

Subsequent year’s expenditures represent that at December 31, 2022, the County Legislature has assigned the above amounts to be appropriated for the ensuing year’s budget.

Assigned for Retirement represents funds set aside for the purpose of financing retirement contributions to the New York State and Local Employees’ Retirement System.

Assigned for Future Capital Projects represents funds set aside for the purpose of financing future capital projects.

Assigned for Tax Stabilization represents funds set aside for an emergency to prevent a large tax increase.

Assigned for Insurance has been established to fund uninsured losses, claims, actions, or judgments that the County is authorized or required to purchase or maintain insurance.

Assigned for Postemployment has been established to fund future increasing postemployment costs.

Assigned for State Aid has been established to fund potential declining state aid reimbursements.

Unassigned fund balance in the General Fund represents amounts not classified as nonspendable, restricted or assigned.

Note 4 - Summary Disclosure of Significant Contingencies

A. Litigation

The County receives numerous notices of claims for damages arising generally from personal injury, wrongful death, false arrest, negligence, bodily injury, breach of contract, defamation of character and invasion of privacy. The County currently carries both conventional general liability insurance to cover possible losses arising from these actions. In the opinion of the County Attorney, and apart from matters provided for by applicable insurance coverage, there are two (2) claims or actions pending which, if determined against the County, would have an adverse material effect on the financial condition of the County; (1) This is a claim alleging wrongful conviction. Plaintiff was tried and convicted of arson and spent 9 years in jail before being released. The claims are that the Putnam County Fire Inspectors and members of another police agency fabricated evidence, resulting in the wrongful conviction. A trial is scheduled for October 2023. If plaintiff is successful, damages could approach one million dollars per year of incarceration. The County has an excess insurance policy of ten million dollars. (2) This is a claim of wrongful conviction. Plaintiff was tried and convicted for rape and murder and spent twenty years in jail. The plaintiff was acquitted after a retrial. The County settled a similar case and is expected to quickly resolve this case for similar reasons.

The County is also a defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year in which the payments are made.

B. Contingencies

The County participates in various Federal grant programs, principal of which are programs of the Department of Health and Human Services. These programs are subject to program compliance audits pursuant to the Uniform Guidance. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County anticipates such amounts, if any, to be immaterial.

C. Significant Contingencies - Putnam County Tobacco Asset Securitization Corporation

The enforceability of the rights and remedies of the State (and thus the bondholders) and of the obligations of a participating manufacturer under the MSA are subject to the Bankruptcy Code and the other applicable insolvency, moratorium or similar laws relating to or affecting the enforcement of creditors' rights. Some of the risks include risks of delay in or reduction of amounts of payment or of non-payment under the MSA and the risk that the State (and thus the County and/or PTASC) may be stayed for an extended time from enforcing any rights under the MSA and the Consent Decree or with respect to the payments owed by the bankrupt participating manufacturer or from commencing legal proceedings against the bankrupt participating manufacturer. As a result, if a participating manufacturer becomes a debtor in a bankruptcy case and defaults in making payment, funds available to PTASC to pay bondholders may be reduced or eliminated.

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

The bonds are payable only from the assets of PTASC. The bonds are neither legal nor moral obligations of the County or the State of New York, and no recourse may be had thereto for payment of amounts owing on the bonds. PTASC's only source of funds for payments on the bonds is the collections and amounts on deposit in pledged accounts pursuant to the indenture. PTASC has no taxing power and no significant assets other than the rights to receive tobacco settlement revenues.

D. Risk Management

The County and other villages, counties, towns, cities and district corporations within the State have formed a reciprocal insurance company to be owned by these municipalities. This reciprocal operates under an agreement effective September 1, 1993. The purpose of this reciprocal is to provide local governments with the opportunity to gain control over their insurance programs and bring stability to their insurance costs. The reciprocal provides general liability, automobile, property, umbrella and police and public officials' liability coverage. The reciprocal retains a management company, which is responsible for the overall supervision and management of the reciprocal. The reciprocal is managed by a Board of Governors and an Attorney-in-fact. The Board of Governors is comprised of employees of the subscribers. The subscribers have elected those who sit on the board and each subscriber has a single vote. The Attorney-in-fact derives all of its authority from the Board of Governors and New York State Insurance Laws, and is the entity which enters into contracts on behalf of the reciprocal. The reciprocal is an "assessable" insurance company, in that, the subscribers are severally liable for any financial shortfall of the reciprocal and can be assessed their proportionate share by the State Insurance Department if the funds of the reciprocal are less than what is required to satisfy its liabilities. The subscribers are required to pay premiums as well as a minimal capital contribution.

The County purchases various insurance coverages from the reciprocal to reduce its exposure to loss. The County maintains general liability and automobile liability policies with coverage of \$1 million per occurrence and \$2 million in the aggregate, bodily injury and property damage are subject to a \$250,000 deductible. The County maintains public officials and law enforcement liability policies with coverage of \$1 million per occurrence and \$2 million in the aggregate. The County also maintains an umbrella policy with coverage up to \$10 million per occurrence and \$20 million in the aggregate. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

The County is self-insured for workers' compensation. The County purchases a stop loss policy which limits the County's exposure to \$1.5 million per occurrence. The policy is excess workers' compensation over the County's self- insurance subject to a \$1,500,000 Self-Insured Retention. The policy covers over the Self Insured Retention Part One, Workers Compensation for Statutory Limits and Part Two, Employers Liability of \$1,000,000 each accident & each employee. The Employer's Liability portion is "unlimited" in New York. The limit refers to any other state.

Note 5 - Tax Abatements

The County has real property tax abatement agreements exempt under Real Property Tax Law, Section 412-a and General Municipal Law, Section 874. The total tax abatement for the year ended December 31, 2022 was determined not to be material.

Note 6 - Recently Issued GASB Pronouncements

GASB Statement No. 96, “*Subscription-Based Information Technology Arrangements*” provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (“SBITAs”) for government end users. This Statement defines a SBITA and establishes that a SBITA results in a right-to-use subscription asset (intangible asset) and a corresponding liability. The Statement also provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA, as well as detailing the requirements for note disclosures regarding a SBITA. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

This is not an all-inclusive list of recently issued GASB pronouncements but rather a listing of Statements that the County believes will most impact its financial statements. The County will evaluate the impact this and other pronouncements may have on its financial statements and will implement them as applicable and when material.

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**REQUIRED SUPPLEMENTARY
INFORMATION**

County of Putnam, New York

Required Supplementary Information - Schedule of Changes in the
County's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years (1) (2)

	2022 (5)	2021	2020 (4)	2019	2018
Total OPEB Liability:					
Service cost	\$ 8,576,710	\$ 7,304,629	\$ 4,666,517	\$ 6,007,886	\$ 5,198,127
Interest	5,499,285	6,128,180	7,310,319	6,619,486	7,158,707
Changes of benefit terms	-	-	1,346,900	-	(4,628,868)
Differences between expected and actual experience	4,856,381	-	(1,743,281)	-	2,614,909
Changes of assumptions or other inputs *	4,062,925	26,313,374	35,934,064	(20,969,154)	(3,796,795)
Benefit payments	<u>(5,582,828)</u>	<u>(4,965,585)</u>	<u>(4,628,212)</u>	<u>(4,258,403)</u>	<u>(4,366,980)</u>
Net Change in Total OPEB Liability	17,412,473	34,780,598	42,886,307	(12,600,185)	2,179,100
Total OPEB Liability – Beginning of Year	<u>253,614,965</u>	<u>218,834,367</u>	<u>175,948,060</u>	<u>188,548,245</u>	<u>186,369,145 (3)</u>
Total OPEB Liability – End of Year	<u>\$ 271,027,438</u>	<u>\$ 253,614,965</u>	<u>\$ 218,834,367</u>	<u>\$ 175,948,060</u>	<u>\$ 188,548,245</u>
County's covered-employee payroll	<u>\$ 46,230,711</u>	<u>\$ 48,489,899</u>	<u>\$ 45,054,266</u>	<u>\$ 43,699,125</u>	<u>\$ 47,001,125</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>586%</u>	<u>523%</u>	<u>486%</u>	<u>403%</u>	<u>401%</u>
* Discount Rate	<u>2.06%</u>	<u>2.12%</u>	<u>2.74%</u>	<u>4.10%</u>	<u>3.44%</u>

Notes to Schedule:

(1) Data not available prior to fiscal year 2018 implementation of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions".

(2) No assets are accumulated in a trust that meets the criteria in paragraph 4 of this Statement to pay related benefits.

(3) Restated for the implementation of the provisions of GASB Statement No. 75.

(4) Additional Changes in assumptions or other inputs. Updated the mortality tables, updated the NYS Retirement System rates for withdrawals and retirements, Healthcare trend rates were updated for 2020.

(5) Changes in experience include demographic shifts that occurred between 2020 and 2022 as there are 23 fewer full-time employee and 7 more retirees. Changes to assumptions and other inputs include updated mortality tables and a change in the discount rate.

See independent auditors' report.

County of Putnam, New York

Required Supplementary Information
 New York State and Local Employees' Retirement System
 Last Ten Fiscal Years (1)

Schedule of the County's Proportionate Share of the Net Pension Liability (asset) (2)

	2022 (4)	2021 (4)	2020 (3)	2019	2018	2017	2016	2015
County's proportion of the net pension liability (asset)	<u>0.2256138%</u>	<u>0.1989045%</u>	<u>0.2025755%</u>	<u>0.2148007%</u>	<u>0.2163465%</u>	<u>0.2080991%</u>	<u>0.2116106%</u>	<u>0.2035676%</u>
County's proportionate share of the net pension liability (asset)	<u>\$ (18,442,994)</u>	<u>\$ 198,057</u>	<u>\$ 53,643,160</u>	<u>\$ 15,219,284</u>	<u>\$ 6,982,464</u>	<u>\$ 19,553,458</u>	<u>\$ 33,964,087</u>	<u>\$ 6,877,010</u>
County's covered payroll	<u>\$ 48,949,590</u>	<u>\$ 51,443,392</u>	<u>\$ 46,299,019</u>	<u>\$ 45,978,543</u>	<u>\$ 46,596,425</u>	<u>\$ 46,735,501</u>	<u>\$ 43,741,198</u>	<u>\$ 42,545,018</u>
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	<u>-37.68%</u>	<u>0.38%</u>	<u>115.86%</u>	<u>33.10%</u>	<u>14.98%</u>	<u>41.84%</u>	<u>77.65%</u>	<u>16.16%</u>
Plan fiduciary net position as a percentage of the total pension liability (asset)	<u>103.65%</u>	<u>99.95%</u>	<u>86.39%</u>	<u>96.27%</u>	<u>98.20%</u>	<u>94.70%</u>	<u>90.70%</u>	<u>97.90%</u>
Discount Rate	<u>5.90%</u>	<u>5.90%</u>	<u>6.80%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.50%</u>

Schedule of Contributions

	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	<u>\$ 6,921,091</u>	<u>\$ 9,924,453</u>	<u>\$ 7,705,778</u>	<u>\$ 7,655,574</u>	<u>\$ 7,841,062</u>	<u>\$ 8,573,018</u>	<u>\$ 7,689,383</u>	<u>\$ 8,952,292</u>
Contributions in relation to the contractually required contribution	<u>(6,921,091)</u>	<u>(9,924,453)</u>	<u>(7,705,778)</u>	<u>(7,655,574)</u>	<u>(7,841,062)</u>	<u>(8,573,018)</u>	<u>(7,689,383)</u>	<u>(8,952,292)</u>
Contribution excess	<u>\$ -</u>							
County's covered payroll	<u>\$ 48,917,392</u>	<u>\$ 48,929,310</u>	<u>\$ 52,597,729</u>	<u>\$ 46,001,051</u>	<u>\$ 45,824,106</u>	<u>\$ 46,576,602</u>	<u>\$ 44,716,201</u>	<u>\$ 43,768,828</u>
Contributions as a percentage of covered payroll	<u>14.15%</u>	<u>20.28%</u>	<u>14.65%</u>	<u>16.64%</u>	<u>17.11%</u>	<u>18.41%</u>	<u>17.20%</u>	<u>20.45%</u>

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions.

(2) The amounts presented for each fiscal year were determined as of the March 31 measurement date within the current fiscal year.

(3) Increase in proportionate share of the net pension liability mainly attributable to decrease in plan fiduciary net position due to investments losses.

(4) Decrease in the County's proportionate share of the net pension liability (asset) mainly attributable to increase in plan fiduciary net position due to investment gains.

MAJOR GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

CAPITAL PROJECTS FUND

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

County of Putnam, New York

General Fund
Comparative Balance Sheet
December 31,

	2022	2021
ASSETS		
Cash and equivalents	\$ 47,113,916	\$ 64,414,441
Investments	67,957,457	10,794,627
Taxes receivable		
Returned school and village taxes	453,763	495,293
Tax liens	23,668,207	23,102,207
Taxes receivable - Pending	3,607,125	3,601,350
Property acquired for taxes	2,597,538	2,501,583
	30,326,633	29,700,433
Allowance for uncollectible taxes	(10,517,601)	(9,653,538)
	19,809,032	20,046,895
Other receivables		
Accounts	12,404,198	9,403,606
State and Federal aid	15,981,113	16,394,190
Due from other governments	1,157,291	1,558,117
Due from other funds	-	4,816,295
Due from fiduciary fund	10,690,797	10,517,417
Leases	1,772,247	-
	42,005,646	42,689,625
Prepaid expenditures	2,011,851	2,409,653
Total Assets	<u>\$ 178,897,902</u>	<u>\$ 140,355,241</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 4,850,827	\$ 5,107,874
Accrued liabilities	1,734,700	1,877,844
Unearned revenues	22,290,801	13,773,947
Due to other funds	11,622,904	7,444,940
Deposits	364,000	397,736
Employee tax deductions	181,455	47,975
Total Liabilities	41,044,687	28,650,316
Deferred inflows of resources		
Deferred tax revenues	18,862,819	18,684,928
Unavailable revenues	2,859,173	2,429,193
Lease related	1,656,307	-
Opioid related	2,005,089	-
Total Deferred inflows of resources	25,383,388	21,114,121
Total Liabilities and Deferred Inflows of Resources	66,428,075	49,764,437
Fund balance		
Nonspendable	6,127,791	6,409,653
Restricted	1,793,327	3,768,389
Assigned	33,122,859	14,733,372
Unassigned	71,425,850	65,679,390
Total Fund Balance	112,469,827	90,590,804
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 178,897,902</u>	<u>\$ 140,355,241</u>

See independent auditors' report.

County of Putnam, New York

General Fund
 Comparative Schedule of Revenues, Expenditures and
 Changes in Fund Balance - Budget and Actual
 Years Ended December 31,

	2022			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 31,606,314	\$ 31,606,314	\$ 30,620,334	\$ (985,980)
Other tax items	5,263,800	5,388,800	5,390,190	1,390
Non-property taxes	66,145,000	66,145,000	83,550,054	17,405,054
Departmental income	12,736,270	13,066,365	12,098,187	(968,178)
Use of money and property	700,388	1,665,875	1,780,232	114,357
Licenses and permits	904,700	904,700	999,600	94,900
Fines and forfeitures	94,325	94,325	125,420	31,095
Sale of property and compensation for loss	44,500	79,704	189,595	109,891
State aid	20,770,190	22,447,510	20,221,644	(2,225,866)
Federal aid	7,409,735	13,646,113	10,346,931	(3,299,182)
Miscellaneous	934,081	1,736,282	1,894,986	158,704
Total Revenues	146,609,303	156,780,988	167,217,173	10,436,185
EXPENDITURES				
Current				
General government support	29,584,179	29,969,269	26,549,089	3,420,180
Education	12,085,422	12,037,531	11,891,287	146,244
Public safety	40,639,093	42,312,116	36,971,819	5,340,297
Health	13,747,114	17,223,115	13,905,530	3,317,585
Transportation	1,440,276	1,543,043	1,543,043	-
Economic opportunity and development	37,796,683	39,133,072	30,521,966	8,611,106
Culture and recreation	6,635,600	7,362,672	6,475,356	887,316
Home and community services	2,404,632	2,913,029	1,847,333	1,065,696
Employee benefits Undistributed	5,860,711	6,040,602	6,007,920	32,682
Total Expenditures	150,193,710	158,534,449	135,713,343	22,821,106
Excess (Deficiency) of Revenues Over Expenditures	(3,584,407)	(1,753,461)	31,503,830	33,257,291
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(380,000)	(9,624,807)	(9,624,807)	-
Total Other Financing Uses	(380,000)	(9,624,807)	(9,624,807)	-
Net Change in Fund Balance	(3,964,407)	(11,378,268)	21,879,023	33,257,291
FUND BALANCE				
Beginning of Year	3,964,407	11,378,268	90,590,804	79,212,536
End of Year	\$ -	\$ -	\$ 112,469,827	\$ 112,469,827

See independent auditors' report.

