

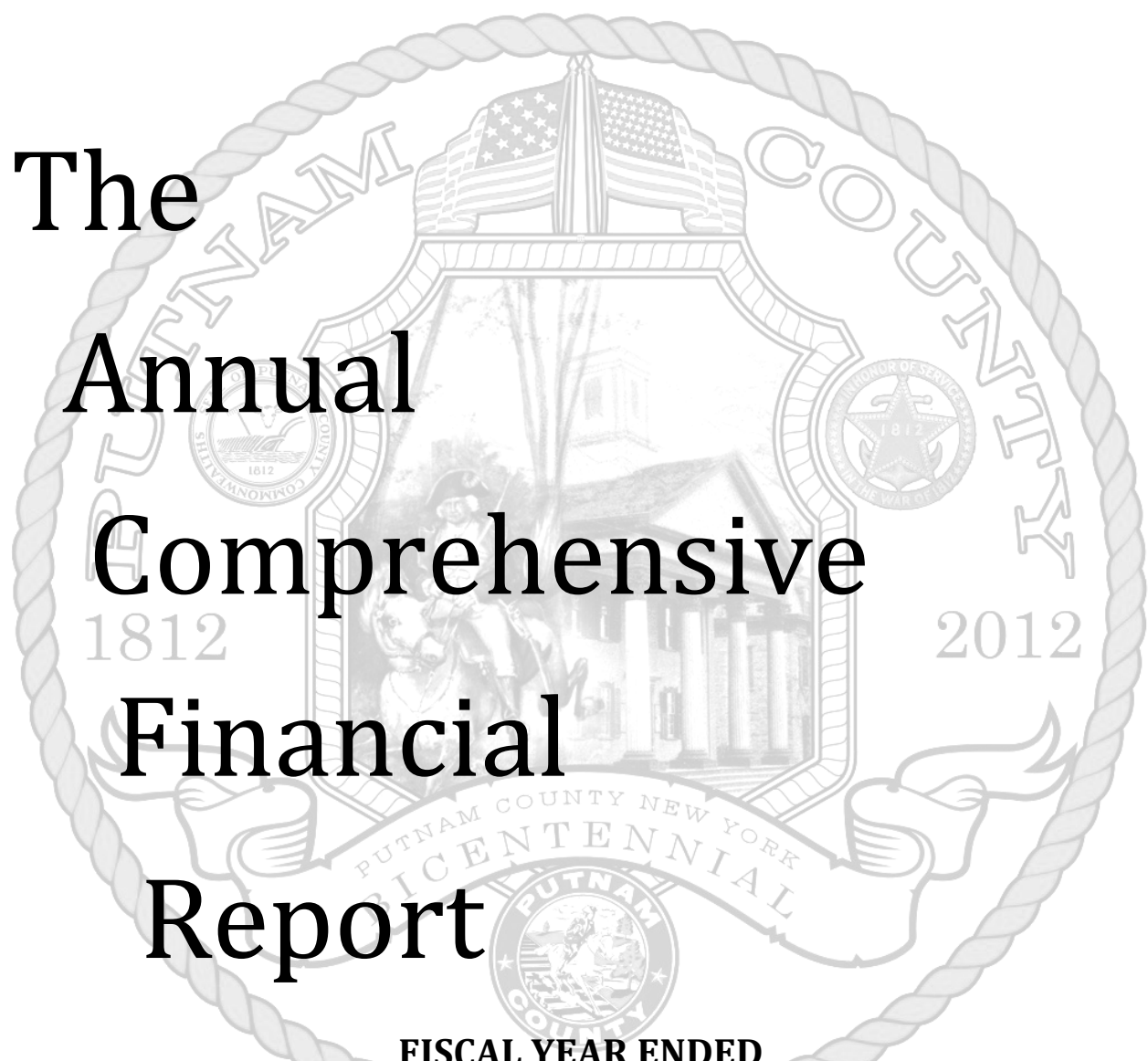
County of Putnam, New York



Annual Comprehensive Financial Report



Fiscal Year Ended:
December 31, 2023



The
Annual
Comprehensive
Financial
Report

FISCAL YEAR ENDED

DECEMBER 31, 2023

KEVIN M. BYRNE - County Executive

MICHAEL LEWIS - Commissioner

County of Putnam, New York

Annual Comprehensive Financial Report

Fiscal Year Ended December 31, 2023

Table of Contents

	<u>Page No.</u>
INTRODUCTORY SECTION	
Principal Officials	i
Organization Chart	ii
Letter of Transmittal	iii
Certificate of Achievement for Excellence in Financial Reporting	xv
FINANCIAL SECTION	
Independent Auditors' Report	1
Management's Discussion and Analysis	4
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	21
Statement of Activities	22
Fund Financial Statements	
Balance Sheet - Governmental Funds	24
Reconciliation of Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position	25
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	26
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	27
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund	28
Proprietary Funds	
Statement of Net Position	29
Statement of Revenues, Expenses and Changes in Net Position	30
Statement of Cash Flows	31
Fiduciary Fund	
Statement of Fiduciary Net Position	32
Statement of Changes in Fiduciary Net Position	33
Notes to Financial Statements	34
Required Supplementary Information	
Other Postemployment Benefits - Schedule of Changes in the County's Total OPEB Liability and Related Ratios	71
New York State and Local Employees Retirement System Schedule of the County's Proportionate Share of the Net Pension Liability (Asset)	73
Schedule of Contributions	73
Combining and Individual Fund Financial Statements and Schedules	
Major Governmental Funds	
General Fund	
Comparative Balance Sheet	75
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	76

County of Putnam, New York

Annual Comprehensive Financial Report

Fiscal Year Ended December 31, 2023

Table of Contents (Continued)

	<u>Page No.</u>
General Fund - Continued	
Schedule of Revenues and Other Financing Sources Compared to Budget	78
Schedule of Expenditures and Other Financing Uses Compared to Budget	85
Capital Projects Fund	
Comparative Balance Sheet	89
Comparative Statement of Revenues, Expenditures and Changes in Fund Balance	90
Non-Major Governmental Funds	
Combining Balance Sheet	91
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	93
County Road Fund	
Comparative Balance Sheet	95
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	96
Road Machinery Fund	
Comparative Balance Sheet	98
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	99
Transportation Fund	
Comparative Balance Sheet	101
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	102
Special Purpose Fund	
Comparative Balance Sheet	104
Comparative Statement of Revenues, Expenditures and Changes in Fund Balance	105
Debt Service Fund	
Comparative Balance Sheet	106
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	107
Enterprise Fund – Putnam Tobacco Asset Securitization Corporation	
Comparative Statement of Net Position	109
Comparative Statement of Revenues, Expenses and Changes in Net Position	110
Comparative Statement of Cash Flows	111
Internal Service Funds	
Combining Statement of Net Position	112
Combining Statement of Revenues, Expenses, and Changes in Net Position	113
Combining Statement of Cash Flows	114
Workers' Compensation Benefits Fund	
Comparative Statement of Net Position	116
Comparative Statement of Revenues, Expenses and Changes in Net Position	117
Comparative Statement of Cash Flows	118
Casualty Reserve Benefits Fund	
Comparative Statement of Net Position	119
Comparative Statement of Revenues, Expenses and Changes in Net Position	120
Comparative Statement of Cash Flows	121

Annual Comprehensive Financial Report

Fiscal Year Ended December 31, 2023

Table of Contents (Continued)

<p style="text-align: center;">STATISTICAL SECTION (Unaudited)</p>
--

This part of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

This section includes the following schedules

Financial Trends

Net Position by Component - Last Ten Fiscal Years	122
Changes in Net Position - Last Ten Fiscal Years	124
Fund Balances of Governmental Funds - Last Ten Fiscal Years	128
Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years	130

Revenue Capacity

Sales Tax Rates – Last Ten Fiscal Years	132
Taxable Sales by Industry – Ten Years Stated	134
Assessed Value and Estimated Actual Value of Taxable Property - Last Ten Fiscal Years	136
Direct and Overlapping Property Tax Rates, Per \$1,000 of Assessed Valuation - Last Ten Fiscal years	137
Principal Taxpayers - Current Year and Nine Years Ago	139
Property Tax Levies and Collections - Last Ten Fiscal Years	140

Debt Capacity

Ratios of Outstanding Debt by Type - Last Ten Fiscal Years	141
Direct and Overlapping Governmental Activities Debt	144
Legal Debt Margin Information - Last Ten Fiscal Years	145

Demographic and Economic Information

Demographic Statistics - Last Ten Fiscal Years	147
--	-----

Operating Information

Construction Permit Data - Last Ten Fiscal Years	148
Principal Employers – Current Year and Nine Years Ago	149
Full-Time Equivalent County Government Employees by Function - Last Ten Fiscal Years	150
Operating Indicators by Function/Program - Last Ten Fiscal Years	152
Capital Asset Statistics by Function/Program - Last Ten Fiscal Years	154

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Annual Comprehensive Financial Report

Fiscal Year Ended December 31, 2023

Table of Contents (Concluded)

Page No.

<p>FEDERAL AWARDS</p>

Federal Programs

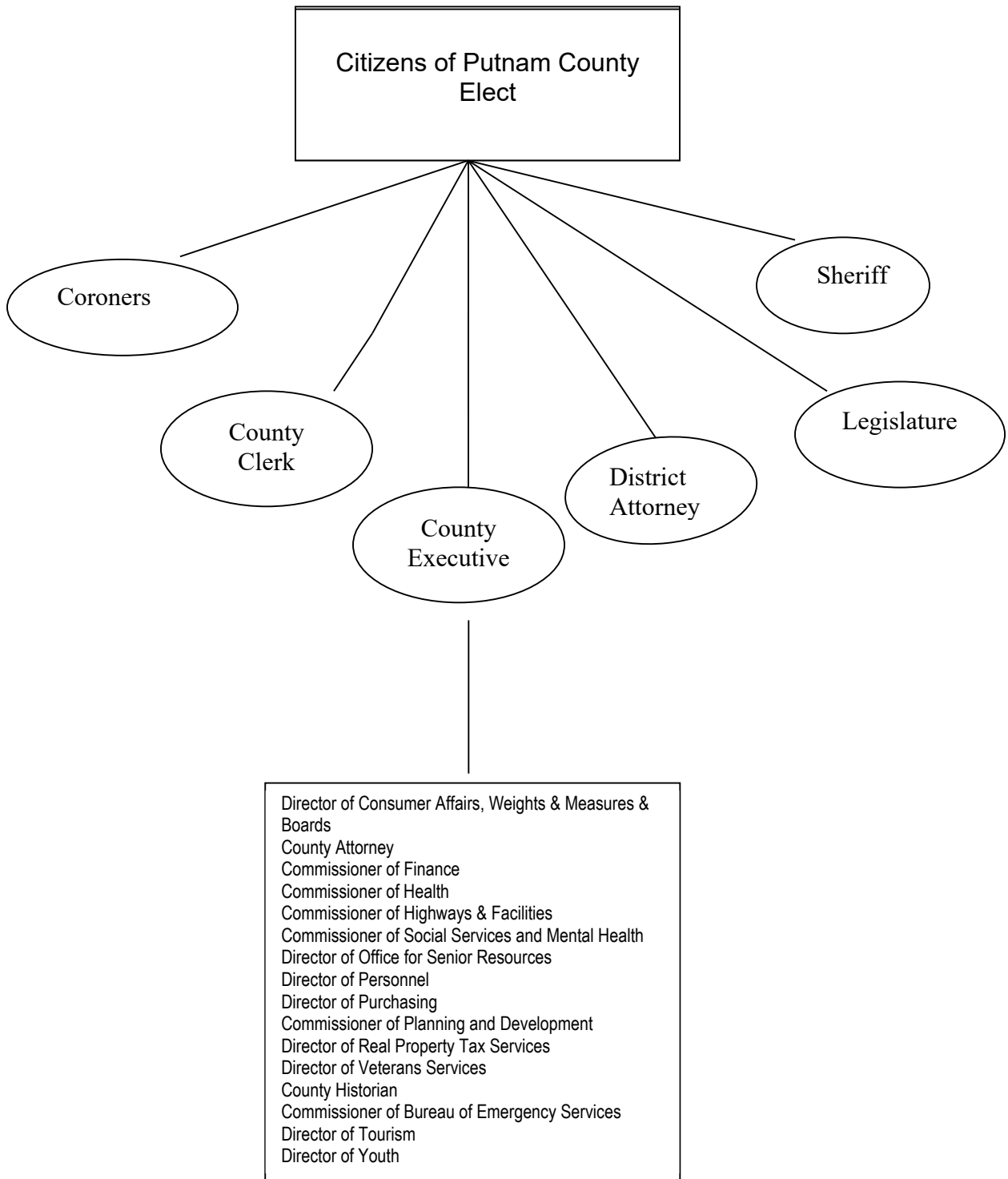
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	156
Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	158
Schedule of Expenditures of Federal Awards	161
Notes to Schedule of Expenditures of Federal Awards	165
Schedule of Findings and Questioned Costs	166

**INTRODUCTORY
SECTION**

**COUNTY OF PUTNAM,
NEW YORK
PRINCIPAL OFFICIALS**

<u>OFFICE</u>	<u>OFFICE HOLDER</u>	<u>TERM EXPIRES</u>
County Executive	Kevin M. Byrne	12/31/26
County Legislators		
District #1	Nancy Montgomery	12/31/24
District #2	William Gouldman	12/31/23
District #3	Toni E. Addonizio	12/31/23
District #4	Ginny Nacerino	12/31/24
District #5	Greg E. Ellner	12/31/25
District #6	Paul Jonke (Chairperson)	12/31/25
District #7	Joseph Castellano	12/31/24
District #8	Amy Sayegh	12/31/23
District #9	Erin L. Crowley	12/31/25
County Clerk	Michael C. Bartolotti	12/31/26
District Attorney	Robert V. Tendy, ESQ	12/31/23
Sheriff	Kevin McConville	12/31/25
County Attorney	C. Compton Spain, ESQ.	12/31/26
Commissioner of Finance	Michael J. Lewis	12/31/26

ORGANIZATIONAL CHART OF PUTNAM COUNTY EXECUTIVE BRANCH





September 30, 2024

To The Honorable County Executive and County Legislature of the County of Putnam, New York:

The Annual Comprehensive Financial Report (“ACFR”) for the County of Putnam, New York for the fiscal year ended December 31, 2023, is herewith submitted. New York State requires the County to submit an annual report of the financial records and transactions presented in conformity with generally accepted accounting principles (“GAAP”) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This ACFR is issued pursuant to that requirement.

This report consists of management’s representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County’s assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County’s financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County’s comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County’s financial statements have been audited by PKF O’Connor Davies, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to

provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's basic financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with GAAP.

The independent auditor's report is presented as the first item in the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2023, financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). The letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A is included in the financial section of this ACFR immediately following the independent auditor's report.

This report has also been prepared and organized to meet the requirements of the Government Finance Officers Association's Certificate of Achievement for Excellence in Financial Reporting program. In accordance with its guidelines, the report is presented as four major sections: Introductory Section, Financial Section, Statistical Section and Federal Awards Section.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are included in the Federal Awards Section of this ACFR.

PROFILE OF THE COUNTY

Putnam County, established in 1812, is located approximately 56 miles north of New York City and encompasses a land area of 246 square miles. The County is bordered by the County of Dutchess on the north, the County of Westchester on the south, the State of Connecticut on the east and the Hudson River on the west. Within the County are six towns (Carmel, Kent, Patterson, Philipstown, Putnam Valley and Southeast) and three villages (Brewster, Cold Spring and Nelsonville).

Putnam County is principally residential in character and combines suburban and rural settings. A wide range of housing arrangements including country estates, one-family homes, apartment units, condominiums and seasonal dwellings are available in the County. There are 116 lakes and ponds and 8 miles of Hudson River shoreline, which provide recreational activities including boating, swimming, and fishing. Businesses located in Putnam County are primarily mercantile in nature with some light manufacturing.

Putnam County is located 56 miles north of New York City with Metro North trains departing at ½ and 1-hour intervals to Grand Central Station. The County is also located conveniently to several airports – 25 miles to Stewart Airport: 25 miles to Westchester County Airport and 45 miles to LaGuardia Airport.

The County operates under a Charter form of government that provides for separate, independent executive and legislative functions with an elected County Executive and a 9-person County Legislature. This current form of Government was adopted to the provisions of Local Law No. 1 of 1977 and became effective on January 1, 1979.

The County Executive, elected from the County at large in an even numbered year for a term of four years, not to exceed 2 four-year terms, is the Chief Executive Officer responsible for the administration of all County affairs and also acts as the County's Budget Officer.

The County Legislature is the legislative, appropriating and policy determining body of the County. The nine members represent legislative districts of approximately equal population. Members are elected to serve three-year staggered terms and are term limited

to 4 three-year terms. The current membership of the County Legislature is included on the list of Principal Officials. Duties of the Legislature include review and adoption of the County's annual budget; approval of budgetary modifications during the year; and authorization by resolution for the issuance of debt by the County. Legislative committees have been organized to oversee various aspects of County government. These committees are advisory in nature and formal actions must be approved by a vote of the Legislature as a whole.

The Chief Fiscal Officer of the County is the Commissioner of Finance, who is appointed by the County Executive and confirmed by the County Legislature. The Commissioner of Finance is responsible for the administration of the financial affairs of the County. Duties of this position include tax collection, financial accounting and reporting, payroll and accounts payable disbursements functions, cash and investment management, debt management, and preparing financial statements.

Other elected officials include the County Clerk, District Attorney, Sheriff and three County Coroners, who serve four-year terms.

Offices in the Executive Department include the Division of Planning and Development as well the departments of Bureau of Emergency Services, Finance and Real Property, Health, IT; Department of Public Works, Historian, Law, Mental Health, Office for Senior Resources, Personnel, Probation, Purchasing, Social Services, Tourism, Weights and Measures and Consumer Affairs, Veterans and the Youth Bureau. All department heads are appointed by the County Executive, and most are subject to approval by the County Legislature.

The County provides a full range of services to its residents, some of which include:

- Public safety and judiciary services including criminal justice, district attorney, corrections, and probation programs.
- Transportation services, which include maintenance of 117 miles of County roads; 31 bridges and the operation of the Putnam Area Rapid Transit ("PART") system.

- Economic Opportunity and Development programs including Social Services programs, Office for Senior Resources, Veterans' assistance, Tourism, Planning and Employment and Training services.
- Health services through the County Health and Mental Health Departments.
- Parks and recreation services including 23.5 miles of bikeways; 3000 acres of parks and recreational sites; a golf course and the Tilly Foster Farm.
- The County also provides general administrative support to all departments and is guarantor of towns, villages, and school district taxes

This report includes all the funds of the County. It includes all County organizations and activities for which the County is financially accountable. The County has considered all potential component units based on criteria set forth in the Government Accounting Standards Board ("GASB") Statement No. 61, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, the Putnam Tobacco Asset Securitization Corporation ("PTASC") is included in the financial statements as a blended component unit.

The County also maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget approved by the County Legislature. During the month of June, the various County departments are given notice to prepare their budgets. These preliminary budgets are due no later than August 15th or by a date set by the Commissioner of Finance and include the estimated revenues and expenditures for the following fiscal year. Budget meetings are scheduled with each department to occur during the months of August and September.

The County Executive prepares and submits a tentative budget for the ensuing year to the Clerk of the Legislature on or before October 1st of each year. Such budget includes an estimate of the expenditures needed to provide County services as well as the sources of revenue expected to fund these expenditures.

Within five days of submitting the tentative budget, the County Executive and Commissioner of Finance review the budget with the Budget and Finance Committee

of the County Legislature. The Committee subsequently holds a public hearing on the tentative budget to obtain comments from the public. The Committee files a report, which includes its recommendations, to the full Legislature on or before October 20th.

A second public hearing before all members of the County Legislature is held no later than October 25th. Taxpayers are given the opportunity to express their views on the proposed budget; however, the County is not required to submit the budget to the taxpayers for their approval. After this hearing and prior to October 28th, the Legislature meets to consider and adopt the budget. According to the County Charter, the County Executive may veto all line items changed by the Legislature except for those items pertaining to the Legislature's own budget. An override of an Executive veto requires 2/3 majority vote of the County Legislature. The budget process is completed, and the final budget adopted by November 15th.

Beginning with the fiscal year ending December 31, 2011, the County was required to implement GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. These financial statements are issued in full compliance with these standards.

For the year ended December 31, 2013, the County implemented GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. These financial statements are issued in full compliance with these standards.

For the year ended December 31, 2015, the County implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. These financial statements are issued in full compliance with these standards.

For the fiscal year ended December 31, 2016, the County implemented the provisions of GASB Statement No. 77, *Tax Abatement Disclosures*. These financial statements are issued in full compliance with these standards.

For fiscal year ending December 31, 2018, the County implemented GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* ("OPEB"). This statement addresses accounting and financial

reporting for OPEB by establishing standards for recognizing and measuring liabilities, deferred outflows/inflows of resources and expenses/expenditures. This statement supersedes the provisions of GASB Statement No. 45 *“Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.”* As a result, the net position on the government-wide financial statement for the primary government reflected a cumulative effect of change in the accounting principle in the amount of (\$54,005,595). Additional information can be found in Note 3G, in the notes of the financial statements

For fiscal year ending December 31, 2019, the County implemented GASB Statement No. 84 *“Fiduciary Activities”*. The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

For fiscal year ending December 31, 2022, the County implemented GASB Statement No. 87 *“Leases”*. The objective of this statement is to establish a single model for lease accounting based on the concept that leases are a financing of a *“right-to-use”* underlying asset. This statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset and a lessor to recognize a receivable and a deferred inflow of resources.

The County reviewed the provisions of GASB Statement No. 96, *“Subscription Based Information Technology Arrangements”* (SBITA’s) and its impact on the financial statements for the fiscal year ended December 31, 2023. It was determined that the implementation of this standard was not required as it did not have a material impact on its financial statements.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

Local Economy

The County's economy has made an impressive recovery after COVID-19. In 2023 the County's sales tax increased by \$6,020,710 over 2022. Factors driving sales tax growth include inflation, the increase price of motor fuel and an increase in consumption and other sectors such as retail trade which include both in-store and online sales are various reasons for the significant increases.

The County's unemployment rate for December 2023 was 3.4% compared to 2.6% a year ago. New York State ended 2023 with 4.2% unemployment rate as compared to the National rate of 3.7%. Single family home sales decreased from 1,227 in 2022 to 949 in 2023. A decrease of 29.3%. The median sale price of a single-family home increased from \$450,000 to \$480,000 an increase of 6.7% Home foreclosure filings initiated in Putnam County increased from 111 in 2022 to 160 in 2023 due to the lifting of the moratorium placed on residential foreclosure by New York State legislation. The actual foreclosure judgments issued in 2023 was 55 as compared to 45 in 2022.

The County' net taxable assessments increased from \$13,972,251,311 in 2022 to \$14,353,881,724 in 2023, an increase of 2.74%.

The New York State Property tax cap law provides that the tax levy increase is capped at 2% or the rate of inflation, whichever is less. In 2023, the County adopted a budget with a 0% tax increase.

According to the Bureau of Economic Analysis ("BEA") statistics, Putnam County had a per capita personal income ("PCPI") of \$80,309 in 2022. This PCPI ranked 5th in the state and was 106.5% of the state average of \$75,407 and 122.7% of the national average of \$65,470. The 2022 PCPI reflected an increase on 2.5% from 2021.

Putnam County has a median household income of \$120,970 (2022) which is more than the State's median income of \$81,386 (2022) and national median household income of \$75,149 (2022).

The Census 2022 population was estimated to be 98,045. The County's population for 2021 was estimated at 97,936 ranking it 29th in the state.

MAJOR INITIATIVES

The following major initiatives were commenced or were in progress during calendar year 2023 by the various departments and agencies of the Putnam County government:

Fire Training Center: The County announced its intention to build a new-state-of-the-art Fire Training Center. The new facility will replace the former center and is expected to be completed by summer of 2024.

Opioid Settlement Funds: The County awarded more than \$700,000 to five local organizations who had applied to receive opioid settlement funds.

Sales Tax: In November, the County Executive signed legislation eliminating the County's share (4%) of sales tax on clothing and footwear under \$110 beginning March 1, 2024, for a two-year period.

Shared Services: The County currently deploys 10 specially trained Sheriff's Deputies as School Resource in addition to 2 Youth Bureau Sergeants and 12 Special Patrol Officers to our schools. They not only help keep the school secure but provide the students with information and education.

Short Term Borrowing: For the ninth year in a row the County did not issue a Tax Anticipation Note for cash flow purposes.

Tax Cap: For the thirteenth consecutive year, the County has adopted a budget for the current year (2023) that was within the tax cap limit.

PROJECTS COMPLETED IN 2023

In 2023, the County completed many improvement projects:

- Drewville Road Bridge over West Branch Croton River has been successfully completed ahead of schedule and under budget.
- Remodeled the 6N Garage

- Remodeled the Koehler Senior Center
- Multiple upgrades of various Putnam County Facilities

LONG-TERM PROJECTS

Capital Improvements: The County maintains a Charter-required six-year Capital Improvement Schedule that serves as a planning document to ensure that its facilities, equipment, and infrastructure are well maintained and operating in peak condition. Under the guidance of the Capital Projects Committee, this process gives the County the ability to plan for its capital needs and allocate short and long-term resources accordingly. Currently, the County is engaged in construction projects such as Peekskill Hollow Road and will soon be awarding a contract for the Sprout Brook Road Bridge reconstruction projects using Federal, State, and County funds.

The following are some of the major capital programs for economic growth and public infrastructure approved as part of the 2024 \$21,461,000 Capital Project Budget.

- \$650,000 for continued rehabilitation of County facilities
- \$650,000 for repairs and improvements to various dams.
- \$11.185 million for continued rehabilitation of the County's network of roads, bridges, culverts and bikeways.
- \$650,000 for Highway equipment

RELEVANT FINANCIAL POLICIES

The County operates under a host of comprehensive financial policies. The County maintains an investment policy which emphasizes a conservative financial approach based upon New York State Law. Available funds are invested in certificates of deposits, money market accounts, savings accounts, U.S. Treasury obligations and municipal cooperative investments authorized under New York State General Municipal Law. Interest income increased significantly by \$4,812,409. This was a result of the County taking advantage of the Federal Reserve raising interest rates several times throughout 2022 to keep up with the current inflationary cycle. As of February 1, 2023, the Federal Open Market

Committee (FOMC) voted to raise the Federal Fund rate to a range of between 4.50% and 4.75%, placing the Federal Reserve’s benchmark interest rate at its highest level in over 15 years. This has been a dramatic and aggressive increase to the almost 0% back in March of 2020 when the Coronavirus pandemic started. The County will continue to invest in short- and long-term investments based on the competitive market interest rates.

The County prepares its budgets, capital improvement plans and forecasts with various financials policies in mind and operates in compliance with the policies. The County does not foresee any issues with its ability to comply with the current policies in the implementations of its near-and long-term initiatives.

The County maintains a procurement policy in accordance with New York State General Municipal Law and adopted by the Legislature. This policy outlines all bidding and procurement procedures that County departments must adhere to when purchasing goods and services. The Department of Purchasing is responsible for the administration of this policy.

Debt Management

During 2023, the County’s long-term bonded debt decreased by \$6,013,000 due to utilizing American Rescue Plan Act (ARPA) funds as well as reserve funds in the General Fund for Capital project funding.

AWARDS AND ACKNOWLEDGEMENTS

GFOA – Certificate of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association (“GFOA”) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its annual comprehensive financial report for the fiscal year ended December 31, 2022. The County has received this prestigious award thirty of the last thirty-three years. The Certificate of Achievement, a national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized annual comprehensive financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgements

I would like to thank all the personnel in the Finance Department along with the account clerks and fiscal managers throughout the County. They are a very competent group of professionals dedicated to their work and the long-term fiscal condition of the County. I would like to thank all County departments for their assistance in providing the data necessary to compile this report. I would like to thank our independent auditor, PKF O'Connor Davies, LLP, for their efforts throughout this audit engagement. I would also like to thank the County Executive and the members of the County Legislature for their interest and support in planning and conducting the financial operations of the County in a responsible and forward-looking manner.

Respectively Submitted,



Michael J. Lewis,

Commissioner of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**County of Putnam
New York**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrill

Executive Director/CEO

**FINANCIAL
SECTION**



Independent Auditors' Report

**The Honorable Legislature of the
County of Putnam, New York**

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the County of Putnam, New York ("County") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the County, as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the schedules included under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit for the year ended December 31, 2023 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* for the year ended December 31, 2023 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended

December 31, 2023 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended December 31, 2023.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the basic financial statements of the County as of and for the year ended December 31, 2022 (not presented herein), and have issued our report thereon dated August 9, 2023, which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information. The combining and individual fund financial statements and schedules for the year ended December 31, 2022 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2022 financial statements. The information was subjected to the audit procedures applied in the audit of the 2022 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2022.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

PKF O'Connor Davies, LLP
PKF O'Connor Davies, LLP
Harrison, New York
September 30, 2024

County of Putnam, New York

Management's Discussion and Analysis
December 31, 2023

Introduction

As management of the County of Putnam, New York ("County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

Financial Highlights for Fiscal Year 2023

Key financial highlights for fiscal year 2023 are as follows:

- As of December 31, 2023, on the government-wide financial statements for governmental activities, assets and deferred outflows of resources exceed the liabilities, and deferred inflows of resources by \$20,658,051. However, unrestricted net position, which is available to meet ongoing obligations of the County, reflects a deficit of \$85,730,982 as of December 31, 2023. The unrestricted net position improved by \$15,761,171 from the prior year. This was due to changes in the required accrual of the County's annual Other Post-employment Benefit cost ("OPEB"), in compliance with the provisions of Governmental Account Standards Board ("GASB") Statement No. 75 and net pension liability also in with the provisions of GASB Statement No. 68.
- On the government-wide financial statements for business-type activities, the liabilities, and deferred inflows of resources of the County exceeded its assets and deferred outflows of resources at the close of the most fiscal year by \$16,889,690. The unrestricted net position deteriorated by \$47,175 from the prior year.
- The County is committed to providing postemployment benefits to its employees in the form of pensions and healthcare. As a result, the County has recognized substantial liabilities in the government-wide financial statements for these benefits. As of December 31, 2023, the County had liabilities of \$219,923,103 for other postemployment benefits recorded in accordance with the provisions of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits other Than Pensions*" OPEB and \$44,553,287 for its proportionate share of the net pension liability of the New York State and Local Retirement System ("ERS") recorded in accordance with the provision of GASB Statement No. 68, "*Accounting and Financial Reporting For Pensions*". More detailed information about the County's OPEB and pension reporting is presented in Note 3 in the notes to the financial statements.
- The total General Fund revenues and other financing sources exceeded general fund expenditures and other financing uses by \$31,833,034.
- Government Activities expenses of \$184,443,970 reported for fiscal year ended December 31, 2023, had an increase of \$18,579,138 (11.21%) from government expenses of \$166,864,832 reported for the year ended December 31, 2022.
- Net program expenses of \$117.5 million were reported for the governmental activities for the fiscal year ended December 31, 2023. This compares with \$102.9 million of net program expenses reported for fiscal year ended December 31, 2022.

- The County's total outstanding bonds payable, exclusive of the business-type activities, on December 31, 2023, were \$39,145,000. During fiscal year 2023, the County retired \$56,013,000 of general obligation debt. The County did not issue any general obligation bonds during 2023. The County also has not issued a Tax Anticipation Note for cash flow purposes since 2015.
- For the year ending December 31, 2015, the County implemented the provisions of the Governmental Accounting Standards Board ("GASB") Statement No. 68, "Accounting and Financial Reporting for Pensions". This pronouncement established new accounting and financial reporting requirements associated with the County's participation in the cost sharing multiple employer pension plans administered by the New York State and Local Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS"). Under the new standards, cost sharing employers are required to report in their government-wide financial statements a net position liability (asset), pension expense and pension-related deferred inflows and outflows of resources based on their proportionate share of the collective amounts for all municipalities and school districts in the plan. On December 31, 2023, the County reported in its Statement of Net Position an asset of \$44,553,287 for its proportionate share of the ERS net pension assets. The net pension liability was measured as of March 31, 2023, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. The County's proportion of the net pension asset was based on a computation of the actuarially determined indexed present value of future compensation by employer relative to the total of all participating members. On March 31, 2023, the County's proportion was 0.2256138%, which was a decrease of 0.0267093% from its proportion measured as of March 31, 2023.

More detailed information about the County's pension plan reporting in accordance with the provisions of GASB Statement No. 68, including amounts reported as pension expense and deferred inflows/outflows of resources, is presented in the notes to financial statements.

- The General Fund reported an ending total fund balance of \$144,302,861, which represents an increase of \$31,833,034 from fiscal year 2022. The unassigned portion of the total fund balance was \$78,332,212 an increase of \$6,906,362. The Capital Projects Fund reported an ending fund balance of \$13,019,239 a decrease of \$1,981,148 from fiscal year 2022.
- The County continues to maintain a Aa1 bond rating from Moody's Investors Services.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements, which are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner like private-sector business.

The *statement of net position* presents information on all the County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or

decreases in net position may serve as a useful indicator as to whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes, earned but unused vacation leave, OPEB and net pension liabilities).

The government-wide financial statements distinguish functions of the County that are governmental activities (those principally supported by taxes and revenues from other governments) and functions of the County that are business-type activities (those that are intended to recover all or a significant portion of their costs through user fees and charges). The governmental activities of the County include general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. The business-type activities of the County consist entirely of the Putnam Tobacco Asset Securitization Corporation.

The government-wide financial statements can be found on the pages immediately following this section as the first three pages of the basic financial statements.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains seven individual governmental funds: General, Capital Projects, County Road, Road Machinery, Transportation, Special Purpose, and Debt Service Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General and Capital Projects Funds, both of which are considered major funds. Data for the other five governmental funds, which are considered non-major governmental funds, is combined into a single, aggregated presentation. Individual information on each of these non-major governmental funds is provided in the form of combining and individual fund schedules and statements elsewhere in this report.

The County adopts annual budgets for the General Fund, certain Special Revenue Funds, and the Debt Service Fund. Budgetary comparison statements have been provided for the major fund, the General Fund, within the basic financial statements to demonstrate compliance with the respective budgets.

The governmental fund financial statements can be found in the basic financial statements section of this report.

Proprietary Funds

The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses an enterprise fund to account for the operations of the Putnam Tobacco Asset Securitization Corporation, a blended component unit. Internal service funds are used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its self-insured workers' compensation benefits (the Workers' Compensation Benefits Fund), and its casualty reserve set aside to be used for a specific purpose in accordance with Sections 6N and 6J of the General Municipal Law (the Casualty Reserve Fund). These services have been classified as governmental activities in the government-wide financial statements because they predominantly benefit governmental, rather than business-type, functions.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Putnam County Tobacco Asset Securitization Corporation, which is a major fund of the County. Both internal service funds are combined into a single aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining and individual fund schedules and statements elsewhere in this report.

The proprietary fund financial statements can be found in the basic financial statement section of this report.

Fiduciary Funds - These funds are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the activities of the County. The County maintains one type of fiduciary fund known as the Custodial Fund. The Custodial Fund reports resources, not in trust, that are held by the County for other parties outside of the County's reporting entity and, in the case of the County, primarily to account for real property taxes collected for other governments.

The fiduciary fund financial statements can be found in the basic financial statements section of this report.

Notes to Financial Statements

The notes to financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements are located following the basic financial statements section of this report.

Other Information

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the required supplementary information schedules for the County's OPEB and net pension liabilities, the combining statements for the non-major governmental funds and schedules of budget to actual comparisons.

Government-Wide Financial Analysis

As indicated previously, net position and changes to net position may serve over time as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$3,768,361 for fiscal year 2023 for the combined governmental and business type activities. The County's overall net position increased by \$22,558,791 from the prior fiscal year. The reasons for this overall increase are discussed in the sections for 2023, governmental and business-type activities immediately after the following table.

COUNTY OF PUTNAM NET POSITION DECEMBER 31,

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and Other Assets	\$ 234,964,049	\$ 219,336,345	\$ 2,531,079	\$ 2,451,934	\$ 237,495,128	\$ 221,788,279
Capital Assets	132,597,722	124,818,718	-	-	132,597,722	124,818,718
Total Assets	367,561,771	344,155,063	2,531,079	2,451,934	370,092,850	346,606,997
Deferred Outflows of Resources	74,810,805	92,145,935	511,715	602,372	75,322,520	92,748,307
Current Liabilities	37,074,472	34,306,868	63,500	65,062	37,137,972	34,371,930
Long-term Liabilities	321,875,308	335,462,345	19,868,984	19,831,759	341,744,292	355,294,104
Total Liabilities	358,949,780	369,769,213	19,932,484	19,896,821	378,882,264	389,666,034
Deferred inflows of Resources	62,764,745	76,016,422	-	-	62,764,745	76,016,422
NET POSITION						
Net investment in capital assets	100,001,919	87,425,200	-	-	100,001,919	87,425,200
Restricted	6,387,114	4,582,856	-	-	6,387,114	4,582,856
Unrestricted	(85,730,982)	(101,492,693)	(16,889,690)	(16,842,515)	(102,620,672)	(118,335,208)
Total Net Position	\$ 20,658,051	\$ (9,484,637)	\$ (16,889,690)	\$ (16,842,515)	\$ 3,768,361	\$ (26,327,152)

The largest component of the County's net position for governmental activities is its investment in capital assets, (e.g. Land, buildings and facilities, machinery and equipment, and infrastructure), less related debt used to acquire those assets that is still outstanding amounted to \$101,001,919. The County uses these assets to provide a variety of services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Deferred outflows of resources in governmental activities decreased \$17,335,130 in 2023 primarily due to decreases of deferred other post-employment benefits recorded in accordance with GASB Statement No. 75.

Long-term liabilities, which consists of bonds payable, net pension liability, and other post-employment benefit costs decreased by \$13,549,812 from the previous year for governmental and business-type activities combined.

Deferred inflows of resources in governmental activities \$13,251,677 in 2023 primarily due to decreases in pension and other post-employment benefit liability related items recorded in accordance with GASB Statement No. 68 and GASB No. 75.

Restricted Net Position			
	2023	2022	Change
Casualty Reserve Benefits	\$ 1,522,194.00	\$ 1,475,035.00	\$ 47,159.00
Workers' Compensation Benefits	651,305.00	651,305.00	\$ -
Law Enforcement	549,746.00	558,213.00	\$ (8,467.00)
Health	14,321.00	20,308.00	\$ (5,987.00)
Opioids	1,385,400.00	-	\$ 1,385,400.00
Driving while intoxicated program	72,707.00	18,771.00	\$ 53,936.00
Grants and Obligations	1,622,538.00	1,196,035.00	\$ 426,503.00
Debt Service	190,384.00	165,662.00	\$ 24,722.00
Special Revenue Funds - Trust	378,519.00	497,527.00	\$ (119,008.00)
Total Restricted Net Position	\$ 6,387,114.00	\$ 4,582,856.00	\$ 1,804,258.00

Restricted net position totaled \$6,387,114 on December 31, 2023. This amount represents resources that are subject to external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

There was a net increase of \$1,804,258 in restricted net position reported in connection with the County's governmental activities compared to prior years. The change in restricted net position is mainly due to a settlement received by New York State from opioid manufacturers, distributors and other entities. The County received \$1,385,400 in 2023. Other increases were due to Grants and Obligations (\$426,503) due to unspent Homeland Security grants; Driving While Intoxicated Program (\$53,936 due to an increase in DWI fines from the State; Causality Reserve Benefits (\$47,159) due to increased interest rates; and Debt Service (\$24,722). These were offset by a decrease of \$119,008 in the Special Revenue Funds (Trust) due to use of the Lobdell Funds. Other decreases were in Law Enforcement (\$8,476) and Health (\$5,987). These factors combined for most of the change in the County's restricted position.

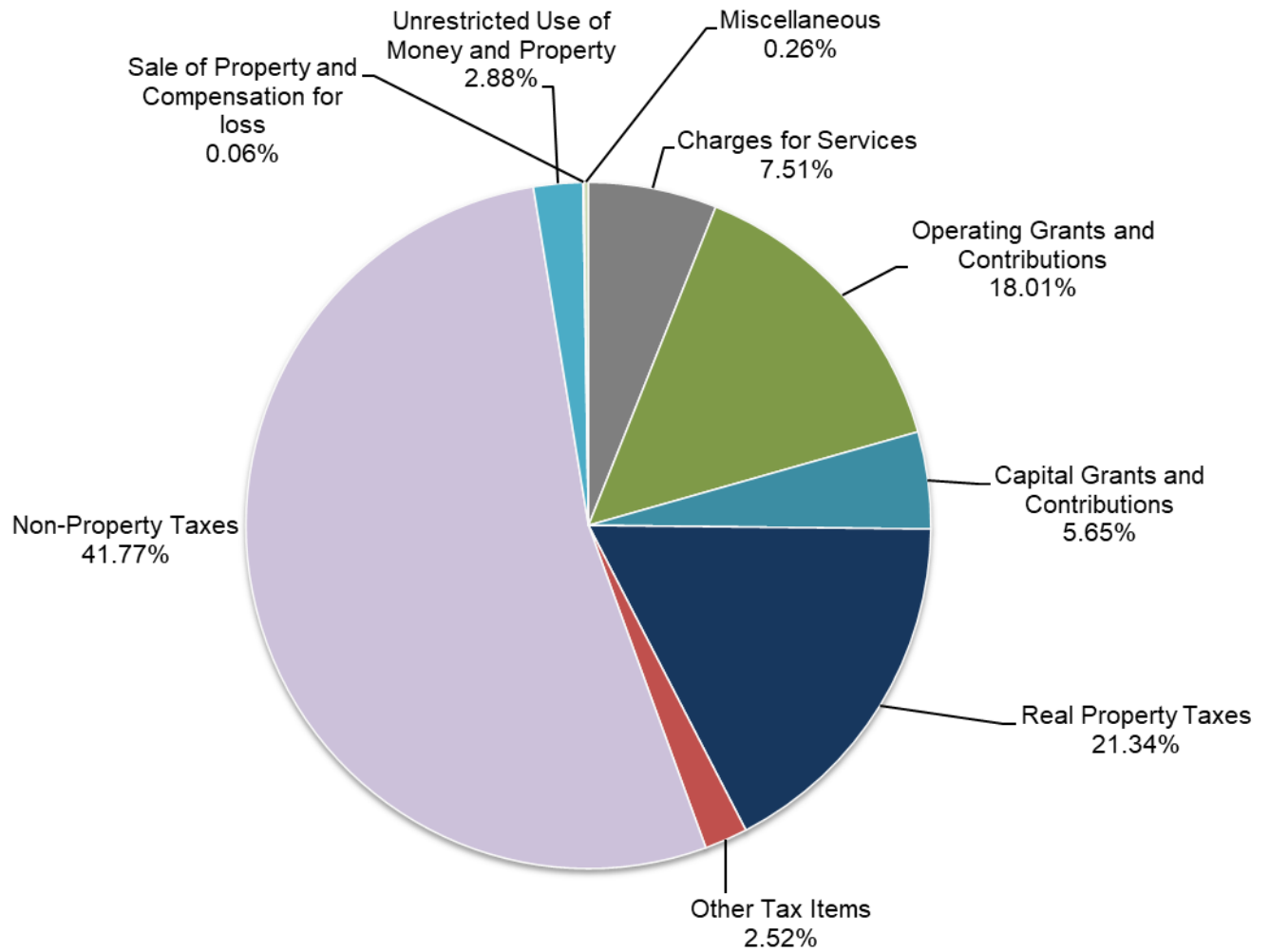
The remaining portion of net position, unrestricted net position, is a negative \$102,620,672 with a deficit of \$85,730,962 reported in governmental activities and a deficit of \$16,889,690 reported in business-type activities. The governmental activities deficit does not mean that the County does not have resources available to meet its obligations in the ensuing year. Rather, it is partly the result of having long-term commitments, including claims payable (\$4,326,737); compensated absences (\$4,874,039), net pension liability (\$44,553,287); post closure care costs (\$1,014,457); and other postemployment benefit obligations payable ("OPEB") (\$219,923,103). Additional information on all these long-term liabilities can be found in Note 3G, in the notes to the financial statements.

The activities of the Putnam Tobacco Asset Securitization (“PTASC”) are reflected as a business-type blended component unit. The County has no obligation for the debt of PTASC. The business-type activity reflected a deficit balance of \$16,889,690. This represents an increase in the deficit of \$47,175.

**CHANGES IN NET POSITION
YEAR ENDED DECEMBER 31,**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
REVENUES						
Program Revenues						
Charges for Services	\$ 16,116,167	\$ 15,704,509	\$ 1,126,093	\$ 1,294,075	\$ 17,242,260	\$ 16,998,584
Operating Grants and Contributions	38,650,463	33,357,880	-	-	38,650,463	33,357,880
Capital Grants and Contributions	12,125,927	13,844,520	-	-	12,125,927	13,844,520
General Revenues						
Real Property Taxes	45,795,974	45,879,692	-	-	45,795,974	45,879,692
Other Tax Items	5,410,056	5,390,190	-	-	5,410,056	5,390,190
Non-Property Taxes	89,627,893	83,550,054	-	-	89,627,893	83,550,054
Unrestricted Use of Money and Property	6,174,795	1,223,652	80,598	19,411	6,255,393	1,243,063
Sale of Property and Compensation for loss	120,612	189,595	-	-	120,612	189,595
Opioid Settlement		2,005,089	-	-	-	2,005,089
Miscellaneous	564,771	831,008	-	-	564,771	831,008
Total Revenues	214,586,658	201,976,189	1,206,691	1,313,486	215,793,349	203,289,675
PROGRAM EXPENSES						
General Government Support	35,918,632	30,954,017	-	-	35,918,632	30,954,017
Education	13,150,774	11,990,756	-	-	13,150,774	11,990,756
Public Safety	50,583,957	43,918,619	-	-	50,583,957	43,918,619
Health	18,408,647	15,563,463	-	-	18,408,647	15,563,463
Transportation	18,125,300	18,469,275	-	-	18,125,300	18,469,275
Economic Opportunity	36,170,882	33,289,812	-	-	36,170,882	33,289,812
Culture and Recreation	8,719,063	8,078,852	-	-	8,719,063	8,078,852
Home and Community Services	2,110,326	2,120,436	-	-	2,110,326	2,120,436
Interest	1,256,389	1,479,602	-	-	1,256,389	1,479,602
Putnam Tobacco Asset Securitization Corp.	-	-	1,253,866	1,251,718	1,253,866	1,251,718
Total Expenses	184,443,970	165,864,832	1,253,866	1,251,718	185,697,836	167,116,550
Change in Net Position	30,142,688	36,111,357	(47,175)	61,768	30,095,513	36,173,125
Net Position - Beginning	(9,484,637)	(45,595,994)	(16,842,515)	(16,904,283)	(26,327,152)	(62,500,277)
Net Position - Ending	\$ 20,658,051	\$ (9,484,637)	\$ (16,889,690)	\$ (16,842,515)	\$ 3,768,361	\$ (26,327,152)

Revenues Governmental Activities

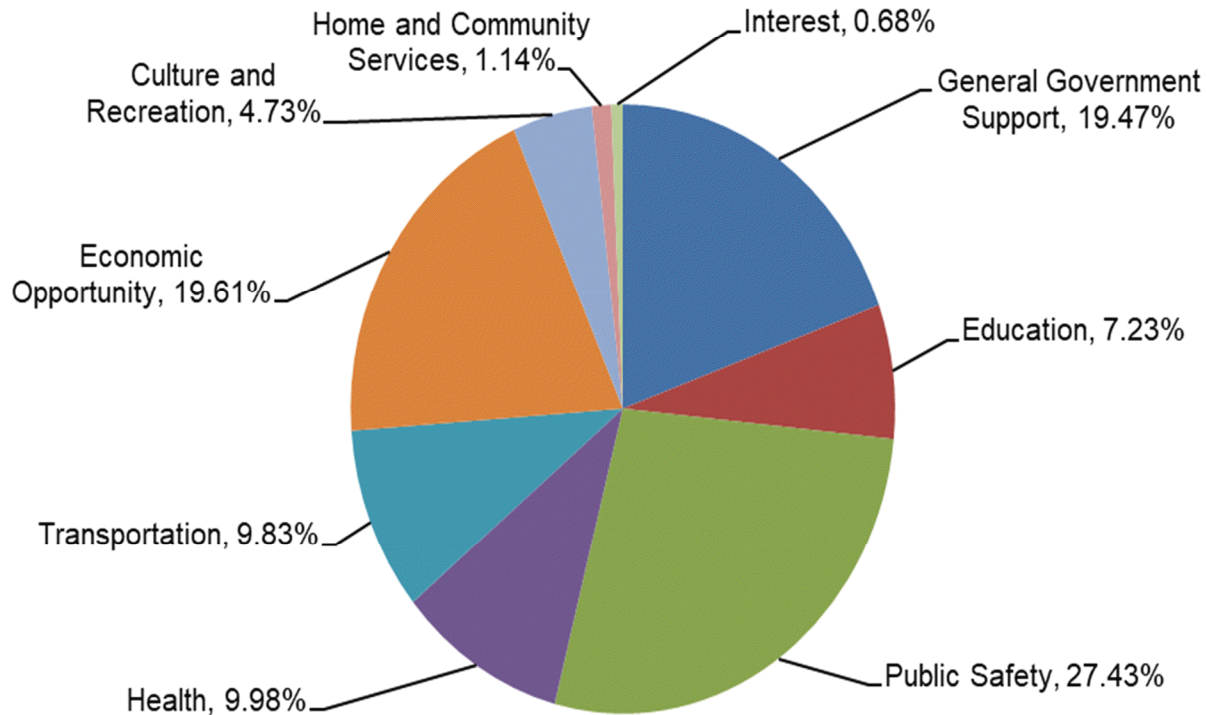


Governmental activities. Governmental activities increased the County's net position by \$20,658,051 in 2023.

For the fiscal year that ended December 31, 2023, revenues from governmental activities totaled \$214,586,658. Tax revenues of \$140,833,923 comprised of real property taxes, other tax items and non-property taxes, represent the largest revenue source (66%). Program Revenues totaled \$66,892,557 (31%) and other general revenues totaled \$6,860,178 (3.2%). The \$12,610,469 increase in total governmental activities revenues from the prior year is the result of a combination of the following factors:

- Charges for Services increased by \$411,658 in 2023 to \$16,116,167. This is primarily due to small increases in Culture and Recreation (\$313,237); General Government Services (\$187,490); Health (\$151,721); and Economic, opportunity and development (\$97,490). These were offset by decreases in Public Safety (\$268,056) and Transportation (\$147,739)
- Operating Grants and Contributions increased by \$5,292,583 in 2023 to \$38,650,463. Major categories included Health (\$2,050,000); General Government Support (\$1,121,039); Transportation (\$913,794); Education (\$831,853); Public Safety (\$376,881); Economic Opportunity and Development (\$274,351); and Culture and Recreation (30,076); This was offset by a decrease in Home and Community Services of \$305,612.
- Capital Grants and Contributions decreased by \$1,718,593. Decreases were noted in Public Safety (\$2,367,268); Culture and Recreation (\$1,126,519); and Home and Community Services (\$200,573). These were offset by increases in Transportation (\$1,638,953); Interest (\$243,142) and General Government Support (\$93,672).
- Taxes on Real Property had a net decrease of \$83,718 in 2023 due to an auditor's year end entry to include school and villages tax levies in taxes receivable.
- Other tax Items which include interest and penalties on real property taxes; and payments in lieu of taxes increased by \$19,866 mainly due to the Interest and penalties as more people entered payment plans.
- Non-property taxes which include sales tax; automobile use tax and E911 surcharge increased by \$6,077,839 primarily due to sales tax growth.
- Unrestricted use of Money and Property increased by \$4,951,143 mainly due to increased interest rates and invested balances.
- Sale of Property and Compensation for Loss decreased by \$68,983 mainly due to fewer vehicles and machinery being auctioned.
- Opioid Settlement decreased by \$2,005,089 in 2023 because in 2022 it was booked as a receivable and deferral for future receipts.

Expenditures Governmental Activities



For the fiscal year ended December 31, 2023, expenses from governmental activities totaled \$184,443,970 an increase of \$18,579,138 over 2022 or 11.2%. The largest components of governmental activities included Public Safety \$50,583,957 (22.43%); Economic Opportunity \$36,170,882 (19.6%) and General Government Support \$35,918,632(19.5%). Expenses increased primarily because of a combination of the following factors:

- Public Safety which includes the Sheriff, Jail, Probation and Emergency Services increased by \$6,665,338. This was primarily due to GASB entries to allocate employee benefits to functional codes (\$3,180,419) and to record GASB 68 for ERS (\$3,979,870).
- General Government Support (GGS) are those services provided by the governmental entity for the benefit of the public or the governmental body increased by \$4,964,615 due to GASB adjusting entries.
- Economic Opportunity increased by \$2,881,070 mainly due to GASB Statements Nos 34 and 68 adjusting entries. In addition, the weekly Medicaid share increased by \$748,759 for 2023 because of the Governor's proposal to end the enhanced Federal Medical Assistance Percentage (e-FMAP) federal pass-thru to counties. At the start of 2023, weekly shares were \$142,389 which ended June 30th. By the end of 2023, the weekly shares were \$185,689. Effective January 1st, 2024, the weekly shares increased to \$203,059 but are projected to go down to \$179,004 by April 1st, 2024.

- Health which includes Public Health, Mental Health and Early Intervention increased by \$2,845,184. In addition to various GASB entries, Mental Health increased by \$1,651,839 for COLA increases and well as increased state funding provided by NYSOMH for various programs. This funding was 100% state aid reimbursable. The increases in Public Health included new positions and the associated fringes as well as spending down the NYS Public Health Corp Graduate Fellowship program which is expected to expire on June 30, 2024.
- Education which includes the 3-5 Special Needs Program and Community Colleges increased by \$1,160,018. The 3-5 program increased by \$830,826. The number of children being referred to Preschool for an evaluation to determine eligibility had increased as well as the number of services being provided. Community College Tuition costs went up by \$322,826. This was primarily due to mandated increases based on NYS approved chargeback rates
- Culture and Recreation increased by \$640,211. The Parks Department increased by \$696,906. Of this amount, \$319,242 was for increased expenses at the Golf Course which were offset by an increase in revenues of \$317,802 due to an increase in the number of rounds played, 35,184 in 2023 versus 32,141 in 2022. Personnel cost increased due to existing contract raises.

These were offset by decreases in:

- Transportation which includes County Road, Road Maintenance and Transportation had a net decrease of \$343,975. Due to a mild winter season in 2023, the County's snow and ice removal overtime was down as well as the use of calcium chloride compared to the 2022 snow season. Total overtime hours in 2023 were 1929 compared to 3,691 in 2022. In 2023, the County ordered 7,067 tons of calcium chloride compared to 11,974 tons in 2022. The price per ton remained the same for 2023 at \$74/ton.
- Interest expenses decreased by \$223,213 due to lower levels of debt for leases payable.
- Home and Community Services (\$10,110) due to the recording of GASB Statement No 75 OPEB payables to record OPEB Payable.

Business-type activities

Business-type activities net position decreased the County's total net position by \$47,175 mainly due to a decrease in Tobacco Settlement revenues.

Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unassigned *fund balance* may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the County itself, or an individual that has been delegated the authority to assign resources for use for purposes by the County Legislature.

At the end of the current fiscal year, the County's governmental funds reported combined fund balances of \$167.7 million, an increase of \$32.4 million in comparison with the prior year. Of the total fund balance amount, \$6.3 million is in non-spendable form (prepaid items, leases and long-term receivables). The remaining \$161.4 million of fund balance is in spendable form as follows: \$17.2 million is restricted to specific uses by laws or regulations, debt covenants, grantors, contributors and/or enabling legislation; \$65.8 million has been assigned by the Legislature or Finance for purchases on orders, subsequent year's expenditures, retirement future capital projects, tax stabilization, 6N insurance, postemployment state aid, leaving \$78.3 million unassigned fund balance, which is available for spending at the County's discretion.

The **General Fund** is the County's primary operating fund, and the majority of the County's programs and activities are supported by this fund.

At the end of the current fiscal year, total fund balance of the General Fund was \$144.3 million, an increase of \$31.8 million (28.31%) from the prior fiscal year. This increase is due, in part, to an increase in Sales Tax collections of \$6 million from the prior year, an increase in interest earnings over the prior year by \$4.81 million due to higher interest rates; and the underspending of the 2023 budget by \$22.1 million.

Of the \$144.3 million total fund balance, \$6.12 million is in non-spendable form (prepaid items, leases and long-term receivables). The remaining \$138.1 million of fund balance is allocated as follows: \$3.6 million is restricted and includes reserves for DWI, Public Safety, Health and grants and obligations. \$56.1 million has been assigned and includes \$3.7 million assigned by the Legislature for subsequent year's expenditures as part of the 2023 adopted budget; \$5.8 million assigned for Insurance; \$5 million for retirement; \$7.5 million for tax stabilization; \$1.6 million for encumbrances, \$6.0 million for postemployment, \$5.0 million for State aid; \$3.0 million for Callable Bonds; \$3.0 million for Disaster Recovery; \$3.0 million for Judgements and Claims; and \$7.5 million for capital projects. The remaining \$78.3 million represents unassigned fund balance.

The general fund's unassigned fund balance of \$78,332,212 represents 54.3% of the total General Fund balance of \$144,302,861. Two useful measures of liquidity are the percentage of unassigned fund balance to total expenditures and total fund balance to total expenditures. At the end of the current fiscal year, the General Fund showed a healthy 51% unassigned fund balance as compared to total expenditures and other financing uses, while total fund balance represents 110% of that same amount.

When the fiscal 2023 budget was adopted, it anticipated the use of \$2.3 million of general fund balance. However, actual results of operations resulted in an increase of \$31.8 million to fund balance. After accounting for specific reserves and \$3.6 million of fund balance appropriated to balance the 2024 budget, the unassigned general fund balance increased from \$71.4 million in 2022 to \$78.3 million in 2023.

The **County Road Fund's** total fund balance at the end of the current fiscal year was \$3,844,994, an increase of \$1,077,356 from the previous year.

The **Road Machinery Fund's** total fund balance at the end of the current fiscal year was \$958,277, an increase of \$197,740 from 2022.

The **Capital Projects Fund** is used to account for capital project activity throughout the County. The Capital Projects Fund ending fund balance was \$13,019,239 for fiscal year 2023. This represents a decrease of \$1,981,148 due to the completion and close out of capital projects.

The **Transportation Fund** reported a fund balance of \$4,971,232 an increase of \$1,375,682 over 2021. This was mainly due to CARES ACT funds received from the Federal government for COVID-19.

The **Debt Service Fund** reported a fund balance of \$190,384 on December 31, 2022, an increase of \$24,727.

The **Causality Reserve Benefits Fund** reported a fund balance of \$1,522,194 an increase of \$47,159 due to an increase in interest rates.

General Fund Budgetary Highlights

The General Fund had an original budget for revenues and other financing sources of \$157,991,846 and a final budget of \$189,380,876 a difference of \$31,398,030 primarily because of the following factors:

- Federal Aid increased by \$21,364,007 mainly due to the following factors:
 - Major variances in Federal Aid were \$17,135,166 for the American Rescue Plan Act (offset by an increase in expenses); \$1,527,936 in various Transportation grants; \$988,739 in various Social Services programs including Temporary Assistance for Needy Families (TANF) (\$384,218); Services for Recipients (\$316,287); and \$118,999 for the Home Energy Assistance Program; and \$410,987 for the Public Health Emergency Preparedness Program (PHEP).
- State Aid was up by \$3,924,997 mainly due to increases in Indigent Legal Services (\$989,338) for Pass-thru aid; various Mental Health programs (\$863,334); Veteran's Services' Peer 2 Peer grant (\$413,068); Education and transportation for the 3-5 program (\$309,400); Miscellaneous (\$226,152); Social Services Administration programs (\$217,714); Criminal Justice Grant (\$144,400); Environmental Conservation grant (\$100,000); and Public Health (\$84,361).
- Use of Money and Property increased by \$2,536,468 due to the Federal Reserve aggressively raising interest rates in 2022 and 2023.
- An increase of \$804,364 was due to funds received for the Opioid Settlement to fund programs for preventing opioid misuse.

The General Fund had an original budget of \$161,883,423 for expenditures and other financing uses and a final budget of \$190,995,973 a difference of \$29,112,550 primarily due to the following factors:

- The major increase was in Other Financing Uses which increased by \$21,129,547. This included \$18,825,807 in rollover ARPA funds from 2022 to fund capital projects. \$1,000,000 for severe storm damage that occurred on July 9, 2023; \$720,000 for the Sprout Brook Rd bridge replacement; and \$675,000 to continue the County-wide pavement maintenance and rehabilitation program.
- Health had an overall increase of \$2,414,384. Major factors included \$1,775,633 for Mental Health administration and various programs. This was offset by an increase in revenues. Public Health increase by \$475,165 mainly due to funding received for the Public Health Emergency Preparedness Program (PHEP) for COVID-19 related expenses. This was offset by an increase in revenues.
- General Government Support increased by \$1,514,111. This included \$943,734 for pass-thru aid from New York State to the Legal Aid Society; \$265,132 in the Department of Law, \$164,382 for the reallocation of an Attorney from Social Services; and \$100,000 for a litigation settlement; \$195,000 for Special Services and \$142,804 for the DCJS 2022-2023 grant for the District Attorney
- Economic Opportunity and Development increased by \$1,207,053. The Office for Senior Resources had an increase of \$364,237 in various programs; The Veterans Department received \$185,000 in funding for the Peer 2 Peer program and had a \$228,068 grant rollover from 2022; \$118,999 was for State Fuel Assistance in DSS and \$175,488 in rollover grants and encumbrances from 2022.

- Public Safety increased by \$1,122,094.00. The Bureau of Emergency Services increased by \$1,221,761 due to the following - \$600,000 for the Advanced Life Support (ALS) contract increase due to the new bid award; \$222,075 for the 2022 and 2023 Homeland Security Grants; \$191,896 due to unspent grant funds being rolled over from 2022; and \$130,633 due to 2022 encumbered funds being rolled over into 2023. Homeland Security Grants for the Sheriff increased by \$100,870. These were offset by decrease in the Sheriff's Department (\$205,388) and the Jail (\$7,724).
- Culture and Recreation saw an increase of \$794,500. The Golf Course and Tilly's Table increased by \$719,669 and was offset by an increase in revenues due to increased events held at both the golf course and Tilly's Table. Parks increase by \$39,803 for building and maintenance repairs; Youth Bureau increased by \$31,881 which included \$14,850 for additional State Aid funding for Green Chimneys and \$14,450 for 2023 grant rollovers.
- Education which includes Community Colleges, and the 3-5 Special Needs Program increased by \$511,182. The 3-5 program increased by \$520,800 due to an increase in tuition rates established by the NYS Education Department and the number of children receiving services increase by 21 children.
- Home and Community Services increased by \$419,679 mainly due to \$395,672 in 2022 grant rollovers and \$152,672 and \$152,360 encumbrances from 2022.
- Both Employees Benefits – Undistributed and Transportation remained unchanged for 2023.

Actual General Fund total revenues and other financing sources for December 31, 2023, was \$184,344,291 which was \$5,036,585 less than the final budget due to the following:

- Federal Aid had a negative variance of \$17,899,010 mainly due to unspent American Rescue Plan Act (ARPA) of \$15,801,751. Other areas included Social Services Admin and programs; Public Health grants; Mental Health programs, and various Public Safety grants and programs.
- State Aid had a decrease of \$729,966 due to various Social Services programs as expenditures were less than budgeted for these programs
- Departmental Income (\$1,099,131); Real Property Taxes (\$1,081,369); and Licenses and Permits (\$263,853) all had negative variances.

This was offset by positive variance in non-property taxes due to an increase in sales tax of \$12,337,407 and \$2,946,978 from use-of money and property due to earnings on investments.

Actual General Fund expenditures and Other Financing Uses was \$152,511,257, which was \$38,484,716 less than the final budget of \$190,995,973.

The major area where spending was less than final budget was Other Financing Uses (\$16,379,367) which included unspent ARPA funds in Capital Projects.

This was offset by positive variances in Economic Opportunity and Development (\$7,519,550) Public Safety (\$5,319,330); General Government Support (\$4,664,680); Health (\$2,303,011); Home and Community Services (\$1,215,031); and Culture and Recreation (\$1,043,433).

The County typically realizes various expenditure savings throughout the year due to its very conservative budgeting practices and its use of a vacancy control account to monitor and control personnel costs.

Capital Asset and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental activities as of December 31, 2023, amounts to \$132,597,722 (net of accumulated depreciation), an increase of \$7,779,004. This reflects the County's investment in all its capital assets including land, building and improvements, machinery and equipment, infrastructure, and construction-in-progress.

	Capital Assets (Net of Depreciation) (in thousands)	
	Governmental Activities	
	2023	2022
Land	\$ 6,618	\$ 6,618
Buildings and Improvements	36,591	38,332
Machinery and Equipment	7,006	6,214
Infrastructure	41,312	43,037
Right-to-use Buildings and Improvements	727	852
Right-to-use Machinery and Equipment	179	319
Right-to-use Infrastructure	872	963
Construction-in-Progress	39,293	28,483
Total (Net of Depreciation)	<u>\$ 132,598</u>	<u>\$ 124,818</u>

Major capital activities during the current fiscal year included the following:

- The purchase of various vehicles and equipment totaling \$2,982,682.
- Various Construction in Progress works totaling \$11,198,836.
- Numerous projects for infrastructure including bikeways were completed this year for a total cost of \$3,674,680.
- Improvement of several County facilities at a cost of \$1,283,341.
- Depreciation expense of \$5,400,049 charged against infrastructure.
- Depreciation expense of \$3,023,564 charged against buildings and improvements.
- Depreciation expense of \$2,190,598 charged against machinery and equipment.

Additional information on the County's capital assets can be found in Note 3D of this report.

Long-Term debt

At the end of the current fiscal year, the County had total debt outstanding of \$39,145,000 inclusive of the Tobacco Securitization Corporation. As required by New York State Law, all bonds issued by the County are general obligation bonds backed by the full faith and credit of the County.

**Outstanding Debt
General Obligations Bonds
(in thousands)**

	Governmental Activities	
	2023	2022
Total general obligation bonds	\$ 39,145	\$ 45,158

Through sound financial management and manageable debt levels, the County has been successful in maintaining its high-grade rating for its general obligation bonds. The County had enjoyed a very favorable bond rating of Aa2 for over ten years. In 2007 the County was downgraded to Aa3 by Moody’s “based upon deterioration of the County’s cash position and fund balance following two consecutive years of operating deficits”. However, in April 2010, the County was upgraded to Aa2 because of Moody’s recalibration of all municipal ratings and was upgraded to Aa1 in September 2020.

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. The State Constitution provides that the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County for the most recent five years. Certain indebtedness is excluded in ascertaining the County’s authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as “excluded debt,” may be issued without regard to the constitutional limits and without affecting the County’s authority to issue debt subject to the limit. On December 31, 2022, the County of Putnam had used \$49,082,100 or 4.82% of the constitutional debt limit leaving \$969,364,891 remaining to be used.

Additional information on the County’s long-term debt can be found in Note 3F of this report.

Economic Factors and Next Year's Budget

According to the United States Bureau of Labor Statistics, the unemployment rate for Putnam County in April 2023 was 2.3%, down from 2.7% in April 2022. The County’s unemployment rate compared favorably to the State-wide rate of 3.9%.

Labor Department data also indicated that the number of people employed in the County increased by than 1% from 50,033 in 2022 to 50,200 in 2023.

Data compiled by the U.S. Census Bureau shows that the wealth indicators for County residents generally compare favorably to State and national indicators.

The County’s estimated median household income for 2022 was \$120,970 an increase of 8.4% from \$111,617 in 2021. New York State’s median household income was \$81,386 (2022). The median income for the nation was \$75,149 (2022).

The net taxable assessed value of real property in Putnam County increased from \$13,972,251,311 in 2022 to \$14,353,881,724 in 2023, an increase of 2.74%.

The median sales price of a single-family home increased from \$480,750 in 2022 to \$485,000 in 2023 a .89% increase. The number of Single-family houses sold in 2022 was 1,064 compared to 802 units sold in 2023, a decrease of 32.67%. Home foreclosure filings initiated in Putnam County increased from 111

in 2022 to 160 in 2023 due to the lifting of the moratorium placed on residential foreclosure by New York State legislation until August 31, 2021. The actual foreclosure judgments issued in 2023 was 55 as compared to 45 in 2022.

Rising Medicaid costs because of the phase out removal of enhanced Federal Medical Assistance Percentage (e-FMAP), Early Intervention/Preschool Programs, health insurance costs, sharp increases in pension costs, and State budget cutbacks will all continue to have a profound effect on the County's future budgets.