2021			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 32,388,942	\$ 32,388,942	\$ 30,297,937	\$ (2,091,005)
5,263,800	4,636,887	4,628,143	(8,744)
60,879,000	62,910,294	79,874,243	16,963,949
13,330,047	13,934,342	13,737,802	(196,540)
502,665	439,353	520,321	80,968
856,990	856,990	951,118	94,128
168,500	196,300	173,583	(22,717)
36,700	234,439	251,305	16,866
20,609,639	21,622,009	15,921,408	(5,700,601)
7,498,731	11,535,437	8,891,485	(2,643,952)
853,840	2,105,313	2,136,267	30,954
<u>142,388,854</u>	<u>150,860,306</u>	<u>157,383,612</u>	<u>6,523,306</u>
28,886,529	29,289,450	26,294,133	2,995,317
11,776,593	11,918,517	11,214,715	703,802
39,013,802	41,358,474	38,530,921	2,827,553
13,568,156	17,446,192	13,252,222	4,193,970
1,400,726	1,416,877	1,397,413	19,464
37,913,906	38,787,848	29,800,621	8,987,227
6,514,366	7,036,553	6,081,277	955,276
2,454,064	2,578,309	2,290,104	288,205
5,336,813	5,355,954	5,325,954	30,000
<u>146,864,955</u>	<u>155,188,174</u>	<u>134,187,360</u>	<u>21,000,814</u>
(4,476,101)	(4,327,868)	23,196,252	27,524,120
-	58,464	58,464	-
(167,400)	(465,967)	(465,967)	-
(167,400)	(407,503)	(407,503)	-
(4,643,501)	(4,735,371)	22,788,749	27,524,120
4,643,501	4,735,371	67,802,055	63,066,684
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 90,590,804</u>	<u>\$ 90,590,804</u>

County of Putnam, New York

General Fund
 Schedule of Revenues and Other Financing Sources Compared to Budget
 Year Ended December 31, 2022
 (With Comparative Actuals for 2021)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2021 Actual
REAL PROPERTY TAXES	\$ 31,606,314	\$ 31,606,314	\$ 30,620,334	\$ (985,980)	\$ 30,297,937
OTHER TAX ITEMS					
Loss from sale of tax acquired property	100,000	-	-	-	(220,890)
Interest and penalties on real property taxes	5,100,000	5,325,000	5,326,305	1,305	4,795,718
Payments in lieu of taxes	63,800	63,800	63,885	85	53,315
Total Other Tax Items	5,263,800	5,388,800	5,390,190	1,390	4,628,143
NON-PROPERTY TAXES					
Sales taxes	65,000,000	65,000,000	82,377,329	17,377,329	78,670,367
Automobile use tax	670,000	670,000	698,295	28,295	727,555
Emergency telephone system surcharge	475,000	475,000	474,430	(570)	476,321
Total Non-Property Taxes	66,145,000	66,145,000	83,550,054	17,405,054	79,874,243
DEPARTMENTAL INCOME					
General					
Clerk fees	900,500	900,500	1,029,101	128,601	1,397,002
Board of elections	-	398	459	61	747
Planning Board fees	100	100	-	(100)	-
Motor vehicle fees	1,500,000	1,500,000	1,245,568	(254,432)	1,425,215
Vacancy factor	300,000	-	-	-	-
Real property tax services - Computer	43,000	43,000	45,579	2,579	43,152
Commissioner of Finance fees	8,500	8,500	8,565	65	11,865
County share - Examination fees	20,000	20,000	13,209	(6,791)	40,218
Department fees - Other	47,200	47,200	89,764	42,564	77,158
Charges for tax advertising	80,000	71,500	70,350	(1,150)	71,450
Central services chargebacks	621,830	624,580	480,060	(144,520)	407,376
Mortgage tax fees	352,019	352,019	352,019	-	352,019
	3,873,149	3,567,797	3,334,674	(233,123)	3,826,202

Public safety					
Sheriff fees	78,000	78,000	104,190	26,190	77,387
Prisoner board	1,371,750	1,371,750	1,410,375	38,625	1,668,606
Restitution surcharge	25,000	25,000	21,101	(3,899)	22,214
SRO/SPO program	1,542,622	1,542,622	1,507,037	(35,585)	1,407,088
Deputy outside services	90,000	161,099	192,735	31,636	203,333
Court protection	15,600	15,600	14,349	(1,251)	9,549
Child Advocacy Center Grant	25,247	25,247	25,247	-	25,247
Stop DWI contributions	60,450	60,450	59,738	(712)	124,342
Other	380,791	396,134	150,538	(245,596)	366,987
	<u>3,589,460</u>	<u>3,675,902</u>	<u>3,485,310</u>	<u>(190,592)</u>	<u>3,904,753</u>
Health					
Public health fees	254,400	254,400	265,562	11,162	286,112
Early Learning fees for service	90,200	90,200	95,969	5,769	99,336
Local conservation grant	170,000	170,000	173,410	3,410	179,189
New York City Department of Environmental Protection	190,000	190,000	205,697	15,697	203,389
Health - Other	22,700	22,700	19,680	(3,020)	36,775
	<u>727,300</u>	<u>727,300</u>	<u>760,318</u>	<u>33,018</u>	<u>804,801</u>
Economic Opportunity and Development					
Medical assistance	200,000	200,000	199,615	(385)	241,438
Aid to dependent children	-	-	451	451	3,405
Child support	36,912	36,912	35,772	(1,140)	140,850
Child care	10,000	10,000	115,945	105,945	55,397
Home relief	75,000	75,000	35,900	(39,100)	51,279
Home Energy Assistance Program	15,817	15,817	49,128	33,311	35,395
Contribution from schools	1,254,067	1,254,067	774,878	(479,189)	1,169,506
Services for recipients	-	-	-	-	26,539
Temporary Assistance for Needy Families	100,000	115,000	33,337	(81,663)	23,457
Juvenile Delinquent Repayments	-	-	300	300	-
Inspection fees	25,000	25,000	24,390	(610)	25,680
Outreach	50,000	50,000	63,228	13,228	51,036
Nutrition	97,765	97,765	86,695	(11,070)	89,601
	<u>1,864,561</u>	<u>1,879,561</u>	<u>1,419,639</u>	<u>(459,922)</u>	<u>1,913,583</u>
Culture and Recreation					
Parks and recreation	28,200	28,200	29,753	1,553	586,996
Tree program	23,000	23,000	11,475	(11,525)	22,546
Putnam National	2,605,500	3,110,500	3,007,233	(103,267)	2,630,726
	<u>2,656,700</u>	<u>3,161,700</u>	<u>3,048,461</u>	<u>(113,239)</u>	<u>3,240,268</u>

(Continued)

County of Putnam, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)

Year Ended December 31, 2022

(With Comparative Actuals for 2021)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2021 Actual
Home and Community Services					
Waste haulers permit fees	\$ 25,000	\$ 25,000	\$ 28,880	\$ 3,880	\$ 27,945
Other	100	29,105	20,905	(8,200)	20,250
	<u>25,100</u>	<u>54,105</u>	<u>49,785</u>	<u>(4,320)</u>	<u>48,195</u>
Total Departmental Income	<u>12,736,270</u>	<u>13,066,365</u>	<u>12,098,187</u>	<u>(968,178)</u>	<u>13,737,802</u>
USE OF MONEY AND PROPERTY					
Earnings on investments	207,000	1,172,487	1,188,037	15,550	117,783
Rental income - Co-op extension	470,058	470,058	574,621	104,563	382,075
Commissions	23,330	23,330	17,574	(5,756)	20,463
	<u>700,388</u>	<u>1,665,875</u>	<u>1,780,232</u>	<u>114,357</u>	<u>520,321</u>
LICENSES AND PERMITS					
Business and occupational licenses	<u>904,700</u>	<u>904,700</u>	<u>999,600</u>	<u>94,900</u>	<u>951,118</u>
FINES AND FORFEITURES					
Fines and forfeited bail	16,500	16,500	14,212	(2,288)	43,413
Fines and penalties - other	2,500	2,500	6,550	4,050	5,250
Stop DWI fines	75,325	75,325	104,658	29,333	124,920
	<u>94,325</u>	<u>94,325</u>	<u>125,420</u>	<u>31,095</u>	<u>173,583</u>
SALE OF PROPERTY AND COMPENSATION FOR LOSS					
Minor sales	44,500	46,855	155,158	108,303	213,598
Insurance recoveries	-	32,849	34,437	1,588	37,707
	<u>44,500</u>	<u>79,704</u>	<u>189,595</u>	<u>109,891</u>	<u>251,305</u>

STATE AID

General

Records management	-	49,998	348	(49,650)	-
Court facilities	220,000	220,000	220,000	-	220,000
District attorney salary	77,934	77,934	77,934	-	77,934
Criminal justice grant	33,934	166,551	133,397	(33,154)	33,934
Miscellaneous	18,900	153,628	76,683	(76,945)	332,000
Indigent Legal Services	812,098	812,098	774,556	(37,542)	585,513
	<u>1,162,866</u>	<u>1,480,209</u>	<u>1,282,918</u>	<u>(197,291)</u>	<u>1,249,381</u>

Education

Education and transportation of handicapped children	<u>4,447,750</u>	<u>4,447,750</u>	<u>4,196,736</u>	<u>(251,014)</u>	<u>1,450,748</u>
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Public safety

Probation services	206,462	206,462	206,462	-	206,462
Prisoner board	-	-	1,600	1,600	41,900
Raise the age	20,000	20,000	-	(20,000)	-
Alternatives to incarceration	12,811	12,811	11,135	(1,676)	14,298
Grants	140,812	118,237	17,075	(101,162)	166,940
Civil defense	294,000	294,000	294,000	-	294,000
	<u>674,085</u>	<u>651,510</u>	<u>530,272</u>	<u>(121,238)</u>	<u>723,600</u>

Health

Public health	1,743,673	1,828,034	2,046,097	218,063	1,445,393
Early intervention	474,173	474,173	477,805	3,632	343,616
Mental Health OASIS	256,584	278,062	278,062	-	255,272
Mental health administration	334,137	328,151	277,990	(50,161)	301,328
Mental health Local Governmental Unit SPOA	128,152	128,152	133,342	5,190	127,835
Environmental conservation	54,750	54,750	34,125	(20,625)	59,301
Rabies	25,987	25,987	20,419	(5,568)	19,509
Communicable diseases	35,287	35,287	39,719	4,432	36,808
Mental health services	1,565,753	1,732,611	1,329,029	(403,582)	1,181,298
Mental health - Local Governmental Unit	114,100	114,100	121,964	7,864	113,615
Mental health - Commissioner's performance	1,408,287	1,683,991	1,417,591	(266,400)	1,197,630
Mental Health - CSS Int case management	509,936	365,879	325,013	(40,866)	448,885
Drinking supply	194,244	194,244	203,803	9,559	189,262
Other	-	22,000	22,000	-	14,515
	<u>6,845,063</u>	<u>7,265,421</u>	<u>6,726,959</u>	<u>(538,462)</u>	<u>5,734,267</u>

Transportation

Transportation grants	<u>10,400</u>	<u>10,400</u>	<u>12,142</u>	<u>1,742</u>	<u>12,965</u>
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(Continued)

County of Putnam, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)

Year Ended December 31, 2022

(With Comparative Actuals for 2021)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2021 Actual
Economic Opportunity and Development					
Social Services administration	\$ 3,177,364	\$ 3,552,980	\$ 3,057,026	\$ (495,954)	\$ 3,413,956
Child care	644,793	644,793	744,190	99,397	619,796
Child advocacy center	150,362	151,225	150,832	(393)	154,959
Day care	737,272	737,272	230,039	(507,233)	170,934
Juvenile delinquents	96,010	96,010	331,590	235,580	38,143
Emergency aid for adults	5,400	5,400	750	(4,650)	200
Petro Octane testing	3,000	3,000	3,147	147	3,223
Veterans' service agency	10,000	453,679	240,610	(213,069)	153,085
Caregiver's grants	19,611	19,611	19,728	117	20,629
Office for Senior resources	422,567	422,567	384,308	(38,259)	441,115
TANF	249,018	249,018	34,437	(214,581)	12,902
RSVP grant	-	-	-	-	6,011
Unmet needs - OSR	648,480	648,480	739,103	90,623	640,479
Safety Net	195,750	195,750	53,224	(142,526)	57,812
I Love New York - Tourism	56,000	48,897	48,897	-	28,048
Refund prior year's expenditures	-	-	74,090	74,090	16,422
Medical assistance	(79,000)	(79,000)	(95,446)	(16,446)	(114,697)
Expanded services	254,046	254,046	343,284	89,238	213,257
Services to the elderly	100,909	100,909	162,219	61,310	100,909
Services for recipients	542,937	542,937	460,077	(82,860)	358,791
	<u>7,234,519</u>	<u>8,047,574</u>	<u>6,982,105</u>	<u>(1,065,469)</u>	<u>6,335,974</u>
Culture and Recreation					
Programs for the aging	148,842	148,842	174,710	25,868	148,842
Youth programs	119,165	150,350	150,348	(2)	131,118
	<u>268,007</u>	<u>299,192</u>	<u>325,058</u>	<u>25,866</u>	<u>279,960</u>
Home and Community Services					
Soil and water	60,000	66,000	66,000	-	60,000
County planning	30,000	30,000	10,000	(20,000)	10,000
Waste water DEP grant	37,500	49,454	49,454	-	64,513
Environmental conservation	-	100,000	40,000	(60,000)	-
	<u>127,500</u>	<u>245,454</u>	<u>165,454</u>	<u>(80,000)</u>	<u>134,513</u>
Total State Aid	<u>20,770,190</u>	<u>22,447,510</u>	<u>20,221,644</u>	<u>(2,225,866)</u>	<u>15,921,408</u>

FEDERAL AID

General

American Rescue Plan Act	-	1,690,641	1,690,641	-	-
Emergency management assistance	-	336,000	124,800	(211,200)	-
Miscellaneous	129,640	228,801	97,697	(131,104)	38,922

	<u>129,640</u>	<u>2,255,442</u>	<u>1,913,138</u>	<u>(342,304)</u>	<u>38,922</u>
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Education

Medicaid 3-5	90,000	90,000	28,399	(61,601)	46,406
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Public Safety

Cares act	-	-	44,977	44,977	25,610
Sheriff	19,000	55,676	28,936	(26,740)	1,598
Homeland security grant	-	555,274	258,539	(296,735)	126,949
Public safety other	110,583	133,983	137,910	3,927	104,639
Grants	2,612	102,761	9,821	(92,940)	2,949

	<u>132,195</u>	<u>847,694</u>	<u>480,183</u>	<u>(367,511)</u>	<u>261,745</u>
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Health

Public Health Emergency Preparedness grant	145,309	2,771,057	938,974	(1,832,083)	1,008,250
Early intervention	125,000	125,000	131,665	6,665	106,516
Wellness grant	3,229	3,229	3,175	(54)	3,238
Early intervention	82,954	82,954	81,658	(1,296)	87,089
Mental Health - Local Governmental Unit	-	25,000	33,779	8,779	31,755

	<u>356,492</u>	<u>3,007,240</u>	<u>1,189,251</u>	<u>(1,817,989)</u>	<u>1,236,848</u>
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Transportation

Transportation grants	351,600	811,600	318,272	(493,328)	419,935
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Economic Opportunity and Development

Cares act	-	-	-	-	344,829
Social Services administration	2,667,237	2,631,364	2,482,988	(148,376)	2,719,296
Food stamp program administration	687,547	687,547	627,805	(59,742)	729,087
Services for recipients	34,076	34,076	106,463	72,387	(73,647)
Child care	71,000	71,000	87,492	16,492	93,998
Safety net	-	-	2,858	2,858	4,448
Nutrition	194,293	194,293	195,749	1,456	197,517
Fuel crisis - Home Energy Assistance Program	-	134,017	106,305	(27,712)	57,322
Community service elderly	33,999	33,999	33,637	(362)	33,617
Workforce Investment Act	157,847	157,847	224,372	66,525	217,850
Incentive program	1,237,609	1,237,609	1,280,426	42,817	1,261,939
Temporary Assistance for Needy Families	606,272	736,538	491,820	(244,718)	503,235
Caregiver grant	212,962	212,962	165,809	(47,153)	248,779

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County of Putnam, New York

General Fund
 Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)
 Year Ended December 31, 2022
 (With Comparative Actuals for 2021)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2021 Actual
Economic Opportunity and Development (Continued)					
OSR - MIPPA	\$ 13,198	\$ 13,198	\$ 16,097	\$ 2,899	\$ 15,591
Medical assistance	(79,000)	(79,000)	(90,026)	(11,026)	(103,697)
Crime victims	290,255	346,174	304,301	(41,873)	346,620
Supplemental Nutrition Assistance Program	21,513	21,513	24,630	3,117	21,047
Retired Senior Volunteer Program	-	-	-	-	17,125
	<u>6,148,808</u>	<u>6,433,137</u>	<u>6,060,726</u>	<u>(372,411)</u>	<u>6,634,956</u>
Home and Community Services					
Planning	201,000	201,000	356,962	155,962	252,673
Total Federal Aid	<u>7,409,735</u>	<u>13,646,113</u>	<u>10,346,931</u>	<u>(3,299,182)</u>	<u>8,891,485</u>
MISCELLANEOUS					
Refund of prior year's expenditures	-	273,235	474,099	200,864	398,446
Gift and donations	43,670	65,148	72,375	7,227	45,920
Other	34,000	483,088	382,393	(100,695)	771,944
OTB distributed earnings	-	5,700	6,516	816	67,605
Retiree health contribution	798,611	827,811	831,508	3,697	736,330
Proceeds of seized property	57,800	81,300	128,095	46,795	116,022
Total Miscellaneous	<u>934,081</u>	<u>1,736,282</u>	<u>1,894,986</u>	<u>158,704</u>	<u>2,136,267</u>
TOTAL REVENUES	<u>146,609,303</u>	<u>156,780,988</u>	<u>167,217,173</u>	<u>10,436,185</u>	<u>157,383,612</u>
OTHER FINANCING SOURCES					
Transfers in					
County Road Fund	-	-	-	-	58,464
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>\$ 146,609,303</u>	<u>\$ 156,780,988</u>	<u>\$ 167,217,173</u>	<u>\$ 10,436,185</u>	<u>\$ 157,442,076</u>

See independent auditors' report.

County of Putnam, New York

General Fund
 Schedule of Expenditures and Other Financing Uses Compared to Budget
 Year Ended December 31, 2022
 (With Comparative Actuals for 2021)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2021 Actual
GENERAL GOVERNMENT SUPPORT					
County Legislature	\$ 1,244,135	\$ 1,277,814	\$ 1,179,938	\$ 97,876	\$ 1,146,841
County share of judicial expenditures	303,657	383,398	345,385	38,013	321,590
District Attorney	2,489,475	2,725,645	2,460,037	265,608	2,374,583
Legal Aid Society	1,428,657	1,428,657	1,428,657	-	1,337,315
Audit	532,835	549,936	543,336	6,600	518,964
Court appointed legal defense of indigents	450,000	614,000	613,243	757	440,709
Justice of the Peace and Constables	4,000	4,000	3,080	920	2,370
Coroners	410,222	454,796	421,587	33,209	312,116
County Executive	845,775	805,643	623,152	182,491	692,136
Department of Finance	2,274,696	2,274,696	2,147,285	127,411	2,586,393
Division of Purchasing - Central services	410,359	421,359	336,756	84,603	349,251
Real property tax services	329,507	334,580	320,603	13,977	316,794
Tax advertising and expense	80,000	75,067	63,524	11,543	55,808
Expenditures on property acquired for taxes	395,000	220,000	95,718	124,282	108,668
County Clerk as Registrar	1,564,894	1,564,894	1,455,373	109,521	1,487,765
County Clerk as Motor Vehicles Commissioner	1,445,194	1,392,324	1,080,869	311,455	1,318,170
Department of Law	1,690,833	1,634,458	1,511,632	122,826	1,638,689
Personnel Department	1,253,590	1,307,636	1,255,442	52,194	1,194,852
Highway Engineering	251,758	249,858	191,616	58,242	-
Board of Elections	2,133,265	2,190,880	2,033,304	157,576	1,794,804
Records Management	374,024	425,603	365,706	59,897	363,223
Department of Highway and Facilities	4,658,473	4,860,742	4,333,121	527,621	4,529,184
Central services administration	437,406	571,831	363,527	208,304	354,067
Insurance	803,700	849,306	848,571	735	795,512
Dues	33,070	33,070	32,858	212	27,375
Taxes on County property	173,000	173,000	154,268	18,732	155,855
Judgments and claims	200,000	462,700	444,020	18,680	233,973
Metropolitan Commuter Transportation Mobility Tax	203,089	203,089	175,193	27,896	175,614
Information Technology and GIS	2,060,830	2,138,586	1,690,556	448,030	1,616,729
Office for Disabled	46,600	46,450	30,732	15,718	44,783
Contingency fund	1,056,135	295,251	-	295,251	-
Total General Government Support	29,584,179	29,969,269	26,549,089	3,420,180	26,294,133

EDUCATION

Community college tuition	3,350,000	3,383,820	3,367,556	16,264	3,279,310
Education of handicapped children	8,735,422	8,653,711	8,523,731	129,980	7,935,405
	<u>12,085,422</u>	<u>12,037,531</u>	<u>11,891,287</u>	<u>146,244</u>	<u>11,214,715</u>

PUBLIC SAFETY

Bureau of Emergency Services	5,714,523	6,606,225	5,654,593	951,632	5,215,931
Sheriff	20,959,451	21,534,097	18,339,140	3,194,957	19,938,888
Probation Department	2,552,438	2,586,166	2,243,343	342,823	2,370,845
Jail	11,319,124	11,282,446	10,555,057	727,389	10,763,723
Stop DWI	92,825	92,825	89,442	3,383	178,922
Homeland Security Grant	732	210,357	90,244	120,113	62,612
	<u>40,639,093</u>	<u>42,312,116</u>	<u>36,971,819</u>	<u>5,340,297</u>	<u>38,530,921</u>

HEALTH

Public health	6,012,186	8,755,197	6,528,266	2,226,931	6,285,045
Early Intervention Program	1,931,322	2,020,860	1,900,288	120,572	1,720,639
Communicable disease treatment	17,500	14,076	12,877	1,199	3,847
Substance abuse	339,482	339,482	339,482	-	339,482
Alcoholism	181,004	186,594	186,594	-	144,662
Mental health administration	664,378	634,398	481,598	152,800	325,558
Mental health - Clinic	706,069	550,436	459,409	91,027	601,797
Mental health - Eliot House	1,292,076	1,458,934	1,055,352	403,582	907,621
Family Support Services	581,387	792,861	711,340	81,521	550,104
Mental health - Reinvestment	728,319	790,580	734,540	56,040	702,611
Mental health - County Contribution	443,480	443,480	413,951	29,529	440,365
Mental health - LGU Services	402,043	423,521	423,521	-	400,731
Mental health - LGU SPOA	375,868	740,696	587,357	153,339	768,530
Litter program	72,000	72,000	70,955	1,045	61,230
	<u>13,747,114</u>	<u>17,223,115</u>	<u>13,905,530</u>	<u>3,317,585</u>	<u>13,252,222</u>

TRANSPORTATION

Metropolitan Transportation Authority subsidy	380,276	380,276	380,276	-	361,262
Metropolitan Transportation Authority station maintenance	1,060,000	1,162,767	1,162,767	-	1,036,151
	<u>1,440,276</u>	<u>1,543,043</u>	<u>1,543,043</u>	<u>-</u>	<u>1,397,413</u>

(Continued)

County of Putnam, New York

General Fund
 Schedule of Expenditures and Other Financing Uses Compared to Budget (Continued)
 Year Ended December 31, 2022
 (With Comparative Actuals for 2021)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2021 Actual
ECONOMIC OPPORTUNITY AND DEVELOPMENT					
Social services administration	\$ 10,179,698	\$ 10,442,908	\$ 9,252,536	\$ 1,190,372	\$ 9,294,559
County Contribution	9,020,692	9,020,692	7,471,869	1,548,823	7,224,977
Purchase of services	1,400,000	1,400,000	839,440	560,560	785,648
Medical assistance	42,000	42,000	18,564	23,436	29,159
Aid to dependent children	2,225,000	1,967,600	682,313	1,285,287	709,208
Child care	3,510,000	3,527,124	2,388,898	1,138,226	2,934,070
Juvenile delinquents	199,855	445,455	386,587	58,868	57,321
Safety net	802,500	814,355	246,017	568,338	269,679
State fuel assistance	8,626	138,391	132,084	6,307	76,901
Emergency aid for adults	20,000	20,000	3,800	16,200	7,005
Grants	110,858	494,102	360,974	133,128	144,624
Child advocacy center	186,866	201,722	193,713	8,009	182,565
Day care	800,000	800,000	331,984	468,016	246,642
Putnam Industrial Development Agency	40,000	40,000	40,000	-	50,000
Putnam workforce partnership	220,824	229,004	223,713	5,291	217,851
Putnam tourism promotional agency	438,977	424,271	416,017	8,254	371,975
SNAP program	612,691	616,241	480,588	135,653	438,868
Veterans' Service Agency	217,365	660,939	399,807	261,132	347,939
Veterans' Home	50,265	50,908	35,974	14,934	35,897
Consumer affairs and weights and measures	574,599	575,934	562,986	12,948	515,779
Office for Senior Resources - Title III	2,063,845	2,051,895	1,737,775	314,120	1,738,986
Office for Senior Resources - RSVP	313,775	315,433	275,047	40,386	332,222
Nutrition for the elderly	2,992,502	3,022,183	2,648,546	373,637	2,311,771
In-Home Service Program	355,066	355,066	145,767	209,299	208,046
Workforce Partnership	700	700	688	12	687
Community services for the elderly	1,086,909	1,102,609	968,125	134,484	980,492
Victim of crimes	310,590	361,060	265,674	95,386	275,731
Child fatality review	-	-	-	-	19
Community Action Program Cap	12,480	12,480	12,480	-	12,000
Total Economic Opportunity and Development	37,796,683	39,133,072	30,521,966	8,611,106	29,800,621

CULTURE AND RECREATION

Parks and recreation administration	2,970,107	3,548,232	3,270,105	278,127	3,291,694
Youth Bureau	806,616	937,422	774,080	163,342	663,005
Library board	462,198	462,198	462,198	-	444,421
County Historian	160,223	161,178	96,769	64,409	91,978
Arts Council	66,560	66,560	66,560	-	64,000
County Museum	55,162	55,162	55,162	-	53,040
Constitution Island Association	10,000	10,000	10,000	-	-
Southeast Museum	34,986	34,986	34,986	-	33,640
Recreation for the elderly	323,657	319,857	200,652	119,205	132,633
Department of Highway Parks and Recreation	1,746,091	1,767,077	1,504,844	262,233	1,306,866
	<u>6,635,600</u>	<u>7,362,672</u>	<u>6,475,356</u>	<u>887,316</u>	<u>6,081,277</u>
Total Culture and Recreation					

HOME AND COMMUNITY SERVICES

Planning	1,547,073	1,961,181	1,079,688	881,493	1,343,684
Soil and water	124,547	172,616	85,438	87,178	241,566
Recycling	120,684	116,904	69,999	46,905	127,069
Humane Society	149,488	149,488	149,488	-	143,738
Fish and game	23,347	23,347	23,347	-	17,862
Extension	350,053	350,053	350,053	-	330,185
SPCA	89,440	139,440	89,320	50,120	86,000
	<u>2,404,632</u>	<u>2,913,029</u>	<u>1,847,333</u>	<u>1,065,696</u>	<u>2,290,104</u>
Total Home and Community Services					

**EMPLOYEE BENEFITS -
UNDISTRIBUTED**

Unemployment benefits	30,000	30,000	14,633	15,367	-
Disability, accident and health insurance	5,830,711	6,010,602	5,993,287	17,315	5,325,954
	<u>5,860,711</u>	<u>6,040,602</u>	<u>6,007,920</u>	<u>32,682</u>	<u>5,325,954</u>
Total Employee Benefits - Undistributed					

TOTAL EXPENDITURES

	<u>150,193,710</u>	<u>158,534,449</u>	<u>135,713,343</u>	<u>22,821,106</u>	<u>134,187,360</u>
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OTHER FINANCING USES

Transfers out					
Capital Projects Fund	380,000	9,134,992	9,134,992	-	452,767
County Road Fund	-	-	-	-	13,200
Road Machinery Fund	-	116,500	116,500	-	-
Transportation Fund	-	210,000	210,000	-	-
Debt Service Fund	-	163,315	163,315	-	-
	<u>380,000</u>	<u>9,624,807</u>	<u>9,624,807</u>	<u>-</u>	<u>465,967</u>
TOTAL OTHER FINANCING USES					

**TOTAL EXPENDITURES AND OTHER
FINANCING USES**

	<u>\$ 150,573,710</u>	<u>\$ 168,159,256</u>	<u>\$ 145,338,150</u>	<u>\$ 22,821,106</u>	<u>\$ 134,653,327</u>
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See independent auditors' report.

County of Putnam, New YorkCapital Projects Fund
Comparative Balance Sheet
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Cash and equivalents	\$ 6,340,543	\$ 7,499,969
Restricted cash	729,681	1,569,951
Receivables		
Accounts	20,854	-
State and Federal aid receivable	7,775,762	10,334,451
	<u>7,796,616</u>	<u>10,334,451</u>
Due from other funds	4,002,052	-
Total Assets	<u>\$ 18,868,892</u>	<u>\$ 19,404,371</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 972,052	\$ 1,767,804
Unearned revenues	2,846,881	2,841,697
Due to other funds	49,572	4,816,295
Total Liabilities	<u>3,868,505</u>	<u>9,425,796</u>
Fund balance		
Restricted	<u>15,000,387</u>	<u>9,978,575</u>
Total Liabilities and Fund Balance	<u>\$ 18,868,892</u>	<u>\$ 19,404,371</u>

See independent auditors' report.

County of Putnam, New YorkCapital Projects Fund
Comparative Statement of Revenues, Expenditures and Changes
in Fund Balance
Years Ended December 31,

	2022	2021
REVENUES		
State aid	\$ 6,569,003	\$ 7,285,618
Federal aid	6,751,048	6,782,654
Sale of property and compensation for loss	-	199,688
Miscellaneous	273,835	701,313
	<u>13,593,886</u>	<u>14,969,273</u>
Total Revenues	13,593,886	14,969,273
EXPENDITURES		
Capital outlay	18,688,830	19,635,121
	<u>18,688,830</u>	<u>19,635,121</u>
Deficiency of Revenues Over Expenditures	(5,094,944)	(4,665,848)
	<u>(5,094,944)</u>	<u>(4,665,848)</u>
OTHER FINANCING SOURCES		
Financed Purchase Debt Issued	868,086	-
Lease Obligations Issued	163,250	-
General Obligation Bonds Issued	-	3,058,000
Transfers in	9,134,992	452,767
Transfers out	(49,572)	-
	<u>10,116,756</u>	<u>3,510,767</u>
Total Other Financing Sources	10,116,756	3,510,767
Net Change in Fund Balance	5,021,812	(1,155,081)
FUND BALANCE		
Beginning of Year	9,978,575	11,133,656
	<u>9,978,575</u>	<u>11,133,656</u>
End of Year	\$ 15,000,387	\$ 9,978,575
	<u>\$ 15,000,387</u>	<u>\$ 9,978,575</u>

See independent auditors' report.

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NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

- **County Road Fund** - The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- **Road Machinery Fund** - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- **Transportation Fund** - The Transportation Fund is used to account for the activities of a County-wide bus system funded under the auspices of the Urban Mass Transportation Administration and the New York State Department of Transportation.
- **Special Purpose Fund** - The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

DEBT SERVICE FUND

- The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

County of Putnam, New York

Combining Balance Sheet
 Non-Major Governmental Funds
 Year Ended December 31, 2022
 (With Comparative Totals for 2021)

	<u>County Road</u>	<u>Road Machinery</u>	<u>Transportation</u>	<u>Special Purpose</u>
ASSETS				
Cash and equivalents	\$ 300	\$ -	\$ -	\$ 497,527
Receivables				
Accounts	18	-	-	-
State and Federal aid	243,270	-	923,077	-
Due from other funds	<u>2,745,362</u>	<u>820,946</u>	<u>2,876,582</u>	<u>-</u>
	<u>2,988,650</u>	<u>820,946</u>	<u>3,799,659</u>	<u>-</u>
Prepaid expenditures	<u>70,566</u>	<u>21,946</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$ 3,059,516</u>	<u>\$ 842,892</u>	<u>\$ 3,799,659</u>	<u>\$ 497,527</u>
LIABILITIES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 229,451	\$ 82,228	\$ 204,109	\$ -
Accrued liabilities	62,427	127	-	-
Unearned revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Liabilities	291,878	82,355	204,109	-
Fund balances				
Nonspendable	70,566	21,946	-	-
Restricted	-	-	-	497,527
Assigned	<u>2,697,072</u>	<u>738,591</u>	<u>3,595,550</u>	<u>-</u>
Total Fund Balances	<u>2,767,638</u>	<u>760,537</u>	<u>3,595,550</u>	<u>497,527</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$ 3,059,516</u>	<u>\$ 842,892</u>	<u>\$ 3,799,659</u>	<u>\$ 497,527</u>

See independent auditors' report.

Debt Service	Total Non-Major Governmental Funds	
	2022	2021
\$ -	\$ 497,827	\$ 521,681
-	18	111
-	1,166,347	170,965
165,662	6,608,552	5,619,990
165,662	7,774,917	5,791,066
-	92,512	125,380
\$ 165,662	\$ 8,365,256	\$ 6,438,127
\$ -	\$ 515,788	\$ 303,561
-	62,554	55,255
-	-	493,911
-	578,342	852,727
-	92,512	125,380
165,662	663,189	709,300
-	7,031,213	4,750,720
165,662	7,786,914	5,585,400
\$ 165,662	\$ 8,365,256	\$ 6,438,127

County of Putnam, New York

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances
Non-Major Governmental Funds
Year Ended December 31, 2022
(With Comparative Totals for 2021)

	County Road	Road Machinery	Transportation	Special Purpose
REVENUES				
Real property taxes	\$ 4,808,299	\$ 1,850,113	\$ 1,337,542	\$ -
Departmental income	-	-	154,178	4,501
Intergovernmental charges	898,920	-	-	-
Use of money and property	-	-	-	-
Interfund revenues	-	437,416	197,348	-
State aid	-	-	1,089,593	-
Federal aid	-	-	1,023,938	-
Miscellaneous	13,304	20	-	-
Total Revenues	<u>5,720,523</u>	<u>2,287,549</u>	<u>3,802,599</u>	<u>4,501</u>
EXPENDITURES				
Current				
Public safety	-	-	-	147
Health	-	-	-	28,208
Transportation	4,928,429	2,249,572	2,711,545	-
Debt service				
Principal				
Serial bonds	-	-	-	-
Energy Performance Contract	-	-	-	-
Installment Purchase	-	-	-	-
	<u>4,928,429</u>	<u>2,249,572</u>	<u>2,711,545</u>	<u>28,355</u>
Interest				
Serial bonds	-	-	-	-
Energy Performance Contract	-	-	-	-
Installment Purchase	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Refunding bond issuance costs				
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>4,928,429</u>	<u>2,249,572</u>	<u>2,711,545</u>	<u>28,355</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>792,094</u>	<u>37,977</u>	<u>1,091,054</u>	<u>(23,854)</u>
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued	-	-	-	-
Issuance premium	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-
Transfers in	-	116,500	210,000	-
Transfers out	-	-	-	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>116,500</u>	<u>210,000</u>	<u>-</u>
Net Change in Fund Balances	792,094	154,477	1,301,054	(23,854)
FUND BALANCES				
Beginning of Year	<u>1,975,544</u>	<u>606,060</u>	<u>2,294,496</u>	<u>521,381</u>
End of Year	<u>\$ 2,767,638</u>	<u>\$ 760,537</u>	<u>\$ 3,595,550</u>	<u>\$ 497,527</u>

See independent auditors' report.