The budget will adhere to the requirements of the Property Tax Levy Limit ("Tax Cap") law enacted in 2011.

All these factors were taken into consideration in developing the fiscal 2024 budget.

The County has appropriated \$3,652,611 of the fund balance of the general fund for spending in the 2024 fiscal year. The 2023 County budget maintained the tax levy at the 2022 level of \$46,687,781 with a 0% tax increase.

Additional information on this law can be found in Note 2B in the notes to financial statements.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in those finances. Questions and comments concerning any of the information provided in this report should be addressed to Michael J. Lewis, Commissioner of Finance, Putnam County 40 Gleneida Avenue, Carmel, New York 10512, telephone (845) 808-1075, or visit the County's web site at www.putnamcountyny.gov.

**BASIC
FINANCIAL STATEMENTS**

County of Putnam, New York

Statement of Net Position
December 31, 2023

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and equivalents	\$ 34,619,523	\$ 32,970	\$ 34,652,493
Restricted cash	478,794	-	478,794
Investments	125,098,128	115,498	125,213,626
Receivables			
Taxes, net	19,993,323	-	19,993,323
Accounts	12,384,853	1,160,000	13,544,853
State and Federal aid	25,824,540	-	25,824,540
Due from other governments	1,367,595	-	1,367,595
Leases	1,507,735	-	1,507,735
Prepaid expenses	2,257,455	8,171	2,265,626
Restricted cash and equivalents	-	1,713	1,713
Restricted investments	-	1,212,727	1,212,727
Due from fiduciary fund	11,432,103	-	11,432,103
Capital assets			
Not being depreciated	45,910,453	-	45,910,453
Being depreciated/amortized, net	86,687,269	-	86,687,269
 Total Assets	 <u>367,561,771</u>	 <u>2,531,079</u>	 <u>370,092,850</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred charge on refunding bonds	1,568,643	511,715	2,080,358
Pension related	33,028,829	-	33,028,829
OPEB related	40,213,333	-	40,213,333
 Total Deferred Outflows of Resources	 <u>74,810,805</u>	 <u>511,715</u>	 <u>75,322,520</u>
LIABILITIES			
Accounts payable	8,638,155	-	8,638,155
Accrued liabilities	1,947,331	63,500	2,010,831
Unearned revenues	25,482,222	-	25,482,222
Accrued interest payable	433,344	-	433,344
Deposits payable	363,463	-	363,463
Employee tax deductions	209,957	-	209,957
Non-current liabilities			
Due within one year	13,038,317	300,000	13,338,317
Due in more than one year	308,836,991	19,568,984	328,405,975
 Total Liabilities	 <u>358,949,780</u>	 <u>19,932,484</u>	 <u>378,882,264</u>
DEFERRED INFLOWS OF RESOURCES			
Lease related	1,298,289	-	1,298,289
Pension related	3,374,920	-	3,374,920
OPEB related	58,091,536	-	58,091,536
 Total Deferred Inflows of Resources	 <u>62,764,745</u>	 <u>-</u>	 <u>62,764,745</u>
NET POSITION			
Net investment in capital assets	100,001,919	-	100,001,919
Restricted for			
Casualty reserve benefits	1,522,194	-	1,522,194
Workers' compensation benefits	651,305	-	651,305
Law enforcement	549,746	-	549,746
Health	14,321	-	14,321
Opioid	1,385,400	-	1,385,400
Driving while intoxicated program	72,707	-	72,707
Grants and obligations	1,622,538	-	1,622,538
Debt service	190,384	-	190,384
Special Revenue Funds			
Trusts			
Health	289,545	-	289,545
Public safety	71,637	-	71,637
Transportation	17,337	-	17,337
Unrestricted	(85,730,982)	(16,889,690)	(102,620,672)
 Total Net Position	 <u>\$ 20,658,051</u>	 <u>\$ (16,889,690)</u>	 <u>\$ 3,768,361</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Activities
Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
General government support	\$ 35,918,632	\$ 5,945,467	\$ 4,349,095	\$ 93,672
Education	13,150,774	-	5,056,700	-
Public safety	50,583,957	3,344,032	1,515,431	800,946
Health	18,408,647	912,039	10,396,479	-
Transportation	18,125,300	908,502	3,371,063	10,380,770
Economic opportunity and development	36,170,882	1,571,129	13,389,757	-
Culture and recreation	8,719,063	3,361,698	355,134	283,501
Home and community services	2,110,326	73,300	216,804	73,262
Interest	1,256,389	-	-	493,776
Total Governmental Activities	184,443,970	16,116,167	38,650,463	12,125,927
Business-type activities				
Putnam Tobacco Asset Securitization Corporation	1,253,866	1,126,093	-	-
Total	<u>\$ 185,697,836</u>	<u>\$ 17,242,260</u>	<u>\$ 38,650,463</u>	<u>\$ 12,125,927</u>

General revenues

- Real property taxes
- Other tax items
 - Gain from sale of tax acquired property
 - Interest and penalties on real property taxes
 - Payments in lieu of taxes
- Non-property taxes
 - Sales taxes
 - Automobile use tax
 - Emergency telephone system surcharge
 - Unrestricted use of money and property
 - Sale of property and compensation for loss
 - Miscellaneous

Total General Revenues

Change in Net Position

NET POSITION

Beginning

Ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (25,530,398)	\$ -	\$ (25,530,398)
(8,094,074)	-	(8,094,074)
(44,923,548)	-	(44,923,548)
(7,100,129)	-	(7,100,129)
(3,464,965)	-	(3,464,965)
(21,209,996)	-	(21,209,996)
(4,718,730)	-	(4,718,730)
(1,746,960)	-	(1,746,960)
(762,613)	-	(762,613)
(117,551,413)	-	(117,551,413)
-	(127,773)	(127,773)
(117,551,413)	(127,773)	(117,679,186)
45,795,974	-	45,795,974
55,186	-	55,186
5,294,052	-	5,294,052
60,818	-	60,818
88,398,039	-	88,398,039
751,115	-	751,115
478,739	-	478,739
6,174,795	80,598	6,255,393
120,612	-	120,612
564,771	-	564,771
147,694,101	80,598	147,774,699
30,142,688	(47,175)	30,095,513
(9,484,637)	(16,842,515)	(26,327,152)
\$ 20,658,051	\$ (16,889,690)	\$ 3,768,361

County of Putnam, New York

Balance Sheet
 Governmental Funds
 December 31, 2023

	General	Capital Projects	Non-Major Governmental	Total Governmental Funds
ASSETS				
Cash and equivalents	\$ 26,607,446	\$ 2,022,114	\$ 378,819	\$ 29,008,379
Restricted cash	-	478,794	-	478,794
Investments	122,038,629	3,059,499	-	125,098,128
Taxes receivable, net	19,993,323	-	-	19,993,323
Other receivables				
Accounts	12,339,541	-	22,574	12,362,115
State and Federal aid	15,405,814	9,794,001	624,725	25,824,540
Due from other governments	1,367,595	-	-	1,367,595
Due from other funds	-	3,099,302	9,621,038	12,720,340
Due from fiduciary fund	11,432,103	-	-	11,432,103
Leases	1,507,735	-	-	1,507,735
	42,052,788	12,893,303	10,268,337	65,214,428
Prepaid expenditures	2,158,798	-	98,657	2,257,455
Total Assets	<u>\$ 212,850,984</u>	<u>\$ 18,453,710</u>	<u>\$ 10,745,813</u>	<u>\$ 242,050,507</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 5,757,984	\$ 2,532,667	\$ 347,504	\$ 8,638,155
Accrued liabilities	1,892,452	-	54,879	1,947,331
Unearned revenues	22,580,418	2,901,804	-	25,482,222
Due to other funds	13,586,694	-	-	13,586,694
Deposits payable	363,463	-	-	363,463
Employee tax deductions	209,957	-	-	209,957
Total Liabilities	44,390,968	5,434,471	402,383	50,227,822
Deferred inflows of resources				
Deferred tax revenues	19,052,381	-	-	19,052,381
Unavailable revenues	2,685,614	-	-	2,685,614
Lease related	1,298,289	-	-	1,298,289
Opioid related	1,120,871	-	-	1,120,871
Total Deferred inflow of resources	24,157,155	-	-	24,157,155
Total Liabilities and Deferred Inflows of Resources	68,548,123	5,434,471	402,383	74,384,977
Fund balances				
Nonspendable	6,158,798	-	98,657	6,257,455
Restricted	3,644,712	13,019,239	568,903	17,232,854
Assigned	56,167,139	-	9,675,870	65,843,009
Unassigned	78,332,212	-	-	78,332,212
Total Fund Balances	144,302,861	13,019,239	10,343,430	167,665,530
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 212,850,984</u>	<u>\$ 18,453,710</u>	<u>\$ 10,745,813</u>	<u>\$ 242,050,507</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Reconciliation of Governmental Funds Balance Sheet to
the Government-Wide Statement of Net Position - Governmental Activities
December 31, 2023

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because

Total Fund Balances - Governmental Funds	\$ 167,665,530
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	
Capital assets - non-depreciable	45,910,453
Capital assets - depreciable/amortizable	264,564,930
Accumulated depreciation/amortization	<u>(177,877,661)</u>
	<u>132,597,722</u>
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.	
Deferred outflows - pension related	33,028,829
Deferred outflows - OPEB related	40,213,333
Deferred inflows - pension related	(3,374,920)
Deferred inflows - OPEB related	<u>(58,091,536)</u>
	<u>11,775,706</u>
Other long-term assets that are not available to pay for current period expenditures and, therefore, are either deferred or not reported in the funds.	
Real property taxes	19,052,381
Unavailable revenues	2,685,614
Opioid related	<u>1,120,871</u>
	<u>22,858,866</u>
Internal service funds are used by management to charge insurance and dental benefits to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	
	<u>2,173,499</u>
Long-term liabilities that are not due and payable in the current period and are not reported in the funds.	
Accrued interest payable	(433,344)
General obligation bonds payable	(39,145,000)
Energy performance contract payable	(3,619,745)
Financed purchase debt payable	(753,848)
Leases payable	(1,823,087)
Compensated absences	(4,874,039)
Net pension liability	(44,553,287)
Total OPEB liability	(219,923,103)
Postclosure care costs	<u>(1,014,457)</u>
	<u>(316,139,910)</u>
Governmental funds report the effect of premiums, discounts, and refundings and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Deferred amount on refunding	1,568,643
Premium on general obligation bonds	<u>(1,842,005)</u>
	<u>(273,362)</u>
Net Position of Governmental Activities	<u>\$ 20,658,051</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Revenues, Expenditures and Changes
in Fund Balances
Governmental Funds
Year Ended December 31, 2023

	General	Capital Projects	Non-Major Governmental	Total Governmental Funds
REVENUES				
Real property taxes	\$ 29,301,109	\$ -	\$ 16,305,303	\$ 45,606,412
Other tax items	5,410,056	-	-	5,410,056
Non-property taxes	89,627,893	-	-	89,627,893
Departmental income	12,495,701	-	172,981	12,668,682
Intergovernmental charges	-	-	737,181	737,181
Use of money and property	6,598,936	-	311,776	6,910,712
Licenses and permits	954,255	-	-	954,255
Fines and forfeitures	174,283	-	-	174,283
Sale of property and compensation for loss	120,612	-	-	120,612
Interfund revenues	-	-	605,076	605,076
State aid	25,137,307	3,908,688	1,434,064	30,480,059
Federal aid	11,598,066	7,650,201	246,852	19,495,119
Miscellaneous	2,795,384	73,262	226,614	3,095,260
Total Revenues	184,213,602	11,632,151	20,039,847	215,885,600
EXPENDITURES				
Current				
General government support	29,353,041	-	-	29,353,041
Education	13,045,098	-	-	13,045,098
Public safety	39,310,568	-	-	39,310,568
Health	15,983,261	-	123,322	16,106,583
Transportation	1,525,288	-	9,498,764	11,024,052
Economic opportunity and development	32,484,018	-	-	32,484,018
Culture and recreation	7,003,291	-	-	7,003,291
Home and community services	1,873,341	-	-	1,873,341
Employee benefits				
Undistributed	6,813,171	-	-	6,813,171
Debt service				
Principal	-	-	6,448,612	6,448,612
Interest	-	-	1,450,047	1,450,047
Capital outlay	-	18,745,710	-	18,745,710
Total Expenditures	147,391,077	18,745,710	17,520,745	183,657,532
Excess (Deficiency) of Revenues Over Expenditures	36,822,525	(7,113,559)	2,519,102	32,228,068
OTHER FINANCING SOURCES (USES)				
Financed Purchase Debt Issued	-	180,334	-	180,334
Leases Issued	-	-	-	-
Transfers in	130,689	5,086,366	37,414	5,254,469
Transfers out	(5,120,180)	(134,289)	-	(5,254,469)
Total Other Financing Sources (Uses)	(4,989,491)	5,132,411	37,414	180,334
Net Change in Fund Balances	31,833,034	(1,981,148)	2,556,516	32,408,402
FUND BALANCES				
Beginning of Year	112,469,827	15,000,387	7,786,914	135,257,128
End of Year	<u>\$ 144,302,861</u>	<u>\$ 13,019,239</u>	<u>\$ 10,343,430</u>	<u>\$ 167,665,530</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2023

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Net Change in Fund Balances - Total Governmental Funds	<u>\$ 32,408,402</u>
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.</p>	
Capital outlay expenditures	18,750,773
Depreciation/amortization expense	<u>(10,971,769)</u>
	<u>7,779,004</u>
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>	
Real property taxes	189,562
State and Federal aid	(173,559)
Opioid related	<u>(884,218)</u>
	<u>(868,215)</u>
<p>Proceeds from the issuance of bonds and leases provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized on the statement of activities.</p>	
Financed purchase debt issued	(180,334)
Principal paid on general obligation bonds	6,013,000
Principal paid on energy performance contract	192,128
Principal paid on financed purchase debt	243,484
Principal paid on leases	<u>346,761</u>
	<u>6,615,039</u>
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
Accrued interest	54,466
Changes in pension liabilities and related deferred outflows and inflows of resources	(8,525,856)
Compensated absences	105,365
Changes in OPEB liabilities and related deferred outflows and inflows of resources	(7,640,464)
Postclosure care costs	3,964
Amortization of loss on refunding bonds and issuance premium	<u>163,824</u>
	<u>(15,838,701)</u>
<p>Internal service funds are used by management to charge the costs of risk to individual funds. The net revenue of the internal service funds are reported within governmental activities.</p>	
	<u>47,159</u>
Change in Net Position of Governmental Activities	<u><u>\$ 30,142,688</u></u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

General Fund
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 30,382,478	\$ 30,382,478	\$ 29,301,109	\$ (1,081,369)
Other tax items	5,216,800	5,460,852	5,410,056	(50,796)
Non-property taxes	75,895,000	77,205,632	89,627,893	12,422,261
Departmental income	13,201,784	13,594,832	12,495,701	(1,099,131)
Use of money and property	1,022,833	3,559,301	6,598,936	3,039,635
Licenses and permits	884,700	1,218,108	954,255	(263,853)
Fines and forfeitures	92,306	102,756	174,283	71,527
Sale of property and compensation for loss	71,100	156,114	120,612	(35,502)
State aid	21,942,276	25,867,273	25,137,307	(729,966)
Federal aid	8,133,069	29,497,076	11,598,066	(17,899,010)
Miscellaneous	1,149,500	2,205,765	2,795,384	589,619
Total Revenues	157,991,846	189,250,187	184,213,602	(5,036,585)
EXPENDITURES				
Current				
General government support	32,503,610	34,017,721	29,353,041	4,664,680
Education	12,583,694	13,094,876	13,045,098	49,778
Public safety	43,507,804	44,629,898	39,310,568	5,319,330
Health	15,771,888	18,186,272	15,983,261	2,203,011
Transportation	1,579,276	1,579,276	1,525,288	53,988
Economic opportunity and development	38,796,515	40,003,568	32,484,018	7,519,550
Culture and recreation	7,252,224	8,046,724	7,003,291	1,043,433
Home and community services	2,668,693	3,088,372	1,873,341	1,215,031
Employee benefits				
Undistributed	6,849,719	6,849,719	6,813,171	36,548
Total Expenditures	161,513,423	169,496,426	147,391,077	22,105,349
Excess (Deficiency) of Revenues Over Expenditures	<u>(3,521,577)</u>	<u>19,753,761</u>	<u>36,822,525</u>	<u>17,068,764</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	130,689	130,689	-
Transfers out	(370,000)	(21,499,547)	(5,120,180)	16,379,367
Total Other Financing Uses	(370,000)	(21,368,858)	(4,989,491)	16,379,367
Net Change in Fund Balance	(3,891,577)	(1,615,097)	31,833,034	33,448,131
FUND BALANCE				
Beginning of Year	3,891,577	1,615,097	112,469,827	110,854,730
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 144,302,861</u>	<u>\$ 144,302,861</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Net Position
 Proprietary Funds
 December 31, 2023

	Business -type Activities Enterprise Fund	Governmental Activities Internal Service Funds
	Putnam Tobacco Asset Securitization Corporation	
ASSETS		
Current assets		
Cash and equivalents	\$ 32,970	\$ 5,611,144
Investments	115,498	-
Accounts receivable	1,160,000	22,738
Prepaid expenses	8,171	-
Due from other funds	-	866,354
Total Current Assets	<u>1,316,639</u>	<u>6,500,236</u>
Noncurrent assets		
Restricted cash and equivalents	1,713	-
Restricted investments	<u>1,212,727</u>	<u>-</u>
Total Noncurrent Assets	<u>1,214,440</u>	<u>-</u>
Total Assets	<u>2,531,079</u>	<u>6,500,236</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred loss on refunding bonds	<u>511,715</u>	<u>-</u>
LIABILITIES		
Current liabilities		
Accrued liabilities	63,500	-
Current portion of claims payable	-	433,000
Current maturities of bonds payable	<u>300,000</u>	<u>-</u>
Total Current Liabilities	<u>363,500</u>	<u>433,000</u>
Noncurrent liabilities		
Claims payable, less current portion	-	3,893,737
Bonds payable, less current maturities	<u>19,568,984</u>	<u>-</u>
Total Noncurrent Liabilities	<u>19,568,984</u>	<u>3,893,737</u>
Total Liabilities	<u>19,932,484</u>	<u>4,326,737</u>
NET POSITION		
Restricted for		
Workers' compensation benefits	-	651,305
Casualty reserve benefits	-	1,522,194
Unrestricted	<u>(16,889,690)</u>	<u>-</u>
Total Net Position	<u>\$ (16,889,690)</u>	<u>\$ 2,173,499</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Revenues, Expenses and Changes in Net Position
 Proprietary Funds
 Year Ended December 31, 2023

	Business -type Activities Enterprise Fund	Governmental Activities Internal Service Funds
	Putnam Tobacco Asset Securitization Corporation	
OPERATING REVENUES		
Tobacco settlement revenues	\$ 1,126,093	\$ -
Charges for services	-	855,454
Total Operating Revenues	<u>1,126,093</u>	<u>855,454</u>
OPERATING EXPENSES		
Administration	-	337,293
Professional fees	12,998	-
Insurance	8,173	-
Administrative charges	35,000	-
Employee benefits	-	645,351
Total Operating Expenses	<u>56,171</u>	<u>982,644</u>
Income (Loss) from Operations	<u>1,069,922</u>	<u>(127,190)</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	80,598	174,349
Interest expense	(1,197,695)	-
Total Non-Operating Revenues (Expenses)	<u>(1,117,097)</u>	<u>174,349</u>
Change in Net Position	(47,175)	47,159
NET POSITION		
Beginning of Year	<u>(16,842,515)</u>	<u>2,126,340</u>
End of Year	<u>\$ (16,889,690)</u>	<u>\$ 2,173,499</u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Cash Flows
 Proprietary Funds
 Year Ended December 31, 2023

	Business-type Activities Enterprise Fund	Governmental Activities Internal Service Funds
	Putnam Tobacco Asset Securitization Corporation	
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from interfund services provided	\$ -	\$ 1,050,972
Cash received from miscellaneous	-	(22,738)
Cash received from tobacco settlement revenues	1,126,093	-
Cash payments to insurance carriers and claimants	-	(626,051)
Cash payments to vendors	(56,169)	(337,293)
Net Cash From Operating Activities	<u>1,069,924</u>	<u>64,890</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Earnings on investments	80,598	174,349
Sale of investments	(114,787)	-
Net Cash From Investing Activities	<u>(34,189)</u>	<u>174,349</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Repayment of bonds	(300,000)	-
Interest paid	(771,375)	-
Net Cash From Non-Capital Financing Activities	<u>(1,071,375)</u>	<u>-</u>
Net Change in Cash and Equivalents	(35,640)	239,239
CASH AND EQUIVALENTS		
Beginning of Year	<u>70,323</u>	<u>5,371,905</u>
End of Year	<u>\$ 34,683</u>	<u>\$ 5,611,144</u>
RECONCILIATION OF CASH AND EQUIVALENTS TO THE STATEMENT OF NET POSITION		
Cash and equivalents	\$ 32,970	\$ 5,611,144
Restricted cash and equivalents	1,713	-
	<u>\$ 34,683</u>	<u>\$ 5,611,144</u>
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income (loss) from operations	\$ 1,069,922	\$ (127,190)
Adjustments to reconcile income (loss) from operations to net cash from operating activities		
Changes in assets and liabilities		
Accounts receivable	-	(22,738)
Prepaid expenses	2	-
Due from other funds	-	195,518
Claims payable	-	19,300
Net Cash From Operating Activities	<u>\$ 1,069,924</u>	<u>\$ 64,890</u>
NONCASH INVESTING ACTIVITIES		
Increase in bonds payable from amortization of original issue discount	\$ 25,564	\$ -
Increase in bonds payable from accreted interest on Series 2005 capital appreciation bonds	311,661	-
Decrease in deferred outflows of resources from amortization of loss on refunding bonds	90,657	-

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Fiduciary Net Position
Fiduciary Fund
December 31, 2023

	<u>Custodial Fund</u>
ASSETS	
Cash and equivalents	\$ 2,113,312
Real property taxes receivable for other governments	<u>24,532,136</u>
Total Assets	<u><u>\$ 26,645,448</u></u>
LIABILITIES	
Deposits	\$ 1,037,520
Due to other governments	14,175,825
Due to other funds	<u>11,432,103</u>
Total Liabilities	<u><u>\$ 26,645,448</u></u>

The notes to the financial statements are an integral part of this statement.

County of Putnam, New York

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
Year Ended December 31, 2023

	<u>Custodial Fund</u>
ADDITIONS	
Real property taxes collected for other governments	\$ 23,934,858
DEDUCTIONS	
Payments of real property taxes to other governments	<u>23,934,858</u>
Net Change in Fiduciary Net Position	-
NET POSITION	
Beginning of Year	<u>-</u>
End of Year	<u><u>\$ -</u></u>

The notes to the financial statements are an integral part of this statement.

Note 1 - Summary of Significant Accounting Policies

The County of Putnam, New York (“County”) was established pursuant to an act of the New York State Legislature on June 12, 1812. The County operates under a Legislature/County Executive form of government in accordance with its Charter approved by the voters on November 8, 1977. The County Legislature is the legislative body responsible for overall operation. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The County’s significant accounting policies are described below:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the County, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County’s reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, the following entity is included in the financial statements as a blended component unit.

The Putnam Tobacco Asset Securitization Corporation (“PTASC”) is a not-for-profit local development corporation organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The sole member of the PTASC is the County Executive of Putnam County, New York. That member shall appoint the Board of Directors of the PTASC. The Board of Directors have complete responsibility for management of the PTASC and accountability for fiscal matters. The County is not liable for any deficits or PTASC bonds or notes. Based on the guidance provided by Governmental Accounting Standards Board (“GASB”) Technical Bulletin No. 2004-1, *“Tobacco Settlement Recognition and Financial Reporting Entity Issues”*, as amended and/or superseded by GASB Statement No. 48, *“Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues”*, the PTASC is reported as a blended component unit of the County in its financial statements. The guidance provided for prospective, rather than retrospective treatment, of the intra-entity sale of future revenues. The original sale of the PTASC’s future revenue stream was consummated several years prior to the effective date of GASB Statement No. 48, and no additional sale of future revenues has occurred since that time. The revenue from the sale was recognized at that time based on existing guidance. Therefore, there is no deferred inflow of resources to be reported for this purpose on the County’s financial statements or a deferred outflow of resources to be reported on the PTASC financial statements.

Note 1 - Summary of Significant Accounting Policies (Continued)

B. Government-Wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which are supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the financial position of the County at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the County's enterprise fund. Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Fund is tobacco settlement revenues and the principal operating expenses are professional fees and insurance. The principal operating revenues of the Internal Service Funds are charges to customers for services and operating expenses include administrative expenses and employee benefits. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Proprietary and Fiduciary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the

Note 1 - Summary of Significant Accounting Policies (Continued)

government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explain the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the financial statements in three broad fund categories in accordance with generally accepted accounting principles as follows:

Fund Categories

- a. Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

Capital Projects Fund - The Capital Projects Fund is utilized to account for financial resources that are restricted, committed or assigned for expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds:

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted, committed or assigned to expenditures for specified purposes other than debt service or capital projects. The non-major special revenue funds of the County are as follows:

County Road Fund - The County Road Fund is used to account for the maintenance and repair of County roads and bridges and snow removal costs, as defined in New York State Highway Law.

Road Machinery Fund - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the construction, purchase and maintenance of buildings for the storage and repair of highway machinery and equipment.

Transportation Fund - The Transportation Fund is used to account for the activities of a County-wide bus system, which is funded in part under the auspices of the Urban Mass Transportation Administration and the New York State Department of Transportation.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the County in accordance with terms of a trust agreement.

Debt Service Fund - The Debt Service Fund is provided to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest and for financial resources that are being accumulated for principal and interest maturing in future years.

Note 1 - Summary of Significant Accounting Policies (Continued)

- b. Proprietary Funds - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Putnam Tobacco Asset Securitization Corporation are recorded as a major enterprise fund. The County has established its Workers' Compensation Benefits and Casualty Reserve Benefits funds as internal service funds.

- c. Fiduciary Funds (Not included in Government-Wide Financial Statements) - The Fiduciary Funds are used to account for assets held by the County on behalf of others. The Custodial Fund is used to account for real property taxes collected for other governments.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary and Fiduciary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are recognized as revenues when the expenditure is made and the amounts are expected to be collected within one year of the fiscal year end. A ninety day availability period is generally used for revenue recognition for most other governmental fund revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, net pension liability, certain pension costs and claims, other postemployment benefit liability and postclosure care costs, are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuances of long-term debt are reported as other financing sources.

Note 1 - Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

Cash and Equivalents, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and short-term investments with original maturities of less than three months from the date of acquisition.

The County's deposits and investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Investments - Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions.

The County follows the provisions of GASB Statement No. 72, "*Fair Value Measurement and Application*", which defines fair value and establishes a fair value hierarchy organized into three levels based upon the input assumptions used in pricing assets. Level 1 inputs have the highest reliability and are related to assets with unadjusted quoted prices in active markets. Level 2 inputs relate to assets with other than quoted prices in active markets which may include quoted prices for similar assets or liabilities or other inputs which can be corroborated by observable market data. Level 3 inputs are unobservable inputs and are used to the extent that observable inputs do not exist.

The County participates in the Cooperative Liquid Assets Securities System ("CLASS"), a cooperative investment pool, established pursuant to Articles 3A and 5G of General Municipal Law of the State of New York. CLASS has designated Public Trust Advisors, LLC as its registered investment advisor. Public Trust Advisors, LLC is registered with the Securities and Exchange Commission ("SEC") and is subject to all of the rules and regulations of an investment advisor handling public funds. As such, the SEC provides regulatory oversight of CLASS.

The pool is authorized to invest in various securities issued by the United States and its agencies, obligations of the State of New York and repurchase agreements. These investments are reported at fair value. CLASS issues separately available audited financial statements with a year end of June 30th.

Note 1 - Summary of Significant Accounting Policies (Continued)

The County's position in the pool, \$23,099,384 is equal to the value of the pool shares. The maximum maturity for any specific investment in the portfolio is 397 days. CLASS is rated AAAM by Standard & Poor's Financial Services. Local government investment cooperatives in this rating category meet the highest standards for credit quality, conservative investment policies and safety of principle. The cooperative invests in a high quality portfolio of investments legally permissible for municipalities and school districts in the State.

Additional information concerning the cooperative is presented in the annual report of CLASS, which may be obtained from Public Trust Advisors, LLC, 717 17th Street, Suite 1850, Denver, CO 80202.

The County, also, participates in a joint municipal cooperative investment pool established pursuant to New York State General Municipal Law Article 3-A that meets the definition of a 2a7-like pool as defined by GASB Statement No. 31, "*Accounting and Financial Reporting for Certain Investments and for External Investment Pools*". The sponsoring agency of the pool is another governmental unit which, acting through its chief fiscal officer, is primarily responsible for executing the provisions of the cooperative agreement. This pool is authorized to invest in various securities issued by the United States and its agencies. The amount reported represents the amortized cost of the cooperative shares and is considered to approximate fair value. The County's position in the cooperative, \$38,951,692, is equal to the value of the pool shares. Additional information concerning the cooperative investment pool is presented in the annual report of the New York Liquid Asset Fund ("NYLAF"), which may be obtained from Bankers Trust Company, N.A., 453 7th Street, P.O. Box 897, Des Moines, IA 50304.

NYLAF is rated AAAM by Standard & Poor's Financial Services. Local government investment cooperatives in this rating category meet the highest standards for credit quality, conservative investment policies and safety of principal. The cooperative invests in a high quality portfolio of investments legally permissible for municipalities and school districts pursuant to New York State General Municipal Law.

Risk Disclosure

Interest Rate Risk - Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates. Generally, the County does not invest in any long-term investment obligations.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40, "*Deposit and Investment Risk Disclosures- an amendment of GASB Statement No. 3*", directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2023.

Note 1 - Summary of Significant Accounting Policies (Continued)

Credit Risk - Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The County does not have a formal credit risk policy other than restrictions to obligations allowable under General Municipal Law of the State of New York.

Concentration of Credit Risk - Concentration of credit risk is the risk attributed to the magnitude of a government's investments in a single issuer. The County's investment policy limits the amount on deposit at each of its banking institutions.

Restricted Cash - Restricted cash in the Capital Projects Fund consist of unspent proceeds held by an escrow agent from the County's Energy Performance Contract.

Taxes Receivable - The County levies property taxes for both the County and towns on January 1st, based on an enforceable lien date established November 1st. These taxes are due in March and/or July depending upon the taxpayer's election. These taxes are collected initially by the various towns, and the uncollected taxes are returned to the County on April 1st and/or August 1st depending upon the taxpayer's election to make payment either in full or in two installments. School districts taxes are levied by the school districts, with all uncollected taxes returned to the County on November 1st. Village taxes are levied by the Villages, with all uncollected taxes returned to the County on February 1st. The County guarantees the collection of town, school districts and village taxes and assumes responsibility for the ultimate collection of these receivables. Taxes receivable are reported net of an allowance for uncollectible amounts. Thus the County's fiduciary responsibility is from the date of the levy until the due date of the respective tax warrant at which time the County must satisfy its obligations regardless of the amounts collected. School districts taxes collected prior to the satisfaction of the respective warrants are considered a fiduciary activity under the provisions of GASB Statement No. 84, "Fiduciary Activities", and therefore have been accounted for within the Custodial Fund.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded when appropriate.

Leases Receivable - The County is a lessor for noncancellable leases of real property. The County District recognizes a lease receivable and a deferred inflow of resources in the government-wide and General Fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commence date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgements include how the County determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease-term, and (3) lease receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

Note 1 - Summary of Significant Accounting Policies (Continued)

The County monitors changes in circumstances that would require remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Due From/To Other Funds and Due From/To Fiduciary Fund - During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2023, balances of interfund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

Inventory - There are no inventory values presented in the balance sheets of the respective funds of the County. Purchases of inventoriable items at various locations are recorded as expenditures at the time of purchase and year-end balances at these locations are not material.

Prepaid Expenses/Expenditures - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

Restricted Cash and Equivalents - The terms of the bond indenture of the Putnam Tobacco Asset Securitization Corporation provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.

The terms of the bond indenture also provide for the establishment of a trapping account. Following the occurrence of a trapping event, amounts that otherwise would have been paid on the residual certificate to the County will be deposited in the trapping account and will be restricted to pay interest, required planned structured principal payments and turbo redemption payments, in such order, to the extent collections or other available amounts are insufficient for such purposes.

Capital Assets - Capital assets are tangible and intangible assets, which include property, plant, equipment, construction-in-progress and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) and are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets (except intangible right-to-use assets, which are discussed in Note 3E) are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of donation. Intangible assets follow the same capitalization policies as tangible assets and are reported with tangible assets in the appropriate capital asset class.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these

Note 1 - Summary of Significant Accounting Policies (Continued)

assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and used an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure and right-to-use assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings and improvements	20-50
Machinery and equipment	5-10
Infrastructure	30-50
Right-to-use Buildings and Improvements	2-10
Right-to-use Machinery and Equipment	2-7
Right-to-use Infrastructure	4-14

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental funds balance sheet.

Unearned Revenues - Unearned revenues arise, when assets are recognized before revenue recognition criteria has been satisfied. In the government-wide financial statements, unearned revenues consist of amounts received in advance and/or revenue from grants received before the eligibility requirements have been met.

Unearned revenues in fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported unearned revenues of \$16,073,464 in American Rescue Plan Act funds received in advance in the General Fund and has reported unearned revenues of \$6,506,954 for State aid and other items received in advance in the General Fund. The County has also reported unearned revenues of \$2,901,804 for water shed aid received in advance in the Capital Projects Fund. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

Note 1 - Summary of Significant Accounting Policies (Continued)

The County reported deferred inflows of resources of \$19,052,381 for real property taxes, unavailable revenues of \$2,685,614, lease related of \$1,298,289 and Opioid related of \$1,120,871 in the General Fund. These amounts are deferred and recognized as an inflow in the period that the amounts become available.

The County reported deferred amounts on refunding bonds resulting from the difference in the carrying value of the refunded debt and its reacquisition price in the government-wide financial statement for governmental activities. This amount is being deferred and amortized over the shorter of the life of the refunded or refunding debt.