Debt Service	Total Non-Major Governmental Funds	
	2022	2021
\$ 7,085,513	\$ 15,081,467	\$ 13,172,470
-	158,679	144,407
-	898,920	817,977
250,634	250,634	238,805
-	634,764	615,900
-	1,089,593	1,112,514
-	1,023,938	1,433,086
-	13,324	24,267
<u>7,336,147</u>	<u>19,151,319</u>	<u>17,559,426</u>
-	147	-
-	28,208	24,006
-	9,889,546	9,573,302
5,520,300	5,520,300	5,365,000
186,897	186,897	185,923
199,912	199,912	34,326
<u>5,907,109</u>	<u>15,825,010</u>	<u>15,182,557</u>
1,549,382	1,549,382	1,694,410
111,926	111,926	112,900
2,874	2,874	5,548
<u>1,664,182</u>	<u>1,664,182</u>	<u>1,812,858</u>
-	-	56,580
<u>7,571,291</u>	<u>17,489,192</u>	<u>17,051,995</u>
<u>(235,144)</u>	<u>1,662,127</u>	<u>507,431</u>
-	-	2,485,000
-	-	253,453
-	-	(2,622,020)
212,887	539,387	13,200
-	-	(58,464)
<u>212,887</u>	<u>539,387</u>	<u>71,169</u>
(22,257)	2,201,514	578,600
<u>187,919</u>	<u>5,585,400</u>	<u>5,006,800</u>
<u>\$ 165,662</u>	<u>\$ 7,786,914</u>	<u>\$ 5,585,400</u>

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County of Putnam, New York

County Road Fund
Comparative Balance Sheet
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Cash and equivalents	\$ 300	\$ 300
Receivables		
Accounts	18	-
State and Federal aid	243,270	-
Due from other funds	<u>2,745,362</u>	<u>2,440,775</u>
	<u>2,988,650</u>	<u>2,440,775</u>
Prepaid expenditures	<u>70,566</u>	<u>96,459</u>
Total Assets	<u><u>\$ 3,059,516</u></u>	<u><u>\$ 2,537,534</u></u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 229,451	\$ 26,861
Accrued liabilities	62,427	41,218
Unearned revenues	<u>-</u>	<u>493,911</u>
Total Liabilities	<u>291,878</u>	<u>561,990</u>
Fund balance		
Nonspendable	70,566	96,459
Assigned	<u>2,697,072</u>	<u>1,879,085</u>
Total Fund Balance	<u>2,767,638</u>	<u>1,975,544</u>
Total Liabilities and Fund Balance	<u><u>\$ 3,059,516</u></u>	<u><u>\$ 2,537,534</u></u>

See independent auditors' report.

County of Putnam, New York

County Road Fund

Comparative Schedule of Revenues, Expenditures and Changes

in Fund Balance - Budget and Actual

Years Ended December 31,

	2022			Variance with Final Budget
	Original Budget	Final Budget	Actual	
REVENUES				
Real property taxes	\$ 4,808,299	\$ 4,808,299	\$ 4,808,299	\$ -
Intergovernmental charges	780,000	780,000	898,920	118,920
Miscellaneous	10,000	10,000	13,304	3,304
Total Revenues	5,598,299	5,598,299	5,720,523	122,224
EXPENDITURES				
Current				
Transportation	5,682,650	5,798,255	4,928,429	869,826
Excess (Deficiency) of Revenues Over Expenditures	(84,351)	(199,956)	792,094	992,050
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total Other Financing Uses	-	-	-	-
Net Change in Fund Balance	(84,351)	(199,956)	792,094	992,050
FUND BALANCE				
Beginning of Year	84,351	199,956	1,975,544	1,775,588
End of Year	\$ -	\$ -	\$ 2,767,638	\$ 2,767,638

See independent auditors' report.

2021			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 4,370,699	\$ 4,370,699	\$ 4,370,699	\$ -
780,000	780,000	817,977	37,977
10,000	10,000	15,070	5,070
5,160,699	5,160,699	5,203,746	43,047
5,355,554	5,504,250	4,869,030	635,220
(194,855)	(343,551)	334,716	678,267
-	13,200	13,200	-
-	(58,464)	(58,464)	-
-	(45,264)	(45,264)	-
(194,855)	(388,815)	289,452	678,267
194,855	388,815	1,686,092	1,297,277
\$ -	\$ -	\$ 1,975,544	\$ 1,975,544

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County of Putnam, New York

Road Machinery Fund
Comparative Balance Sheet
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Receivables		
Accounts	\$ -	\$ 111
Due from other funds	<u>820,946</u>	<u>650,321</u>
	820,946	650,432
Prepaid expenditures	<u>21,946</u>	<u>28,255</u>
Total Assets	<u><u>\$ 842,892</u></u>	<u><u>\$ 678,687</u></u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 82,228	\$ 58,590
Accrued liabilities	<u>127</u>	<u>14,037</u>
Total Liabilities	<u>82,355</u>	<u>72,627</u>
Fund balance		
Nonspendable	21,946	28,255
Assigned	<u>738,591</u>	<u>577,805</u>
Total Fund Balance	<u>760,537</u>	<u>606,060</u>
Total Liabilities and Fund Balance	<u><u>\$ 842,892</u></u>	<u><u>\$ 678,687</u></u>

See independent auditors' report.

County of Putnam, New York

Road Machinery Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2022			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 1,850,113	\$ 1,850,113	\$ 1,850,113	\$ -
Interfund revenues	446,800	450,800	437,416	(13,384)
Miscellaneous	-	-	20	20
	<u>2,296,913</u>	<u>2,300,913</u>	<u>2,287,549</u>	<u>(13,364)</u>
EXPENDITURES				
Current				
Transportation	<u>2,363,323</u>	<u>2,483,823</u>	<u>2,249,572</u>	<u>234,251</u>
Excess (Deficiency) of Revenues Over Expenditures	(66,410)	(182,910)	37,977	220,887
OTHER FINANCING SOURCES				
Transfers in	<u>-</u>	<u>116,500</u>	<u>116,500</u>	<u>-</u>
Net Change in Fund Balance	(66,410)	(66,410)	154,477	220,887
FUND BALANCE				
Beginning of Year	<u>66,410</u>	<u>66,410</u>	<u>606,060</u>	<u>539,650</u>
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 760,537</u>	<u>\$ 760,537</u>

See independent auditors' report.

2021			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 1,747,873	\$ 1,747,873	\$ 1,747,873	\$ -
457,850	457,850	520,678	62,828
-	6,364	9,197	2,833
2,205,723	2,212,087	2,277,748	65,661
2,316,135	2,371,209	2,168,124	203,085
(110,412)	(159,122)	109,624	268,746
-	-	-	-
(110,412)	(159,122)	109,624	268,746
110,412	159,122	496,436	337,314
\$ -	\$ -	\$ 606,060	\$ 606,060

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County of Putnam, New York

Transportation Fund
Comparative Balance Sheet
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Receivables		
State and Federal aid	\$ 923,077	\$ 170,965
Due from other funds	<u>2,876,582</u>	<u>2,340,975</u>
	3,799,659	2,511,940
Prepaid expenditures	<u>-</u>	<u>666</u>
Total Assets	<u>\$ 3,799,659</u>	<u>\$ 2,512,606</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	<u>\$ 204,109</u>	<u>\$ 218,110</u>
Fund balance		
Nonspendable	-	666
Assigned	<u>3,595,550</u>	<u>2,293,830</u>
Total Fund Balance	<u>3,595,550</u>	<u>2,294,496</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 3,799,659</u>	<u>\$ 2,512,606</u>

See independent auditors' report.

County of Putnam, New York

Transportation Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2022			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 1,337,542	\$ 1,337,542	\$ 1,337,542	\$ -
Departmental income	237,000	237,000	154,178	(82,822)
Interfund revenues	127,320	127,320	197,348	70,028
State aid	884,400	884,400	1,089,593	205,193
Federal aid	323,600	323,600	1,023,938	700,338
Total Revenues	2,909,862	2,909,862	3,802,599	892,737
EXPENDITURES				
Current				
Transportation	2,969,352	3,179,352	2,711,545	467,807
Excess (Deficiency) of Revenues Over Expenditures	(59,490)	(269,490)	1,091,054	1,360,544
OTHER FINANCING SOURCES				
Transfers in	-	210,000	210,000	-
Net Change in Fund Balance	(59,490)	(59,490)	1,301,054	1,360,544
FUND BALANCE				
Beginning of Year	59,490	59,490	2,294,496	2,235,006
End of Year	\$ -	\$ -	\$ 3,595,550	\$ 3,595,550

See independent auditors' report.

2021			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ -	\$ -	\$ -	\$ -
237,000	237,000	141,175	(95,825)
99,100	99,100	95,222	(3,878)
884,400	884,400	1,112,514	228,114
1,407,845	1,407,845	1,433,086	25,241
2,628,345	2,628,345	2,781,997	153,652
2,838,843	2,838,843	2,536,148	302,695
(210,498)	(210,498)	245,849	456,347
-	-	-	-
(210,498)	(210,498)	245,849	456,347
210,498	210,498	2,048,647	1,838,149
\$ -	\$ -	\$ 2,294,496	\$ 2,294,496

County of Putnam, New York

Special Purpose Fund
Comparative Balance Sheet
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Cash and equivalents	<u>\$ 497,527</u>	<u>\$ 521,381</u>
FUND BALANCE		
Restricted	<u>\$ 497,527</u>	<u>\$ 521,381</u>

See independent auditors' report.

County of Putnam, New York

Special Purpose Fund
Comparative Schedule of Revenues, Expenditures and
Changes in Fund Balance
Years Ended December 31,

	<u>2022</u>	<u>2021</u>
REVENUES		
Departmental income	<u>\$ 4,501</u>	<u>\$ 3,232</u>
EXPENDITURES		
Current		
Public Safety	147	-
Health	<u>28,208</u>	<u>24,006</u>
Total Expenditures	<u>28,355</u>	<u>24,006</u>
Deficiency of Revenues Over Expenditures	(23,854)	(20,774)
FUND BALANCE		
Beginning of Year	<u>521,381</u>	<u>542,155</u>
End of Year	<u><u>\$ 497,527</u></u>	<u><u>\$ 521,381</u></u>

See independent auditors' report.

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County of Putnam, New York

Debt Service Fund
Comparative Balance Sheet
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Due from other funds	<u>\$ 165,662</u>	<u>\$ 187,919</u>
FUND BALANCE		
Restricted	<u>\$ 165,662</u>	<u>\$ 187,919</u>

See independent auditors' report.

County of Putnam, New York

Debt Service Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2022			Variance with Final Budget
	Original Budget	Final Budget	Actual	
REVENUES				
Real property taxes	\$ 7,085,513	\$ 7,085,513	\$ 7,085,513	\$ -
Use of money and property	232,465	232,465	250,634	18,169
Total Revenues	<u>7,317,978</u>	<u>7,317,978</u>	<u>7,336,147</u>	<u>18,169</u>
EXPENDITURES				
Debt service				
Principal				
Serial bonds	5,520,300	5,520,300	5,520,300	-
Energy Performance Contract	186,897	186,897	186,897	-
Installment Purchase	36,598	199,913	199,912	1
	<u>5,743,795</u>	<u>5,907,110</u>	<u>5,907,109</u>	<u>1</u>
Interest				
Serial bonds	1,549,382	1,549,382	1,549,382	-
Energy Performance Contract	111,926	111,926	111,926	-
Financed Purchase	2,875	2,875	2,874	1
	<u>1,664,183</u>	<u>1,664,183</u>	<u>1,664,182</u>	<u>1</u>
Refunding bond issuance costs	-	-	-	-
Total Expenditures	<u>7,407,978</u>	<u>7,571,293</u>	<u>7,571,291</u>	<u>2</u>
Deficiency of Revenues Over Expenditures	<u>(90,000)</u>	<u>(253,315)</u>	<u>(235,144)</u>	<u>18,171</u>
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued	-	-	-	-
Issuance premium	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-
Transfers in	-	212,887	212,887	-
Total Other Financing Sources	<u>-</u>	<u>212,887</u>	<u>212,887</u>	<u>-</u>
Net Change in Fund Balance	(90,000)	(40,428)	(22,257)	18,171
FUND BALANCE				
Beginning of Year	<u>90,000</u>	<u>40,428</u>	<u>187,919</u>	<u>147,491</u>
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 165,662</u>	<u>\$ 165,662</u>

See independent auditors' report.

2021			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 7,053,898	\$ 7,053,898	\$ 7,053,898	\$ -
245,219	238,219	238,805	586
<u>7,299,117</u>	<u>7,292,117</u>	<u>7,292,703</u>	<u>586</u>
5,360,000	5,365,000	5,365,000	-
185,923	185,923	185,923	-
34,326	34,326	34,326	-
<u>5,580,249</u>	<u>5,585,249</u>	<u>5,585,249</u>	<u>-</u>
1,720,420	1,694,411	1,694,410	1
112,900	112,900	112,900	-
5,548	5,548	5,548	-
<u>1,838,868</u>	<u>1,812,859</u>	<u>1,812,858</u>	<u>1</u>
-	64,433	56,580	7,853
<u>7,419,117</u>	<u>7,462,541</u>	<u>7,454,687</u>	<u>7,854</u>
<u>(120,000)</u>	<u>(170,424)</u>	<u>(161,984)</u>	<u>8,440</u>
-	2,485,000	2,485,000	-
-	253,453	253,453	-
-	(2,622,020)	(2,622,020)	-
-	-	-	-
<u>-</u>	<u>116,433</u>	<u>116,433</u>	<u>-</u>
(120,000)	(53,991)	(45,551)	8,440
<u>120,000</u>	<u>53,991</u>	<u>233,470</u>	<u>179,479</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 187,919</u>	<u>\$ 187,919</u>

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ENTERPRISE FUND

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. The operations of the Putnam Tobacco Asset Securitization Corporation, a blended component unit, are recorded as an enterprise fund.

County of Putnam, New York

Enterprise Fund -
Putnam Tobacco Asset Securitization Corporation
Comparative Statement of Net Position
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Current assets		
Cash and equivalents	\$ 69,348	\$ 108,733
Accounts receivable	1,160,000	1,057,620
Prepaid expenses	<u>8,173</u>	<u>7,866</u>
Total Current Assets	1,237,521	1,174,219
Noncurrent assets		
Restricted cash and equivalents	975	477
Restricted investments	<u>1,213,438</u>	<u>1,207,939</u>
Total Noncurrent Assets	<u>1,214,413</u>	<u>1,208,416</u>
Total Assets	<u>2,451,934</u>	<u>2,382,635</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred loss on refunding bonds	<u>602,372</u>	<u>693,029</u>
LIABILITIES		
Current liabilities		
Accrued liabilities	65,062	67,146
Current maturities of bonds payable	<u>300,000</u>	<u>355,000</u>
Total Current Liabilities	365,062	422,146
Noncurrent liabilities		
Bonds payable, less current maturities	<u>19,531,759</u>	<u>19,557,801</u>
Total Liabilities	<u>19,896,821</u>	<u>19,979,947</u>
NET POSITION		
Unrestricted	<u>\$ (16,842,515)</u>	<u>\$ (16,904,283)</u>

See independent auditors' report.

County of Putnam, New York

Enterprise Fund -

Putnam Tobacco Asset Securitization Corporation

Comparative Statement of Revenues, Expenses and Changes in Net Position

Years Ended December 31,

	<u>2022</u>	<u>2021</u>
OPERATING REVENUES		
Tobacco settlement revenues	<u>\$ 1,294,075</u>	<u>\$ 1,219,723</u>
OPERATING EXPENSES		
Professional fees	11,071	16,821
Insurance	7,866	7,600
Administrative charges	<u>32,000</u>	<u>32,000</u>
Total Operating Expenses	<u>50,937</u>	<u>56,421</u>
Income from Operations	<u>1,243,138</u>	<u>1,163,302</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	19,411	69
Interest expense	<u>(1,200,781)</u>	<u>(1,206,175)</u>
Total Non-Operating Expenses	<u>(1,181,370)</u>	<u>(1,206,106)</u>
Change in Net Position	61,768	(42,804)
NET POSITION		
Beginning of Year	<u>(16,904,283)</u>	<u>(16,861,479)</u>
End of Year	<u>\$ (16,842,515)</u>	<u>\$ (16,904,283)</u>

See independent auditors' report.

County of Putnam, New York

Enterprise Fund -
Putnam Tobacco Asset Securitization Corporation
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2022</u>	<u>2021</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from tobacco settlement revenues	\$ 1,191,695	\$ 1,161,909
Cash payments to vendors	<u>(51,244)</u>	<u>(56,687)</u>
Net Cash From Operating Activities	<u>1,140,451</u>	<u>1,105,222</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>13,912</u>	<u>69</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Repayment of bonds	(400,000)	(300,000)
Interest paid	<u>(793,250)</u>	<u>(815,125)</u>
Net Cash From Non-Capital Financing Activities	<u>(1,193,250)</u>	<u>(1,115,125)</u>
Net Change in Cash and Equivalents	(38,887)	(9,834)
CASH AND EQUIVALENTS		
Beginning of Year	<u>109,210</u>	<u>119,044</u>
End of Year	<u>\$ 70,323</u>	<u>\$ 109,210</u>
RECONCILIATION OF CASH AND EQUIVALENTS TO THE COMPARATIVE STATEMENT OF NET POSITION		
Cash and equivalents	\$ 69,348	\$ 108,733
Restricted cash and equivalents	<u>975</u>	<u>477</u>
	<u>\$ 70,323</u>	<u>\$ 109,210</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	\$ 1,243,138	\$ 1,163,302
Adjustments to reconcile income from operations to net cash from operating activities		
Changes in assets and liabilities		
Accounts receivable	(102,380)	(57,814)
Prepaid expenses	<u>(307)</u>	<u>(266)</u>
Net Cash From Operating Activities	<u>\$ 1,140,451</u>	<u>\$ 1,105,222</u>
NONCASH INVESTING ACTIVITIES		
Increase in bonds payable from amortization of original issue discount	\$ 25,564	\$ 25,564
Increase in bonds payable from accreted interest on Series 2005 capital appreciation bonds	293,394	276,391
Decrease in deferred outflows of resources from amortization of loss on refunding bonds	90,657	90,657

See independent auditors' report.

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INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits and Casualty Reserve Benefits funds as internal service funds.

County of Putnam, New York

Internal Service Funds
Combining Statement of Net Position
December 31, 2022
(With Comparative Totals for 2021)

	Workers' Compensation Benefits	Casualty Reserve Benefits	Totals	
			2022	2021
ASSETS				
Cash and equivalents	\$ 3,896,870	\$ 1,475,035	\$ 5,371,905	\$ 4,518,569
Accounts receivable	-	-	-	24,645
Due from other funds	1,061,872	-	1,061,872	1,824,950
Total Assets	<u>4,958,742</u>	<u>1,475,035</u>	<u>6,433,777</u>	<u>6,368,164</u>
LIABILITIES				
Current liabilities				
Current portion of claims payable	431,000	-	431,000	426,000
Noncurrent liabilities				
Claims payable, less current portion	<u>3,876,437</u>	<u>-</u>	<u>3,876,437</u>	<u>3,829,094</u>
Total Liabilities	<u>4,307,437</u>	<u>-</u>	<u>4,307,437</u>	<u>4,255,094</u>
NET POSITION				
Restricted	<u>\$ 651,305</u>	<u>\$ 1,475,035</u>	<u>\$ 2,126,340</u>	<u>\$ 2,113,070</u>

See independent auditors' report.

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County of Putnam, New York

Internal Service Funds
 Combining Statement of Revenues, Expenses and
 Changes in Net Position
 Year Ended December 31, 2022
 (With Comparative Totals for 2021)

	Workers' Compensation Benefits	Casualty Reserve Benefits	Totals	
			2022	2021
OPERATING REVENUES				
Charges for services	\$ 971,158	\$ -	\$ 971,158	\$ 1,829,521
OPERATING EXPENSES				
Administration	325,142	-	325,142	272,742
Employee benefits	668,361	-	668,361	1,561,121
Total Operating Expenses	993,503	-	993,503	1,833,863
Income (Loss) from Operations	(22,345)	-	(22,345)	(4,342)
NON-OPERATING REVENUES				
Interest income	22,345	13,270	35,615	7,832
Change in Net Position	-	13,270	13,270	3,490
NET POSITION				
Beginning of Year	651,305	1,461,765	2,113,070	2,109,580
End of Year	\$ 651,305	\$ 1,475,035	\$ 2,126,340	\$ 2,113,070

See independent auditors' report.

County of Putnam, New York

Internal Service Funds
 Combining Statement of Cash Flows
 Year Ended December 31, 2022
 (With Comparative Totals for 2021)

	<u>Workers' Compensation Benefits</u>	<u>Casualty Reserve Benefits</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from interfund services provided	\$ 1,734,236	\$ -
Cash received from miscellaneous	24,645	-
Cash payments to insurance carriers and claimants	(616,018)	-
Cash payments to vendors	<u>(325,142)</u>	<u>-</u>
Net Cash From Operating Activities	<u>817,721</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>22,345</u>	<u>13,270</u>
Net Change in Cash and Equivalents	840,066	13,270
CASH AND EQUIVALENTS		
Beginning of Year	<u>3,056,804</u>	<u>1,461,765</u>
End of Year	<u><u>\$ 3,896,870</u></u>	<u><u>\$ 1,475,035</u></u>
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income (loss) from operations	\$ (22,345)	\$ -
Adjustments to reconcile income (loss) from operations to net cash from operating activities		
Changes in operating assets and liabilities		
Accounts receivable	24,645	-
Due from other funds	763,078	-
Claims payable	<u>52,343</u>	<u>-</u>
Net Cash From Operating Activities	<u><u>\$ 817,721</u></u>	<u><u>\$ -</u></u>

See independent auditors' report.

Totals	
2022	2021
\$ 1,734,236	\$ 820,670
24,645	63,308
(616,018)	(1,228,319)
<u>(325,142)</u>	<u>(272,742)</u>
817,721	(617,083)
<u>35,615</u>	<u>7,832</u>
853,336	(609,251)
<u>4,518,569</u>	<u>5,127,820</u>
<u>\$ 5,371,905</u>	<u>\$ 4,518,569</u>
\$ (22,345)	\$ (4,342)
24,645	63,308
763,078	(1,008,851)
<u>52,343</u>	<u>332,802</u>
<u>\$ 817,721</u>	<u>\$ (617,083)</u>

County of Putnam, New York

Internal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Net Position
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Cash and equivalents	\$ 3,896,870	\$ 3,056,804
Accounts receivable	-	24,645
Due from other funds	<u>1,061,872</u>	<u>1,824,950</u>
Total Assets	<u>4,958,742</u>	<u>4,906,399</u>
LIABILITIES		
Current liabilities		
Current portion of claims payable	431,000	426,000
Noncurrent liabilities		
Claims payable, less current portion	<u>3,876,437</u>	<u>3,829,094</u>
Total Liabilities	<u>4,307,437</u>	<u>4,255,094</u>
NET POSITION		
Restricted	<u>\$ 651,305</u>	<u>\$ 651,305</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2022</u>	<u>2021</u>
OPERATING REVENUES		
Charges for services	<u>\$ 971,158</u>	<u>\$ 1,829,521</u>
OPERATING EXPENSES		
Administration	325,142	272,742
Employee benefits	<u>668,361</u>	<u>1,561,121</u>
Total Operating Expenses	<u>993,503</u>	<u>1,833,863</u>
Loss from Operations	(22,345)	(4,342)
NON-OPERATING REVENUES		
Interest income	<u>22,345</u>	<u>4,342</u>
Change in Net Position	-	-
NET POSITION		
Beginning of Year	<u>651,305</u>	<u>651,305</u>
End of Year	<u><u>\$ 651,305</u></u>	<u><u>\$ 651,305</u></u>

See independent auditors' report.

County of Putnam, New YorkInternal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2022</u>	<u>2021</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from interfund services provided	\$ 1,734,236	\$ 820,670
Cash received from miscellaneous	24,645	63,308
Cash payments to insurance carriers and claimants	(616,018)	(1,228,319)
Cash payments to vendors	<u>(325,142)</u>	<u>(272,742)</u>
Net Cash From Operating Activities	<u>817,721</u>	<u>(617,083)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>22,345</u>	<u>4,342</u>
Net Change in Cash and Equivalents	840,066	(612,741)
CASH AND EQUIVALENTS		
Beginning of Year	<u>3,056,804</u>	<u>3,669,545</u>
End of Year	<u>\$ 3,896,870</u>	<u>\$ 3,056,804</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (22,345)	\$ (4,342)
Adjustments to reconcile loss from operations to net cash from operating activities		
Changes in operating assets and liabilities		
Accounts receivable	24,645	63,308
Due from other funds	763,078	(1,008,851)
Claims payable	<u>52,343</u>	<u>332,802</u>
Net Cash From Operating Activities	<u>\$ 817,721</u>	<u>\$ (617,083)</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Casualty Reserve Benefits Fund
Comparative Statement of Net Position
December 31,

	<u>2022</u>	<u>2021</u>
ASSETS		
Cash and equivalents	<u>\$ 1,475,035</u>	<u>\$ 1,461,765</u>
NET POSITION		
Restricted	<u>\$ 1,475,035</u>	<u>\$ 1,461,765</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Casualty Reserve Benefits Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2022</u>	<u>2021</u>
OPERATING REVENUES	\$ -	\$ -
OPERATING EXPENSES	<u>-</u>	<u>-</u>
Income from Operations	-	-
NON-OPERATING REVENUES		
Interest income	<u>13,270</u>	<u>3,490</u>
Change in Net Position	13,270	3,490
NET POSITION		
Beginning of Year	<u>1,461,765</u>	<u>1,458,275</u>
End of Year	<u><u>\$ 1,475,035</u></u>	<u><u>\$ 1,461,765</u></u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Casualty Reserve Benefits Fund
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2022</u>	<u>2021</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	\$ 13,270	\$ 3,490
CASH AND EQUIVALENTS		
Beginning of Year	<u>1,461,765</u>	<u>1,458,275</u>
End of Year	<u>\$ 1,475,035</u>	<u>\$ 1,461,765</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	<u>\$ -</u>	<u>\$ -</u>

See independent auditors' report.

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**STATISTICAL
SECTION**

(Unaudited)

This part of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Position by Component

Changes in Net Position

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

County of Putnam, New York

Net Position By Component
Last Ten Fiscal Years

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Governmental Activities:				
Net Investment in Capital Assets	\$ 45,072,133	\$ 43,155,200	\$ 43,227,146	\$ 43,366,761
Restricted	6,463,642	7,092,530	3,997,935	4,941,107
Unrestricted	<u>(47,364,903)</u>	<u>(61,742,858)</u>	<u>(69,542,557)</u>	<u>(80,343,037)</u>
Total Governmental Activities				
Net Position	<u>\$ 4,170,872</u>	<u>\$ (11,495,128)</u>	<u>\$ (22,317,476)</u>	<u>\$ (32,035,169)</u>
Business - Type Activities (1) -				
Unrestricted	<u>\$ (16,353,577)</u>	<u>\$ (16,363,877)</u>	<u>\$ (15,781,169)</u>	<u>\$ (15,712,150)</u>
Primary Government:				
Net Invested in Capital Assets	\$ 45,072,133	\$ 43,155,200	\$ 43,227,146	\$ 43,366,761
Restricted	6,463,642	7,092,530	3,997,935	4,941,107
Unrestricted	<u>(63,718,480)</u>	<u>(78,106,735)</u>	<u>(85,323,726)</u>	<u>(96,055,187)</u>
Total Primary Government				
Net Position	<u>\$ (12,182,705)</u>	<u>\$ (27,859,005)</u>	<u>\$ (38,098,645)</u>	<u>\$ (47,747,319)</u>

(1) The activities of the Putnam Tobacco Asset Securitization Corporation have been included as a blended component unit effective with the 2004 fiscal year in accordance with Governmental Accounting Standards Board Technical Bulletin 2004-1.

2017	2018	2019	2020	2021	2022
\$ 44,759,518	\$ 46,926,061	\$ 52,651,372	\$ 57,507,148	\$ 69,747,477	\$ 87,425,200
5,546,032	4,817,914	5,361,753	5,911,605	6,590,759	4,582,856
<u>(88,289,627)</u>	<u>(138,584,471)</u>	<u>(136,810,909)</u>	<u>(138,143,085)</u>	<u>(121,934,230)</u>	<u>(101,492,693)</u>
<u>\$ (37,984,077)</u>	<u>\$ (86,840,496)</u>	<u>\$ (78,797,784)</u>	<u>\$ (74,724,332)</u>	<u>\$ (45,595,994)</u>	<u>\$ (9,484,637)</u>
<u>\$ (16,114,189)</u>	<u>\$ (16,364,851)</u>	<u>\$ (16,747,866)</u>	<u>\$ (16,861,479)</u>	<u>\$ (16,904,283)</u>	<u>\$ (16,842,515)</u>
\$ 44,759,518	\$ 46,926,061	\$ 52,651,372	\$ 57,507,148	\$ 69,747,477	\$ 87,425,200
5,546,032	4,817,914	5,361,753	5,911,605	6,590,759	4,582,856
<u>(104,403,816)</u>	<u>(154,949,322)</u>	<u>(153,558,775)</u>	<u>(155,004,564)</u>	<u>(138,838,513)</u>	<u>(118,335,208)</u>
<u>\$ (54,098,266)</u>	<u>\$ (103,205,347)</u>	<u>\$ (95,545,650)</u>	<u>\$ (91,585,811)</u>	<u>\$ (62,500,277)</u>	<u>\$ (26,327,152)</u>

County of Putnam, New York

Changes In Net Position
Last Ten Fiscal Years

	2013	2014	2015	2016
Expenses				
Governmental Activities:				
General government support	\$ 29,010,140	\$ 32,353,661	\$ 29,090,717	\$ 28,652,223
Education	10,201,595	9,378,964	9,406,579	9,617,363
Public safety	39,752,916	39,778,386	40,422,619	40,992,057
Health	13,394,756	13,669,801	13,424,309	15,173,052
Transportation	17,916,455	17,636,756	18,177,587	17,657,346
Economic opportunity and development	37,271,454	35,934,835	36,112,568	36,955,938
Culture and recreation	4,275,442	5,085,712	5,622,633	5,619,737
Home and community services	4,352,084	2,671,019	2,031,015	1,706,362
Interest	2,703,395	1,963,765	2,152,974	2,074,647
Total Governmental Activities Expenses	158,878,237	158,472,899	156,441,001	158,448,725
Business-type Activities (1) - Putnam Tobacco Asset Securitization Corporation	1,247,211	1,244,728	1,248,860	1,219,183
Total Primary Government Expenses	\$ 160,125,448	\$ 159,717,627	\$ 157,689,861	\$ 159,667,908
Program Revenues				
Governmental Activities:				
Charges for Services:				
General government support	\$ 6,228,521	\$ 5,707,939	\$ 4,920,516	\$ 5,205,591
Public safety	1,886,017	1,927,751	1,938,396	2,329,177
Health	1,059,363	883,497	981,362	889,807
Transportation	1,160,914	1,471,585	1,606,913	1,053,074
Economic opportunity and development	1,866,177	2,066,278	1,930,935	1,695,010
Culture and recreation	1,767,649	2,116,042	2,394,896	2,493,753
Home and community services	168,781	192,699	25,442	26,205
Operating Grants and Contributions	25,608,248	25,153,744	25,909,207	27,796,595
Capital Grants and Contributions	3,284,480	3,357,947	5,248,262	5,205,333
Total Governmental Activities Program Revenues	43,030,150	42,877,482	44,955,929	46,694,545
Business-type Activities - Charges for Services - Putnam Tobacco Asset Securitization Corporation	1,069,644	1,259,418	1,856,566	1,309,584
Total Primary Government Program Revenues	\$ 44,099,794	\$ 44,136,900	\$ 46,812,495	\$ 48,004,129

	2017	2018	2019	2020	2021	2022
\$	27,992,898	\$ 27,004,646	\$ 28,623,123	\$ 34,378,393	\$ 30,745,529	\$ 30,954,017
	10,423,919	11,030,390	11,792,890	10,415,221	11,271,247	11,990,756
	42,110,925	40,565,332	43,324,029	47,556,214	46,003,787	43,918,619
	14,694,859	13,991,655	13,165,335	15,911,465	15,034,635	15,563,463
	16,749,862	17,785,751	17,033,546	16,659,571	16,815,999	18,469,275
	36,666,894	35,563,347	35,231,120	36,738,696	32,007,436	33,289,812
	6,049,103	7,683,154	7,788,837	6,774,939	7,315,762	8,078,852
	1,893,965	1,673,642	1,741,520	1,962,064	2,412,947	2,120,436
	1,993,587	1,853,636	1,774,441	1,670,510	1,596,626	1,479,602
	158,576,012	157,151,553	160,474,841	172,067,073	163,203,968	165,864,832
	1,199,494	1,247,113	1,255,515	1,254,725	1,262,596	1,251,718
\$	<u>159,775,506</u>	<u>158,398,666</u>	<u>161,730,356</u>	<u>173,321,798</u>	<u>164,466,564</u>	<u>167,116,550</u>
\$	5,614,047	\$ 5,533,225	\$ 5,612,413	\$ 5,575,030	\$ 5,948,188	\$ 5,757,977
	2,431,110	2,540,504	2,936,152	2,899,064	4,080,578	3,612,088
	860,578	808,316	797,551	798,160	807,082	760,318
	1,391,748	1,510,055	1,463,351	824,553	960,142	1,056,241
	1,681,662	1,464,989	1,817,343	2,185,220	1,913,583	1,419,639
	2,480,154	2,966,723	3,269,013	2,533,460	3,240,268	3,048,461
	25,232	25,379	51,194	27,750	48,195	49,785
	26,756,792	28,459,366	27,689,882	30,713,513	29,971,614	33,357,880
	3,670,446	5,357,376	7,386,047	7,457,186	15,008,390	13,844,520
	44,911,769	48,665,933	51,022,946	53,013,936	61,978,040	62,906,909
	815,054	969,450	836,968	1,128,270	1,219,723	1,294,075
\$	<u>45,726,823</u>	<u>49,635,383</u>	<u>51,859,914</u>	<u>54,142,206</u>	<u>63,197,763</u>	<u>64,200,984</u>