The County has also reported deferred outflows of resources and deferred inflows of resources in relation to its pension and other postemployment benefit liabilities in the government-wide financial statement for governmental activities. These amounts are detailed in the discussion of the County's pension and other postemployment benefit liabilities in Note 3G.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Debt Service or Capital Projects funds expenditures.

Leases - The County is a lessee for noncancellable leases of equipment. The County recognizes a lease liability and an intangible right-to-use lease asset ("lease asset") in the government-wide financial statements. The County recognizes lease liabilities with an initial, individual value of \$10,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are comprised of fixed payments and purchase option price that the County is reasonably certain to exercise. The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Note 1 - Summary of Significant Accounting Policies (Continued)

Right-to-use lease assets are reported with other capital assets and right-to-use lease liabilities are reported with long-term liabilities on the Statement of Net Position.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide Statement of Net Position as current and long-term liabilities. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Net Pension Liability (Asset) - The net pension liability (asset) represents the County's proportionate share of the net pension liability (asset) of the New York State and Local Employees' Retirement System. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 68, "*Accounting and Financial Reporting for Pensions*" and GASB Statement No. 71, "*Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68*".

Other Postemployment Benefit Liability ("OPEB") – In addition to providing pension benefits, the County provides health care benefits for certain retired employees and their survivors. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*".

Net Position - represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Restricted net position consists of restricted assets and deferred outflows of resources and deferred outflows of resources reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either through enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted net position of the County includes restricted for casualty reserve benefits, workers' compensation benefits, law enforcement, health, opioid, driving while intoxicated program, grants and obligations, debt service, and special revenue funds.

Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It

Note 1 - Summary of Significant Accounting Policies (Continued)

is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Balance - Generally, fund balance represents the difference between current assets and deferred outflows of resources and current liabilities and deferred inflows of resources. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard the fund balance classifications are as follows:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables, advances) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items contained in the General Municipal Law of the State of New York.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The County Legislature is the highest level of decision making authority for the County that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the County removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the County Legislature.

Assigned fund balance, in the General Fund, represents amounts constrained either by policies of the County Legislature for amounts assigned for balancing the subsequent year's budget or the County Commissioner of Finance for amounts assigned for encumbrances. Unlike commitments, assignments generally only exist temporarily, in that additional action does not normally have to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all funds except the General Fund includes all remaining amounts, except for negative balances, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance, in the General Fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The General Fund is the only fund that would report a positive unassigned fund balance. For all governmental funds other than the General Fund, any deficit fund balance is reported as unassigned.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 1 - Summary of Significant Accounting Policies (Continued)

amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: committed, assigned, and unassigned.

F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, County Road, Transportation and Road Machinery funds. Encumbrances outstanding at year-end are generally reported as assigned fund balance since they do not constitute expenditures or liabilities.

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is September 30, 2024.

Note 2 - Stewardship, Compliance and Accountability

A. Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before October 1st, the County Executive submits to the County Legislature a tentative operating budget for the fiscal year commencing the following January 1st. The tentative budget includes proposed expenditures and the means of financing.
- b) The County Executive and Commissioner of Finance meet with the Budget and Finance Committee of the Legislature within five days after transmittal of the tentative budget to review the budget document.
- c) The Committee conducts a public hearing on the tentative budget to obtain taxpayer comments.
- d) A report of the Committee must be filed by October 20th, which includes the Committee's recommendations.
- e) On or before October 25th, the Legislature conducts a public hearing on the tentative budget.

Note 2 - Stewardship, Compliance and Accountability (Continued)

- f) After the public hearing and prior to October 28th, the Legislature meets to consider and adopt the budget.
- g) All line item changes with the exception of the Legislature's own budget are subject to Executive veto and such vetoes require two thirds majority by the Legislature to override. This process is completed and the final budget is adopted by November 15th.
- h) Formal budgetary integration is employed during the year as a management control device for General, County Road, Road Machinery, Transportation and Debt Service funds.
- i) Budgets for General, County Road, Road Machinery, Transportation and Debt Service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not legally adopted for the Proprietary or Special Purpose funds since other means control the use of these resources (e.g., grant awards) and sometimes span a period of more than one fiscal year.
- j) The County Legislature has established legal control of the budget at the function level of expenditures. The County Auditor, who must approve all expenditures from General, County Road, Road Machinery, Transportation and Capital Projects funds, may not authorize the disbursement of funds by the Commissioner of Finance unless the necessary funds have been appropriated. All functional transfers shall be subject to the following authorization:
 - (1) Transfers less than \$5,000 may be authorized by the Commissioner of Finance.
 - (2) Transfers between \$5,000 and \$10,000 may be authorized by the County Executive.
 - (3) Transfers less than \$10,000 must be approved by the Chairperson of Audit or his/her designee.
 - (4) Transfers between \$10,000 and \$25,000 must be approved by the Audit and Administrative Committee.
 - (5) Transfers over \$25,000 shall require approval of the Legislature for transfers between functions of a fund. Management may transfer the budgeted amounts within a function of a fund without a dollar limitation.
 - (6) Amendments which increase total fund appropriations require approval by the Legislature.
- k) Appropriations in the General, County Road, Road Machinery, Transportation and Debt Service funds lapse at the end of the fiscal year, except that outstanding encumbrances are reappropriated in the succeeding year pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

B. Property Tax Limitation

The County is permitted by the Constitution of the State of New York to levy taxes for purposes other than debt service up to 1-1/2% of the five-year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2023 was \$227,405,602, which exceeded the actual levy by \$180,717,821.

Chapter 97 of the New York State Laws of 2011, as amended ("Tax Levy Limitation Law") modified previous law by imposing a limit on the amount of real property taxes a local government may levy. The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 2 - Stewardship, Compliance and Accountability (Continued)

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the County to increase its overall real property tax levy over the tax levy of the prior year by no more than the “Allowable Levy Growth Factor,” which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The “Inflation Factor” is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes determined by the United States with the result expressed as a decimal to four places. The County is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the County, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the County. The County Legislature may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the County Legislature first enacts, by a vote of at least sixty percent of the total voting power of the County Legislature, a local law to override such limit for such coming fiscal year.

C. Fund Deficit

The Putnam Tobacco Asset Securitization Corporation Enterprise Fund reflects a deficit at December 31, 2023 of \$16,889,690. This deficit will be reduced annually with the receipt of tobacco revenues.

D. New Accounting Pronouncement

GASB Statement No. 96, “*Subscription-Based Information Technology Arrangements (SBITA’s)*”, established a single model for SBITA accounting based on the concept that SBITA’s are a financing of a “right-to-use” underlying asset. This statement requires a subscriber to recognize a subscription liability and an intangible right-to-use subscription asset. The requirements of GASB Statement No. 96 are effective for the County’s fiscal year ended December 31, 2023. The County has completed its evaluation of the financial impact of GASB Statement No. 96 and determined that the implementation of this standard was not required as it did not have a material impact on its financial statements.

Note 3 - Detailed Notes on All Funds

A. Restricted Cash and Equivalents and Investments – Proprietary Fund

Restricted cash and equivalents, Enterprise Fund, at December 31, 2023 consisted of the following-

US Treasury Money Market	\$ 1,713
US Treasury Bills due May 2024, interest at 5.09%	<u>1,212,727</u>
	<u>\$ 1,214,440</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

B. Taxes Receivable

Taxes receivable at December 31, 2023 consisted of the following:

Returned school and village taxes	\$ 528,448
Tax liens	22,104,230
Taxes receivable - Pending	4,124,143
Property acquired for taxes	<u>4,818,772</u>
	31,575,593
Allowance for uncollectible taxes	<u>(11,582,270)</u>
	<u>\$ 19,993,323</u>

Returned school and village taxes have been relieved in the subsequent year as County taxes. Taxes receivable are also partially offset by deferred tax revenues of \$19,052,381, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year.

C. Interfund Receivables/Payables

The composition of due from/to other funds at December 31, 2023 were as follows:

Fund	Due From	Due To
General	\$ -	\$ 13,586,694
Capital Projects	3,099,302	-
Non-Major Governmental	9,621,038	-
Internal Service	<u>866,354</u>	<u>-</u>
	<u>\$ 13,586,694</u>	<u>\$ 13,586,694</u>

The composition of due from/to the fiduciary fund at December 31, 2023 were as follows:

Fund	Due From	Due To
General	\$ 11,432,103	\$ -
Fiduciary	<u>-</u>	<u>11,432,103</u>
	<u>\$ 11,432,103</u>	<u>\$ 11,432,103</u>

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

D. Leases Receivable

The County leases real property. The leases range from twenty-three to one hundred eighty months and the County will receive monthly payments ranging from \$800 to \$14,200. The County recognized \$358,018 in lease revenue and \$13,967 in interest revenue during the current fiscal year related to these leases. As of December 31, 2023, the County's receivable for lease payments was \$1,507,735. Also, the County has a deferred inflow of resources associated with these leases that will be recognized as revenue over the lease term. As of December 31, 2023, the balance of the deferred inflow of resources was \$1,298,289.

Leases receivable at December 31, 2023 are due as follows:

	<u>Principal</u>	<u>Interest</u>
2024	\$ 330,201	\$ 12,142
2025	437,601	9,830
2026	252,456	7,256
2027	38,524	6,476
2028	39,054	5,946
2029-2033	233,840	21,160
2034-2038	176,059	3,941
	<u>\$ 1,507,735</u>	<u>\$ 66,751</u>

E. Capital Assets

Changes in the County's capital assets are as follows:

	Balance January 1, 2023	Additions	Deletions	Balance December 31, 2023
Capital Assets, not being depreciated				
Land	\$ 6,617,653	\$ -	\$ -	\$ 6,617,653
Construction-in-Progress	28,482,710	11,198,836	388,746	39,292,800
Total Capital Assets, not being Depreciated	<u>\$ 35,100,363</u>	<u>\$ 11,198,836</u>	<u>\$ 388,746</u>	<u>\$ 45,910,453</u>
Capital Assets, being depreciated/amortized:				
Buildings and Improvements	\$ 114,524,569	\$ 1,283,341	\$ -	\$ 115,807,910
Machinery and Equipment	33,694,160	2,982,682	1,974,752	34,702,090
Infrastructure	107,866,361	3,674,660	-	111,541,021
Right-to-use Buildings and Improvements	989,181	-	-	989,181
Right-to-use Machinery and Equipment	470,422	-	-	470,422
Right-to-use Infrastructure	1,054,306	-	-	1,054,306
Total Capital Assets, being Depreciated/Amortized	<u>258,598,999</u>	<u>7,940,683</u>	<u>1,974,752</u>	<u>264,564,930</u>
Less Accumulated Depreciation/Amortization for:				
Buildings and Improvements	76,192,608	3,023,564	-	79,216,172
Machinery and Equipment	27,479,894	2,190,598	1,974,752	27,695,740
Infrastructure	64,828,621	5,400,049	-	70,228,670
Right-to-use Buildings and Improvements	137,084	125,407	-	262,491
Right-to-use Machinery and Equipment	151,090	140,804	-	291,894
Right-to-use Infrastructure	91,347	91,347	-	182,694
Total Accumulated Depreciation/Amortization	<u>168,880,644</u>	<u>10,971,769</u>	<u>1,974,752</u>	<u>177,877,661</u>
Capital Assets, being Depreciated/Amortized, net	<u>\$ 89,718,355</u>	<u>\$ (3,031,086)</u>	<u>\$ -</u>	<u>\$ 86,687,269</u>
Capital Assets, net	<u>\$ 124,818,718</u>	<u>\$ 8,167,750</u>	<u>\$ 388,746</u>	<u>\$ 132,597,722</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Depreciation/Amortization expense was charged to the County's functions and programs as follows:

Governmental Activities	
General Government Support	\$ 1,394,423
Education	105,692
Public Safety	1,465,451
Health	103,404
Transportation	5,747,725
Economic Opportunity and Development	777,600
Culture and Recreation	1,375,476
Home and Community Services	<u>1,998</u>
Total Depreciation/Amortization Expense	<u>\$ 10,971,769</u>

F. Accrued Liabilities

Accrued Liabilities at December 31, 2023 were as follows:

	Governmental Activities	Business - Type Activities	Total
Payroll and employee benefits	\$ 1,071,167	\$ -	\$ 1,071,167
Other	<u>876,164</u>	<u>63,500</u>	<u>939,664</u>
Total Accrued Liabilities	<u>\$ 1,947,331</u>	<u>\$ 63,500</u>	<u>\$ 2,010,831</u>

G. Long-Term Liabilities

The following table summarizes changes in the County's long-term liabilities for the year ended December 31, 2023:

	Balance January 1, 2023	New Issues and/or Additions	Maturities and/or Payments	Balance December 31, 2023	Due Within One Year
Governmental Activities					
General Obligation Bonds Payable	\$ 45,158,000	\$ -	\$ 6,013,000	\$ 39,145,000	\$ 5,135,000
Plus					
Unamortized premium on bonds	<u>2,172,926</u>	<u>-</u>	<u>330,921</u>	<u>1,842,005</u>	<u>330,921</u>
	<u>47,330,926</u>	<u>-</u>	<u>6,343,921</u>	<u>40,987,005</u>	<u>5,465,921</u>
Energy Performance					
Contract Payable	<u>3,811,873</u>	<u>-</u>	<u>192,128</u>	<u>3,619,745</u>	<u>197,506</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

	Balance January 1, 2023	New Issues and/or Additions	Maturities and/or Payments	Balance December 31, 2023	Due Within One Year
Financed Purchases Payable	\$ 816,998	\$ 180,334	\$ 243,484	\$ 753,848	\$ 258,923
Leases payable	2,169,848	-	346,761	1,823,087	291,967
Other Non-current Liabilities					
Compensated Absences	4,979,404	392,635	498,000	4,874,039	487,000
Net Pension Liability	-	44,553,287	-	44,553,287	-
Claims Payable	4,307,437	645,351	626,051	4,326,737	433,000
Other Postemployment Benefit Liability	271,027,438	15,038,837	66,143,172	219,923,103	5,900,000
Postclosure Care Costs	1,018,421	-	3,964	1,014,457	4,000
Total Other Non-Current Liabilities	281,332,700	60,630,110	67,271,187	274,691,623	6,824,000
Governmental Activities					
Long-Term Liabilities	\$ 335,462,345	\$ 60,810,444	\$ 74,397,481	\$ 321,875,308	\$ 13,038,317
Business-Type Activities					
General Obligation Bonds Payable	\$ 21,620,424	\$ -	\$ 300,001	\$ 21,320,423	\$ 300,000

Governmental fund liabilities for general obligation bonds and leases are liquidated by the Debt Service Fund, which is funded by other governmental funds and property taxes. The liability for compensated absences, net pension liability, claims payable, other postemployment benefit liability and postclosure care costs are liquidated by the General, County Road, Road Machinery, and Worker Compensation funds.

General Obligation Bonds Payable

General obligation bonds payable at December 31, 2023 are comprised of the following individual issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Amount Outstanding at December 31, 2023
Public improvement	2010	\$ 4,740,000	November, 2028	6.436 - 7.213 %	\$ 1,715,000
Refunding	2013	19,965,000	January, 2036	3.000 - 4.000	12,365,000
Public improvement	2014	3,478,274	November, 2031	2.125 - 3.000	1,925,000
Refunding	2015	11,060,000	January, 2031	2.750 - 5.000	7,100,000
Public improvement	2016	2,114,575	June, 2031	2.000 - 2.250	1,290,000
Public improvement	2016	2,100,000	June, 2028	2.000 - 2.500	1,025,000
Public improvement	2017	3,333,350	June, 2028	2.000	1,760,000
Public improvement	2017	800,000	June, 2027	2.750 - 2.875	380,000
Public improvement	2018	2,033,125	June, 2030	3.000	1,365,000
Refunding	2019	3,315,000	November, 2025	2.000 - 5.000	405,000
Public improvement	2020	5,845,300	June, 2033	.7500 - 1.125	4,930,000
Refunding	2020	2,865,000	November, 2026	4.000	1,515,000
Public improvement	2021	3,058,000	June, 2032	.5000 - 2.000	2,770,000
Refunding	2021	2,485,000	November, 2025	4.000	600,000
					<u>\$ 39,145,000</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Interest expenditures of \$1,331,788 were recorded in the fund financial statements in the Debt Service Fund. Interest expense of \$1,117,084 was recorded in the government-wide financial statements for governmental activities.

Energy Performance Contract Payable

The County, during 2020, entered into a \$4,184,693 contractual agreement to install energy saving equipment and/or to upgrade existing facilities to enhance performance. The agreement provides for annual payments of \$298,823, including interest at 2.799% through April 2038. The contract further provides that the savings in energy costs resulting from this modernization will equal or exceed the payment terms. Interest expenditures of \$106,694 were recorded in the fund financial statements in the Debt Service Fund. Interest expense of \$103,108 was recorded in the government-wide financial statements for governmental activities. The balance due at December 31, 2023 was \$3,619,745.

Financed Purchases Payable

The County has entered into an agreement to finance the cost of purchasing certain equipment. The leases meets the criteria of a capital lease. The terms of the agreements provide for repayment in annual installments, through February 2026, including interest rates ranging from 1.34% to 2.29%. Interest expenditures of \$11,565 were recorded in the fund financial statements in the Debt Service Fund and in the government-wide financial statements for governmental activities. The balance due at December 31, 2023 was \$753,848.

Leases Payable

Leases payable as of December 31, 2023 are comprised of the following individual agreements:

<u>Purpose</u>	<u>Year of Issue</u>	<u>Original Issue Amount</u>	<u>Final Maturity</u>	<u>Amount Outstanding at December 31, 2023</u>
Buildings	2022	\$ 88,558	2025	\$ 51,808
Buildings	2016	69,980	2026	38,559
Buildings	2016	804,674	2031	647,989
Equipment	2022	74,692	2028	56,943
Equipment	2020	278,707	2025	120,092
Infrastructure	2021	994,141	2035	877,234
Infrastructure	2020	60,165	2025	30,462
				<u>\$ 1,823,087</u>

Interest expense of \$24,632 was recorded in the fund financial statements in the Debt Service Fund and in the government-wide financial statements for governmental activities.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Payments to Maturity

The annual requirements to amortize debt outstanding as of December 31, 2023 including interest payments of \$6,303,825 are as follows:

Year Ended December 31,	Bonds		Energy Performance Contract		Financed Purchases Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 5,135,000	\$ 1,125,251	\$ 197,506	\$ 101,317	\$ 258,923	\$ 10,671
2025	5,320,000	952,811	203,034	95,788	263,608	7,520
2026	4,450,000	783,102	208,717	90,106	231,317	3,604
2027	4,050,000	633,311	214,559	84,264	-	-
2028	4,090,000	500,464	220,564	78,258	-	-
2029-2033	13,000,000	1,167,803	1,198,956	295,157	-	-
2034-2038	3,100,000	150,672	1,376,409	117,703	-	-
	<u>\$ 39,145,000</u>	<u>\$ 5,313,414</u>	<u>\$ 3,619,745</u>	<u>\$ 862,593</u>	<u>\$ 753,848</u>	<u>\$ 21,795</u>

	Leases		Total	
	Principal	Interest	Principal	Interest
2024	\$ 291,967	\$ 21,356	\$ 5,883,396	\$ 1,258,595
2025	257,508	18,133	6,044,150	1,074,252
2026	165,346	15,496	5,055,380	892,308
2027	166,901	13,272	4,431,460	730,847
2028	164,852	11,023	4,475,416	589,745
2029-2033	670,653	25,933	14,869,609	1,488,893
2034-2038	105,860	810	4,582,269	269,185
	<u>\$ 1,823,087</u>	<u>\$ 106,023</u>	<u>\$ 45,341,680</u>	<u>\$ 6,303,825</u>

The above general obligation bonds are direct borrowings of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County.

Bonds payable of the Putnam Tobacco Asset Securitization Corporation ("PTASC") at December 31, 2023 are comprised of the following:

	Balance January 1, 2023	Maturities and/or Payments	Balance December 31, 2023	Due Within One Year
Blended Component Unit				
Bonds Payable	\$ 21,620,424	\$ 300,001	\$ 21,320,423	\$ 300,000
Less:				
Unamortized Original Issue Discount on Term Bonds	(169,869)	25,564	(144,305)	-
Unaccreted amounts on Turbo Capital Appreciation Bonds	(1,618,796)	311,661	(1,307,135)	-
Business-Type Activities				
Long-Term Liabilities	<u>\$ 19,831,759</u>	<u>\$ 637,226</u>	<u>\$ 19,868,983</u>	<u>\$ 300,000</u>

County of Putnam, New York

Notes to Financial Statements (Continued)

December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

PTASC issued bonds on August 25, 2005 and June 1, 2010 as follows:

\$3,400,000 of Turbo Term Bonds due June 1, 2041 with interest at 6.25% and a projected final Turbo Redemption date of June 1, 2024.* Balance due at December 31, 2023 is \$2,200,000.

\$9,165,000 of Turbo Term Bonds due June 1, 2042 with interest at 5.0% and a projected final Turbo Redemption date of June 1, 2024.* Balance due at December 31, 2023 is \$9,165,000.

\$3,325,000 of Turbo Term Bonds due June 1, 2045 with interest at 5.0% and a projected final Turbo Redemption date of June 1, 2026.* Balance due at December 31, 2023 is \$3,325,000.

\$2,567,122 (net of unaccreted amounts of \$453,873) of Turbo Capital Appreciation Bonds due June 1, 2050 with a yield of 5.875% and a projected final Turbo Redemption date of June 1, 2027.*

\$2,666,167 (net of unaccreted amounts of \$853,262) of Turbo Capital Appreciation Bonds due June 1, 2055 with a yield of 6.375% and a projected final Turbo Redemption date of June 1, 2029.*

*Assumes Turbo Redemption payments are made based on the receipt of surplus pledged TSR's in accordance with the Global Insight Base Case Forecast of future tobacco consumption.

A payment schedule, based upon planned structured principal maturities, is as follows:

Year Ended December 31,	Principal	Interest	Total
2024	\$ 12,090,000	* \$ 446,000	\$ 12,536,000
2025	1,720,000	87,000	1,807,000
2026	3,010,233	22,000	3,032,233
2027	1,789,063	-	1,789,063
2028	1,812,299	-	1,812,299
2029 and thereafter	898,828	-	898,828
	21,320,423	<u>\$ 555,000</u>	<u>\$ 21,875,423</u>
Unamortized Original Issue Discount on Term Bonds	(144,305)		
Unaccreted amounts on Capital Appreciation Bonds	<u>(1,307,135)</u>		
	<u>\$ 19,868,983</u>		

* Principal payment assumes "catch up" payment is made June 1, 2024.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The required plan structured principal payments are as follows:

<u>Year Ending December 31,</u>	<u>Amount</u>
2024	\$ 300,000
2025	400,000
2026	400,000
2027	400,000
2028	400,000
2029 and thereafter	<u>19,420,424</u>
	<u>\$ 21,320,424</u>

Legal Debt Margin

The County is subject to legal limitations on the amount of debt that it may issue. The County's legal debt margin is 7% of the five year average full valuation of taxable real property.

Compensated Absences

County employees who are members of a labor union earn vacation leave based upon the terms of their particular collective bargaining agreement. Vacation leave is accumulated on a monthly basis up to a maximum of forty days and is payable upon termination. The maximum sick leave accumulation is 180 days. Sick leave accumulates on a monthly basis with all union employees earning twelve days per year. Accumulated sick leave lapses when employees leave the service of the County, with the exception of Deputy Sheriff's Benevolent Association employees. These employees, upon retirement from the County, are entitled to a sick leave buyout at daily rates ranging from \$40 to \$100 per day, depending on the number of days accumulated. The value of compensated absences has been reflected in the government-wide financial statements.

Pension Plans

New York State and Local Retirement System

The County participates in the New York State and Local Employees' Retirement System ("ERS") ("System"). This is a cost-sharing, multiple-employer defined benefit pension plan. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all net assets and record changes in plan net position. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The County also participates in the Public Employees' Group Life Insurance Plan, which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided may be found

County of Putnam, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

at www.osc.state.ny.us/retire/about_us/financial_statements_/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory except for employees who joined after July 2, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. The employer contribution rates for the plan year ended March 31, 2023 are as follows:

<u>Tier/Plan</u>	<u>Rate</u>
1 75I	17.5 %
2 75I	15.9
3 553	21.6
3 A14	13.0
4 553	21.6
4 89PBE	16.5
4 A15	13.0
5 553	20.1
5 89PBE	14.6
5 A15	11.1
6 553	16.9
6 89PBE	11.4
6 A15	8.2

At December 31, 2023, the County reported the following for its proportionate share of the net pension liability for ERS:

Measurement date	March 31, 2023
Net pension liability	\$ 44,553,287
County's proportion of the net pension liability	0.2256138%
Change in proportion since the prior measurement date	(0.0267093%)

The net pension liability was measured as of March 31, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on a computation of the actuarially determined indexed present future value of future compensation by employer relative to the total of all participating members.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

For the year ended December 31, 2023, the County recognized its proportionate share of pension expense in the government-wide financial statements of \$15,627,523 for ERS. Pension expenditures of \$7,101,667 for ERS were recorded in the fund financial statements and were charged to the following funds:

<u>Fund</u>	<u>Amount</u>
General	\$ 6,778,477
County Road	241,579
Road Machinery	79,976
Transportation	<u>1,635</u>
	<u>\$ 7,101,667</u>

At December 31, 2023, the County reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to ERS:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 4,745,274	\$ 1,251,224
Changes of assumptions	21,637,950	239,140
Net difference between projected and actual earnings on pension plan investments	-	261,749
Changes in proportion and differences between County contributions and proportionate share of contributions	1,526,257	1,622,807
County contributions subsequent to the measurement date	<u>5,119,348</u>	<u>-</u>
	<u>\$ 33,028,829</u>	<u>\$ 3,374,920</u>

\$5,119,348 reported as deferred outflows of resources related to ERS, resulting from the County's accrued contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the plan's year ended March 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ERS will be recognized in pension expense as follows:

<u>Year Ended March 31,</u>	
2024	\$ 5,671,973
2025	(2,321,965)
2026	9,304,877
2027	<u>11,879,676</u>
	<u>\$ 24,534,561</u>

County of Putnam, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The total pension liability for the ERS measurement date was determined by using an actuarial valuation date as noted below, with update procedures used to roll forward the total pension liability to that measurement date. Significant actuarial assumptions used in the valuation were as follows:

Measurement Date	March 31, 2023
Actuarial valuation date	April 1, 2022
Investment rate of return	5.9% *
Salary scale	4.4%
Inflation rate	2.9%
Cost of living adjustments	1.5%

*Compounded annually, net of pension plan investment expenses, including inflation.

Annuitant mortality rates are based on the System’s experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2021.

The actuarial assumptions used in the valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized below.

Asset Type	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	32 %	4.30 %
International Equity	15	6.85
Private Equity	10	7.50
Real Estate	9	4.60
Opportunistic / ARS Portfolio	3	5.38
Credit	4	5.43
Real Assets	3	5.84
Fixed Income	23	1.50
Cash	1	-
	100 %	

The real rate of return is net of the long-term inflation assumption of 2.9%.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 5.9%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (4.9%) or 1 percentage point higher (6.9%) than the current rate:

	1% Decrease (4.90%)	Current Discount Rate (5.90%)	1% Increase (6.90%)
County's proportionate share of the net pension liability (asset)	<u>\$ 107,666,186</u>	<u>\$ 44,553,287</u>	<u>\$ (8,184,882)</u>

The components of the collective net pension liability (asset) for ERS as of the March 31, 2023 measurement date were as follows:

Total pension liability	\$ 232,627,259,000
Fiduciary net position	211,183,223,000
Employers' net pension liability/(asset)	\$ 21,444,036,000
Fiduciary net position as a percentage of total pension asset	90.78%

Employer contributions to ERS are paid annually and cover the period through the end of the System's fiscal year, which is March 31st. Retirement contributions as of December 31, 2023 represent the employer contribution for the period of April 1, 2023 through December 31, 2023 based on prior year ERS wages multiplied by the employers' contribution rate, by tier. Retirement contributions to ERS for the nine months ended December 31, 2023 were \$5,119,348.

Voluntary Defined Contribution Plan

The County can offer a defined contribution plan to all non-union employees hired on or after July 1, 2013 and earning at the annual full-time salary rate of \$75,000 or more. The employee contribution is between 3% and 6% depending on salary and the County will contribute 8%. Employer contributions vest after 366 days of service. No current employees participated in this program.

Unpaid Claim Liabilities

The Internal Service Funds reflect workers' compensation claim liabilities which are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been

County of Putnam, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

reported, but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

	<u>2023</u>	<u>2022</u>
Balance - Beginning of Year	\$ 4,307,437	\$ 4,255,094
Provision for Claims and Claims Adjustment Expenses	645,351	668,361
Claims and Claims Adjustment Expenses Paid	<u>(626,051)</u>	<u>(616,018)</u>
Balance - End of Year	<u>\$ 4,326,737</u>	<u>\$ 4,307,437</u>
Due Within One Year	<u>\$ 433,000</u>	<u>\$ 431,000</u>

Other Postemployment Benefit Liability (“OPEB”)

In addition to providing pension benefits, the County provides certain health care benefits for retired employees through a single employer defined benefit OPEB plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the County may vary according to length of service. The cost of providing postemployment health care benefits is shared between the County and the retired employee as noted below. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, “*Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*”, so the net OPEB liability is equal to the total OPEB liability. Separate financial statements are not issued for the plan.

At December 31, 2022, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefit payments	399
Active employees	<u>576</u>
	<u>975</u>

The County's total OPEB liability of \$219,923,103 was measured as of January 1, 2023 and was determined by an actuarial valuation as of January 1, 2022.

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	2.00%, average, including 2.5% inflation
Discount rate	3.72%
Healthcare cost trend rates	6.0% for 2023, decreasing up to 0.8% per year to an ultimate rate of 4.7% for 2090 and later years
Retirees' share of benefit-related costs	Varies from 8% to 50%, depending on applicable retirement year and bargaining unit

The discount rate was based on Bond Buyer Weekly 20-Bond GO Index.

Mortality rates were based on the RPH-2014 Mortality Table for employees and healthy annuitants, sex distinct, with generational mortality adjusted to 2006 using scale MP-2014, and projected forward with scale MP-2021.

The County's change in the total OPEB liability for the year ended December 31, 2023 is as follows:

Total OPEB Liability - Beginning of Year	\$ 271,027,438
Service cost	9,324,306
Interest	5,714,531
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes in assumptions or other inputs	(60,248,496)
Benefit payments	<u>(5,894,676)</u>
Total OPEB Liability - End of Year	<u>\$ 219,923,103</u>

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.72%) or 1 percentage point higher (4.72%) than the current discount rate:

	1% Decrease (2.72%)	Current Discount Rate (3.72%)	1% Increase (4.72%)
Total OPEB Liability	<u>\$ 261,400,858</u>	<u>\$ 219,923,103</u>	<u>\$ 187,300,634</u>

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.0% decreasing to 3.7%) or 1 percentage point higher (7.0% decreasing to 5.7%) than the current healthcare cost trend rates:

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

	1% Decrease (5.0% decreasing to 3.7%)	Healthcare Cost Trend Rates (6.0% decreasing to 4.7%)	1% Increase (7.0% decreasing to 5.7%)
Total OPEB Liability	<u>\$ 182,753,366</u>	<u>\$ 219,923,103</u>	<u>\$ 268,805,342</u>

For the year ended December 31, 2023, the County recognized OPEB expense of \$14,011,251 in the government-wide financial statements. At December 31, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Changes of assumptions or other inputs	\$ 30,233,472	\$ 57,437,807
Differences between expected and actual experience	3,609,074	653,729
County's contributions subsequent to the measurement date	<u>6,370,787</u>	<u>-</u>
	<u>\$ 40,213,333</u>	<u>\$ 58,091,536</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended December 31,</u>	
2024	\$ (981,994)
2025	21,484
2026	(937,209)
2027	(5,541,013)
2028	(8,129,662)
2029 and Thereafter	<u>(8,680,596)</u>
	<u>\$ (24,248,990)</u>

Postclosure Care Costs

In 2008, the County recognized a pollution remediation expense amounting to \$650,000 and a corresponding liability was recorded in the statement of net position. The liability related to future remediation activities associated with the removal of materials and soil contamination of a landfill. The expense provision was measured at its current value utilizing the prescribed expected cash flow method. The pollution remediation obligation is an estimate and is subject to revision due to

County of Putnam, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

price increases or reductions, change in technology, or change in applicable laws or regulations and estimated recoveries reducing the liability. In 2009, the liability was decreased to \$265,000 based on the County's intention to move the waste and reclaim and sell the land. In 2010, the liability was increased to \$1,200,000 based on the County's revised plan to continue operating the landfill and capping it. In 2012 the landfill was capped. The remaining liability of \$1,014,457 at December 31, 2023 is the estimated postclosure care costs that will be paid in the future for certain maintenance and monitoring costs at the site for the next 30 years. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

H. Significant Commitments - Encumbrances

As discussed in Note 2A, Budgetary Data, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At December 31, 2023, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<u>Fund</u>	<u>Amount</u>
General	\$ 964,528
Non-Major Governmental	<u>178,807</u>
Total	<u>\$ 1,143,335</u>

I. Revenues and Expenditures

Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers:

<u>Transfers Out</u>	<u>Transfers In</u>			<u>Total</u>
	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Non-Major Governmental Funds</u>	
General Fund	\$ -	\$ 5,086,366	\$ 33,814	\$ 5,120,180
Capital Projects Fund	<u>130,689</u>	<u>-</u>	<u>3,600</u>	<u>134,289</u>
	<u>\$ 130,689</u>	<u>\$ 5,086,366</u>	<u>\$ 37,414</u>	<u>\$ 5,254,469</u>

Transfers are used to 1) move amounts earmarked in the operating funds to fulfill commitments for Capital Projects Fund expenditures and to move funds from the fund with collection authorization to the funds where additional amounts are needed.

Note 3 - Detailed Notes on All Funds (Continued)

J. Net Position

The components of net position are detailed below:

Net Investment in Capital Assets - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Casualty Reserve Benefits and Workers' Compensation Benefits - the component of net position that have been established to set aside funds to be used for a specific purpose in accordance with Section 6N and 6J of General Municipal Law.

Restricted for Law Enforcement - the component of net position that represents the unexpended proceeds of seized funds which are restricted by New York State Law for use in law enforcement activities.

Restricted for Health - Adolescent Tobacco Use Prevention Act - the component of net position restricted by state regulations representing 50% of collections of tobacco related infractions to be used to support health education related activities.