(Continued)

County of Putnam, New York

Changes in Net Position (Continued)
Last Ten Fiscal years

	2013	2014	2015	2016
Net Expense/Revenue:				
Governmental Activities	\$ (115,848,087)	\$ (115,595,417)	\$ (111,485,072)	\$ (111,754,180)
Business-type Activities	(177,567)	14,690	607,706	90,401
Total Primary Government Net Expense	<u>\$ (116,025,654)</u>	<u>\$ (115,580,727)</u>	<u>\$ (110,877,366)</u>	<u>\$ (111,663,779)</u>
General Revenues				
Governmental Activities:				
Taxes:				
Real Property Taxes	\$ 35,107,514	\$ 37,835,861	\$ 41,083,016	\$ 35,664,434
Other Tax Items	4,940,649	5,041,598	5,035,733	5,479,429
Non-property Taxes	53,330,206	56,105,827	55,080,624	60,120,626
Unrestricted Use of Money and Property	69,557	73,494	64,357	103,012
Sale of Property and				
Compensation for Loss	129,251	111,315	55,389	107,346
Miscellaneous	315,148	736,322	944,903	536,640
Opioid Settlement	-	-	-	-
Transfers	25,000	25,000	25,000	25,000
Total Governmental Activities	<u>93,917,325</u>	<u>99,929,417</u>	<u>102,289,022</u>	<u>102,036,487</u>
Business-type Activities:				
Unrestricted Use of Money and Property	161	10	2	3,618
Transfers	(25,000)	(25,000)	(25,000)	(25,000)
Total Business-type Activities	<u>(24,839)</u>	<u>(24,990)</u>	<u>(24,998)</u>	<u>(21,382)</u>
Total Primary Government				
General Revenues	<u>\$ 93,892,486</u>	<u>\$ 99,904,427</u>	<u>\$ 102,264,024</u>	<u>\$ 102,015,105</u>
Change in Net Position				
Governmental Activities	\$ (21,930,762)	\$ (15,666,000)	\$ (9,196,050)	\$ (9,717,693)
Business-type Activities	(202,406)	(10,300)	582,708	69,019
Total Primary Government	<u>\$ (22,133,168)</u>	<u>\$ (15,676,300)</u>	<u>\$ (8,613,342)</u>	<u>\$ (9,648,674)</u>

(1) The activities of the Putnam Tobacco Asset Securitization Corporation have been included as a blended component unit effective with the 2004 fiscal year in accordance with Governmental Accounting Standards Board Technical Bulletin 2004-1.

2017	2018	2019	2020	2021	2022
\$ (113,664,243) (384,440)	\$ (108,485,620) (277,663)	\$ (109,451,895) (418,547)	\$ (119,053,137) (126,455)	\$ (101,225,928) (42,873)	\$ (102,957,923) 42,357
<u>\$ (114,048,683)</u>	<u>\$ (108,763,283)</u>	<u>\$ (109,870,442)</u>	<u>\$ (119,179,592)</u>	<u>\$ (101,268,801)</u>	<u>\$ (102,915,566)</u>
\$ 41,792,992 4,692,425 60,000,569 215,857	\$ 43,134,059 4,877,949 64,525,488 465,110	\$ 42,793,970 5,464,888 67,710,168 744,452	\$ 49,146,545 5,053,180 67,683,950 220,874	\$ 43,848,387 4,849,033 79,874,243 125,615	\$ 45,879,692 5,390,190 83,550,054 1,223,652
57,812 925,680 - 30,000	111,591 520,599 - -	119,219 661,910 - -	140,990 881,050 - -	450,993 1,205,995 - -	189,595 831,008 2,005,089 -
<u>107,715,335</u>	<u>113,634,796</u>	<u>117,494,607</u>	<u>123,126,589</u>	<u>130,354,266</u>	<u>139,069,280</u>
12,401 (30,000)	27,001 -	35,532 -	12,842 -	69 -	19,411 -
<u>(17,599)</u>	<u>27,001</u>	<u>35,532</u>	<u>12,842</u>	<u>69</u>	<u>19,411</u>
<u>\$ 107,697,736</u>	<u>\$ 113,661,797</u>	<u>\$ 117,530,139</u>	<u>\$ 123,139,431</u>	<u>\$ 130,354,335</u>	<u>\$ 139,088,691</u>
\$ (5,948,908) (402,039)	\$ 5,149,176 (250,662)	\$ 8,042,712 (383,015)	\$ 4,073,452 (113,613)	\$ 29,128,338 (42,804)	\$ 36,111,357 61,768
<u>\$ (6,350,947)</u>	<u>\$ 4,898,514</u>	<u>\$ 7,659,697</u>	<u>\$ 3,959,839</u>	<u>\$ 29,085,534</u>	<u>\$ 36,173,125</u>

County of Putnam, New York

Fund Balances of Governmental Funds
Last Ten Fiscal Years

	2013	2014	2015	2016
General Fund				
Nonspendable	\$ 2,415,521	\$ 2,003,733	\$ 4,386,166	\$ 3,848,189
Restricted	3,919,221	3,781,919	3,916,163	1,870,489
Committed	-	-	5,719,436	-
Assigned	11,365,343	8,963,563	8,857,851	18,057,991
Unassigned	18,825,288	20,129,757	12,476,739	13,869,403
Total General Fund	\$ 36,525,373	\$ 34,878,972	\$ 35,356,355	\$ 37,646,072
All Other Governmental Funds				
Nonspendable	\$ -	\$ -	\$ 141,323	\$ 127,105
Restricted	6,376,769	5,942,998	3,847,638	5,412,111
Assigned	2,275,430	2,083,484	1,990,264	2,580,944
Unassigned	-	-	-	-
Total All Other Governmental Funds	\$ 8,652,199	\$ 8,026,482	\$ 5,979,225	\$ 8,120,160
Total Governmental Funds	\$ 45,177,572	\$ 42,905,454	\$ 41,335,580	\$ 45,766,232

(1) - The County implemented the provisions of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", for the fiscal year ended December 31, 2010.

2017	2018	2019	2020	2021	2022
\$ 3,986,893	\$ 3,929,419	\$ 3,881,182	\$ 5,895,830	\$ 6,409,653	\$ 6,127,791
1,847,169	1,903,800	2,375,913	3,026,400	3,768,389	1,793,327
-	-	-	-	-	-
18,101,617	15,715,837	14,510,528	15,612,466	14,733,372	33,122,859
15,845,855	21,977,572	29,864,516	43,267,359	65,679,390	71,425,850
<u>\$ 39,781,534</u>	<u>\$ 43,526,628</u>	<u>\$ 50,632,139</u>	<u>\$ 67,802,055</u>	<u>\$ 90,590,804</u>	<u>\$ 112,469,827</u>
\$ 109,101	\$ 95,281	\$ 93,783	\$ 98,045	\$ 125,380	\$ 92,512
5,505,991	6,857,500	8,274,205	11,909,281	10,687,875	15,663,576
2,583,857	2,250,627	2,478,311	4,133,130	4,750,720	7,031,213
-	-	-	-	-	-
<u>\$ 8,198,949</u>	<u>\$ 9,203,408</u>	<u>\$ 10,846,299</u>	<u>\$ 16,140,456</u>	<u>\$ 15,563,975</u>	<u>\$ 22,787,301</u>
<u>\$ 47,980,483</u>	<u>\$ 52,730,036</u>	<u>\$ 61,478,438</u>	<u>\$ 83,942,511</u>	<u>\$ 106,154,779</u>	<u>\$ 135,257,128</u>

County of Putnam, New York

Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years

	2013	2014	2015	2016
Revenues				
Real property taxes	\$ 38,627,329	\$ 38,400,507	\$ 38,771,702	\$ 39,304,229
Other tax items	4,940,649	5,041,598	5,035,733	5,479,429
Non-property taxes	53,330,206	56,105,827	55,080,624	60,120,626
Departmental income	11,762,688	11,715,452	10,963,865	11,111,171
Intergovernmental charges	816,455	1,174,922	1,308,496	753,928
Use of money and property	624,530	625,687	584,850	638,292
Licenses and permits	845,309	741,059	775,203	861,486
Fines and forfeitures	218,880	195,607	224,407	249,508
Sale of property and compensation for loss	129,251	111,528	55,389	107,346
Interfund revenues	306,735	411,117	428,071	372,217
State aid	16,441,729	16,474,187	18,175,724	19,323,125
Federal aid	9,576,958	9,962,601	10,525,090	12,418,266
Miscellaneous	3,127,022	2,788,748	3,400,237	1,970,646
Total Revenues	140,747,741	143,748,840	145,329,391	152,710,269
Expenditures				
Current				
General government support	22,480,066	27,219,313	24,043,863	24,070,985
Education	10,196,769	9,379,106	9,408,513	9,618,908
Public safety	32,804,565	34,541,586	35,198,063	36,303,280
Health	10,538,785	11,464,578	11,522,277	12,945,287
Transportation	10,471,149	11,457,884	11,808,058	10,642,584
Economic opportunity and development	32,665,550	32,481,284	32,420,370	34,241,746
Culture and recreation	3,140,717	3,429,702	3,601,424	4,686,558
Home and community services	1,753,532	1,768,927	1,721,015	1,640,432
Employee benefits	3,855,901	4,045,623	4,202,823	4,578,254
Debt Service:				
Principal	2,910,181	3,396,535	3,848,000	4,063,274
Interest	2,462,757	2,456,043	2,320,914	2,203,331
Refunding bond issuance costs	145,747	-	108,412	-
Capital Outlay	7,266,229	6,883,651	6,828,945	7,524,553
Total Expenditures	140,691,948	148,524,232	147,032,677	152,519,192
Excess (Deficiency) of Revenues Over Expenditures	55,793	(4,775,392)	(1,703,286)	191,077
Other Financing Sources (Uses)				
Bonds issued	3,113,000	3,478,274	-	4,214,575
Refunding bonds issued	19,965,000	-	11,060,000	-
Issuance premium	1,419,607	-	1,544,523	-
Energy performance contract issued	-	-	-	-
Financed purchase debt issued	-	-	-	-
Payment to refunded bond escrow agent	(21,191,322)	-	(12,496,111)	-
Leases Issued	-	-	-	-
Transfers in	487,280	924,161	935,756	936,561
Transfers out	(462,280)	(1,899,161)	(910,756)	(911,561)
Total Other Financing Sources	3,331,285	2,503,274	133,412	4,239,575
Net Change in Fund Balances	\$ 3,387,078	\$ (2,272,118)	\$ (1,569,874)	\$ 4,430,652
Debt Service as a Percentage of Non-Capital Expenditures	4.0%	4.1%	4.4%	4.3%

	2017	2018	2019	2020	2021	2022
\$	41,793,023	\$ 40,231,841	\$ 41,177,572	\$ 47,543,092	\$ 43,470,407	\$ 45,701,801
	4,692,425	4,877,949	5,464,888	2,335,370	4,628,143	5,390,190
	60,000,569	64,525,488	67,710,168	67,683,950	79,874,243	83,550,054
	11,348,444	11,421,718	12,560,243	11,933,405	13,882,209	12,256,866
	1,124,919	1,275,182	1,230,723	717,182	817,977	898,920
	872,168	1,026,855	1,248,370	716,562	759,126	2,030,866
	805,881	924,395	879,168	961,520	951,118	999,600
	201,658	218,697	312,323	222,760	173,583	125,420
	57,812	111,591	119,219	140,990	450,993	189,595
	385,281	595,917	569,536	457,236	615,900	634,764
	19,738,249	21,935,041	23,021,242	24,485,166	24,319,540	27,880,240
	9,937,788	11,195,803	11,428,019	12,921,128	17,107,225	18,121,917
	2,004,772	1,618,224	1,594,518	2,228,230	2,861,847	2,182,145
	<u>152,962,989</u>	<u>159,958,701</u>	<u>167,315,989</u>	<u>172,346,591</u>	<u>189,912,311</u>	<u>199,962,378</u>
	23,754,954	23,863,181	24,869,527	24,904,477	26,294,133	26,549,089
	10,423,919	11,030,625	11,793,506	10,508,173	11,214,715	11,891,287
	36,767,396	36,368,645	37,283,576	36,339,893	38,530,921	36,971,966
	13,026,106	12,878,133	11,791,534	12,623,328	13,276,228	13,933,738
	10,890,372	11,670,153	11,446,902	9,550,576	10,970,715	11,432,589
	33,639,289	33,492,969	32,905,063	31,943,130	29,800,621	30,521,966
	4,983,259	5,916,734	6,329,687	5,077,068	6,081,277	6,475,356
	1,742,315	1,593,484	1,636,429	1,743,828	2,290,104	1,847,333
	4,750,314	5,053,139	5,178,712	5,395,673	5,325,954	6,007,920
	4,210,000	4,609,575	4,973,350	5,228,125	5,585,249	5,907,109
	2,134,655	2,058,557	1,952,089	1,793,359	1,812,858	1,664,182
	-	-	63,045	54,589	56,580	-
	8,628,997	8,732,562	8,407,212	14,988,031	19,635,121	18,688,830
	<u>154,951,576</u>	<u>157,267,757</u>	<u>158,630,632</u>	<u>160,150,250</u>	<u>170,874,476</u>	<u>171,891,365</u>
	(1,988,587)	2,690,944	8,685,357	12,196,341	19,037,835	28,071,013
	4,133,350	2,033,125	-	5,845,300	3,058,000	-
	-	-	3,315,000	2,865,000	2,485,000	-
	39,488	25,484	239,641	408,135	253,453	-
	-	-	-	4,184,693	-	-
	-	-	-	183,150	-	868,086
	-	-	(3,491,596)	(3,218,546)	(2,622,020)	-
	-	-	-	-	-	163,250
	2,151,816	3,148,201	3,145,001	2,362,778	524,431	9,674,379
	(2,121,816)	(3,148,201)	(3,145,001)	(2,362,778)	(524,431)	(9,674,379)
	<u>4,202,838</u>	<u>2,058,609</u>	<u>63,045</u>	<u>10,267,732</u>	<u>3,174,433</u>	<u>1,031,336</u>
\$	<u>2,214,251</u>	<u>4,749,553</u>	<u>8,748,402</u>	<u>22,464,073</u>	<u>22,212,268</u>	<u>29,102,349</u>
	4.4%	4.5%	4.6%	4.9%	4.9%	4.9%

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Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Actual Value
of Taxable Property

Direct and Overlapping Property Tax Rates,
Per \$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections

County of Putnam, New York

Sales Tax Rates Last Ten Fiscal Years

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
New York State *	4.000 %	4.000 %	4.000 %	4.000 %
MTA (1) **	0.375	0.375	0.375	0.375
County ***	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
Total	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>

(1) Metropolitan Transit Authority

* Effective June 1, 2003 - May 31, 2005 the NYS rate increased from 4% to 4 1/2%

Effective June 1, 2005 the NYS rate decreased from 4 1/2% to 4%.

** Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

*** Effective September 1, 2005 the County rate increased from 3% to 3.5%

Effective September 1, 2007 the County rate increased from 3.5% to 4%.