Restricted for Driving While Intoxicated Program - the component of net position that represents State revenues that are limited by State directive to be used in accordance with the parameters of the Driving While Intoxicated Program.

Restricted for Grants and Obligations - the component of net position that represents a segregation of fund balance to fund shortfalls of outstanding grants and obligations.

Restricted for Debt Service - the component of net position that reports the difference between assets and liabilities of the Debt Service Fund with constraints placed on their use by Local Finance Law.

Restricted for Special Revenue Funds - the component of net position that represents funds restricted for specific purposes under New York State law or by external parties and/or statutes.

Unrestricted - all other amounts that do not meet the definition of "restricted" or "net investment in capital assets".

County of Putnam, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

K. Fund Balances

	2023				2022			
	General Fund	Capital Projects Fund	Non-Major Governmental	Total	General Fund	Capital Projects Fund	Non-Major Governmental	Total
Nonspendable								
Prepaid expenditures	\$ 2,158,798	\$ -	\$ 98,657	\$ 2,257,455	\$ 2,011,851	\$ -	\$ 92,512	\$ 2,104,363
Leases	-	-	-	-	115,940	-	-	115,940
Long-term receivables	4,000,000	-	-	4,000,000	4,000,000	-	-	4,000,000
Total Nonspendable	6,158,798	-	98,657	6,257,455	6,127,791	-	92,512	6,220,303
Restricted								
Law enforcement	549,746	-	-	549,746	558,213	-	-	558,213
Health	14,321	-	-	14,321	20,308	-	-	20,308
Driving while intoxicated program	72,707	-	-	72,707	18,771	-	-	18,771
Opioid	1,385,400	-	-	1,385,400	-	-	-	-
Grants and obligations	1,622,538	-	-	1,622,538	1,196,035	-	-	1,196,035
Capital projects	-	13,019,239	-	13,019,239	-	15,000,387	-	15,000,387
Debt service	-	-	65,384	65,384	-	-	75,662	75,662
Debt service for subsequent year's expenditures	-	-	125,000	125,000	-	-	90,000	90,000
Trusts	-	-	378,519	378,519	-	-	497,527	497,527
Total Restricted	3,644,712	13,019,239	568,903	17,232,854	1,793,327	15,000,387	663,189	17,456,903
Assigned								
Purchases on order								
General government support	323,552	-	-	323,552	308,619	-	-	308,619
Public safety	429,707	-	125,200	554,907	872,123	-	3,165	875,288
Health	496	-	-	496	9,266	-	-	9,266
Transportation	67,874	-	53,607	121,481	77,451	-	235,006	312,457
Economic opportunity	103,726	-	-	103,726	141,115	-	-	141,115
Culture and recreation	38,089	-	-	38,089	41,736	-	-	41,736
Home and community services	1,084	-	-	1,084	157,576	-	-	157,576
	964,528	-	178,807	1,143,335	1,607,886	-	238,171	1,846,057
For subsequent year's expenditures								
General Fund	3,652,611	-	-	3,652,611	2,283,691	-	-	2,283,691
Retirement	1,500,000	-	-	1,500,000	-	-	-	-
Future Capital projects	5,250,000	-	-	5,250,000	-	-	-	-
Retirement	5,000,000	-	-	5,000,000	2,693,196	-	-	2,693,196
Future Capital projects	7,500,000	-	-	7,500,000	5,738,086	-	-	5,738,086
Tax stabilization	7,500,000	-	-	7,500,000	5,000,000	-	-	5,000,000
Insurance	5,800,000	-	-	5,800,000	5,800,000	-	-	5,800,000
Post Employment	6,000,000	-	-	6,000,000	5,000,000	-	-	5,000,000
State Aid	5,000,000	-	-	5,000,000	5,000,000	-	-	5,000,000
Callable Bond	3,000,000	-	-	3,000,000	-	-	-	-
Disaster Recovery	2,000,000	-	-	2,000,000	-	-	-	-
Judgements and Settlements	3,000,000	-	-	3,000,000	-	-	-	-
County Road Fund	-	-	3,618,909	3,618,909	-	-	2,516,884	2,516,884
Road Machinery Fund	-	-	910,422	910,422	-	-	693,602	693,602
Transportation Fund	-	-	4,967,732	4,967,732	-	-	3,582,556	3,582,556
Total Assigned	56,167,139	-	9,675,870	65,843,009	33,122,859	-	7,031,213	40,154,072
Unassigned	78,332,212	-	-	78,332,212	71,425,850	-	-	71,425,850
Total Fund Balances	\$ 144,302,861	\$ 13,019,239	\$ 10,343,430	\$ 167,665,530	\$ 112,469,827	\$ 15,000,387	\$ 7,786,914	\$ 135,257,128

Note 3 - Detailed Notes on All Funds (Continued)

L. Fund Balances

Certain elements of fund balance are described above. Those additional elements which are not reflected in the Statement of Net Position but are reported in the governmental funds balance sheet are described below.

Prepaid Expenditures has been established to account for retirement and health insurance payments made in advance. The amount is classified as nonspendable to indicate that funds are not “available” for appropriation or expenditure even though they are a component of current assets.

Long-Term Receivables represents funds set aside to indicate that certain receivables will not be collected in sufficient time to use the funds to satisfy liabilities of the period. A reserve has been established to indicate that the funds are not “available” for appropriation or expenditure even though the amounts are a component of current assets.

The amounts restricted for trusts have been established to set aside funds in accordance with the terms of the grants.

Purchases on order are assigned and represent the County’s intention to honor the contracts in process at year-end. The subsequent year’s appropriations will be amended to provide authority to complete the transactions.

Subsequent year’s expenditures represent that at December 31, 2023, the County Legislature has assigned the above amounts to be appropriated for the ensuing year’s budget.

Assigned for Retirement represents funds set aside for the purpose of financing retirement contributions to the New York State and Local Employees’ Retirement System.

Assigned for Future Capital Projects represents funds set aside for the purpose of financing future capital projects.

Assigned for Tax Stabilization represents funds set aside for an emergency to prevent a large tax increase.

Assigned for Insurance has been established to fund uninsured losses, claims, actions, or judgments that the County is authorized or required to purchase or maintain insurance.

Assigned for Postemployment has been established to fund future increasing postemployment costs.

Assigned for State Aid has been established to fund potential declining state aid reimbursements.

Assigned for Callable Bond has been established to fund potential principal payment on bond called prior to maturity.

Assigned for Disaster Recovery has been established to fund potential unanticipated disaster.

Assigned for Judgements and Settlements has been established to fund potential claims.

Unassigned fund balance in the General Fund represents amounts not classified as nonspendable, restricted or assigned.

Note 4 - Summary Disclosure of Significant Contingencies

A. Litigation

The County receives numerous notices of claims for damages arising generally from personal injury, wrongful death, false arrest, negligence, bodily injury, breach of contract, defamation of character and invasion of privacy. The County currently carries both conventional general liability insurance to cover possible losses arising from these actions. In the opinion of the County Attorney, and apart from matters provided for by applicable insurance coverage, there are two (2) claims or actions pending which, if determined against the County, would have an adverse material effect on the financial condition of the County; (1) This is a claim alleging wrongful conviction. Plaintiff was tried and convicted of arson and spent 9 years in jail before being released. The claims are that the Putnam County Fire Inspectors and members of another police agency fabricated evidence, resulting in the wrongful conviction. A trial is scheduled for October 2023. If plaintiff is successful, damages could approach one million dollars per year of incarceration. The County has an excess insurance policy of ten million dollars. (2) This is a claim of wrongful conviction. Plaintiff was tried and convicted for rape and murder and spent twenty years in jail. The plaintiff was acquitted after a retrial. The County settled a similar case and is expected to quickly resolve this case for similar reasons. The case is pending final settlement.

The County is also a defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year in which the payments are made.

B. Contingencies

The County participates in various Federal grant programs, principal of which are programs of the Department of Health and Human Services. These programs are subject to program compliance audits pursuant to the Uniform Guidance. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County anticipates such amounts, if any, to be immaterial.

C. Significant Contingencies - Putnam County Tobacco Asset Securitization Corporation

The enforceability of the rights and remedies of the State (and thus the bondholders) and of the obligations of a participating manufacturer under the MSA are subject to the Bankruptcy Code and the other applicable insolvency, moratorium or similar laws relating to or affecting the enforcement of creditors' rights. Some of the risks include risks of delay in or reduction of amounts of payment or of non-payment under the MSA and the risk that the State (and thus the County and/or PTASC) may be stayed for an extended time from enforcing any rights under the MSA and the Consent Decree or with respect to the payments owed by the bankrupt participating manufacturer or from commencing legal proceedings against the bankrupt participating manufacturer. As a result, if a participating manufacturer becomes a debtor in a bankruptcy case and defaults in making payment, funds available to PTASC to pay bondholders may be reduced or eliminated.

The bonds are payable only from the assets of PTASC. The bonds are neither legal nor moral obligations of the County or the State of New York, and no recourse may be had thereto for payment of amounts owing on the bonds. PTASC's only source of funds for payments on the bonds is the collections and amounts on deposit in pledged accounts pursuant to the indenture. PTASC has no taxing power and no significant assets other than the rights to receive tobacco settlement revenues.

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

D. Risk Management

The County and other villages, counties, towns, cities and district corporations within the State have formed a reciprocal insurance company to be owned by these municipalities. This reciprocal operates under an agreement effective September 1, 1993. The purpose of this reciprocal is to provide local governments with the opportunity to gain control over their insurance programs and bring stability to their insurance costs. The reciprocal provides general liability, automobile, property, umbrella and police and public officials' liability coverage. The reciprocal retains a management company, which is responsible for the overall supervision and management of the reciprocal. The reciprocal is managed by a Board of Governors and an Attorney-in-fact. The Board of Governors is comprised of employees of the subscribers. The subscribers have elected those who sit on the board and each subscriber has a single vote. The Attorney-in-fact derives all of its authority from the Board of Governors and New York State Insurance Laws, and is the entity which enters into contracts on behalf of the reciprocal. The reciprocal is an "assessable" insurance company, in that, the subscribers are severally liable for any financial shortfall of the reciprocal and can be assessed their proportionate share by the State Insurance Department if the funds of the reciprocal are less than what is required to satisfy its liabilities. The subscribers are required to pay premiums as well as a minimal capital contribution.

The County purchases various insurance coverages from the reciprocal to reduce its exposure to loss. The County maintains general liability and automobile liability policies with coverage of \$1 million per occurrence and \$2 million in the aggregate, bodily injury and property damage are subject to a \$250,000 deductible. The County maintains public officials and law enforcement liability policies with coverage of \$1 million per occurrence and \$2 million in the aggregate. The County also maintains an umbrella policy with coverage up to \$10 million per occurrence and \$20 million in the aggregate. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

The County is self-insured for workers' compensation. The County purchases a stop loss policy which limits the County's exposure to \$1.5 million per occurrence. The policy is excess workers' compensation over the County's self- insurance subject to a \$1,500,000 Self-Insured Retention. The policy covers over the Self Insured Retention Part One, Workers Compensation for Statutory Limits and Part Two, Employers Liability of \$1,000,000 each accident & each employee. The Employer's Liability portion is "unlimited" in New York. The limit refers to any other state.

Note 5 - Tax Abatements

The County has real property tax abatement agreements exempt under Real Property Tax Law, Section 412-a and General Municipal Law, Section 874. The total tax abatement for the year ended December 31, 2023 was determined not to be material.

Note 6 - Recently Issued GASB Pronouncements

GASB Statement No. 101, “*Compensated Absences*” provides guidance on the accounting and financial reporting for compensated absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

GASB Statement No. 102, “*Certain Risk Disclosures*” provides *guidance* related to a government’s vulnerabilities due to certain concentrations or constraints. A concentration is defined as a lack of diversity related to an aspect of a significant inflow of resources or outflow of resources. A constraint is a limitation imposed on a government by an external party or by formal action of the government’s highest level of decision-making authority. Concentrations and constraints may limit a government’s ability to acquire resources or control spending.

GASB Statement No. 103, “*Financial Reporting Model Improvements*”, has been issued to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025.

This is not an all-inclusive list of recently issued GASB pronouncements but rather a listing of Statements that the County believes will most impact its financial statements. The County will evaluate the impact this and other pronouncements may have on its financial statements and will implement them as applicable and when material.

**REQUIRED SUPPLEMENTARY
INFORMATION**

County of Putnam, New York

Required Supplementary Information - Schedule of Changes in the
County's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years (1) (2)

	<u>2023</u>	<u>2022 (5)</u>	<u>2021</u>
Total OPEB Liability:			
Service cost	\$ 9,324,306	\$ 8,576,710	\$ 7,304,629
Interest	5,714,531	5,499,285	6,128,180
Changes of benefit terms	-	-	-
Differences between expected and actual experience	-	4,856,381	-
Changes of assumptions or other inputs *	(60,248,496)	4,062,925	26,313,374
Benefit payments	<u>(5,894,676)</u>	<u>(5,582,828)</u>	<u>(4,965,585)</u>
Net Change in Total OPEB Liability	(51,104,335)	17,412,473	34,780,598
Total OPEB Liability – Beginning of Year	<u>271,027,438</u>	<u>253,614,965</u>	<u>218,834,367</u>
Total OPEB Liability – End of Year	<u>\$ 219,923,103</u>	<u>\$ 271,027,438</u>	<u>\$ 253,614,965</u>
County's covered-employee payroll	<u>\$ 49,241,912</u>	<u>\$ 46,230,711</u>	<u>\$ 48,489,899</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>447%</u>	<u>586%</u>	<u>523%</u>
* Discount Rate	<u>3.72%</u>	<u>2.06%</u>	<u>2.12%</u>

Notes to Schedule:

- (1) Data not available prior to fiscal year 2018 implementation of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions".
- (2) No assets are accumulated in a trust that meets the criteria in paragraph 4 of this Statement to pay related benefits.
- (3) Restated for the implementation of the provisions of GASB Statement No. 75.
- (4) Additional Changes in assumptions or other inputs. Updated the mortality tables, updated the NYS Retirement System rates for withdrawals and retirements, Healthcare trend rates were updated for 2020.
- (5) Changes in experience include demographic shifts that occurred between 2020 and 2022 as there are 23 fewer full-time employee and 7 more retirees. Changes to assumptions and other inputs include updated mortality tables and a change in the discount rate.

See independent auditors' report.

<u>2020 (4)</u>	<u>2019</u>	<u>2018</u>
\$ 4,666,517	\$ 6,007,886	\$ 5,198,127
7,310,319	6,619,486	7,158,707
1,346,900	-	(4,628,868)
(1,743,281)	-	2,614,909
35,934,064	(20,969,154)	(3,796,795)
<u>(4,628,212)</u>	<u>(4,258,403)</u>	<u>(4,366,980)</u>
42,886,307	(12,600,185)	2,179,100
<u>175,948,060</u>	<u>188,548,245</u>	<u>186,369,145 (3)</u>
<u>\$ 218,834,367</u>	<u>\$ 175,948,060</u>	<u>\$ 188,548,245</u>
<u>\$ 45,054,266</u>	<u>\$ 43,699,125</u>	<u>\$ 47,001,125</u>
<u>486%</u>	<u>403%</u>	<u>401%</u>
<u>2.74%</u>	<u>4.10%</u>	<u>3.44%</u>

County of Putnam, New York

Required Supplementary Information
 New York State and Local Employees' Retirement System
 Last Ten Fiscal Years (1)

Schedule of the County's Proportionate Share of the Net Pension Liability (asset) (2)

	<u>2023 (3)</u>	<u>2022 (4)</u>	<u>2021 (4)</u>	<u>2020 (3)</u>
County's proportion of the net pension liability (asset)	<u>0.2077654%</u>	<u>0.2256138%</u>	<u>0.1989045%</u>	<u>0.2025755%</u>
County's proportionate share of the net pension liability (asset)	<u>\$ 44,553,287</u>	<u>\$ (18,442,994)</u>	<u>\$ 198,057</u>	<u>\$ 53,643,160</u>
County's covered payroll	<u>\$ 48,838,456</u>	<u>\$ 48,949,590</u>	<u>\$ 51,443,392</u>	<u>\$ 46,299,019</u>
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	<u>91.23%</u>	<u>-37.68%</u>	<u>0.38%</u>	<u>115.86%</u>
Plan fiduciary net position as a percentage of the total pension liability (asset)	<u>90.78%</u>	<u>103.65%</u>	<u>99.95%</u>	<u>86.39%</u>
Discount Rate	<u>5.90%</u>	<u>5.90%</u>	<u>5.90%</u>	<u>6.80%</u>

Schedule of Contributions

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	<u>\$ 7,295,604</u>	<u>\$ 6,921,091</u>	<u>\$ 9,924,453</u>	<u>\$ 7,705,778</u>
Contributions in relation to the contractually required contribution	<u>(7,295,604)</u>	<u>(6,921,091)</u>	<u>(9,924,453)</u>	<u>(7,705,778)</u>
Contribution excess	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's covered payroll	<u>\$ 51,313,059</u>	<u>\$ 48,917,392</u>	<u>\$ 48,929,310</u>	<u>\$ 52,597,729</u>
Contributions as a percentage of covered payroll	<u>14.22%</u>	<u>14.15%</u>	<u>20.28%</u>	<u>14.65%</u>

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions.

(2) The amounts presented for each fiscal year were determined as of the March 31 measurement date within the current fiscal year.

(3) Increase in proportionate share of the net pension liability mainly attributable to decrease in plan fiduciary net position due to investment losses.

(4) Decrease in the County's proportionate share of the net pension liability (asset) mainly attributable to increase in plan fiduciary net position due to investment gains.

See independent auditors' report.

2019	2018	2017	2016	2015
<u>0.2148007%</u>	<u>0.2163465%</u>	<u>0.2080991%</u>	<u>0.2116106%</u>	<u>0.2035676%</u>
<u>\$ 15,219,284</u>	<u>\$ 6,982,464</u>	<u>\$ 19,553,458</u>	<u>\$ 33,964,087</u>	<u>\$ 6,877,010</u>
<u>\$ 45,978,543</u>	<u>\$ 46,596,425</u>	<u>\$ 46,735,501</u>	<u>\$ 43,741,198</u>	<u>\$ 42,545,018</u>
<u>33.10%</u>	<u>14.98%</u>	<u>41.84%</u>	<u>77.65%</u>	<u>16.16%</u>
<u>96.27%</u>	<u>98.20%</u>	<u>94.70%</u>	<u>90.70%</u>	<u>97.90%</u>
<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.50%</u>

2019	2018	2017	2016	2015
<u>\$ 7,655,574</u>	<u>\$ 7,841,062</u>	<u>\$ 8,573,018</u>	<u>\$ 7,689,383</u>	<u>\$ 8,952,292</u>
<u>(7,655,574)</u>	<u>(7,841,062)</u>	<u>(8,573,018)</u>	<u>(7,689,383)</u>	<u>(8,952,292)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>\$ 46,001,051</u>	<u>\$ 45,824,106</u>	<u>\$ 46,576,602</u>	<u>\$ 44,716,201</u>	<u>\$ 43,768,828</u>
<u>16.64%</u>	<u>17.11%</u>	<u>18.41%</u>	<u>17.20%</u>	<u>20.45%</u>

MAJOR GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

CAPITAL PROJECTS FUND

The Capital Projects Fund is utilized to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

County of Putnam, New York

General Fund
Comparative Balance Sheet
December 31,

	2023	2022
ASSETS		
Cash and equivalents	\$ 26,607,446	\$ 47,113,916
Investments	122,038,629	67,957,457
Taxes receivable		
Returned school and village taxes	528,448	453,763
Tax liens	22,104,230	23,668,207
Taxes receivable - Pending	4,124,143	3,607,125
Property acquired for taxes	4,818,772	2,597,538
	31,575,593	30,326,633
Allowance for uncollectible taxes	(11,582,270)	(10,517,601)
	19,993,323	19,809,032
Other receivables		
Accounts	12,339,541	12,404,198
State and Federal aid	15,405,814	15,981,113
Due from other governments	1,367,595	1,157,291
Due from fiduciary fund	11,432,103	10,690,797
Leases	1,507,735	1,772,247
	42,052,788	42,005,646
Prepaid expenditures	2,158,798	2,011,851
Total Assets	<u>\$ 212,850,984</u>	<u>\$ 178,897,902</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 5,757,984	\$ 4,850,827
Accrued liabilities	1,892,452	1,734,700
Unearned revenues	22,580,418	22,290,801
Due to other funds	13,586,694	11,622,904
Deposits	363,463	364,000
Employee tax deductions	209,957	181,455
Total Liabilities	44,390,968	41,044,687
Deferred inflows of resources		
Deferred tax revenues	19,052,381	18,862,819
Unavailable revenues	2,685,614	2,859,173
Lease related	1,298,289	1,656,307
Opioid related	1,120,871	2,005,089
Total Deferred inflows of resources	24,157,155	25,383,388
Total Liabilities and Deferred Inflows of Resources	68,548,123	66,428,075
Fund balance		
Nonspendable	6,158,798	6,127,791
Restricted	3,644,712	1,793,327
Assigned	56,167,139	33,122,859
Unassigned	78,332,212	71,425,850
Total Fund Balance	144,302,861	112,469,827
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 212,850,984</u>	<u>\$ 178,897,902</u>

See independent auditors' report.

County of Putnam, New York

General Fund
 Comparative Schedule of Revenues, Expenditures and
 Changes in Fund Balance - Budget and Actual
 Years Ended December 31,

	2023			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 30,382,478	\$ 30,382,478	\$ 29,301,109	\$ (1,081,369)
Other tax items	5,216,800	5,460,852	5,410,056	(50,796)
Non-property taxes	75,895,000	77,205,632	89,627,893	12,422,261
Departmental income	13,201,784	13,594,832	12,495,701	(1,099,131)
Use of money and property	1,022,833	3,559,301	6,598,936	3,039,635
Licenses and permits	884,700	1,218,108	954,255	(263,853)
Fines and forfeitures	92,306	102,756	174,283	71,527
Sale of property and compensation for loss	71,100	156,114	120,612	(35,502)
State aid	21,942,276	25,867,273	25,137,307	(729,966)
Federal aid	8,133,069	29,497,076	11,598,066	(17,899,010)
Miscellaneous	1,149,500	2,205,765	2,795,384	589,619
Total Revenues	157,991,846	189,250,187	184,213,602	(5,036,585)
EXPENDITURES				
Current				
General government support	32,503,610	34,017,721	29,353,041	4,664,680
Education	12,583,694	13,094,876	13,045,098	49,778
Public safety	43,507,804	44,629,898	39,310,568	5,319,330
Health	15,771,888	18,186,272	15,983,261	2,203,011
Transportation	1,579,276	1,579,276	1,525,288	53,988
Economic opportunity and development	38,796,515	40,003,568	32,484,018	7,519,550
Culture and recreation	7,252,224	8,046,724	7,003,291	1,043,433
Home and community services	2,668,693	3,088,372	1,873,341	1,215,031
Employee benefits Undistributed	6,849,719	6,849,719	6,813,171	36,548
Total Expenditures	161,513,423	169,496,426	147,391,077	22,105,349
Excess (Deficiency) of Revenues Over Expenditures	(3,521,577)	19,753,761	36,822,525	17,068,764
OTHER FINANCING SOURCES (USES)				
Transfers in	-	130,689	130,689	-
Transfers out	(370,000)	(21,499,547)	(5,120,180)	16,379,367
Total Other Financing Uses	(370,000)	(21,368,858)	(4,989,491)	16,379,367
Net Change in Fund Balance	(3,891,577)	(1,615,097)	31,833,034	33,448,131
FUND BALANCE				
Beginning of Year	3,891,577	1,615,097	112,469,827	110,854,730
End of Year	\$ -	\$ -	\$ 144,302,861	\$ 144,302,861

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 31,606,314	\$ 31,606,314	\$ 30,620,334	\$ (985,980)
5,263,800	5,388,800	5,390,190	1,390
66,145,000	66,145,000	83,550,054	17,405,054
12,736,270	13,066,365	12,098,187	(968,178)
700,388	1,665,875	1,780,232	114,357
904,700	904,700	999,600	94,900
94,325	94,325	125,420	31,095
44,500	79,704	189,595	109,891
20,770,190	22,447,510	20,221,644	(2,225,866)
7,409,735	13,646,113	10,346,931	(3,299,182)
934,081	1,736,282	1,894,986	158,704
<u>146,609,303</u>	<u>156,780,988</u>	<u>167,217,173</u>	<u>10,436,185</u>
29,584,179	29,969,269	26,549,089	3,420,180
12,085,422	12,037,531	11,891,287	146,244
40,639,093	42,312,116	36,971,819	5,340,297
13,747,114	17,223,115	13,905,530	3,317,585
1,440,276	1,543,043	1,543,043	-
37,796,683	39,133,072	30,521,966	8,611,106
6,635,600	7,362,672	6,475,356	887,316
2,404,632	2,913,029	1,847,333	1,065,696
5,860,711	6,040,602	6,007,920	32,682
<u>150,193,710</u>	<u>158,534,449</u>	<u>135,713,343</u>	<u>22,821,106</u>
<u>(3,584,407)</u>	<u>(1,753,461)</u>	<u>31,503,830</u>	<u>33,257,291</u>
-	-	-	-
<u>(380,000)</u>	<u>(9,624,807)</u>	<u>(9,624,807)</u>	<u>-</u>
<u>(380,000)</u>	<u>(9,624,807)</u>	<u>(9,624,807)</u>	<u>-</u>
(3,964,407)	(11,378,268)	21,879,023	33,257,291
<u>3,964,407</u>	<u>11,378,268</u>	<u>90,590,804</u>	<u>79,212,536</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 112,469,827</u>	<u>\$ 112,469,827</u>

County of Putnam, New York

General Fund
 Schedule of Revenues Compared to Budget
 Year Ended December 31, 2023
 (With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
REAL PROPERTY TAXES	\$ 30,382,478	\$ 30,382,478	\$ 29,301,109	\$ (1,081,369)	\$ 30,620,334
OTHER TAX ITEMS					
Gain from sale of tax acquired property	100,000	100,000	55,186	(44,814)	-
Interest and penalties on real property taxes	5,050,000	5,294,052	5,294,052	-	5,326,305
Payments in lieu of taxes	66,800	66,800	60,818	(5,982)	63,885
Total Other Tax Items	5,216,800	5,460,852	5,410,056	(50,796)	5,390,190
NON-PROPERTY TAXES					
Sales taxes	74,750,000	76,060,632	88,398,039	12,337,407	82,377,329
Automobile use tax	670,000	670,000	751,115	81,115	698,295
Emergency telephone system surcharge	475,000	475,000	478,739	3,739	474,430
Total Non-Property Taxes	75,895,000	77,205,632	89,627,893	12,422,261	83,550,054
DEPARTMENTAL INCOME					
General					
Clerk fees	900,500	900,500	797,633	(102,867)	1,029,101
Board of elections	-	-	338	338	459
Motor vehicle fees	1,250,000	1,250,000	1,263,169	13,169	1,245,568
Vacancy factor	300,000	-	-	-	-
Real property tax services - Computer	46,000	46,000	47,395	1,395	45,579
Commissioner of Finance fees	11,000	11,000	16,936	5,936	8,565
County share - Examination fees	15,000	15,000	17,092	2,092	13,209
Department fees - Other	134,293	134,293	100,559	(33,734)	89,764
Charges for tax advertising	80,000	80,000	57,400	(22,600)	70,350
Central services chargebacks	845,696	889,094	756,905	(132,189)	480,060
Mortgage tax fees	352,019	352,019	352,019	-	352,019
	3,934,508	3,677,906	3,409,446	(268,460)	3,334,674

Public safety					
Sheriff fees	101,000	101,000	98,580	(2,420)	104,190
Prisoner board	1,478,250	1,491,350	969,700	(521,650)	1,410,375
Restitution surcharge	23,000	23,000	17,931	(5,069)	21,101
SRO/SPO program	1,823,683	1,823,683	1,645,215	(178,468)	1,507,037
Deputy outside services	100,000	142,469	210,737	68,268	192,735
Court protection	15,600	15,600	17,555	1,955	14,349
Child Advocacy Center Grant	25,247	25,247	25,247	-	25,247
Stop DWI contributions	60,450	60,450	58,912	(1,538)	59,738
Other	189,451	194,451	124,212	(70,239)	150,538
	<u>3,816,681</u>	<u>3,877,250</u>	<u>3,168,089</u>	<u>(709,161)</u>	<u>3,485,310</u>
Health					
Public health fees	256,800	256,800	304,799	47,999	265,562
Early Learning fees for service	90,200	90,200	73,803	(16,397)	95,969
Home nursing charges	1,000	1,000	-	(1,000)	-
Local conservation grant	170,000	184,294	179,793	(4,501)	173,410
New York City Department of Environmental Protection	210,000	210,000	262,377	52,377	205,697
Health - Other	25,100	78,761	91,267	12,506	19,680
	<u>753,100</u>	<u>821,055</u>	<u>912,039</u>	<u>90,984</u>	<u>760,318</u>
Economic Opportunity and Development					
Medical assistance	200,000	200,000	180,900	(19,100)	199,615
Aid to dependent children	-	-	-	-	451
Child support	35,196	67,701	125,433	57,732	35,772
Child care	10,000	40,977	33,625	(7,352)	115,945
Home relief	50,000	50,000	30,560	(19,440)	35,900
Home Energy Assistance Program	15,817	44,986	54,664	9,678	49,128
Contribution from schools	1,254,067	1,254,067	940,640	(313,427)	774,878
Temporary Assistance for Needy Families	50,000	50,438	21,878	(28,560)	33,337
Juvenile Delinquent Repayments	-	-	3,592	3,592	300
Inspection fees	25,000	25,000	24,070	(930)	24,390
Outreach	53,000	53,000	61,650	8,650	63,228
Nutrition	98,515	98,515	94,117	(4,398)	86,695
	<u>1,791,595</u>	<u>1,884,684</u>	<u>1,571,129</u>	<u>(313,555)</u>	<u>1,419,639</u>
Culture and Recreation					
Parks and recreation	28,200	28,200	33,482	5,282	29,753
Tree program	-	-	-	-	11,475
Putnam National	2,704,800	3,132,837	3,328,216	195,379	3,007,233
	<u>2,733,000</u>	<u>3,161,037</u>	<u>3,361,698</u>	<u>200,661</u>	<u>3,048,461</u>

(Continued)

County of Putnam, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)

Year Ended December 31, 2023

(With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
Home and Community Services					
Waste haulers permit fees	\$ 22,900	\$ 22,900	\$ 28,700	\$ 5,800	\$ 28,880
Other	150,000	150,000	44,600	(105,400)	20,905
	<u>172,900</u>	<u>172,900</u>	<u>73,300</u>	<u>(99,600)</u>	<u>49,785</u>
Total Departmental Income	<u>13,201,784</u>	<u>13,594,832</u>	<u>12,495,701</u>	<u>(1,099,131)</u>	<u>12,098,187</u>
USE OF MONEY AND PROPERTY					
Earnings on investments	517,000	3,053,468	6,000,446	2,946,978	1,188,037
Rental income - Co-op extension	488,833	488,833	559,976	71,143	574,621
Commissions	17,000	17,000	38,514	21,514	17,574
Total Use of Money and Property	<u>1,022,833</u>	<u>3,559,301</u>	<u>6,598,936</u>	<u>3,039,635</u>	<u>1,780,232</u>
LICENSES AND PERMITS					
Business and occupational licenses	<u>884,700</u>	<u>1,218,108</u>	<u>954,255</u>	<u>(263,853)</u>	<u>999,600</u>
FINES AND FORFEITURES					
Fines and forfeited bail	15,250	25,700	26,894	1,194	14,212
Fines and penalties - other	1,250	1,250	5,775	4,525	6,550
Stop DWI fines	75,806	75,806	141,614	65,808	104,658
Total Fines and Forfeitures	<u>92,306</u>	<u>102,756</u>	<u>174,283</u>	<u>71,527</u>	<u>125,420</u>
SALE OF PROPERTY AND COMPENSATION FOR LOSS					
Minor sales	71,100	147,894	112,308	(35,586)	155,158
Insurance recoveries	-	8,220	8,304	84	34,437
Total Sale of Property and Compensation for Loss	<u>71,100</u>	<u>156,114</u>	<u>120,612</u>	<u>(35,502)</u>	<u>189,595</u>

STATE AID

General

Records management	-	100,148	97,776	(2,372)	348
Court facilities	240,000	300,000	314,357	14,357	220,000
District attorney salary	77,934	77,934	77,934	-	77,934
Criminal justice grant	33,934	184,334	184,334	-	133,397
Miscellaneous	143,900	492,317	421,767	(70,550)	76,683
Indigent Legal Services	987,859	1,977,197	1,467,095	(510,102)	774,556
	<u>1,483,627</u>	<u>3,131,930</u>	<u>2,563,263</u>	<u>(568,667)</u>	<u>1,282,918</u>

Education

Education and transportation of handicapped children	<u>4,424,725</u>	<u>4,734,125</u>	<u>5,018,449</u>	<u>284,324</u>	<u>4,196,736</u>
--	------------------	------------------	------------------	----------------	------------------

Public safety

Probation services	206,462	206,462	206,462	-	206,462
Prisoner board	-	-	-	-	1,600
Raise the age	20,000	20,000	-	(20,000)	-
Alternatives to incarceration	12,811	12,811	12,461	(350)	11,135
Grants	118,237	208,237	202,235	(6,002)	17,075
Civil defense	294,000	294,000	334,425	40,425	294,000
	<u>651,510</u>	<u>741,510</u>	<u>755,583</u>	<u>14,073</u>	<u>530,272</u>

Health

Public health	2,077,860	2,106,363	2,297,591	191,228	2,046,097
Early intervention	515,000	515,000	464,763	(50,237)	477,805
Mental Health OASIS	285,219	301,987	301,987	-	278,062
Mental health administration	326,072	384,519	368,320	(16,199)	277,990
Mental health Local Governmental Unit SPOA	135,072	135,072	139,124	4,052	133,342
Environmental conservation	59,750	59,750	50,299	(9,451)	34,125
Rabies	25,987	23,087	29,408	6,321	20,419
Communicable diseases	35,287	35,287	39,545	4,258	39,719
Mental health services	1,788,053	2,651,387	2,656,355	4,968	1,329,029
Mental health - Local Governmental Unit	124,678	124,678	129,596	4,918	121,964
Mental health - Commissioner's performance	1,684,002	1,759,222	1,663,092	(96,130)	1,417,591
Mental Health - CSS Int case management	370,627	385,895	385,895	-	325,013
Drinking supply	194,244	194,244	201,741	7,497	203,803
Opioid	-	-	586,182	586,182	-
Other	-	22,208	22,208	-	22,000
	<u>7,621,851</u>	<u>8,698,699</u>	<u>9,336,106</u>	<u>637,407</u>	<u>6,726,959</u>

Transportation

Transportation grants	<u>16,000</u>	<u>16,000</u>	<u>13,632</u>	<u>(2,368)</u>	<u>12,142</u>
-----------------------	---------------	---------------	---------------	----------------	---------------

(Continued)

County of Putnam, New York

General Fund
 Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)
 Year Ended December 31, 2023
 (With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
Economic Opportunity and Development					
Social Services administration	\$ 3,297,852	\$ 3,515,566	\$ 3,188,883	\$ (326,683)	\$ 3,057,026
Child care	623,289	623,289	534,732	(88,557)	744,190
Child advocacy center	153,119	162,549	151,648	(10,901)	150,832
Day care	737,272	737,272	616,294	(120,978)	230,039
Juvenile delinquents	90,135	90,135	64,178	(25,957)	331,590
Emergency aid for adults	5,400	5,400	1,043	(4,357)	750
Petro Octane testing	3,000	3,000	3,129	129	3,147
Veterans' service agency	25,000	438,068	436,453	(1,615)	240,610
Caregiver's grants	-	-	-	-	19,728
Office for Senior resources	168,084	168,084	186,518	18,434	384,308
TANF	226,287	226,287	90,244	(136,043)	34,437
Unmet needs - OSR	980,369	980,369	962,830	(17,539)	739,103
Safety Net	203,000	203,000	87,003	(115,997)	53,224
I Love New York - Tourism	60,000	60,000	47,877	(12,123)	48,897
Refund prior year's expenditures	-	75,363	33,991	(41,372)	74,090
Medical assistance	(79,000)	(34,377)	(147,749)	(113,372)	(95,446)
Expanded services	254,046	254,046	238,655	(15,391)	343,284
Services to the elderly	-	-	-	-	162,219
Services for recipients	550,152	550,152	382,607	(167,545)	460,077
	<u>7,298,005</u>	<u>8,058,203</u>	<u>6,878,336</u>	<u>(1,179,867)</u>	<u>6,982,105</u>
Culture and Recreation					
Programs for the aging	169,118	169,118	206,099	36,981	174,710
Youth programs	129,031	152,832	149,035	(3,797)	150,348
	<u>298,149</u>	<u>321,950</u>	<u>355,134</u>	<u>33,184</u>	<u>325,058</u>
Home and Community Services					
Soil and water	-	-	50,431	50,431	66,000
County planning	10,000	10,000	10,000	-	10,000
Waste water DEP grant	37,500	37,500	46,273	8,773	49,454
Environmental conservation	-	16,447	9,191	(7,256)	40,000
Other	100,909	100,909	100,909	-	-
	<u>148,409</u>	<u>164,856</u>	<u>216,804</u>	<u>51,948</u>	<u>165,454</u>
Total State Aid	<u>21,942,276</u>	<u>25,867,273</u>	<u>25,137,307</u>	<u>(729,966)</u>	<u>20,221,644</u>

FEDERAL AID

General

American Rescue Plan Act	-	17,135,166	1,333,415	(15,801,751)	1,690,641
Emergency management assistance	-	-	138,789	138,789	124,800
Miscellaneous	247,161	365,161	278,628	(86,533)	97,697

	<u>247,161</u>	<u>17,500,327</u>	<u>1,750,832</u>	<u>(15,749,495)</u>	<u>1,913,138</u>
--	----------------	-------------------	------------------	---------------------	------------------

Education

Medicaid 3-5	75,000	75,000	37,784	(37,216)	28,399
--------------	--------	--------	--------	----------	--------

Public Safety

Cares act	-	-	-	-	44,977
Sheriff	55,676	129,108	43,254	(85,854)	28,936
Homeland security grant	-	805,287	384,728	(420,559)	258,539
Public safety other	118,291	143,291	126,594	(16,697)	137,910
Grants	4,680	102,031	101,065	(966)	9,821

	<u>178,647</u>	<u>1,179,717</u>	<u>655,641</u>	<u>(524,076)</u>	<u>480,183</u>
--	----------------	------------------	----------------	------------------	----------------

Health

Public Health Emergency Preparedness grant	1,210,158	1,621,145	922,588	(698,557)	938,974
Early intervention	110,000	110,000	156,341	46,341	131,665
Wellness grant	3,165	6,065	3,434	(2,631)	3,175
Early intervention	85,351	85,351	84,483	(868)	81,658
Mental Health - Local Governmental Unit	-	179,209	67,553	(111,656)	33,779

	<u>1,408,674</u>	<u>2,001,770</u>	<u>1,234,399</u>	<u>(767,371)</u>	<u>1,189,251</u>
--	------------------	------------------	------------------	------------------	------------------

Transportation

Transportation grants	121,600	1,649,536	1,631,901	(17,635)	318,272
-----------------------	---------	-----------	-----------	----------	---------

Economic Opportunity and Development

Social Services administration	2,563,214	2,631,857	2,379,847	(252,010)	2,482,988
Food stamp program administration	675,425	675,425	742,790	67,365	627,805
Services for recipients	26,325	342,612	(11,262)	(353,874)	106,463
Child care	71,000	71,000	99,601	28,601	87,492
Safety net	-	-	1,808	1,808	2,858
Nutrition	193,155	193,155	218,491	25,336	195,749
Fuel crisis - Home Energy Assistance Program	-	118,999	63,440	(55,559)	106,305
Community service elderly	33,637	33,637	34,160	523	33,637
Workforce Investment Act	181,435	217,859	229,686	11,827	224,372
Incentive program	1,293,824	1,293,824	1,566,495	272,671	1,280,426
Temporary Assistance for Needy Families	641,047	1,025,265	559,009	(466,256)	491,820
Caregiver grant	111,591	111,591	118,034	6,443	165,809

(Continued)

County of Putnam, New York

General Fund
 Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)
 Year Ended December 31, 2023
 (With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
Economic Opportunity and Development (Continued)					
OSR - MIPPA	\$ 16,395	\$ 16,395	\$ 15,314	\$ (1,081)	\$ 16,097
Medical assistance	(79,000)	(79,000)	(143,686)	(64,686)	(90,026)
Crime victims	349,673	413,841	389,345	(24,496)	304,301
Supplemental Nutrition Assistance Program	24,266	24,266	24,437	171	24,630
	<u>6,101,987</u>	<u>7,090,726</u>	<u>6,287,509</u>	<u>(803,217)</u>	<u>6,060,726</u>
Home and Community Services Planning	-	-	-	-	356,962
Total Federal Aid	<u>8,133,069</u>	<u>29,497,076</u>	<u>11,598,066</u>	<u>(17,899,010)</u>	<u>10,346,931</u>
MISCELLANEOUS					
Refund of prior year's expenditures	239	21,059	266,119	245,060	474,099
Gift and donations	83,084	160,095	223,912	63,817	72,375
Other	40,167	160,480	236,735	76,255	382,393
Opioid settlement	-	804,364	884,203	79,839	-
OTB distributed earnings	-	-	96,932	96,932	6,516
Retiree health contribution	968,210	968,210	983,276	15,066	831,508
Proceeds of seized property	57,800	91,557	104,207	12,650	128,095
Total Miscellaneous	<u>1,149,500</u>	<u>2,205,765</u>	<u>2,795,384</u>	<u>589,619</u>	<u>1,894,986</u>
TOTAL REVENUES	<u>157,991,846</u>	<u>189,250,187</u>	<u>184,213,602</u>	<u>(5,036,585)</u>	<u>167,217,173</u>
OTHER FINANCING SOURCES					
Transfers in Capital Projects Fund	-	130,689	130,689	-	-
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>\$ 157,991,846</u>	<u>\$ 189,380,876</u>	<u>\$ 184,344,291</u>	<u>\$ (5,036,585)</u>	<u>\$ 167,217,173</u>

See independent auditors' report.

County of Putnam, New York

General Fund
 Schedule of Expenditures and Other Financing Uses Compared to Budget
 Year Ended December 31, 2023
 (With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
GENERAL GOVERNMENT SUPPORT					
County Legislature	\$ 1,386,501	\$ 1,413,644	\$ 1,197,864	\$ 215,780	\$ 1,179,938
County share of judicial expenditures	392,495	482,417	386,472	95,945	345,385
District Attorney	2,577,281	2,709,942	2,469,064	240,878	2,460,037
Legal Aid Society	1,604,418	2,548,152	2,520,678	27,474	1,428,657
Audit	566,134	589,999	582,229	7,770	543,336
Court appointed legal defense of indigents	825,000	900,000	900,000	-	613,243
Justice of the Peace and Constables	4,000	4,000	2,440	1,560	3,080
Coroners	451,459	451,459	361,695	89,764	421,587
County Executive	857,420	977,483	865,579	111,904	623,152
Department of Finance	2,434,939	2,377,763	2,193,947	183,816	2,147,285
Division of Purchasing - Central services	519,510	374,391	358,042	16,349	336,756
Real property tax services	345,736	361,049	342,486	18,563	320,603
Tax advertising and expense	80,000	80,000	68,339	11,661	63,524
Expenditures on property acquired for taxes	155,000	207,770	207,222	548	95,718
County Clerk as Registrar	1,643,188	1,630,225	1,504,467	125,758	1,455,373
County Clerk as Motor Vehicles Commissioner	1,368,287	1,315,013	1,098,931	216,082	1,080,869
Department of Law	1,722,485	1,987,617	1,646,313	341,304	1,511,632
Personnel Department	1,450,505	1,450,505	1,369,988	80,517	1,255,442
Highway Engineering	300,485	297,156	208,608	88,548	191,616
Board of Elections	2,216,967	2,228,295	1,875,250	353,045	2,033,304
Records Management	443,521	494,610	484,299	10,311	365,706
Department of Highway and Facilities	4,937,183	4,932,863	4,233,780	699,083	4,333,121
Central services administration	710,515	1,004,521	606,050	398,471	363,527
Insurance	943,656	1,009,372	1,009,220	152	848,571
Dues	35,582	35,582	32,387	3,195	32,858
Taxes on County property	172,000	173,852	173,852	-	154,268
Judgments and claims	176,909	361,909	324,123	37,786	444,020
Metropolitan Commuter Transportation Mobility Tax	207,280	207,280	179,597	27,683	175,193
Information Technology and GIS	2,445,708	2,446,858	2,096,593	350,265	1,690,556
Office for Disabled	42,936	82,771	53,526	29,245	30,732
Contingency fund	1,486,510	881,223	-	881,223	-
Total General Government Support	32,503,610	34,017,721	29,353,041	4,664,680	26,549,089

EDUCATION

Community college tuition	3,700,000	3,690,382	3,690,382	-	3,367,556
Education of handicapped children	8,883,694	9,404,494	9,354,716	49,778	8,523,731
Total Education	12,583,694	13,094,876	13,045,098	49,778	11,891,287

PUBLIC SAFETY

Bureau of Emergency Services	6,442,548	7,664,309	6,313,453	1,350,856	5,654,593
Sheriff	22,411,038	22,205,650	19,461,993	2,743,657	18,339,140
Probation Department	2,542,957	2,546,122	2,213,955	332,167	2,243,343
Jail	12,017,656	12,009,932	11,122,674	887,258	10,555,057
Stop DWI	93,310	103,310	98,213	5,097	89,442
Homeland Security Grant	295	100,575	100,280	295	90,244
Total Public Safety	43,507,804	44,629,898	39,310,568	5,319,330	36,971,819

HEALTH

Public health	7,456,631	7,931,796	6,963,367	968,429	6,528,266
Early Intervention Program	1,903,646	1,905,986	1,843,225	62,761	1,900,288
Communicable disease treatment	14,000	14,505	14,497	8	12,877
Substance abuse	339,482	339,482	339,482	-	339,482
Alcoholism	188,457	192,821	156,821	36,000	186,594
Mental health administration	835,904	1,738,267	694,204	1,044,063	481,598
Mental health - Clinic	551,242	620,593	604,394	16,199	459,409
Mental health - Eliot House	1,514,376	2,387,646	2,382,678	4,968	1,055,352
Family Support Services	780,817	815,387	799,214	16,173	711,340
Mental health - Reinvestment	801,799	837,481	837,481	-	734,540
Mental health - County Contribution	443,480	443,480	443,480	-	413,951
Mental health - LGU Services	430,678	447,446	447,446	-	423,521
Mental health - LGU SPOA	393,476	393,482	340,238	53,244	587,357
Litter program	117,900	117,900	116,734	1,166	70,955
Total Health	15,771,888	18,186,272	15,983,261	2,203,011	13,905,530

TRANSPORTATION

Metropolitan Transportation Authority subsidy	380,276	380,276	380,276	-	380,276
Metropolitan Transportation Authority station maintenance	1,199,000	1,199,000	1,145,012	53,988	1,162,767
Total Transportation	1,579,276	1,579,276	1,525,288	53,988	1,543,043

(Continued)

County of Putnam, New York

General Fund
 Schedule of Expenditures and Other Financing Uses Compared to Budget (Continued)
 Year Ended December 31, 2023
 (With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
ECONOMIC OPPORTUNITY AND DEVELOPMENT					
Social services administration	\$ 10,678,823	\$ 10,740,371	\$ 9,357,054	\$ 1,383,317	\$ 9,252,536
County Contribution	8,398,908	8,390,208	8,235,628	154,580	7,471,869
Purchase of services	1,400,000	1,400,000	893,308	506,692	839,440
Medical assistance	42,000	42,000	12,900	29,100	18,564
Aid to dependent children	2,225,000	2,225,000	864,676	1,360,324	682,313
Child care	3,523,000	3,523,000	2,421,739	1,101,261	2,388,898
Juvenile delinquents	569,089	569,089	100,333	468,756	386,587
Safety net	712,107	708,824	356,628	352,196	246,017
State fuel assistance	-	118,999	101,526	17,473	132,084
Emergency aid for adults	20,000	20,000	1,970	18,030	3,800
Grants	157,983	333,471	159,292	174,179	360,974
Child advocacy center	161,407	193,047	179,778	13,269	193,713
Day care	800,000	800,000	742,534	57,466	331,984
Putnam Industrial Development Agency	40,000	40,000	-	40,000	40,000
Putnam workforce partnership	248,684	254,279	229,378	24,901	223,713
Putnam tourism promotional agency	449,898	455,778	420,827	34,951	416,017
SNAP program	573,073	566,923	471,620	95,303	480,588
Veterans' Service Agency	302,989	716,073	637,483	78,590	399,807
Veterans' Home	50,369	50,369	37,896	12,473	35,974
Consumer affairs and weights and measures	565,238	565,238	546,891	18,347	562,986
Office for Senior Resources - Title III	3,597,699	3,657,450	3,081,633	575,817	1,737,775
Office for Senior Resources - RSVP	173,508	259,927	220,526	39,401	275,047
Office for Senior Resources - General	1,455,466	1,507,063	958,737	548,326	-
Nutrition for the elderly	1,462,170	1,606,667	1,338,844	267,823	2,648,546
In-Home Service Program	280,945	282,753	233,350	49,403	145,767
Workforce Partnership	722	875	867	8	688
Community services for the elderly	572,557	592,722	535,905	56,817	968,125
Victim of crimes	321,963	370,525	329,778	40,747	265,674
Community Action Program Cap	12,917	12,917	12,917	-	12,480
Total Economic Opportunity and Development	38,796,515	40,003,568	32,484,018	7,519,550	30,521,966

CULTURE AND RECREATION

Parks and recreation administration	3,178,224	3,897,893	3,567,282	330,611	3,270,105
Youth Bureau	998,507	1,030,388	769,321	261,067	774,080
Library board	478,374	478,374	478,374	-	462,198
County Historian	157,435	157,435	85,208	72,227	96,769
Arts Council	68,890	68,890	68,890	-	66,560
County Museum	57,093	57,093	57,093	-	55,162
Constitution Island Association	10,350	10,350	10,350	-	10,000
Southeast Museum	36,211	36,211	36,211	-	34,986
Recreation for the elderly	320,688	323,835	183,589	140,246	200,652
Department of Highway Parks and Recreation	1,946,452	1,986,255	1,746,973	239,282	1,504,844
	<u>7,252,224</u>	<u>8,046,724</u>	<u>7,003,291</u>	<u>1,043,433</u>	<u>6,475,356</u>
Total Culture and Recreation					

HOME AND COMMUNITY SERVICES

Planning	1,738,809	2,090,975	955,440	1,135,535	1,079,688
Soil and water	145,286	162,628	117,868	44,760	85,438
Recycling	141,799	141,970	107,234	34,736	69,999
Humane Society	154,720	154,720	154,720	-	149,488
Fish and game	24,164	24,164	24,164	-	23,347
Extension	362,305	362,305	362,305	-	350,053
SPCA	101,610	151,610	151,610	-	89,320
	<u>2,668,693</u>	<u>3,088,372</u>	<u>1,873,341</u>	<u>1,215,031</u>	<u>1,847,333</u>
Total Home and Community Services					

**EMPLOYEE BENEFITS -
UNDISTRIBUTED**

Unemployment benefits	30,000	30,000	24,622	5,378	14,633
Disability, accident and health insurance	6,819,719	6,819,719	6,788,549	31,170	5,993,287
	<u>6,849,719</u>	<u>6,849,719</u>	<u>6,813,171</u>	<u>36,548</u>	<u>6,007,920</u>
Total Employee Benefits - Undistributed					

TOTAL EXPENDITURES

	<u>161,513,423</u>	<u>169,496,426</u>	<u>147,391,077</u>	<u>22,105,349</u>	<u>135,713,343</u>
--	--------------------	--------------------	--------------------	-------------------	--------------------

OTHER FINANCING USES

Transfers out					
Capital Projects Fund	370,000	21,248,748	5,086,366	16,162,382	9,134,992
Road Machinery Fund	-	-	-	-	116,500
Transportation Fund	-	-	-	-	210,000
Debt Service Fund	-	250,799	33,814	216,985	163,315
	<u>370,000</u>	<u>21,499,547</u>	<u>5,120,180</u>	<u>16,379,367</u>	<u>9,624,807</u>
TOTAL OTHER FINANCING USES					

**TOTAL EXPENDITURES AND OTHER
FINANCING USES**

	<u>\$ 161,883,423</u>	<u>\$ 190,995,973</u>	<u>\$ 152,511,257</u>	<u>\$ 38,484,716</u>	<u>\$ 145,338,150</u>
--	-----------------------	-----------------------	-----------------------	----------------------	-----------------------

See independent auditors' report.

County of Putnam, New YorkCapital Projects Fund
Comparative Balance Sheet
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	\$ 2,022,114	\$ 6,340,543
Investments	3,059,499	-
Restricted cash	478,794	729,681
Receivables		
Accounts	-	20,854
State and Federal aid receivable	9,794,001	7,775,762
	<u>9,794,001</u>	<u>7,796,616</u>
Due from other funds	3,099,302	4,002,052
Total Assets	<u>\$ 18,453,710</u>	<u>\$ 18,868,892</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 2,532,667	\$ 972,052
Unearned revenues	2,901,804	2,846,881
Due to other funds	-	49,572
Total Liabilities	<u>5,434,471</u>	<u>3,868,505</u>
Fund balance		
Restricted	<u>13,019,239</u>	<u>15,000,387</u>
Total Liabilities and Fund Balance	<u>\$ 18,453,710</u>	<u>\$ 18,868,892</u>

See independent auditors' report.

County of Putnam, New YorkCapital Projects Fund
Comparative Statement of Revenues, Expenditures and Changes
in Fund Balance
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
REVENUES		
State aid	\$ 3,908,688	\$ 6,569,003
Federal aid	7,650,201	6,751,048
Miscellaneous	<u>73,262</u>	<u>273,835</u>
Total Revenues	11,632,151	13,593,886
EXPENDITURES		
Capital outlay	<u>18,745,710</u>	<u>18,688,830</u>
Deficiency of Revenues Over Expenditures	<u>(7,113,559)</u>	<u>(5,094,944)</u>
OTHER FINANCING SOURCES		
Financed Purchase Debt Issued	180,334	868,086
Lease Obligations Issued	-	163,250
Transfers in	5,086,366	9,134,992
Transfers out	<u>(134,289)</u>	<u>(49,572)</u>
Total Other Financing Sources	<u>5,132,411</u>	<u>10,116,756</u>
Net Change in Fund Balance	(1,981,148)	5,021,812
FUND BALANCE		
Beginning of Year	<u>15,000,387</u>	<u>9,978,575</u>
End of Year	<u>\$ 13,019,239</u>	<u>\$ 15,000,387</u>

See independent auditors' report.

NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

- **County Road Fund** - The County Road Fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.
- **Road Machinery Fund** - The Road Machinery Fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- **Transportation Fund** - The Transportation Fund is used to account for the activities of a County-wide bus system funded under the auspices of the Urban Mass Transportation Administration and the New York State Department of Transportation.
- **Special Purpose Fund** - The Special Purpose Fund is used to account for assets held by the County in accordance with the terms of a trust agreement.

DEBT SERVICE FUND

- The Debt Service Fund is provided to account for the accumulation of resources to be used for the redemption of principal and interest on long-term debt.

County of Putnam, New York

Combining Balance Sheet
 Non-Major Governmental Funds
 Year Ended December 31, 2023
 (With Comparative Totals for 2022)

	<u>County Road</u>	<u>Road Machinery</u>	<u>Transportation</u>	<u>Special Purpose</u>
ASSETS				
Cash and equivalents	\$ 300	\$ -	\$ -	\$ 378,519
Receivables				
Accounts	22,344	230	-	-
State and Federal aid	243,270	-	381,455	-
Due from other funds	<u>3,650,619</u>	<u>995,486</u>	<u>4,784,549</u>	<u>-</u>
	<u>3,916,233</u>	<u>995,716</u>	<u>5,166,004</u>	<u>-</u>
Prepaid expenditures	<u>74,250</u>	<u>24,383</u>	<u>24</u>	<u>-</u>
Total Assets	<u>\$ 3,990,783</u>	<u>\$ 1,020,099</u>	<u>\$ 5,166,028</u>	<u>\$ 378,519</u>
LIABILITIES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 105,914	\$ 47,756	\$ 193,834	\$ -
Accrued liabilities	<u>39,875</u>	<u>14,066</u>	<u>938</u>	<u>-</u>
Total Liabilities	145,789	61,822	194,772	-
Fund balances				
Nonspendable	74,250	24,383	24	-
Restricted	-	-	-	378,519
Assigned	<u>3,770,744</u>	<u>933,894</u>	<u>4,971,232</u>	<u>-</u>
Total Fund Balances	<u>3,844,994</u>	<u>958,277</u>	<u>4,971,256</u>	<u>378,519</u>
Total Liabilities and Fund Balances	<u>\$ 3,990,783</u>	<u>\$ 1,020,099</u>	<u>\$ 5,166,028</u>	<u>\$ 378,519</u>

See independent auditors' report.

Debt Service	Total Non-Major Governmental Funds	
	2023	2022
\$ -	\$ 378,819	\$ 497,827
-	22,574	18
-	624,725	1,166,347
190,384	9,621,038	6,608,552
190,384	10,268,337	7,774,917
-	98,657	92,512
\$ 190,384	\$ 10,745,813	\$ 8,365,256
\$ -	\$ 347,504	\$ 515,788
-	54,879	62,554
-	402,383	578,342
-	98,657	92,512
190,384	568,903	663,189
-	9,675,870	7,031,213
190,384	10,343,430	7,786,914
\$ 190,384	\$ 10,745,813	\$ 8,365,256

County of Putnam, New York

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances
Non-Major Governmental Funds
Year Ended December 31, 2023
(With Comparative Totals for 2022)

	County Road	Road Machinery	Transportation	Special Purpose
REVENUES				
Real property taxes	\$ 4,991,629	\$ 1,891,459	\$ 2,030,024	\$ -
Departmental income	-	-	168,667	4,314
Intergovernmental charges	737,181	-	-	-
Use of money and property	-	-	-	-
Interfund revenues	-	491,720	113,356	-
State aid	-	-	1,434,064	-
Federal aid	-	-	246,852	-
Miscellaneous	34,612	10,002	-	-
	<u>5,763,422</u>	<u>2,393,181</u>	<u>3,992,963</u>	<u>4,314</u>
Total Revenues				
EXPENDITURES				
Current				
Public safety	-	-	-	-
Health	-	-	-	123,322
Transportation	4,686,066	2,195,441	2,617,257	-
Debt service				
Principal				
Serial bonds	-	-	-	-
Energy Performance Contract	-	-	-	-
Installment Purchase	-	-	-	-
	<u>4,686,066</u>	<u>2,195,441</u>	<u>2,617,257</u>	<u>123,322</u>
Interest				
Serial bonds	-	-	-	-
Energy Performance Contract	-	-	-	-
Installment Purchase	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>4,686,066</u>	<u>2,195,441</u>	<u>2,617,257</u>	<u>123,322</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>1,077,356</u>	<u>197,740</u>	<u>1,375,706</u>	<u>(119,008)</u>
OTHER FINANCING SOURCES				
Transfers in	-	-	-	-
Net Change in Fund Balances	1,077,356	197,740	1,375,706	(119,008)
FUND BALANCES				
Beginning of Year	<u>2,767,638</u>	<u>760,537</u>	<u>3,595,550</u>	<u>497,527</u>
End of Year	<u>\$ 3,844,994</u>	<u>\$ 958,277</u>	<u>\$ 4,971,256</u>	<u>\$ 378,519</u>

See independent auditors' report.

Debt Service	Total Non-Major Governmental Funds	
	2023	2022
\$ 7,392,191	\$ 16,305,303	\$ 15,081,467
-	172,981	158,679
-	737,181	898,920
311,776	311,776	250,634
-	605,076	634,764
-	1,434,064	1,089,593
-	246,852	1,023,938
182,000	226,614	13,324
<u>7,885,967</u>	<u>20,039,847</u>	<u>19,151,319</u>
-	-	147
-	123,322	28,208
-	9,498,764	9,889,546
6,013,000	6,013,000	5,520,300
192,128	192,128	186,897
243,484	243,484	199,912
<u>6,448,612</u>	<u>16,070,698</u>	<u>15,825,010</u>
1,331,788	1,331,788	1,549,382
106,694	106,694	111,926
11,565	11,565	2,874
<u>1,450,047</u>	<u>1,450,047</u>	<u>1,664,182</u>
<u>7,898,659</u>	<u>17,520,745</u>	<u>17,489,192</u>
<u>(12,692)</u>	<u>2,519,102</u>	<u>1,662,127</u>
<u>37,414</u>	<u>37,414</u>	<u>539,387</u>
24,722	2,556,516	2,201,514
165,662	7,786,914	5,585,400
<u>\$ 190,384</u>	<u>\$ 10,343,430</u>	<u>\$ 7,786,914</u>

County of Putnam, New YorkCounty Road Fund
Comparative Balance Sheet
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	\$ 300	\$ 300
Receivables		
Accounts	22,344	18
State and Federal aid	243,270	243,270
Due from other funds	<u>3,650,619</u>	<u>2,745,362</u>
	<u>3,916,233</u>	<u>2,988,650</u>
Prepaid expenditures	<u>74,250</u>	<u>70,566</u>
Total Assets	<u>\$ 3,990,783</u>	<u>\$ 3,059,516</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 105,914	\$ 229,451
Accrued liabilities	<u>39,875</u>	<u>62,427</u>
Total Liabilities	<u>145,789</u>	<u>291,878</u>
Fund balance		
Nonspendable	74,250	70,566
Assigned	<u>3,770,744</u>	<u>2,697,072</u>
Total Fund Balance	<u>3,844,994</u>	<u>2,767,638</u>
Total Liabilities and Fund Balance	<u>\$ 3,990,783</u>	<u>\$ 3,059,516</u>

See independent auditors' report.

County of Putnam, New York

County Road Fund

Comparative Schedule of Revenues, Expenditures and Changes

in Fund Balance - Budget and Actual

Years Ended December 31,

	2023			
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
REVENUES				
Real property taxes	\$ 4,991,629	\$ 4,991,629	\$ 4,991,629	\$ -
Intergovernmental charges	780,000	737,181	737,181	-
Miscellaneous	10,000	34,612	34,612	-
Total Revenues	5,781,629	5,763,422	5,763,422	-
EXPENDITURES				
Current				
Transportation	<u>5,961,817</u>	<u>4,866,379</u>	<u>4,686,066</u>	<u>180,313</u>
Net Change in Fund Balance	(180,188)	897,043	1,077,356	180,313
FUND BALANCE				
Beginning of Year	<u>180,188</u>	<u>(897,043)</u>	<u>2,767,638</u>	<u>3,664,681</u>
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,844,994</u>	<u>\$ 3,844,994</u>

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 4,808,299	\$ 4,808,299	\$ 4,808,299	\$ -
780,000	780,000	898,920	118,920
10,000	10,000	13,304	3,304
5,598,299	5,598,299	5,720,523	122,224
5,682,650	5,798,255	4,928,429	869,826
(84,351)	(199,956)	792,094	992,050
84,351	199,956	1,975,544	1,775,588
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,767,638</u>	<u>\$ 2,767,638</u>

County of Putnam, New York

Road Machinery Fund
Comparative Balance Sheet
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Receivables		
Accounts	\$ 230	\$ -
Due from other funds	<u>995,486</u>	<u>820,946</u>
	995,716	820,946
Prepaid expenditures	<u>24,383</u>	<u>21,946</u>
Total Assets	<u>\$ 1,020,099</u>	<u>\$ 842,892</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 47,756	\$ 82,228
Accrued liabilities	<u>14,066</u>	<u>127</u>
Total Liabilities	<u>61,822</u>	<u>82,355</u>
Fund balance		
Nonspendable	24,383	21,946
Assigned	<u>933,894</u>	<u>738,591</u>
Total Fund Balance	<u>958,277</u>	<u>760,537</u>
Total Liabilities and Fund Balance	<u>\$ 1,020,099</u>	<u>\$ 842,892</u>

See independent auditors' report.

County of Putnam, New York

Road Machinery Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2023			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 1,891,459	\$ 1,891,459	\$ 1,891,459	\$ -
Interfund revenues	533,800	490,736	491,720	984
Miscellaneous	-	10,002	10,002	-
Total Revenues	2,425,259	2,392,197	2,393,181	984
EXPENDITURES				
Current				
Transportation	2,470,248	2,216,151	2,195,441	20,710
Excess (Deficiency) of Revenues Over Expenditures	(44,989)	176,046	197,740	21,694
OTHER FINANCING SOURCES				
Transfers in	-	-	-	-
Net Change in Fund Balance	(44,989)	176,046	197,740	21,694
FUND BALANCE				
Beginning of Year	44,989	(176,046)	760,537	936,583
End of Year	\$ -	\$ -	\$ 958,277	\$ 958,277

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 1,850,113	\$ 1,850,113	\$ 1,850,113	\$ -
446,800	450,800	437,416	(13,384)
-	-	20	20
2,296,913	2,300,913	2,287,549	(13,364)
2,363,323	2,483,823	2,249,572	234,251
(66,410)	(182,910)	37,977	220,887
-	116,500	116,500	-
(66,410)	(66,410)	154,477	220,887
66,410	66,410	606,060	539,650
\$ -	\$ -	\$ 760,537	\$ 760,537

County of Putnam, New York

Transportation Fund
Comparative Balance Sheet
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Receivables		
State and Federal aid	\$ 381,455	\$ 923,077
Due from other funds	<u>4,784,549</u>	<u>2,876,582</u>
	5,166,004	3,799,659
Prepaid expenditures	<u>24</u>	<u>-</u>
Total Assets	<u>\$ 5,166,028</u>	<u>\$ 3,799,659</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 193,834	\$ 204,109
Accrued liabilities	<u>938</u>	<u>-</u>
	194,772	204,109
Fund balance		
Nonspendable	24	-
Assigned	<u>4,971,232</u>	<u>3,595,550</u>
	4,971,256	3,595,550
Total Fund Balance	<u>4,971,256</u>	<u>3,595,550</u>
Total Liabilities and Fund Balance	<u>\$ 5,166,028</u>	<u>\$ 3,799,659</u>

See independent auditors' report.

County of Putnam, New York

Transportation Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2023			Variance with Final Budget
	Original Budget	Final Budget	Actual	
REVENUES				
Real property taxes	\$ 2,030,024	\$ 2,030,024	\$ 2,030,024	\$ -
Departmental income	182,000	182,000	168,667	(13,333)
Interfund revenues	114,228	114,228	113,356	(872)
State aid	884,400	1,260,390	1,434,064	173,674
Federal aid	323,600	323,600	246,852	(76,748)
Total Revenues	3,534,252	3,910,242	3,992,963	82,721
EXPENDITURES				
Current				
Transportation	3,547,246	3,923,236	2,617,257	1,305,979
Excess (Deficiency) of Revenues Over Expenditures	(12,994)	(12,994)	1,375,706	1,388,700
OTHER FINANCING SOURCES				
Transfers in	-	-	-	-
Net Change in Fund Balance	(12,994)	(12,994)	1,375,706	1,388,700
FUND BALANCE				
Beginning of Year	12,994	12,994	3,595,550	3,582,556
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,971,256</u>	<u>\$ 4,971,256</u>

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 1,337,542	\$ 1,337,542	\$ 1,337,542	\$ -
237,000	237,000	154,178	(82,822)
127,320	127,320	197,348	70,028
884,400	884,400	1,089,593	205,193
323,600	323,600	1,023,938	700,338
2,909,862	2,909,862	3,802,599	892,737
2,969,352	3,179,352	2,711,545	467,807
(59,490)	(269,490)	1,091,054	1,360,544
-	210,000	210,000	-
(59,490)	(59,490)	1,301,054	1,360,544
59,490	59,490	2,294,496	2,235,006
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,595,550</u>	<u>\$ 3,595,550</u>

County of Putnam, New York

Special Purpose Fund
Comparative Balance Sheet
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	<u>\$ 378,519</u>	<u>\$ 497,527</u>
FUND BALANCE		
Restricted	<u>\$ 378,519</u>	<u>\$ 497,527</u>

See independent auditors' report.

County of Putnam, New York

Special Purpose Fund
Comparative Schedule of Revenues, Expenditures and
Changes in Fund Balance
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
REVENUES		
Departmental income	<u>\$ 4,314</u>	<u>\$ 4,501</u>
EXPENDITURES		
Current		
Public Safety	-	147
Health	<u>123,322</u>	<u>28,208</u>
Total Expenditures	<u>123,322</u>	<u>28,355</u>
Deficiency of Revenues Over Expenditures	(119,008)	(23,854)
FUND BALANCE		
Beginning of Year	<u>497,527</u>	<u>521,381</u>
End of Year	<u><u>\$ 378,519</u></u>	<u><u>\$ 497,527</u></u>

See independent auditors' report.