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
4.000 %	4.000 %	4.000 %	4.000 %	4.000 %	4.000 %
0.375	0.375	0.375	0.375	0.375	0.375
<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
<u>8.375 %</u>					

County of Putnam, New York

Taxable Sales By Industry
Ten Years Stated

Industry	March 2013 to February 2014	March 2014 to February 2015	March 2015 to February 2016	March 2016 to February 2017
Utilities (excluding residential energy)	\$ 30,784	\$ 28,496	\$ 24,298	\$ 24,815
Construction	25,570	28,290	29,108	34,852
Manufacturing	35,798	35,585	41,628	65,696
Wholesale Trade	82,481	81,939	81,830	90,728
Retail Trade:				
Motor Vehicles and Parts	190,250	208,174	226,475	228,186
Furniture and Home Furnishings	17,545	18,364	19,851	23,857
Electronics and Appliances	11,209	11,191	12,084	12,703
Building Materials and Garden Equipment	90,845	91,508	98,053	100,704
Food and Beverage	87,256	89,562	89,625	87,001
Health and Personal Care	16,826	16,115	16,646	17,097
Gasoline Stations	170,905	157,072	122,539	118,981
Clothing	22,176	25,869	27,384	29,570
Sporting Goods, Hobby, Book and Music Stores	9,455	14,268	16,118	15,878
General Merchandise	38,215	38,609	39,383	37,506
Miscellaneous Retail	46,035	44,409	40,740	44,646
Nonstore Retail	49,966	52,268	54,252	59,051
Information	72,960	74,899	76,778	74,351
Professional, Scientific, and Technical	10,752	11,540	11,934	14,045
Administrative/Support Services	32,244	34,574	37,402	40,776
Health Care	1,804	1,194	1,468	2,231
Arts, Entertainment, and Recreation	15,448	17,718	18,834	18,337
Accommodation and Food Services:				
Accommodation	1,729	1,691	1,923	1,753
Food Services	97,678	101,091	110,632	115,983
Other Services:				
Repair and Maintenance	44,991	46,604	49,562	52,362
Personal and Laundry Services	5,602	5,985	6,577	6,097
All Other Services	705	578	615	646
Ag., Mining, Trans., Fire, Educ., Govt.	42,496	42,836	52,024	128,661
Unclassified by Industry	5,302	3,812	287	500
Grand Total	\$ 1,257,027	\$ 1,284,241	\$ 1,308,050	\$ 1,447,013

<u>March 2017 to February 2018</u>	<u>March 2018 to February 2019</u>	<u>March 2019 to February 2020</u>	<u>March 2020 to February 2021</u>	<u>March 2021 to February 2022**</u>	<u>March 2022 to February 2023*</u>
\$ 28,617	\$ 34,821	\$ 39,119	\$ 37,175	\$ 39,169	\$ 42,626
37,287	41,167	39,991	36,604	44,337	48,642
48,896	57,512	62,888	73,216	84,454	93,564
92,545	109,290	106,242	107,158	134,400	152,171
235,809	250,563	247,632	230,784	266,302	276,676
25,652	25,100	26,766	27,795	35,160	32,273
12,253	13,106	12,845	15,443	17,563	18,049
105,540	112,374	112,179	132,902	145,830	154,022
92,896	106,514	120,105	122,532	127,405	120,954
17,472	17,903	18,057	18,607	18,982	19,164
123,321	121,930	119,384	88,956	125,746	106,412
32,474	35,323	41,241	41,320	50,901	51,554
15,374	15,623	17,565	24,043	22,690	20,870
37,648	36,791	30,257	26,821	32,317	30,910
43,767	44,700	44,229	52,727	61,740	66,840
68,017	77,091	114,975	197,015	219,876	226,068
71,183	69,986	78,956	85,206	87,088	83,784
13,493	15,902	19,941	19,006	31,574	27,376
41,005	47,483	59,576	48,045	51,484	52,873
2,293	3,746	3,574	4,446	4,040	2,798
19,175	20,627	21,316	14,170	19,994	21,016
1,590	1,940	1,878	1,885	3,300	3,603
118,604	119,966	123,957	102,058	142,420	157,732
53,804	56,782	56,629	50,255	63,095	69,202
7,842	7,886	7,959	5,656	8,188	11,055
618	580	569	229	382	435
125,771	132,192	139,176	144,349	160,164	167,163
354	526	513	1,147	1,473	2,093
<u>\$ 1,473,300</u>	<u>\$ 1,577,424</u>	<u>\$ 1,667,519</u>	<u>\$ 1,709,550</u>	<u>\$ 2,000,074</u>	<u>\$ 2,059,925</u>

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County of Putnam, New York

Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Year	Commercial Property (3)	Residential Property (3)	Total Net Taxable Assessed Value (1)	State Special Equalization Rate (2)	Estimated Actual Taxable Value	Total Direct Tax Rate
2013	\$ 2,104,054,697	\$ 8,591,649,861	10,695,704,558	79.11 %	\$ 13,520,041,155	\$ 3.75
2014	2,024,797,218	8,451,494,698	10,476,291,916	79.56	13,167,787,728	3.91
2015	2,088,710,755	8,256,117,153	10,344,827,908	78.61	13,159,684,401	3.88
2016	1,824,882,385	8,577,549,147	10,402,431,532	77.89	13,355,285,058	3.08
2017	1,904,362,639	8,500,005,949	10,404,368,588	77.55	13,416,336,026	3.09
2018	2,297,915,761	10,214,081,096	12,511,996,857	91.48	13,677,303,079	3.10
2019	2,318,696,605	10,822,488,745	13,141,185,350	91.67	14,335,317,279	3.10
2020	2,388,805,649	11,147,809,447	13,536,615,096	91.39	14,811,921,541	3.10
2021	2,361,825,418	11,608,162,852	13,969,988,270	89.19	15,663,177,789	3.10
2022	2,390,706,247	11,581,545,064	13,972,251,311	90.57	15,427,019,224	3.02

(1) Assessed valuations are established by the Town governments comprising the County.

(2) The equalization rate is the average of the equalization rates for each of the six towns within the County.

The Town's equalization rates are established by the New York State Board of Equalization and Assessment.

(3) Real Property Department

N/A Breakout of total taxable assessed value between commercial and residential is not readily available

Note: Estimated actual taxable value is calculated by dividing taxable assessed value by the state special equalization rate. Tax rates are per \$1,000 of assessed value.

County of Putnam, New York

Direct and Overlapping Property Tax Rates,
Per \$1,000 Of Assessed Valuation
Last Ten Fiscal Years

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
County Direct Rates	\$ 3.62	\$ 3.75	\$ 3.91	\$ 3.88	\$ 3.08
Town Rates	1.32-7.41	1.34 - 7.83	1.41-8.03	1.42 - 8.20	1.42 - 8.34
Village Rates	4.37-10.37	4.60 - 10.68	4.73-10.81	4.69 - 10.97	4.76 - 11.03
School Districts	9.54-54.58	9.16 - 58.47	9.46-52.29	9.45 - 57.31	9.64 - 67.50

Source: State of New York, Office of the State Comptroller.

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$ 3.09	\$ 3.10	\$ 3.10	\$ 3.10	\$ 3.02
1.46 - 8.08	1.95-7.52	1.37-7.52	1.36-7.49	1.31-7.46
4.76 - 12.04	4.65-11.36	4.54-11.51	4.38-11.51	4.45-11.71
9.85 - 53.95	9.96-52.22	9.93-52.45	9.75-52.52	9.46-56.15

County of Putnam, New York

Principal Taxpayers
Current Year and Nine Years Ago

2022				
Rank	Taxpayer	Type of Business	Taxable Assessed Valuation	Percent of Taxable Assessed Valuation
1	City of New York	Government	\$ 742,295,871	5.31 %
2	State of New York	Government	206,688,359	1.48
3	NYS Electric & Gas Corporation	Public Utility	184,475,523	1.32
4	Algonquin Gas Transmission Company	Public Utility	92,445,232	0.66
5	Verizon New York, Inc.	Public Utility	36,089,926	0.26
6	Central Hudson	Public Utility	35,707,519	0.26
7	Consolidated Edison	Public Utility	25,115,470	0.18
8	UB Brewster LLC	Private Corp.	23,286,328	0.17
9	Highlands Center	Private Corp.	22,562,260	0.16
10	Putnam Hospital Center	Health Care	19,816,710	0.14
	Total		<u>\$ 1,388,483,198</u>	<u>9.94 %</u>

2013				
Rank	Taxpayer	Type of Business	Taxable Assessed Valuation	Percent of Taxable Assessed Valuation
1	City of New York	Government	\$ 550,721,056	5.15 %
2	State of New York	Government	158,024,303	1.48
3	NYS Electric & Gas Corporation	Public Utility	97,439,302	0.91
4	Algonquin Gas	Public Utility	73,704,281	0.69
5	Verizon	Public Utility	49,548,739	0.46
6	Consolidated Edison	Public Utility	31,969,250	0.30
7	Highland Center, LLC	Private Corp.	25,538,000	0.24
8	Plaza, LLC (Lakeview Plaza)	Private Corp.	21,670,200	0.20
9	Central Hudson	Public Utility	21,469,616	0.20
10	Putnam Ridge Estate	Private Corp.	20,000,000	0.19
	Total		<u>\$ 1,050,084,747</u>	<u>9.82 %</u>

Source: Putnam County Real Property

County of Putnam, New York

Property Tax Levies and Collections
Last Ten Fiscal Years

Year	County Taxes Levied for the Fiscal Year (1)	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2013	\$ 134,431,543	\$ 128,261,135	95.41 %	\$ 5,956,812	\$ 134,217,947	99.84 %
2014	137,606,543	131,015,190	95.21	5,322,859	136,338,049	99.08
2015	141,461,972	134,459,604	95.05	5,510,423	139,970,027	98.95
2016	141,120,725	134,230,717	95.12	4,425,710	138,656,427	98.25
2017	142,130,612	135,232,547	95.15	4,389,770	139,622,317	98.24
2018	145,037,281	138,975,993	95.82	4,627,716	143,603,709	99.01
2019	149,166,923	142,212,778	95.34	4,085,664	146,298,442	98.08
2020	151,924,021	144,400,715	95.05	3,324,840	147,725,555	97.24
2021	155,662,727	148,991,961	95.71	2,250,913	151,242,874	97.16
2022	158,772,926	151,954,200	95.71	*	151,954,200	95.71

(1) The total tax levy includes County taxes, as well as relieved school taxes and that portion of current school tax returned to the County for collection and enforcement in November of the previous year.

* Data not available

Source: Putnam County Finance Department

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Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Outstanding Debt by Type

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

County of Putnam, New York

Ratios of Outstanding Debt By Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities			Percentage of Actual Taxable Value of Property	Business-type Activities Tobacco Securitization Bonds (2)
	General Obligation Bonds	Less Debt Service Funds Available	Net		
2013	\$ 66,790,833	\$ 430,823	\$ 66,360,010	0.49 %	\$ 20,016,893
2014	66,715,014	522,020	66,192,994	0.51	19,993,540
2015	63,629,516	437,144	63,192,372	0.48	20,141,437
2016	63,525,194	226,176	63,299,018	0.48	19,246,192
2017	63,231,512	167,987	63,063,525	0.47	19,433,722
2018	60,420,802	158,467	60,262,335	0.44	19,559,794
2019	55,240,764	325,566	54,915,198	0.39	22,520,423
2020	55,636,295	233,470	55,402,825	0.38	22,320,423
2021	53,182,147	187,919	52,994,228	0.34	22,020,423
2022	47,330,926	165,662	47,165,264	0.31	21,620,424

(1) - Population and personal income data can be found in the schedule of demographic and economic statistics

(2) - The financial statements of the Putnam Tobacco Asset Securitization Corporation have been reflected as a blended component unit of the County beginning in 2004 in accordance with the Governmental Accounting Standards Board Technical Bulletin 2004-1.

(3) - Personal income and population divided by gross general obligations and tobacco securitization bonds.

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

*Data not available

<u>Total Primary Government, Net</u>	<u>Gross Percentage of Personal Income (1)(3)</u>	<u>Gross Per Capita (1)(3)</u>	<u>Gross Percentage of Personal Income (1)(3)</u>	<u>Gross Per Capita (1)(3)</u>
\$ 86,376,903	1.59 %	\$ 871.60	1.58 %	\$ 867.27
86,186,534	1.53	873.62	1.52	868.36
83,333,809	1.44	843.91	1.43	839.51
82,545,210	1.40	836.92	1.40	834.63
82,497,247	1.31	832.29	1.31	830.60
79,822,129	1.23	809.41	1.23	807.80
77,435,621	1.14	790.90	1.14	787.59
77,723,248	1.08	791.18	1.08	788.81
75,014,651	0.98	767.87	0.97	765.96
68,785,688	*	704.04	*	*

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County of Putnam, New York

Direct and Underlying Governmental Activities Debt
As of December 31, 2022

UNDERLYING DEBT

<u>Municipality or School District</u>	<u>Gross Long-Term Debt (1)</u>	<u>Exclusions (2)</u>	<u>Amount Applicable To County (3)</u>
Towns: (as of December 31, 2022)			
Carmel	\$ 35,993,000	\$ 18,207,331	\$ 17,785,669
Kent	*	*	-
Patterson	*	*	-
Philipstown	5,512,745	-	5,512,745
Putnam Valley	1,675,000	-	1,675,000
Southeast	9,710,000	2,463,174	7,246,826
Villages: (as of May 31, 2022)			
Brewster	*	-	-
Cold Spring	*	-	-
Nelsonville	*	-	-
Schools: (as of June 30, 2022)			
Brewster	40,850,000	4,894,618	35,955,382
Carmel	35,889,900	3,028,488	32,861,412
Garrison	11,275,054	942,255	10,332,799
Haldane	7,102,598	481,624	6,620,974
Mahopac	36,542,086	3,076,299	33,465,787
Putnam Valley	3,884,911	-	3,884,911
Total Underlying Debt			155,341,505
Direct Bonded Debt of the County			54,129,645
Direct and Underlying Debt			<u>\$ 209,471,150</u>

(1) Excludes proprietary funds.

(2) Exclusions reflect the amount available for repayment in the Debt Service Fund.
For School Districts, the State School building aid has also been excluded.

(3) County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

* Not Available at time of Audit

County of Putnam, New York

Legal Debt Margin Information
Last Ten Fiscal Years

	2013	2014	2015	2016
Debt Limit	\$ 1,027,867,561	\$ 985,907,962	\$ 954,312,902	\$ 941,949,445
Total Net Debt Applicable to Limit	59,902,458	59,542,148	54,911,767	55,063,068
Legal Debt Margin	\$ 967,965,103	\$ 926,365,814	\$ 899,401,135	\$ 886,886,377
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	5.83%	6.04%	5.75%	5.85%

Legal Debt Margin Calculation for Fiscal Year 2022

Assessment Roll	Budget Year	Assessed Valuation	State Special Equalization Ratio	Full Valuation
2018	2018	\$ 12,511,996,857	91.48 %	\$ 13,677,303,079
2019	2019	12,869,725,712	91.67	14,039,190,261
2020	2020	13,141,185,350	91.39	14,379,237,717
2021	2021	13,577,806,988	89.19	15,223,463,379
2022	2022	13,972,251,311	90.57	15,427,019,224
Total Five Year Full Valuation				\$ 72,746,213,660
Five Year Average Full Valuation of Taxable Real Property				\$ 14,549,242,732
Debt Limit - 7% of Five Year Average Full Valuation				1,018,446,991
Outstanding County Debt:				
Serial Bonds			45,158,000	
Lease Purchase			6,798,719	51,956,719
Less:				
Exclusion for Water and Sewer Districts Appropriations in 2022 Budget, Exclusive of Water and Sewer Districts			7,054,304	7,054,304
Net Indebtedness Subject to Debt Limit				44,902,415
Net Debt Contracting Margin				\$ 973,544,576

(1) Full valuations are furnished by the State Comptroller based on finalized town assessment rolls at the time of determination. Full valuations presented differ from values in other tables due to timing differences for establishing final rolls in the County's six component towns.

(2) Excludes enterprise fund bonds.

2017	2018	2019	2020	2021	2022
\$ 935,047,662	\$ 934,869,548	\$ 947,069,184	\$ 974,346,282	\$ 1,006,656,780	\$ 1,018,446,991
54,537,478	51,656,421	46,207,778	50,394,245	48,078,679	44,902,415
<u>\$ 880,510,184</u>	<u>\$ 883,213,127</u>	<u>\$ 900,861,406</u>	<u>\$ 923,952,037</u>	<u>\$ 958,578,101</u>	<u>\$ 973,544,576</u>
5.83%	5.53%	4.88%	5.17%	4.78%	4.41%

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Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. These schedules include:

Demographic Statistics

County of Putnam, New York

Demographic Statistics Last Ten Fiscal Years

<u>Fiscal Year Ended June 30,</u>	<u>Population (1)</u>	<u>Personal Income (1)</u>	<u>Per Capita Income (1)</u>	<u>Annual Ave Unemployment Rate (2)</u>
2013	99,596	5,467,134,000	54,893	6.1 %
2014	99,252	5,655,367,000	56,980	4.9 %
2015	99,265	5,822,347,000	58,655	4.3 %
2016	98,900	5,903,623,000	59,693	4.0 %
2017	99,323	6,303,935,000	63,469	4.2 %
2018	98,814	6,510,366,000	65,833	3.7 %
2019	98,320	6,819,961,000	69,365	3.5 %
2020	98,532	7,207,862,000	73,152	7.6 %
2021	97,936	7,712,854,000	78,754	5.3 %
2022	97,936 **	*	*	2.4 %

Sources:

(1) U.S. Bureau of Economic Analysis

(2) New York State Department of Labor

*Data not available

** Estimate

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Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

Construction Permit Data

Principal Employers

Full-Time Equivalent Town Government Employees by Function

Operating Indicators by Function/Program

Capital Asset Statistics by Function

County of Putnam, New York

Construction Permit Data Last Ten Fiscal Years

<u>Year</u>	<u>Value of Residential Construction (1)</u>	<u>Number of Building Permits (1)</u>
2013	\$ 14,419,500	52
2014	13,233,825	58
2015	11,562,070	50
2016	12,369,758	41
2017	12,859,223	36
2018	11,725,068	45
2019	14,263,050	36
2020	8,593,947	21
2021	17,376,576	52
2022	14,136,353	43

Sources:

(1) U.S Census Bureau

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County of Putnam, New York

Principal Employers
Current Year and Nine Years Ago

<u>EMPLOYER</u>	2022	
	<u>EMPLOYEES</u>	<u>PERCENTAGE OF TOTAL EMPLOYMENT</u>
Carmel Central School District	864	2.07 %
Putnam County	851	2.04
Mahopac Central School District	832	2.00
Brewster Central School District	800	1.92
Putnam Hospital Center	650	1.56
Green Chimneys	525	1.26
Ace Endico	502	1.20
Putnam Precision Products, Inc.	377	0.90
The ARC of Mid-Hudson	375	0.90
Putnam Valley Central School District	343	0.82
	<u>6,119</u>	<u>14.68 %</u>

<u>EMPLOYER</u>	2013	
	<u>EMPLOYEES</u>	<u>PERCENTAGE OF TOTAL EMPLOYMENT</u>
Putnam Hospital Center	1,041	2.62 %
Mahopac Central School District	773	1.95
Carmel Central School District	712	1.79
Putnam County	700	1.76
Brewster Central School District	520	1.31
Green Chimneys	502	1.26
Putnam Associated Resource Center	375	0.94
Putnam Valley Central School District	290	0.73
Cerebral Palsy Assoc of Putnam & Southern Dutchess	264	0.66
A&P	260	0.65
	<u>5,437</u>	<u>13.69 %</u>

Source: Putnam County Planning Department

County of Putnam, New York

Full-Time Equivalent County Government Employees By Function Last Ten Fiscal Years

Function	Full-time Equivalent Employees as of December 31,			
	2013	2014	2015	2016
General Government	155	156	141	153
Education	1	1	1	1
Public Safety	198	200	195	196
Health	56	52	54	54
Transportation	33	35	34	38
Economic Opportunity and Development	158	156	143	157
Culture and Recreation	20	21	11	14
Home and Community Services	<u>7</u>	<u>8</u>	<u>7</u>	<u>7</u>
Total	<u>628</u>	<u>629</u>	<u>586</u>	<u>620</u>

Source: Putnam County Finance Department

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
144	152	165	155	153	152
1	1	1	1	1	1
203	206	215	207	204	203
49	50	48	47	49	50
36	37	38	35	39	38
153	156	168	159	161	163
13	17	20	22	20	21
<u>7</u>	<u>8</u>	<u>8</u>	<u>9</u>	<u>8</u>	<u>6</u>
<u>606</u>	<u>627</u>	<u>663</u>	<u>635</u>	<u>635</u>	<u>634</u>

County of Putnam, New York

Operating Indicators by Function/Program
Last Ten Fiscal Years

Function:	2013	2014	2015	2016
General Government:				
Motor Vehicles				
Number of drivers' licenses issued	10,660	11,458	11,521	11,861
County Clerk				
Number of mortgages recorded	3,595	2,391	2,601	2,808
Number of foreclosures initiated	551	477	410	303
Finance				
Number of certificates of residence issued	2,106	1,666	1,488	1,786
Highway:				
Number of permits issued	25	26	24	16
Public Safety:				
Emergency Services				
Number of calls at 911 center	42,795	33,060	34,625	35,173
Corrections				
Total Inmate admissions	746	720	662	680
Probation				
Average Monthly # Criminal Court Supervision Cases	600	600	575	517
Health:				
Number of Vaccines (Immunization & flu)	5,657	5,041	4,522	4,375
Number of Vaccines (COVID-19)				
Culture and Recreation:				
Number of rounds of golf played	30,088	30,221	32,428	32,917
Home and Community Services:				
Transportation				
Ridership on public buses	160,464	144,151	134,381	143,681
Economic Assistance and Opportunity				
OSR				
Meals				
Homebound	30,247	32,240	33,928	33,298
Senior Centers	59,440	52,787	52,943	53,078

*For 2020 - the Senior Centers were closed most of the year . This figure includes Grab & Go and Congregate meals.

Source: Various County Departments

2017	2018	2019	2020	2021	2022
21,250	30,190	35,000	23,874	21,089	17,992
2,655 276	2,414 244	2,946 233	3,425 75	4,780 43	3,084 111
1,816	1,720	1,604	1,335	1,149	1,062
22	13	13	25	25	15
36,688	36,599	35,781	33,942	32,116	31,199
628	608	435	226	330	320
453	431	406	373	314	335
4,153	4,635	4,063	2,460	2,656 24,624	2,614 2,225
30,515	26,815	26,297	35,752	35,188	32,141
132,931	120,711	121,212	58,246	80,515	88,246
34,608 56,747	36,589 52,034	31,843 49,174	55,099 * 23,432	53,415 22,371	38,376 26,973

County of Putnam, New York

Capital Asset Statistics By Function
Last Ten Fiscal Years

Function	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
General Government - Buildings	8	8	8	9
Public Safety - Buildings	3	4	4	4
Health - Buildings	3	3	3	3
Transportation - Buildings	5	5	5	5
Culture and Recreation - Parks acreage	2,698	2,698	2,698	2,698
Buildings	8	8	8	8
Economic Opportunity - Buildings	5	5	5	6
Home & Community Services - Buildings	1	1	1	1

Source - Various County departments

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
9	9	9	9	8	8
5	5	6	6	6	6
3	3	3	3	3	3
5	5	5	5	5	5
2,698	2,698	2,698	2,698	2,698	2,698
8	8	8	8	8	8
6	6	6	6	6	6
1	1	1	1	1	1

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FEDERAL AWARDS



**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance
With Government Auditing Standards**

Independent Auditors' Report

**The Honorable Legislature
of the County of Putnam, New York**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the County of Putnam, New York ("County") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 9, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the County in a separate letter.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

August 9, 2023



**Report on Compliance for Each Major Federal Program and Report on
Internal Control Over Compliance Required by
the Uniform Guidance**

Independent Auditors' Report

**The Honorable Legislature of the
County of Putnam, New York**

Report on Compliance for Each Major Federal Program

We have audited the County of Putnam, New York's ("County") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2022. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error; as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Non-compliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

August 9, 2023

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County of Putnam, New York

Schedule of Expenditures of Federal Awards
Year Ending December 31, 2022

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing	Pass-Through Entity Identifying	Provided to Sub-	Federal Program
	Number	Number	Recipients	Expenditure
<u>U.S. Department of Agriculture</u>				
<i>SNAP Cluster:</i>				
Indirect Program - Passed Through NYS Department of Temporary and Disability Assistance State Admin Matching Grants for Supplemental Nutrition Assistance Program	10.561		\$ -	\$ 641,133
State Admin Matching Grants for Supplemental Nutrition Assistance Program	10.561ARPA	ARPA	-	25,000
Total U.S. Department of Agriculture/SNAP Cluster			-	666,133
<u>U.S. Department of Justice</u>				
Indirect Programs - Passed through NYS Office of Victim Services				
Crime Victim Assistance	16.575	OVS01-VOCA-2019-00035(2) C11044GG-1080200	-	303,593
Violence Against Women Formula Grants	16.588		-	28,937
Bulletproof Vest Partnership Program	16.607	2021BUBX21028307	-	15,391
Improving the Investigation and Prosecution of Child Abuse and the Regional and Local Children's Advocacy Centers	16.758		-	8,034
Total U.S. Department of Justice			-	355,955
<u>U.S. Department of Labor</u>				
Indirect Programs - Passed through Westchester County				
<i>WIOA Cluster</i>				
WIOA Adult Programs	17.258		-	124,843
WIOA Dislocated Worker	17.278		-	99,529
Subtotal WIOA Cluster			-	224,372
Total U.S. Department of Labor			-	224,372
<u>U.S. Department of Transportation</u>				
Direct Programs				
<i>Transit Services Programs Cluster:</i>				
New Freedom Program	20.521	PIN 8823.44 NY-57-X030	-	17,672
Indirect Programs - Passed through NYS Department of Transportation				
Enhanced Mobility of Senior and Individuals with Disabilities	20.513	C035796 / C003982	-	50,854
Subtotal Federal Transit Services Programs Cluster			-	68,526
Direct Programs				
Federal Transit Cluster				
Federal Transit Formula Grants	20.507	PIN 8TRM.61: NY-2022-035-02 / PIN 8762.43: NY-2020-085-06, NY-2020-085-04 / PIN 8756.84: NY-2019-059-02 SCOPE 129, NY-2020-085-03 SCOPE 129 / PIN 8759.05: NY-90-X636 / PIN 8759.06: NY-2021-035-01 SCOPE 129 / PIN 8761.05: NY-2019-059-02 SCOPE 129, NY-2019-059-02, NY-2020-085-03 SCOPE 119; NY-57-X030 / PIN 8TRMO.66: NY-2017-036 SCOPE 111	-	1,137,127
COVID-19 Federal Transit Formula Grants	20.507	NY-90-X918 CARES NY-2020-047-01-00, CARES SECTION 5307	-	814,158
Subtotal Federal Transit Cluster			-	1,951,285

(Continued)

County of Putnam, New York

Schedule of Expenditures of Federal Awards (Continued)
 Year Ending December 31, 2022

<u>Federal Grantor Program Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub- Recipients</u>	<u>Federal Program Expenditure</u>
<u>U.S. Department of Transportation</u> (Continued)				
Indirect Programs - Passed through Department of Motor Vehicles Highway Safety Cluster				
State and Community Highway Safety	20.600	PTS-2022 PCSO-00105- (040) / HS1-2022 PC YTH BUREAU-00150- (040)/HS1-2023-PC YTH BUREAU-00232- (40)	\$ -	\$ 58,602
Indirect Programs - Passed through NYS Stop DWI Foundation Inc.				
National Priority Safety Program	20.616	HS1-2022-NYS STOP DWI FOUND-00156- (088)/HS1-2023-NYS STOP DWI FOUND- 00203-(088)/CPS-2022- PCSO-00180-40	12,913	23,504
Subtotal Highway Safety Cluster			12,913	82,106
Indirect Programs - Passed through Governor's Traffic Safety Committee Alcohol Impaired Driving Countermeasures Incentive Grants	20.601		-	6,532
Indirect Programs - Passed through NYS Department of Transportation Highway Planning and Construction Cluster:				
Highway Planning and Construction Cluster Total	20.205	PIN 8824.13.421 C040392; PIN 8757.48.221 AND 8757.48.321 D035017; PIN 8780.53.322 AND 8780.53.321 D036370; PIN 8761.97.221 AND 8761.97.121 D035941; PIN 8765.121 AND 875765.221 D036499; PIN 8762.13.121 AND 8762.13.221 D040008; PIN 8756.04.321 D040391; PIN 8756.9.221 D035980	-	5,003,246
Formula Grants for Rural Areas	20.509	PIN 8797.38.404 FED GR #NY-18-X036	-	96,000
Metropolitan Transportation Planning	20.505	NYMTC UPWP C033470 / C040367	-	836,685
Indirect Program - Passed through NYS Department of Homeland Security Total U.S. Department of Transportation			-	5,935,931
			12,913	8,044,380
<u>U.S. Department of Homeland Security</u>				
Indirect Program - Passed through NYS Office of Homeland Security and Emergency Management				
Disaster Grants - Public Assistance - (Presidentially Declared Disasters)	97.036	4567 PA#079-9979-00 PW 484; 4615 DRNY 000AMD #409 PW405vo; 4020 DRNY PW#8797 v2,v3		565,477

(Continued)

County of Putnam, New York

Schedule of Expenditures of Federal Awards (Continued)
 Year Ending December 31, 2022

<u>Federal Grantor Program Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub- Recipients</u>	<u>Federal Program Expenditure</u>
<u>U.S. Department of Homeland Security</u>				
COVID-19 Disaster Grant - Public Assistance - Presidentially Declared Disasters	97.036	PA-02-NY-4480-PW-00912; PA-02-NY-4480-PW-01439(1461)	\$ -	\$ 169,777
Emergency Management Performance Grants	97.042	WM21836315 T836305		41,401
Homeland Security Grant Program	97.067	WM19836398 T836398 / WM20972700 C972700 / WM18972780 C972780 /WM19972790 C972790/WM21836310 C836310	-	278,495
Total U.S. Department of Homeland Security			-	1,055,150
<u>U.S. Department of Health and Human Services</u>				
Indirect Program - Passed through the NYS Department of Health Special Education - Grants for Infants & Families	84.181	C-36426GG	-	56,523
Indirect Programs - Passed through NYS Office of Aging Special Programs for the Aging-Title III, Part D-Disease Prevention & Health Promotion Services	93.043		-	3,175
Aging Cluster Special Programs for the Aging-Title III, Part B-Grants for Supportive Services & Senior Centers	93.044		-	73,947
Special Programs for the Aging-Title III, Part C - Nutrition Services	93.045		-	162,074
Nutrition Services Incentive Program	93.053		-	58,305
Subtotal Aging Cluster			-	294,326
National Family Caregiver Support, Title III, Part E	93.052		-	41,008
Elders Abuse Prevention Interventions Program-ARPA	93.747A			1,729
Elders Abuse Prevention Interventions Program-COVID	93.747C		-	8,088
			-	9,817
Evidence-Based Falls Prevention Programs Financed Solely by Prevention and Public Health Funds (PPHF)	93.761	90FPSG 41-01-00 - ACL 7620-10166		49,170
Medicare Enrollment Assistance Program	93.071		-	16,097
			-	413,593
Indirect Programs - Passed through NYS Office of Temporary and Disability Assistance Guardianship Assistance	93.090		-	5,627
Guardianship Assistance-CARES	93.090C		-	644
			-	6,271
Promoting Safe and Stable Families	93.556		-	66,757
Promoting Safe and Stable Families-CARES	93.556C		-	15,280
			-	82,037
Child Support Enforcement	93.563		-	439,947
Low Income Home Energy Assistance	93.568		-	39,811
Low Income Home Energy Assistance-ARPA	93.568A		-	66,499
HEAP Benefits issued through OSC	93.568		-	1,078,475
Subtotal HEAP			-	1,184,785

(Continued)

County of Putnam, New York

Schedule of Expenditures of Federal Awards (Continued)
 Year Ending December 31, 2022

<u>Federal Grantor Program Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub- Recipients</u>	<u>Federal Program Expenditure</u>
<u>U.S. Department of Health and Human Services (Continued)</u>				
477 Cluster				
Temporary Assistance for Needy Families (TANF)	93.558	21-OCFS-LCM24 / 22- LCM-08(OTDA)	\$ 93,292	\$ 1,621,696
Child Care and Development Block Grant	93.575	MOU #2303 Cnty Contract 2022073	76,003	324,711
Child Care Mandatory & Matching Funds of the Child Care & Development Fund	93.596		-	133,244
Subtotal 477 Cluster			<u>169,295</u>	<u>2,079,651</u>
Stephanie Tubbs Jones Child Welfare Services	93.645		-	24,616
Foster Care Title IV E	93.658		-	360,419
Adoption Assistance-CARES	93.659C		-	7,625
Adoption Assistance	93.659		-	77,004
			-	84,629
Social Services Block Grant - Title XX	93.667		-	429,365
John H. Chafee Foster Care Independence Program	93.674		-	2,335
			<u>169,295</u>	<u>4,694,055</u>
Substance Abuse and Mental Health Services Administration Indirect Programs - Passed through NYS Office of Alcoholism and Substance Abuse:				
Indirect Programs - Passed through NYS Department of Health				
Public Health Emergency Preparedness	93.069	HRI C# 1592-16 / HRI C# 1592-17	-	168,575
Immunization Cooperative Agreements	93.268	C-32536GG	-	12,201
COVID-19 Immunization Cooperative Agreements	93.268C	C36951GG	-	9,540
Child Health Plus	93.767		-	78,336
Medical Assistance Program	93.778		-	1,217,617
Block Grants for Community Mental Health Services (COVID)	93.958	Proj ID#21B1NYCMHSC5	-	23,710
Maternal and Child Health Services BG to the States	93.994	C37008GG	-	12,935
COVID-19 Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response (CARES ACT)	93.354	HRI ACCT 15-2000-07, HRI ACCT 15-2020-01	-	200,741
COVID-19 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) (CARES ACT)	93.323	HRI GRANT #15- 1043.06 PC CONTRACT #HRI-C- 6440-01 / HRI 15-2001- 07 PC CONTR# HRI 6915-01	-	552,487
			-	<u>2,276,142</u>
Indirect Programs - Passed through NYS Office of the Secretary of Health and Human Services				
Medical Reserve Corp Small Grant Program	93.008	MRC 14-0222	-	4,977
Indirect Programs - Passed through NYS Office for Aging Centers for Medicare & Medicaid Services (CMS) Research, Demonstrations and Evaluations				
	93.779		-	33,637
Total U.S. Dept. of Health & Human Services			<u>169,295</u>	<u>7,422,404</u>
<u>U.S. Department of the Treasury</u>				
Coronavirus State and Local Fiscal Recovery Funds	21.027	PIN 8757.48; PIN 8756.04; PIN 8756.09; PO 22002352; Hwy Infrastructure; Hwy Equipment; Tyler Licensing	-	1,706,613
Total Expenditures of Federal Awards			<u>\$ 182,208</u>	<u>\$ 19,531,530</u>

See independent auditors' report and Notes to Schedule of Expenditures of Federal Awards.

County of Putnam, New York

Notes to Schedule of Expenditures of Federal Awards
Year Ended December 31, 2022

Note 1 - Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards ("Schedule") includes the federal award activity of the County of Putnam, New York ("County") under programs of the federal government for the year ended December 31, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 - Indirect Cost Rate

The County has elected not to use the 10-percent de minimus indirect cost rate allowed under the Uniform Guidance.

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County of Putnam, New York

Schedule of Findings and Questioned Costs
Year Ended December 31, 2022

Section I - Summary of Auditors' Results

Financial Statements

Type of report the auditors issued on whether the financial statements audited were prepared in accordance with GAAP

Unmodified

Internal control over financial reporting

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

___ Yes X No
___ Yes X None reported

Noncompliance material to financial statements noted?

___ Yes X No

Federal Awards

Internal control over major federal programs

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

___ Yes X No
___ Yes X None reported

Type of auditors' report issued on compliance for major federal programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

___ Yes X No

Identification of major federal programs

Assistance

Listing Number(s)

Name of Federal Program or Cluster

21.027	Coronavirus State and Local Fiscal Recovery Funds
20.205	Highway Planning and Construction Cluster – Metropolitan Transportation Planning
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)
93.558	Temporary Assistance for Needy Families
10.561	Supplemental Nutrition Assistance Program

County of Putnam, New York

Schedule of Findings and Questioned Costs (Continued)
Year Ended December 31, 2022

Dollar threshold used to distinguish
between Type A and Type B programs
Auditee qualified as low-risk auditee?

\$ 750,000
 Yes X No

Section II - Financial Statement Findings

None

Section III - Federal Award Findings and Questioned Costs

None

County of Putnam, New York

Summary Schedule of Prior Audit Findings
Year Ended December 31, 2022

None