County of Putnam, New York

Debt Service Fund
Comparative Balance Sheet
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Due from other funds	<u>\$ 190,384</u>	<u>\$ 165,662</u>
FUND BALANCE		
Restricted	<u>\$ 190,384</u>	<u>\$ 165,662</u>

See independent auditors' report.

County of Putnam, New York

Debt Service Fund
 Comparative Schedule of Revenues, Expenditures and Changes
 in Fund Balance - Budget and Actual
 Years Ended December 31,

	2023			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 7,392,191	\$ 7,392,191	\$ 7,392,191	\$ -
Use of money and property	200,483	307,435	311,776	4,341
Miscellaneous	-	182,000	182,000	-
Total Revenues	7,592,674	7,881,626	7,885,967	4,341
EXPENDITURES				
Debt service				
Principal				
Serial bonds	6,013,000	6,013,000	6,013,000	-
Energy Performance Contract	192,128	192,128	192,128	-
Financed Purchase	37,000	278,297	243,484	34,813
	6,242,128	6,483,425	6,448,612	34,813
Interest				
Serial bonds	1,331,788	1,331,788	1,331,788	-
Energy Performance Contract	106,694	106,694	106,694	-
Financed Purchase	2,064	11,566	11,565	1
	1,440,546	1,450,048	1,450,047	1
Total Expenditures	7,682,674	7,933,473	7,898,659	34,814
Deficiency of Revenues Over Expenditures	(90,000)	(51,847)	(12,692)	39,155
OTHER FINANCING SOURCES (USES)				
Transfers in	-	71,228	37,414	(33,814)
Net Change in Fund Balance	(90,000)	19,381	24,722	5,341
FUND BALANCE				
Beginning of Year	90,000	(19,381)	165,662	185,043
End of Year	\$ -	\$ -	\$ 190,384	\$ 190,384

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 7,085,513	\$ 7,085,513	\$ 7,085,513	\$ -
232,465	232,465	250,634	18,169
-	-	-	-
<u>7,317,978</u>	<u>7,317,978</u>	<u>7,336,147</u>	<u>18,169</u>
5,520,300	5,520,300	5,520,300	-
186,897	186,897	186,897	-
36,598	199,913	199,912	1
<u>5,743,795</u>	<u>5,907,110</u>	<u>5,907,109</u>	<u>1</u>
1,549,382	1,549,382	1,549,382	-
111,926	111,926	111,926	-
2,875	2,875	2,874	1
<u>1,664,183</u>	<u>1,664,183</u>	<u>1,664,182</u>	<u>1</u>
<u>7,407,978</u>	<u>7,571,293</u>	<u>7,571,291</u>	<u>2</u>
<u>(90,000)</u>	<u>(253,315)</u>	<u>(235,144)</u>	<u>18,171</u>
-	212,887	212,887	-
(90,000)	(40,428)	(22,257)	18,171
<u>90,000</u>	<u>40,428</u>	<u>187,919</u>	<u>147,491</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 165,662</u>	<u>\$ 165,662</u>

ENTERPRISE FUND

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. The operations of the Putnam Tobacco Asset Securitization Corporation, a blended component unit, are recorded as an enterprise fund.

County of Putnam, New York

Enterprise Fund -
Putnam Tobacco Asset Securitization Corporation
Comparative Statement of Net Position
December 31,

	2023	2022
ASSETS		
Current assets		
Cash and equivalents	\$ 32,970	\$ 69,348
Investments	115,498	-
Accounts receivable	1,160,000	1,160,000
Prepaid expenses	8,171	8,173
Total Current Assets	1,316,639	1,237,521
Noncurrent assets		
Restricted cash and equivalents	1,713	975
Restricted investments	1,212,727	1,213,438
Total Noncurrent Assets	1,214,440	1,214,413
Total Assets	2,531,079	2,451,934
DEFERRED OUTFLOWS OF RESOURCES		
Deferred loss on refunding bonds	511,715	602,372
LIABILITIES		
Current liabilities		
Accrued liabilities	63,500	65,062
Current maturities of bonds payable	300,000	300,000
Total Current Liabilities	363,500	365,062
Noncurrent liabilities		
Bonds payable, less current maturities	19,568,984	19,531,759
Total Liabilities	19,932,484	19,896,821
NET POSITION		
Unrestricted	<u>\$ (16,889,690)</u>	<u>\$ (16,842,515)</u>

See independent auditors' report.

County of Putnam, New York

Enterprise Fund -

Putnam Tobacco Asset Securitization Corporation

Comparative Statement of Revenues, Expenses and Changes in Net Position

Years Ended December 31,

	<u>2023</u>	<u>2022</u>
OPERATING REVENUES		
Tobacco settlement revenues	<u>\$ 1,126,093</u>	<u>\$ 1,294,075</u>
OPERATING EXPENSES		
Professional fees	12,998	11,071
Insurance	8,173	7,866
Administrative charges	<u>35,000</u>	<u>32,000</u>
Total Operating Expenses	<u>56,171</u>	<u>50,937</u>
Income from Operations	<u>1,069,922</u>	<u>1,243,138</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	80,598	19,411
Interest expense	<u>(1,197,695)</u>	<u>(1,200,781)</u>
Total Non-Operating Expenses	<u>(1,117,097)</u>	<u>(1,181,370)</u>
Change in Net Position	(47,175)	61,768
NET POSITION		
Beginning of Year	<u>(16,842,515)</u>	<u>(16,904,283)</u>
End of Year	<u>\$ (16,889,690)</u>	<u>\$ (16,842,515)</u>

See independent auditors' report.

County of Putnam, New York

Enterprise Fund -
Putnam Tobacco Asset Securitization Corporation
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from tobacco settlement revenues	\$ 1,126,093	\$ 1,191,695
Cash payments to vendors	<u>(56,169)</u>	<u>(51,244)</u>
Net Cash From Operating Activities	<u>1,069,924</u>	<u>1,140,451</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	80,598	13,912
Sale of investments	<u>(114,787)</u>	<u>-</u>
Net Cash From Investing Activities	<u>(34,189)</u>	<u>13,912</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Repayment of bonds	(300,000)	(400,000)
Interest paid	<u>(771,375)</u>	<u>(793,250)</u>
Net Cash From Non-Capital Financing Activities	<u>(1,071,375)</u>	<u>(1,193,250)</u>
Net Change in Cash and Equivalents	(35,640)	(38,887)
CASH AND EQUIVALENTS		
Beginning of Year	<u>70,323</u>	<u>109,210</u>
End of Year	<u>\$ 34,683</u>	<u>\$ 70,323</u>
RECONCILIATION OF CASH AND EQUIVALENTS TO THE COMPARATIVE STATEMENT OF NET POSITION		
Cash and equivalents	\$ 32,970	\$ 69,348
Restricted cash and equivalents	<u>1,713</u>	<u>975</u>
	<u>\$ 34,683</u>	<u>\$ 70,323</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	\$ 1,069,922	\$ 1,243,138
Adjustments to reconcile income from operations to net cash from operating activities		
Changes in assets and liabilities		
Accounts receivable	-	(102,380)
Prepaid expenses	<u>2</u>	<u>(307)</u>
Net Cash From Operating Activities	<u>\$ 1,069,924</u>	<u>\$ 1,140,451</u>
NONCASH INVESTING ACTIVITIES		
Increase in bonds payable from amortization of original issue discount	\$ 25,564	\$ 25,564
Increase in bonds payable from accreted interest on Series 2005 capital appreciation bonds	311,661	293,394
Decrease in deferred outflows of resources from amortization of loss on refunding bonds	90,657	90,657

See independent auditors' report.

INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits and Casualty Reserve Benefits funds as internal service funds.

County of Putnam, New York

Internal Service Funds
Combining Statement of Net Position
December 31, 2023
(With Comparative Totals for 2022)

	Workers' Compensation Benefits	Casualty Reserve Benefits	Totals	
			2023	2022
ASSETS				
Cash and equivalents	\$ 4,088,950	\$ 1,522,194	\$ 5,611,144	\$ 5,371,905
Accounts receivable	22,738	-	22,738	-
Due from other funds	866,354	-	866,354	1,061,872
Total Assets	<u>4,978,042</u>	<u>1,522,194</u>	<u>6,500,236</u>	<u>6,433,777</u>
LIABILITIES				
Current liabilities				
Current portion of claims payable	433,000	-	433,000	431,000
Noncurrent liabilities				
Claims payable, less current portion	<u>3,893,737</u>	<u>-</u>	<u>3,893,737</u>	<u>3,876,437</u>
Total Liabilities	<u>4,326,737</u>	<u>-</u>	<u>4,326,737</u>	<u>4,307,437</u>
NET POSITION				
Restricted	<u>\$ 651,305</u>	<u>\$ 1,522,194</u>	<u>\$ 2,173,499</u>	<u>\$ 2,126,340</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Funds
 Combining Statement of Revenues, Expenses and
 Changes in Net Position
 Year Ended December 31, 2023
 (With Comparative Totals for 2022)

	Workers' Compensation Benefits	Casualty Reserve Benefits	Totals	
			2023	2022
OPERATING REVENUES				
Charges for services	\$ 855,454	\$ -	\$ 855,454	\$ 971,158
OPERATING EXPENSES				
Administration	337,293	-	337,293	325,142
Employee benefits	645,351	-	645,351	668,361
Total Operating Expenses	982,644	-	982,644	993,503
Loss from Operations	(127,190)	-	(127,190)	(22,345)
NON-OPERATING REVENUES				
Interest income	127,190	47,159	174,349	35,615
Change in Net Position	-	47,159	47,159	13,270
NET POSITION				
Beginning of Year	651,305	1,475,035	2,126,340	2,113,070
End of Year	\$ 651,305	\$ 1,522,194	\$ 2,173,499	\$ 2,126,340

See independent auditors' report.

County of Putnam, New York

Internal Service Funds
 Combining Statement of Cash Flows
 Year Ended December 31, 2023
 (With Comparative Totals for 2022)

	Workers' Compensation Benefits	Casualty Reserve Benefits
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from interfund services provided	\$ 1,050,972	\$ -
Cash received from miscellaneous	(22,738)	-
Cash payments to insurance carriers and claimants	(626,051)	-
Cash payments to vendors	(337,293)	-
	<u>64,890</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>127,190</u>	<u>47,159</u>
	192,080	47,159
CASH AND EQUIVALENTS		
Beginning of Year	<u>3,896,870</u>	<u>1,475,035</u>
End of Year	<u>\$ 4,088,950</u>	<u>\$ 1,522,194</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (127,190)	\$ -
Adjustments to reconcile loss from operations to net cash from operating activities		
Changes in operating assets and liabilities		
Accounts receivable	(22,738)	-
Due from other funds	195,518	-
Claims payable	19,300	-
	<u>64,890</u>	<u>-</u>
Net Cash From Operating Activities	<u>\$ 64,890</u>	<u>\$ -</u>

See independent auditors' report.

Totals	
2023	2022
\$ 1,050,972	\$ 1,734,236
(22,738)	24,645
(626,051)	(616,018)
(337,293)	(325,142)
64,890	817,721
174,349	35,615
239,239	853,336
5,371,905	4,518,569
\$ 5,611,144	\$ 5,371,905
\$ (127,190)	\$ (22,345)
(22,738)	24,645
195,518	763,078
19,300	52,343
\$ 64,890	\$ 817,721
\$ 64,890	\$ 817,721

County of Putnam, New York

Internal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Net Position
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	\$ 4,088,950	\$ 3,896,870
Accounts receivable	22,738	-
Due from other funds	<u>866,354</u>	<u>1,061,872</u>
Total Assets	<u>4,978,042</u>	<u>4,958,742</u>
LIABILITIES		
Current liabilities		
Current portion of claims payable	433,000	431,000
Noncurrent liabilities		
Claims payable, less current portion	<u>3,893,737</u>	<u>3,876,437</u>
Total Liabilities	<u>4,326,737</u>	<u>4,307,437</u>
NET POSITION		
Restricted	<u>\$ 651,305</u>	<u>\$ 651,305</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
OPERATING REVENUES		
Charges for services	<u>\$ 855,454</u>	<u>\$ 971,158</u>
OPERATING EXPENSES		
Administration	337,293	325,142
Employee benefits	<u>645,351</u>	<u>668,361</u>
Total Operating Expenses	<u>982,644</u>	<u>993,503</u>
Loss from Operations	(127,190)	(22,345)
NON-OPERATING REVENUES		
Interest income	<u>127,190</u>	<u>22,345</u>
Change in Net Position	-	-
NET POSITION		
Beginning of Year	<u>651,305</u>	<u>651,305</u>
End of Year	<u><u>\$ 651,305</u></u>	<u><u>\$ 651,305</u></u>

See independent auditors' report.

County of Putnam, New YorkInternal Service Fund - Workers' Compensation Benefits Fund
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from interfund services provided	\$ 1,050,972	\$ 1,734,236
Cash received from miscellaneous	(22,738)	24,645
Cash payments to insurance carriers and claimants	(626,051)	(616,018)
Cash payments to vendors	<u>(337,293)</u>	<u>(325,142)</u>
Net Cash From Operating Activities	<u>64,890</u>	<u>817,721</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	<u>127,190</u>	<u>22,345</u>
Net Change in Cash and Equivalents	192,080	840,066
CASH AND EQUIVALENTS		
Beginning of Year	<u>3,896,870</u>	<u>3,056,804</u>
End of Year	<u>\$ 4,088,950</u>	<u>\$ 3,896,870</u>
RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Loss from operations	\$ (127,190)	\$ (22,345)
Adjustments to reconcile loss from operations to net cash from operating activities		
Changes in operating assets and liabilities		
Accounts receivable	(22,738)	24,645
Due from other funds	195,518	763,078
Claims payable	<u>19,300</u>	<u>52,343</u>
Net Cash From Operating Activities	<u>\$ 64,890</u>	<u>\$ 817,721</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Casualty Reserve Benefits Fund
Comparative Statement of Net Position
December 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	<u>\$ 1,522,194</u>	<u>\$ 1,475,035</u>
NET POSITION		
Restricted	<u>\$ 1,522,194</u>	<u>\$ 1,475,035</u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Casualty Reserve Benefits Fund
Comparative Statement of Revenues, Expenses and Changes
in Net Position
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
OPERATING REVENUES	\$ -	\$ -
OPERATING EXPENSES	<u>-</u>	<u>-</u>
Income from Operations	-	-
NON-OPERATING REVENUES		
Interest income	<u>47,159</u>	<u>13,270</u>
Change in Net Position	47,159	13,270
NET POSITION		
Beginning of Year	<u>1,475,035</u>	<u>1,461,765</u>
End of Year	<u><u>\$ 1,522,194</u></u>	<u><u>\$ 1,475,035</u></u>

See independent auditors' report.

County of Putnam, New York

Internal Service Fund - Casualty Reserve Benefits Fund
Comparative Statement of Cash Flows
Years Ended December 31,

	<u>2023</u>	<u>2022</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	\$ 47,159	\$ 13,270
CASH AND EQUIVALENTS		
Beginning of Year	<u>1,475,035</u>	<u>1,461,765</u>
End of Year	<u>\$ 1,522,194</u>	<u>\$ 1,475,035</u>
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	<u>\$ -</u>	<u>\$ -</u>

See independent auditors' report.

**STATISTICAL
SECTION**

(Unaudited)

This part of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time. These schedules include:

Net Position by Component

Changes in Net Position

Fund Balances of Governmental Funds

Changes in Fund Balances of Governmental Funds

County of Putnam, New York

Net Position By Component
Last Ten Fiscal Years

	2014	2015	2016	2017
Governmental Activities:				
Net Investment in Capital Assets	\$ 43,155,200	\$ 43,227,146	\$ 43,366,761	\$ 44,759,518
Restricted	7,092,530	3,997,935	4,941,107	5,546,032
Unrestricted	<u>(61,742,858)</u>	<u>(69,542,557)</u>	<u>(80,343,037)</u>	<u>(88,289,627)</u>
Total Governmental Activities				
Net Position	<u>\$ (11,495,128)</u>	<u>\$ (22,317,476)</u>	<u>\$ (32,035,169)</u>	<u>\$ (37,984,077)</u>
Business - Type Activities (1) -				
Unrestricted	<u>\$ (16,363,877)</u>	<u>\$ (15,781,169)</u>	<u>\$ (15,712,150)</u>	<u>\$ (16,114,189)</u>
Primary Government:				
Net Invested in Capital Assets	\$ 43,155,200	\$ 43,227,146	\$ 43,366,761	\$ 44,759,518
Restricted	7,092,530	3,997,935	4,941,107	5,546,032
Unrestricted	<u>(78,106,735)</u>	<u>(85,323,726)</u>	<u>(96,055,187)</u>	<u>(104,403,816)</u>
Total Primary Government				
Net Position	<u>\$ (27,859,005)</u>	<u>\$ (38,098,645)</u>	<u>\$ (47,747,319)</u>	<u>\$ (54,098,266)</u>

(1) The activities of the Putnam Tobacco Asset Securitization Corporation have been included as a blended component unit effective with the 2004 fiscal year in accordance with Governmental Accounting Standards Board Technical Bulletin 2004-1.

2018	2019	2020	2021	2022	2023
\$ 46,926,061	\$ 52,651,372	\$ 57,507,148	\$ 69,747,477	\$ 87,425,200	\$ 100,001,919
4,817,914	5,361,753	5,911,605	6,590,759	4,582,856	6,387,114
<u>(138,584,471)</u>	<u>(136,810,909)</u>	<u>(138,143,085)</u>	<u>(121,934,230)</u>	<u>(101,492,693)</u>	<u>(85,730,982)</u>
<u>\$ (86,840,496)</u>	<u>\$ (78,797,784)</u>	<u>\$ (74,724,332)</u>	<u>\$ (45,595,994)</u>	<u>\$ (9,484,637)</u>	<u>\$ 20,658,051</u>
<u>\$ (16,364,851)</u>	<u>\$ (16,747,866)</u>	<u>\$ (16,861,479)</u>	<u>\$ (16,904,283)</u>	<u>\$ (16,842,515)</u>	<u>\$ (16,889,690)</u>
\$ 46,926,061	\$ 52,651,372	\$ 57,507,148	\$ 69,747,477	\$ 87,425,200	\$ 100,001,919
4,817,914	5,361,753	5,911,605	6,590,759	4,582,856	6,387,114
<u>(154,949,322)</u>	<u>(153,558,775)</u>	<u>(155,004,564)</u>	<u>(138,838,513)</u>	<u>(118,335,208)</u>	<u>(102,620,672)</u>
<u>\$ (103,205,347)</u>	<u>\$ (95,545,650)</u>	<u>\$ (91,585,811)</u>	<u>\$ (62,500,277)</u>	<u>\$ (26,327,152)</u>	<u>\$ 3,768,361</u>

County of Putnam, New York

Changes In Net Position
Last Ten Fiscal Years

	2014	2015	2016	2017
Expenses				
Governmental Activities:				
General government support	\$ 32,353,661	\$ 29,090,717	\$ 28,652,223	\$ 27,992,898
Education	9,378,964	9,406,579	9,617,363	10,423,919
Public safety	39,778,386	40,422,619	40,992,057	42,110,925
Health	13,669,801	13,424,309	15,173,052	14,694,859
Transportation	17,636,756	18,177,587	17,657,346	16,749,862
Economic opportunity and development	35,934,835	36,112,568	36,955,938	36,666,894
Culture and recreation	5,085,712	5,622,633	5,619,737	6,049,103
Home and community services	2,671,019	2,031,015	1,706,362	1,893,965
Interest	1,963,765	2,152,974	2,074,647	1,993,587
Total Governmental Activities Expenses	158,472,899	156,441,001	158,448,725	158,576,012
Business-type Activities (1) - Putnam Tobacco Asset Securitization Corporation	1,244,728	1,248,860	1,219,183	1,199,494
Total Primary Government Expenses	\$ 159,717,627	\$ 157,689,861	\$ 159,667,908	\$ 159,775,506
Program Revenues				
Governmental Activities:				
Charges for Services:				
General government support	\$ 5,707,939	\$ 4,920,516	\$ 5,205,591	\$ 5,614,047
Public safety	1,927,751	1,938,396	2,329,177	2,431,110
Health	883,497	981,362	889,807	860,578
Transportation	1,471,585	1,606,913	1,053,074	1,391,748
Economic opportunity and development	2,066,278	1,930,935	1,695,010	1,681,662
Culture and recreation	2,116,042	2,394,896	2,493,753	2,480,154
Home and community services	192,699	25,442	26,205	25,232
Operating Grants and Contributions	25,153,744	25,909,207	27,796,595	26,756,792
Capital Grants and Contributions	3,357,947	5,248,262	5,205,333	3,670,446
Total Governmental Activities Program Revenues	42,877,482	44,955,929	46,694,545	44,911,769
Business-type Activities - Charges for Services - Putnam Tobacco Asset Securitization Corporation	1,259,418	1,856,566	1,309,584	815,054
Total Primary Government Program Revenues	\$ 44,136,900	\$ 46,812,495	\$ 48,004,129	\$ 45,726,823

	2018	2019	2020	2021	2022	2023
\$	27,004,646	\$ 28,623,123	\$ 34,378,393	\$ 30,745,529	\$ 30,954,017	\$ 35,918,632
	11,030,390	11,792,890	10,415,221	11,271,247	11,990,756	13,150,774
	40,565,332	43,324,029	47,556,214	46,003,787	43,918,619	50,583,957
	13,991,655	13,165,335	15,911,465	15,034,635	15,563,463	18,408,647
	17,785,751	17,033,546	16,659,571	16,815,999	18,469,275	18,125,300
	35,563,347	35,231,120	36,738,696	32,007,436	33,289,812	36,170,882
	7,683,154	7,788,837	6,774,939	7,315,762	8,078,852	8,719,063
	1,673,642	1,741,520	1,962,064	2,412,947	2,120,436	2,110,326
	1,853,636	1,774,441	1,670,510	1,596,626	1,479,602	1,256,389
	157,151,553	160,474,841	172,067,073	163,203,968	165,864,832	184,443,970
	1,247,113	1,255,515	1,254,725	1,262,596	1,251,718	1,253,866
\$	<u>158,398,666</u>	<u>\$ 161,730,356</u>	<u>\$ 173,321,798</u>	<u>\$ 164,466,564</u>	<u>\$ 167,116,550</u>	<u>\$ 185,697,836</u>
\$	5,533,225	\$ 5,612,413	\$ 5,575,030	\$ 5,948,188	\$ 5,757,977	\$ 5,945,467
	2,540,504	2,936,152	2,899,064	4,080,578	3,612,088	3,344,032
	808,316	797,551	798,160	807,082	760,318	912,039
	1,510,055	1,463,351	824,553	960,142	1,056,241	908,502
	1,464,989	1,817,343	2,185,220	1,913,583	1,419,639	1,571,129
	2,966,723	3,269,013	2,533,460	3,240,268	3,048,461	3,361,698
	25,379	51,194	27,750	48,195	49,785	73,300
	28,459,366	27,689,882	30,713,513	29,971,614	33,357,880	38,650,463
	5,357,376	7,386,047	7,457,186	15,008,390	13,844,520	12,125,927
	48,665,933	51,022,946	53,013,936	61,978,040	62,906,909	66,892,557
	969,450	836,968	1,128,270	1,219,723	1,294,075	1,126,093
\$	<u>49,635,383</u>	<u>\$ 51,859,914</u>	<u>\$ 54,142,206</u>	<u>\$ 63,197,763</u>	<u>\$ 64,200,984</u>	<u>\$ 68,018,650</u>

(Continued)

County of Putnam, New York

Changes in Net Position (Continued)
Last Ten Fiscal years

	2014	2015	2016	2017
Net Expense/Revenue:				
Governmental Activities	\$ (115,595,417)	\$ (111,485,072)	\$ (111,754,180)	\$ (113,664,243)
Business-type Activities	14,690	607,706	90,401	(384,440)
Total Primary Government Net Expense	<u>\$ (115,580,727)</u>	<u>\$ (110,877,366)</u>	<u>\$ (111,663,779)</u>	<u>\$ (114,048,683)</u>
General Revenues				
Governmental Activities:				
Taxes:				
Real Property Taxes	\$ 37,835,861	\$ 41,083,016	\$ 35,664,434	\$ 41,792,992
Other Tax Items	5,041,598	5,035,733	5,479,429	4,692,425
Non-property Taxes	56,105,827	55,080,624	60,120,626	60,000,569
Unrestricted Use of Money and Property	73,494	64,357	103,012	215,857
Sale of Property and				
Compensation for Loss	111,315	55,389	107,346	57,812
Miscellaneous	736,322	944,903	536,640	925,680
Opioid Settlement	-	-	-	-
Transfers	25,000	25,000	25,000	30,000
Total Governmental Activities	<u>99,929,417</u>	<u>102,289,022</u>	<u>102,036,487</u>	<u>107,715,335</u>
Business-type Activities:				
Unrestricted Use of Money and Property	10	2	3,618	12,401
Transfers	(25,000)	(25,000)	(25,000)	(30,000)
Total Business-type Activities	<u>(24,990)</u>	<u>(24,998)</u>	<u>(21,382)</u>	<u>(17,599)</u>
Total Primary Government				
General Revenues	<u>\$ 99,904,427</u>	<u>\$ 102,264,024</u>	<u>\$ 102,015,105</u>	<u>\$ 107,697,736</u>
Change in Net Position				
Governmental Activities	\$ (15,666,000)	\$ (9,196,050)	\$ (9,717,693)	\$ (5,948,908)
Business-type Activities	(10,300)	582,708	69,019	(402,039)
Total Primary Government	<u>\$ (15,676,300)</u>	<u>\$ (8,613,342)</u>	<u>\$ (9,648,674)</u>	<u>\$ (6,350,947)</u>

(1) The activities of the Putnam Tobacco Asset Securitization Corporation have been included as a blended component unit effective with the 2004 fiscal year in accordance with Governmental Accounting Standards Board Technical Bulletin 2004-1.

2018	2019	2020	2021	2022	2023
\$ (108,485,620) (277,663)	\$ (109,451,895) (418,547)	\$ (119,053,137) (126,455)	\$ (101,225,928) (42,873)	\$ (102,957,923) 42,357	\$ (117,551,413) (127,773)
<u>\$ (108,763,283)</u>	<u>\$ (109,870,442)</u>	<u>\$ (119,179,592)</u>	<u>\$ (101,268,801)</u>	<u>\$ (102,915,566)</u>	<u>\$ (117,679,186)</u>
\$ 43,134,059 4,877,949 64,525,488 465,110 111,591 520,599 - -	\$ 42,793,970 5,464,888 67,710,168 744,452 119,219 661,910 - -	\$ 49,146,545 5,053,180 67,683,950 220,874 140,990 881,050 - -	\$ 43,848,387 4,849,033 79,874,243 125,615 450,993 1,205,995 - -	\$ 45,879,692 5,390,190 83,550,054 1,223,652 189,595 831,008 2,005,089 -	\$ 45,795,974 5,410,056 89,627,893 6,174,795 120,612 564,771 - -
<u>113,634,796</u>	<u>117,494,607</u>	<u>123,126,589</u>	<u>130,354,266</u>	<u>139,069,280</u>	<u>147,694,101</u>
27,001 -	35,532 -	12,842 -	69 -	19,411 -	80,598 -
<u>27,001</u>	<u>35,532</u>	<u>12,842</u>	<u>69</u>	<u>19,411</u>	<u>80,598</u>
<u>\$ 113,661,797</u>	<u>\$ 117,530,139</u>	<u>\$ 123,139,431</u>	<u>\$ 130,354,335</u>	<u>\$ 139,088,691</u>	<u>\$ 147,774,699</u>
\$ 5,149,176 (250,662)	\$ 8,042,712 (383,015)	\$ 4,073,452 (113,613)	\$ 29,128,338 (42,804)	\$ 36,111,357 61,768	\$ 30,142,688 (47,175)
<u>\$ 4,898,514</u>	<u>\$ 7,659,697</u>	<u>\$ 3,959,839</u>	<u>\$ 29,085,534</u>	<u>\$ 36,173,125</u>	<u>\$ 30,095,513</u>

County of Putnam, New YorkFund Balances of Governmental Funds
Last Ten Fiscal Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General Fund				
Nonspendable	\$ 2,003,733	\$ 4,386,166	\$ 3,848,189	\$ 3,986,893
Restricted	3,781,919	3,916,163	1,870,489	1,847,169
Committed	-	5,719,436	-	-
Assigned	8,963,563	8,857,851	18,057,991	18,101,617
Unassigned	<u>20,129,757</u>	<u>12,476,739</u>	<u>13,869,403</u>	<u>15,845,855</u>
Total General Fund	<u>\$ 34,878,972</u>	<u>\$ 35,356,355</u>	<u>\$ 37,646,072</u>	<u>\$ 39,781,534</u>
All Other Governmental Funds				
Nonspendable	\$ -	\$ 141,323	\$ 127,105	\$ 109,101
Restricted	5,942,998	3,847,638	5,412,111	5,505,991
Assigned	2,083,484	1,990,264	2,580,944	2,583,857
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total All Other Governmental Funds	<u>\$ 8,026,482</u>	<u>\$ 5,979,225</u>	<u>\$ 8,120,160</u>	<u>\$ 8,198,949</u>
Total Governmental Funds	<u>\$ 42,905,454</u>	<u>\$ 41,335,580</u>	<u>\$ 45,766,232</u>	<u>\$ 47,980,483</u>

(1) - The County implemented the provisions of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", for the fiscal year ended December 31, 2010.

2018	2019	2020	2021	2022	2023
\$ 3,929,419	\$ 3,881,182	\$ 5,895,830	\$ 6,409,653	\$ 6,127,791	\$ 6,158,798
1,903,800	2,375,913	3,026,400	3,768,389	1,793,327	3,644,712
-	-	-	-	-	-
15,715,837	14,510,528	15,612,466	14,733,372	33,122,859	56,167,139
21,977,572	29,864,516	43,267,359	65,679,390	71,425,850	78,332,212
<u>\$ 43,526,628</u>	<u>\$ 50,632,139</u>	<u>\$ 67,802,055</u>	<u>\$ 90,590,804</u>	<u>\$ 112,469,827</u>	<u>\$ 144,302,861</u>
\$ 95,281	\$ 93,783	\$ 98,045	\$ 125,380	\$ 92,512	\$ 98,657
6,857,500	8,274,205	11,909,281	10,687,875	15,663,576	13,588,142
2,250,627	2,478,311	4,133,130	4,750,720	7,031,213	9,675,870
-	-	-	-	-	-
<u>\$ 9,203,408</u>	<u>\$ 10,846,299</u>	<u>\$ 16,140,456</u>	<u>\$ 15,563,975</u>	<u>\$ 22,787,301</u>	<u>\$ 23,362,669</u>
<u>\$ 52,730,036</u>	<u>\$ 61,478,438</u>	<u>\$ 83,942,511</u>	<u>\$ 106,154,779</u>	<u>\$ 135,257,128</u>	<u>\$ 167,665,530</u>

County of Putnam, New York

Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years

	2014	2015	2016	2017
Revenues				
Real property taxes	\$ 38,400,507	\$ 38,771,702	\$ 39,304,229	\$ 41,793,023
Other tax items	5,041,598	5,035,733	5,479,429	4,692,425
Non-property taxes	56,105,827	55,080,624	60,120,626	60,000,569
Departmental income	11,715,452	10,963,865	11,111,171	11,348,444
Intergovernmental charges	1,174,922	1,308,496	753,928	1,124,919
Use of money and property	625,687	584,850	638,292	872,168
Licenses and permits	741,059	775,203	861,486	805,881
Fines and forfeitures	195,607	224,407	249,508	201,658
Sale of property and compensation for loss	111,528	55,389	107,346	57,812
Interfund revenues	411,117	428,071	372,217	385,281
State aid	16,474,187	18,175,724	19,323,125	19,738,249
Federal aid	9,962,601	10,525,090	12,418,266	9,937,788
Miscellaneous	2,788,748	3,400,237	1,970,646	2,004,772
Total Revenues	143,748,840	145,329,391	152,710,269	152,962,989
Expenditures				
Current				
General government support	27,219,313	24,043,863	24,070,985	23,754,954
Education	9,379,106	9,408,513	9,618,908	10,423,919
Public safety	34,541,586	35,198,063	36,303,280	36,767,396
Health	11,464,578	11,522,277	12,945,287	13,026,106
Transportation	11,457,884	11,808,058	10,642,584	10,890,372
Economic opportunity and development	32,481,284	32,420,370	34,241,746	33,639,289
Culture and recreation	3,429,702	3,601,424	4,686,558	4,983,259
Home and community services	1,768,927	1,721,015	1,640,432	1,742,315
Employee benefits	4,045,623	4,202,823	4,578,254	4,750,314
Debt Service:				
Principal	3,396,535	3,848,000	4,063,274	4,210,000
Interest	2,456,043	2,320,914	2,203,331	2,134,655
Refunding bond issuance costs	-	108,412	-	-
Capital Outlay	6,883,651	6,828,945	7,524,553	8,628,997
Total Expenditures	148,524,232	147,032,677	152,519,192	154,951,576
Excess (Deficiency) of Revenues Over Expenditures	(4,775,392)	(1,703,286)	191,077	(1,988,587)
Other Financing Sources (Uses)				
Bonds issued	3,478,274	-	4,214,575	4,133,350
Refunding bonds issued	-	11,060,000	-	-
Issuance premium	-	1,544,523	-	39,488
Energy performance contract issued	-	-	-	-
Financed purchase debt issued	-	-	-	-
Payment to refunded bond escrow agent	-	(12,496,111)	-	-
Leases Issued	-	-	-	-
Transfers in	924,161	935,756	936,561	2,151,816
Transfers out	(1,899,161)	(910,756)	(911,561)	(2,121,816)
Total Other Financing Sources	2,503,274	133,412	4,239,575	4,202,838
Net Change in Fund Balances	\$ (2,272,118)	\$ (1,569,874)	\$ 4,430,652	\$ 2,214,251
Debt Service as a Percentage of Non-Capital Expenditures	4.1%	4.4%	4.3%	4.4%

	2018	2019	2020	2021	2022	2023
\$	40,231,841	\$ 41,177,572	\$ 47,543,092	\$ 43,470,407	\$ 45,701,801	\$ 45,606,412
	4,877,949	5,464,888	2,335,370	4,628,143	5,390,190	5,410,056
	64,525,488	67,710,168	67,683,950	79,874,243	83,550,054	89,627,893
	11,421,718	12,560,243	11,933,405	13,882,209	12,256,866	12,668,682
	1,275,182	1,230,723	717,182	817,977	898,920	737,181
	1,026,855	1,248,370	716,562	759,126	2,030,866	6,910,712
	924,395	879,168	961,520	951,118	999,600	954,255
	218,697	312,323	222,760	173,583	125,420	174,283
	111,591	119,219	140,990	450,993	189,595	120,612
	595,917	569,536	457,236	615,900	634,764	605,076
	21,935,041	23,021,242	24,485,166	24,319,540	27,880,240	30,480,059
	11,195,803	11,428,019	12,921,128	17,107,225	18,121,917	19,495,119
	1,618,224	1,594,518	2,228,230	2,861,847	2,182,145	3,095,260
	<u>159,958,701</u>	<u>167,315,989</u>	<u>172,346,591</u>	<u>189,912,311</u>	<u>199,962,378</u>	<u>215,885,600</u>
	23,863,181	24,869,527	24,904,477	26,294,133	26,549,089	29,353,041
	11,030,625	11,793,506	10,508,173	11,214,715	11,891,287	13,045,098
	36,368,645	37,283,576	36,339,893	38,530,921	36,971,966	39,310,568
	12,878,133	11,791,534	12,623,328	13,276,228	13,933,738	16,106,583
	11,670,153	11,446,902	9,550,576	10,970,715	11,432,589	11,024,052
	33,492,969	32,905,063	31,943,130	29,800,621	30,521,966	32,484,018
	5,916,734	6,329,687	5,077,068	6,081,277	6,475,356	7,003,291
	1,593,484	1,636,429	1,743,828	2,290,104	1,847,333	1,873,341
	5,053,139	5,178,712	5,395,673	5,325,954	6,007,920	6,813,171
	4,609,575	4,973,350	5,228,125	5,585,249	5,907,109	6,448,612
	2,058,557	1,952,089	1,793,359	1,812,858	1,664,182	1,450,047
	-	63,045	54,589	56,580	-	-
	8,732,562	8,407,212	14,988,031	19,635,121	18,688,830	18,745,710
	<u>157,267,757</u>	<u>158,630,632</u>	<u>160,150,250</u>	<u>170,874,476</u>	<u>171,891,365</u>	<u>183,657,532</u>
	<u>2,690,944</u>	<u>8,685,357</u>	<u>12,196,341</u>	<u>19,037,835</u>	<u>28,071,013</u>	<u>32,228,068</u>
	2,033,125	-	5,845,300	3,058,000	-	-
	-	3,315,000	2,865,000	2,485,000	-	-
	25,484	239,641	408,135	253,453	-	-
	-	-	4,184,693	-	-	-
	-	-	183,150	-	868,086	180,334
	-	(3,491,596)	(3,218,546)	(2,622,020)	-	-
	-	-	-	-	163,250	-
	3,148,201	3,145,001	2,362,778	524,431	9,674,379	5,254,469
	<u>(3,148,201)</u>	<u>(3,145,001)</u>	<u>(2,362,778)</u>	<u>(524,431)</u>	<u>(9,674,379)</u>	<u>(5,254,469)</u>
	<u>2,058,609</u>	<u>63,045</u>	<u>10,267,732</u>	<u>3,174,433</u>	<u>1,031,336</u>	<u>180,334</u>
\$	<u>4,749,553</u>	<u>\$ 8,748,402</u>	<u>\$ 22,464,073</u>	<u>\$ 22,212,268</u>	<u>\$ 29,102,349</u>	<u>\$ 32,408,402</u>
	4.5%	4.6%	4.9%	4.9%	4.9%	4.8%

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax. These schedules include:

Sales Tax Rates

Taxable Sales by Industry

Assessed Value and Estimated Actual Value
of Taxable Property

Direct and Overlapping Property Tax Rates,
Per \$1,000 of Assessed Valuation

Principal Taxpayers

Property Tax Levies and Collections

County of Putnam, New York

Sales Tax Rates Last Ten Fiscal Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
New York State *	4.000 %	4.000 %	4.000 %	4.000 %
MTA (1) **	0.375	0.375	0.375	0.375
County ***	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
Total	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>

(1) Metropolitan Transit Authority

* Effective June 1, 2003 - May 31, 2005 the NYS rate increased from 4% to 4 1/2%

Effective June 1, 2005 the NYS rate decreased from 4 1/2% to 4%.

** Effective June 1, 2005 the MTA rate increased from 1/4% to 3/8%

*** Effective September 1, 2005 the County rate increased from 3% to 3.5%

Effective September 1, 2007 the County rate increased from 3.5% to 4%.

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
4.000 %	4.000 %	4.000 %	4.000 %	4.000 %	4.000 %
0.375	0.375	0.375	0.375	0.375	0.375
<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>	<u>4.000</u>
<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>	<u>8.375 %</u>

County of Putnam, New York

Taxable Sales By Industry
Ten Years Stated

Industry	March 2014 to February 2015	March 2015 to February 2016	March 2016 to February 2017	March 2017 to February 2018
Utilities (excluding residential energy)	\$ 28,496	\$ 24,298	\$ 24,815	\$ 28,617
Construction	28,290	29,108	34,852	37,287
Manufacturing	35,585	41,628	65,696	48,896
Wholesale Trade	81,939	81,830	90,728	92,545
Retail Trade:				
Motor Vehicles and Parts	208,174	226,475	228,186	235,809
Furniture and Home Furnishings	18,364	19,851	23,857	25,652
Electronics and Appliances	11,191	12,084	12,703	12,253
Building Materials and Garden Equipment	91,508	98,053	100,704	105,540
Food and Beverage	89,562	89,625	87,001	92,896
Health and Personal Care	16,115	16,646	17,097	17,472
Gasoline Stations	157,072	122,539	118,981	123,321
Clothing	25,869	27,384	29,570	32,474
Sporting Goods, Hobby, Book and Music Stores	14,268	16,118	15,878	15,374
General Merchandise	38,609	39,383	37,506	37,648
Miscellaneous Retail	44,409	40,740	44,646	43,767
Nonstore Retail	52,268	54,252	59,051	68,017
Information	74,899	76,778	74,351	71,183
Professional, Scientific, and Technical	11,540	11,934	14,045	13,493
Administrative/Support Services	34,574	37,402	40,776	41,005
Health Care	1,194	1,468	2,231	2,293
Arts, Entertainment, and Recreation	17,718	18,834	18,337	19,175
Accommodation and Food Services:				
Accommodation	1,691	1,923	1,753	1,590
Food Services	101,091	110,632	115,983	118,604
Other Services:				
Repair and Maintenance	46,604	49,562	52,362	53,804
Personal and Laundry Services	5,985	6,577	6,097	7,842
All Other Services	578	615	646	618
Ag., Mining, Trans., Fire, Educ., Govt.	42,836	52,024	128,661	125,771
Unclassified by Industry	3,812	287	500	354
Grand Total	\$ 1,284,241	\$ 1,308,050	\$ 1,447,013	\$ 1,473,300

<u>March 2018 to February 2019</u>	<u>March 2019 to February 2020</u>	<u>March 2020 to February 2021</u>	<u>March 2021 to Feb-22</u>	<u>March 2022 to February 2023**</u>	<u>March 2023 to February 2024*</u>
\$ 34,821	\$ 39,119	\$ 37,175	\$ 39,169	\$ 42,631	\$ 35,163
41,167	39,991	36,604	44,337	49,967	54,670
57,512	62,888	73,216	84,454	93,409	84,493
109,290	106,242	107,158	134,400	157,057	166,473
250,563	247,632	230,784	266,302	276,806	291,167
25,100	26,766	27,795	35,160	32,342	29,902
13,106	12,845	15,443	17,563	18,525	17,806
112,374	112,179	132,902	145,830	154,203	145,848
106,514	120,105	122,532	127,405	123,742	134,465
17,903	18,057	18,607	18,982	19,346	17,514
121,930	119,384	88,956	125,746	106,412	137,288
35,323	41,241	41,320	50,901	51,743	53,884
15,623	17,565	24,043	22,690	21,404	19,623
36,791	30,257	26,821	32,317	30,520	29,664
44,700	44,229	52,727	61,740	67,567	67,869
77,091	114,975	197,015	219,876	227,775	243,038
69,986	78,956	85,206	87,088	84,167	82,135
15,902	19,941	19,006	31,574	27,258	31,176
47,483	59,576	48,045	51,484	53,777	57,326
3,746	3,574	4,446	4,040	2,807	2,363
20,627	21,316	14,170	19,994	21,053	17,999
1,940	1,878	1,885	3,300	3,605	4,039
119,966	123,957	102,058	142,420	159,241	169,547
56,782	56,629	50,255	63,095	68,930	72,850
7,886	7,959	5,656	8,188	11,235	12,753
580	569	229	382	455	578
132,192	139,176	144,349	160,164	168,409	170,412
526	513	1,147	1,473	11,384	25,936
<u>\$ 1,577,424</u>	<u>\$ 1,667,519</u>	<u>\$ 1,709,550</u>	<u>\$ 2,000,074</u>	<u>\$ 2,085,770</u>	<u>\$ 2,175,981</u>

County of Putnam, New York

Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Year	Commercial Property (3)	Residential Property (3)	Total Net Taxable Assessed Value (1)	State Special Equalization Rate (2)	Estimated Actual Taxable Value	Total Direct Tax Rate
2014	\$ 2,024,797,218	\$ 8,451,494,698	10,476,291,916	79.56 %	\$ 13,167,787,728	\$ 3.91
2015	2,088,710,755	8,256,117,153	10,344,827,908	78.61	13,159,684,401	3.88
2016	1,824,882,385	8,577,549,147	10,402,431,532	77.89	13,355,285,058	3.08
2017	1,904,362,639	8,500,005,949	10,404,368,588	77.55	13,416,336,026	3.09
2018	2,297,915,761	10,214,081,096	12,511,996,857	91.48	13,677,303,079	3.10
2019	2,318,696,605	10,822,488,745	13,141,185,350	91.67	14,335,317,279	3.10
2020	2,388,805,649	11,147,809,447	13,536,615,096	91.39	14,811,921,541	3.10
2021	2,361,825,418	11,608,162,852	13,969,988,270	89.19	15,663,177,789	3.04
2022	2,390,706,247	11,581,545,064	13,972,251,311	90.57	15,427,019,224	3.02
2023	1,118,930,728	13,234,950,996	14,353,881,724	87.18	16,464,649,833	2.76

(1) Assessed valuations are established by the Town governments comprising the County.

(2) The equalization rate is the average of the equalization rates for each of the six towns within the County.

The Town's equalization rates are established by the New York State Board of Equalization and Assessment.

(3) Real Property Department

N/A Breakout of total taxable assessed value between commercial and residential is not readily available

Note: Estimated actual taxable value is calculated by dividing taxable assessed value by the state special equalization rate. Tax rates are per \$1,000 of assessed value.

County of Putnam, New York

Direct and Overlapping Property Tax Rates,
Per \$1,000 Of Assessed Valuation
Last Ten Fiscal Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
County Direct Rates	\$ 3.75	\$ 3.91	\$ 3.88	\$ 3.08	\$ 3.09
Town Rates	1.34 - 7.83	1.41-8.03	1.42 - 8.20	1.42 - 8.34	1.46 - 8.08
Village Rates	4.60 - 10.68	4.73-10.81	4.69 - 10.97	4.76 - 11.03	4.76 - 12.04
School Districts	9.16 - 58.47	9.46-52.29	9.45 - 57.31	9.64 - 67.50	9.85 - 53.95

Source: State of New York, Office of the State Comptroller.

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 3.10	\$ 3.10	\$ 3.10	\$ 3.02	\$ 2.76
1.95-7.52	1.37-7.52	1.36-7.49	1.31-7.46	1.76-7.24
4.65-11.36	4.54-11.51	4.38-11.51	4.45-11.71	4.16-11.92
9.96-52.22	9.93-52.45	9.75-52.52	9.46-56.15	8.72-65.96

County of Putnam, New York

Principal Taxpayers
Current Year and Nine Years Ago

2023				
Rank	Taxpayer	Type of Business	Taxable Assessed Valuation	Percent of Taxable Assessed Valuation
1	City of New York	Government	\$ 768,847,630	5.36 %
2	NYS Elec & Gas	Public Utility	201,290,681	1.40
3	State Of New York	Government	120,799,593	0.84
4	Algonquin Gas Transmission Co	Public Utility	99,869,860	0.70
5	Verizon New York, Inc.	Public Utility	24,414,498	0.17
6	UB Brewster LLC	Private Corp.	23,286,328	0.16
7	Highlands Center	Private Corp.	22,562,260	0.16
8	Putnam Hospital Center	Private Corp	19,816,710	0.14
9	Putnam Plaza, LLC	Private Corp	19,425,200	0.16
10	Putam Ridge Real Estate, LLC	Private Corp.	18,460,000	0.13
	Total		<u>\$ 1,318,772,760</u>	<u>9.19 %</u>
2014				
Rank	Taxpayer	Type of Business	Taxable Assessed Valuation	Percent of Taxable Assessed Valuation
1	City of New York	Government	\$ 652,562,915	6.23 %
2	State of New York	Government	162,913,361	1.56
3	NYS Electric & Gas Corporation	Public Utility	101,378,273	0.97
4	Algonquin Gas	Public Utility	75,778,738	0.72
5	Verizon	Public Utility	51,003,060	0.49
6	Consolidated Edison	Public Utility	29,204,692	0.28
7	Highland Center, LLC	Private Corp.	25,538,000	0.24
8	Central Hudson	Public Utility	22,008,922	0.21
9	Lakeview Plaza	Private Corp.	21,670,200	0.21
10	Putnam Ridge Estate	Private Corp.	20,000,000	0.19
	Total		<u>\$ 1,162,058,161</u>	<u>11.09 %</u>

Source: Putnam County Real Property

County of Putnam, New York

Property Tax Levies and Collections
Last Ten Fiscal Years

Year	County Taxes Levied for the Fiscal Year (1)	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2013	\$ 134,431,543	128,261,135	95.41	5,956,812	134,217,947	99.84
2014	137,606,543	131,015,190	95.21	5,915,751	136,930,941	99.51
2015	141,461,972	134,459,604	95.05	6,049,718	140,509,322	99.33
2016	141,120,725	134,230,717	95.12	5,678,859	139,909,576	99.14
2017	142,130,612	135,232,547	95.15	5,258,168	140,490,715	98.85
2018	145,037,281	138,975,993	95.82	5,030,494	144,006,487	99.29
2019	149,166,923	142,212,778	95.34	4,656,547	146,869,325	98.46
2020	151,924,021	144,400,715	95.05	5,089,396	149,490,111	98.40
2021	155,662,727	148,991,961	95.71	3,517,788	152,509,749	97.97
2022	158,772,926	151,954,200	95.71	2,431,729	154,385,929	97.24
2023	161,364,358	154,932,204	96.01	*	154,932,204	96.01

(1) The total tax levy includes County taxes, as well as relieved school taxes and that portion of current school tax returned to the County for collection and enforcement in November of the previous year.

* Data not available

Source: Putnam County Finance Department

Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future. These schedules include:

Ratios of Outstanding Debt by Type

Direct and Underlying Governmental Activities Debt

Legal Debt Margin Information

County of Putnam, New York

Ratios of Outstanding Debt By Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities			Energy Performance Contract Payable	Financed Purchases Payable
	General Obligation Bonds	Less Debt Service Funds Available	Net		
2014	\$ 66,715,014	\$ 522,020	\$ 66,192,994	\$ -	\$ -
2015	63,629,516	437,144	63,192,372	-	-
2016	63,525,194	226,176	63,299,018	-	-
2017	63,231,512	167,987	63,063,525	-	-
2018	60,420,802	158,467	60,262,335	-	-
2019	55,240,764	325,566	54,915,198	-	-
2020	55,636,295	233,470	55,402,825	4,184,693	183,150
2021	53,182,147	187,919	52,994,228	3,998,770	148,824
2022	47,330,926	165,662	47,165,264	3,811,873	816,998
2023	40,987,005	190,384	40,796,621	3,619,745	753,848

(1) - Population and personal income data can be found in the schedule of demographic and economic statistics

(2) - The financial statements of the Putnam Tobacco Asset Securitization Corporation have been reflected as a blended component unit of the County beginning in 2004 in accordance with the Governmental Accounting Standards Board Technical Bulletin 2004-1.

(3) - Personal income and population divided by gross general obligations and tobacco securitization bonds.

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

*Data not available

<u>Leases Payable</u>	<u>Percentage of Actual Taxable Value of Property</u>	<u>Business- type Activities Tobacco Securitization Bonds (2)</u>	<u>Total Primary Government, Net</u>	<u>Gross Percentage of Personal Income (1)(3)</u>
\$ -	0.51 %	\$ 19,993,540	\$ 86,186,534	1.53 %
-	0.48	20,141,437	83,333,809	1.44
-	0.48	19,246,192	82,545,210	1.40
-	0.47	19,433,722	82,497,247	1.31
-	0.44	19,559,794	79,822,129	1.23
-	0.39	22,520,423	77,435,621	1.14
-	0.41	22,320,423	82,091,091	1.14
2,350,659	0.38	22,020,423	81,512,904	1.06
2,169,848	0.35	21,620,424	75,584,407	0.96
1,823,087	0.29	21,320,424	68,313,725	*

<u>Gross Per Capita (1)(3)</u>	<u>Gross Percentage of Personal Income (1)(3)</u>	<u>Gross Per Capita (1)(3)</u>
\$ 873.62	1.52 %	\$ 868.36
843.91	1.43	842.61
836.92	1.40	831.08
832.29	1.31	834.87
809.41	1.23	811.86
790.90	1.14	785.89
835.51	1.14	838.21
834.23	1.06	828.34
769.78	0.96	770.80
-	*	*

County of Putnam, New York

Direct and Underlying Governmental Activities Debt

As of December 31, 2023

UNDERLYING DEBT

<u>Municipality or School District</u>	<u>Gross Long-Term Debt (1)</u>	<u>Exclusions (2)</u>	<u>Amount Applicable To County (3)</u>
Towns: (as of December 31, 2023)			
Carmel	\$ 34,136,000	\$ 16,906,194	\$ 17,229,806
Kent	*	*	-
Patterson	*	*	-
Philipstown	*	*	-
Putnam Valley	1,620,000	163,368	1,456,632
Southeast	*	*	-
Villages: (as of May 31, 2023)			
Brewster	*	*	-
Cold Spring	*	*	-
Nelsonville	*	*	-
Schools: (as of June 30, 2023)			
Brewster	36,550,000	4,952,559	31,597,441
Carmel	*	*	-
Garrison	10,092,550	903,743	9,188,807
Haldane	6,116,509	478,430	5,638,079
Mahopac	36,939,156	3,675,862	33,263,294
Putnam Valley	3,199,911	-	3,199,911
Total Underlying Debt			101,573,970
Direct Bonded Debt of the County			<u>47,785,724</u>
Direct and Underlying Debt			<u><u>\$ 149,359,694</u></u>

(1) Excludes proprietary funds.

(2) Exclusions reflect the amount available for repayment in the Debt Service Fund.
For School Districts, the State School building aid has also been excluded.

(3) County percentage is 100% since all of the above municipalities and School Districts fall within the boundaries of the County.

* Not Available at time of Audit

County of Putnam, New York

Legal Debt Margin Information
Last Ten Fiscal Years

	2014	2015	2016	2017
Debt Limit	\$ 985,907,962	\$ 954,312,902	\$ 941,949,445	\$ 935,047,662
Total Net Debt Applicable to Limit	59,542,148	54,911,767	55,063,068	54,537,478
Legal Debt Margin	<u>\$ 926,365,814</u>	<u>\$ 899,401,135</u>	<u>\$ 886,886,377</u>	<u>\$ 880,510,184</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	6.04%	5.75%	5.85%	5.83%

Legal Debt Margin Calculation for Fiscal Year 2023

Assessment Roll			State Special Equalization Ratio		Full Valuation
Year	Budget Year	Assessed Valuation		%	
2019	2019	\$ 12,869,725,712	91.67	%	\$ 14,039,190,261
2020	2020	13,141,185,350	91.39		14,379,237,717
2021	2021	13,577,806,988	89.19		15,223,463,379
2022	2022	13,972,251,311	90.57		15,427,019,224
2023	2023	14,977,840,952	87.18		<u>17,180,363,560</u>
Total Five Year Full Valuation					<u>\$ 76,249,274,141</u>
Five Year Average Full Valuation of Taxable Real Property					<u>\$ 15,249,854,828</u>
Debt Limit - 7% of Five Year Average Full Valuation					<u>1,067,489,838</u>
Outstanding County Debt:					
Serial Bonds			39,145,000		
Lease Purchase			<u>6,196,680</u>		45,341,680
Less:					
Exclusion for Water and Sewer Districts Appropriations in 2023 Budget, Exclusive of Water and Sewer Districts			<u>5,923,962</u>		<u>5,923,962</u>
Net Indebtedness Subject to Debt Limit					<u>39,417,718</u>
Net Debt Contracting Margin					<u>\$ 1,028,072,120</u>

(1) Full valuations are furnished by the State Comptroller based on finalized town assessment rolls at the time of determination. Full valuations presented differ from values in other tables due to timing differences for establishing final rolls in the County's six component towns.

(2) Excludes enterprise fund bonds.

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 934,869,548	\$ 947,069,184	\$ 974,346,282	\$ 1,006,656,780	\$ 1,018,446,991	\$ 1,067,489,838
<u>51,656,421</u>	<u>46,207,778</u>	<u>50,394,245</u>	<u>48,078,679</u>	<u>49,082,100</u>	<u>39,417,718</u>
<u>\$ 883,213,127</u>	<u>\$ 900,861,406</u>	<u>\$ 923,952,037</u>	<u>\$ 958,578,101</u>	<u>\$ 969,364,891</u>	<u>\$ 1,028,072,120</u>
5.53%	4.88%	5.17%	4.78%	4.82%	3.69%

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place. These schedules include:

Demographic Statistics

County of Putnam, New York

Demographic Statistics Last Ten Fiscal Years

<u>Fiscal Year Ended June 30,</u>	<u>Population (1)</u>	<u>Personal Income (1)</u>	<u>Per Capita Income (1)</u>	<u>Annual Ave Unemployment Rate (2)</u>
2014	99,252	5,655,367,000	56,980	4.9 %
2015	99,265	5,822,347,000	58,655	4.3 %
2016	98,900	5,903,623,000	59,693	4.0 %
2017	99,323	6,303,935,000	63,469	4.2 %
2018	98,814	6,510,366,000	65,833	3.7 %
2019	98,320	6,819,961,000	69,365	3.5 %
2020	98,532	7,207,862,000	73,152	7.6 %
2021	97,936	7,712,854,000	78,754	5.3 %
2022	98,405 **	7,873,943,000	80,309	2.6 %
2023	98,060 **	*	*	3.4 %

Sources:

(1) U.S. Bureau of Economic Analysis

(2) New York State Department of Labor

*Data not available

** Estimate

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs. These schedules include:

Construction Permit Data

Principal Employers

Full-Time Equivalent Town Government Employees by Function

Operating Indicators by Function/Program

Capital Asset Statistics by Function

County of Putnam, New York

Construction Permit Data Last Ten Fiscal Years

<u>Year</u>	<u>Value of Residential Construction (1)</u>	<u>Number of Building Permits (1)</u>
2014	\$ 13,233,825	58
2015	11,562,070	50
2016	12,369,758	41
2017	12,859,223	36
2018	11,725,068	45
2019	14,263,050	36
2020	8,593,947	21
2021	17,376,576	52
2022	14,136,353	43
2023	13,685,017	43

Sources:

(1) U.S Census Bureau

County of Putnam, New York

Principal Employers
Current Year and Nine Years Ago

<u>EMPLOYER</u>	2023	
	<u>EMPLOYEES</u>	<u>PERCENTAGE OF TOTAL EMPLOYMENT</u>
Carmel Central School District	864	1.95 %
Putnam County	851	1.92
Mahopac Central School District	832	1.88
Brewster Central School District	800	1.81
Putnam Hospital Center	650	1.47
Ace Endico	620	1.40
Green Chimneys	525	1.19
Putnam Precision Products, Inc.	377	0.85
The ARC of Mid-Hudson	375	0.85
Putnam Valley Central School District	343	0.78
	<u>6,237</u>	<u>14.11 %</u>

<u>EMPLOYER</u>	2014	
	<u>EMPLOYEES</u>	<u>PERCENTAGE OF TOTAL EMPLOYMENT</u>
Putnam Hospital Center	1,041	2.60 %
Mahopac Central School District	773	1.93
Carmel Central School District	712	1.78
Putnam County	700	1.75
Brewster Central School District	520	1.30
Green Chimneys	502	1.25
Putnam Associated Resource Center	375	0.94
Putnam Valley Central School District	290	0.72
Cerebral Palsy Assoc of Putnam & Southern Dutchess	264	0.64
A&P	260	0.65
	<u>5,437</u>	<u>13.56 %</u>

Source: Putnam County Planning Department

County of Putnam, New York

Full-Time Equivalent County Government Employees By Function Last Ten Fiscal Years

Function	Full-time Equivalent Employees as of December 31,			
	2014	2015	2016	2017
General Government	156	141	153	144
Education	1	1	1	1
Public Safety	200	195	196	203
Health	52	54	54	49
Transportation	35	34	38	36
Economic Opportunity and Development	156	143	157	153
Culture and Recreation	21	11	14	13
Home and Community Services	<u>8</u>	<u>7</u>	<u>7</u>	<u>7</u>
Total	<u>629</u>	<u>586</u>	<u>620</u>	<u>606</u>

Source: Putnam County Finance Department

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
152	165	155	153	152	161
1	1	1	1	1	1
206	215	207	204	203	204
50	48	47	49	50	55
37	38	35	39	38	34
156	168	159	161	163	154
17	20	22	20	21	24
<u>8</u>	<u>8</u>	<u>9</u>	<u>8</u>	<u>6</u>	<u>9</u>
<u>627</u>	<u>663</u>	<u>635</u>	<u>635</u>	<u>634</u>	<u>642</u>

County of Putnam, New York

Operating Indicators by Function/Program
Last Ten Fiscal Years

Function:	2014	2015	2016	2017
General Government:				
Motor Vehicles				
Number of drivers' licenses issued	11,458	11,521	11,861	21,250
County Clerk				
Number of mortgages recorded	2,391	2,601	2,808	2,655
Number of foreclosures initiated	477	410	303	276
Finance				
Number of certificates of residence issued	1,666	1,488	1,786	1,816
Highway:				
Number of permits issued	26	24	16	22
Public Safety:				
Emergency Services				
Number of calls at 911 center	33,060	34,625	35,173	36,688
Corrections				
Total Inmate admissions	720	662	680	628
Probation				
Average Monthly # Criminal Court Supervision Cases	600	575	517	453
Health:				
Number of Vaccines (Immunization & flu)	5,041	4,522	4,375	4,153
Number of Vaccines (COVID-19)				
Culture and Recreation:				
Number of rounds of golf played	30,221	32,428	32,917	30,515
Home and Community Services:				
Transportation				
Ridership on public buses	144,151	134,381	143,681	132,931
Economic Assistance and Opportunity				
OSR				
Meals				
Homebound	32,240	33,928	33,298	34,608
Senior Centers	52,787	52,943	53,078	56,747

*For 2020 - the Senior Centers were closed most of the year . This figure includes Grab & Go and Congregate meals.

Source: Various County Departments

2018	2019	2020	2021	2022	2023
30,190	35,000	23,874	21,089	17,992	15,738
2,414	2,946	3,425	4,780	3,084	1,884
244	233	75	43	111	160
1,720	1,604	1,335	1,149	1,062	1,152
13	13	25	25	15	6
36,599	35,781	33,942	32,116	31,199	32,491
608	435	226	330	320	450
431	406	373	314	335	335
4,635	4,063	2,460	2,656	2,614	2,557
			24,624	2,225	24
26,815	26,297	35,752	35,188	32,141	35,184
120,711	121,212	58,246	80,515	88,246	96,321
36,589	31,843	55,099	53,415	38,376	24,483
52,034	49,174	* 23,432	22,371	26,973	42,579

County of Putnam, New York

Capital Asset Statistics By Function
Last Ten Fiscal Years

Function	2014	2015	2016	2017
General Government - Buildings	8	8	9	9
Public Safety - Buildings	4	4	4	5
Health - Buildings	3	3	3	3
Transportation - Buildings	5	5	5	5
Culture and Recreation - Parks acreage	2,698	2,698	2,698	2,698
Buildings	8	8	8	8
Economic Opportunity - Buildings	5	5	6	6
Home & Community Services - Buildings	1	1	1	1

Source - Various County departments

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
9	9	9	8	8	8
5	6	6	6	6	6
3	3	3	3	3	3
5	5	5	5	5	5
2,698	2,698	2,698	2,698	2,698	2,698
8	8	8	8	8	8
6	6	6	6	6	6
1	1	1	1	1	1

FEDERAL AWARDS

**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance
With Government Auditing Standards**

Independent Auditors' Report

**The Honorable Legislature
of the County of Putnam, New York**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the County of Putnam, New York ("County") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 30, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the County in a separate letter.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

September 30, 2024



**Report on Compliance for Each Major Federal Program and Report on
Internal Control Over Compliance Required by
the Uniform Guidance**

Independent Auditors' Report

**The Honorable Legislature of the
County of Putnam, New York**

Report on Compliance for Each Major Federal Program

Opinion of Each Major Federal Program

We have audited the County of Putnam, New York's ("County") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2023. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error; as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Non-compliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

September 30, 2024

County of Putnam, New York

Schedule of Expenditures of Federal Awards
Year Ending December 31, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Provided to Sub- Recipients	Federal Program Expenditure
<u>U.S. Department of Agriculture</u>				
<i>SNAP Cluster:</i>				
Indirect Program - Passed Through NYS Department of Temporary and Disability Assistance State Admin Matching Grants for Supplemental Nutrition Assistance Program	10.561		\$ -	\$ 781,118
Total U.S. Department of Agriculture/SNAP Cluster			-	781,118
<u>U.S. Department of Justice</u>				
Indirect Programs - Passed through NYS Office of Victim Services				
Crime Victim Assistance	16.575	OVS01-RFA-2022- 00083 C1134GG	-	389,345
Violence Against Women Formula Grants	16.588		-	25,040
State Criminal Alien Assistance Program (SCAAP)	16.606		-	97,350
Bulletproof Vest Partnership Program	16.607	2021BUBX21028307	-	25,071
Total U.S. Department of Justice			-	536,806
<u>U.S. Department of Labor</u>				
Indirect Programs - Passed through Westchester County				
<i>WIOA Cluster</i>				
WIOA Adult Programs	17.258		-	74,835
WIOA Dislocated Worker	17.278		-	154,851
Subtotal WIOA Cluster			-	229,686
Total U.S. Department of Labor			-	229,686
<u>U.S. Department of Transportation</u>				
Direct Programs				
<i>Transit Services Programs Cluster:</i>				
New Freedom Program	20.521	NY-57-X030	-	8,050
<i>Federal Transit Cluster</i>				
Federal Transit Formula Grants	20.507	PIN 8TM0.66: NY-2023- 063-03 / PIN 8762.43: NY-2020-085, NY-2005- 63 / PIN 8756.84: NY- 2019-059-02 / PIN 8759.05: NY-90-X636 / PIN 8757.06: NY-2021- 035 / NY-2023-010 /NY- 2022-035-26	-	1,610,895
Indirect Programs - Passed through Department of Motor Vehicles				
<i>Highway Safety Cluster</i>				
State and Community Highway Safety	20.600	PTS-2023 PCSO-00158- (040) /HS1-2023-PC YTH BUREAU-00232- (40) / HS1-2024 PC YTH BUREAU-00186- (040)	-	94,641
National Priority Safety Program	20.616	CPS-2023-PCSO-00139- (40)		1,057
Indirect Programs - Passed through NYS Stop DWI Foundation Inc.				
National Priority Safety Program	20.616	HS1-2023-NYS STOP DWI FOUND-00203- (088) / HS1-2024-NYS STOP-DWI FOUND- 00199-(088)	25,522	30,620
Subtotal Highway Safety Cluster			25,522	126,318

(Continued)

County of Putnam, New York

Schedule of Expenditures of Federal Awards (Continued)
 Year Ending December 31, 2023

<u>Federal Grantor Program Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub- Recipients</u>	<u>Federal Program Expenditure</u>
<u>U.S. Department of Transportation</u> (Continued)				
Indirect Programs - Passed through Governor's Traffic Safety Committee Alcohol Impaired Driving Countermeasures Incentive Grants	20.601		\$ -	\$ 8,536
Indirect Programs - Passed through NYS Department of Transportation <i>Highway Planning and Construction:</i>		PIN 8757.48.221 AND 8757.48.321 D035017; PIN 8761.97.221 AND 8761.97.121 D035941; PIN 8762.13.121 AND 8762.13.221 D040008; PIN 8756.09.221 and 8756.09.321 D035980; PIN 8757.65.121 and 8757.65.321 D036499 ; PUTNAM MOVES CONTRACT APPROVED BUT NOT FULLY EXECUTED		
Highway Planning and Construction Total	20.205		-	7,309,650
Formula Grants for Rural Areas	20.509	PIN 8797.38.404 FED GR #NY-18-X036	-	98,000
Metropolitan Transportation Planning	20.505	NYMTC UPWP C040367	-	481,180
Indirect Program - Passed through NYS Department of Homeland Security			-	7,888,830
Total U.S. Department of Transportation			<u>25,522</u>	<u>9,642,629</u>
<u>U.S. Department of Homeland Security</u>				
Indirect Program - Passed through NYS Office of Homeland Security and Emergency Management		4480DRNY 000AMD#2558 PW2490V / 4480DRNY000AMD#27 36 PW 2583V / 4480DRNY000AMD#27 37 PW#2722V / 4480DRNY000AMD#27 38 PW#2726V / 4480DRNY000AMD#25 98 PW#2546		
Disaster Grants - Public Assistance - (Presidentially Declared Disasters)	97.036			158,863
Emergency Management Performance Grants	97.042	WM22185039 T185039		42,598
		WM19972794 T972794 / WM20972700 C972700 / WM18972780 C972780 / WM19972790 C972790 / WM21836310 C836310 / WM22190164 C190164		
Homeland Security Grant Program	97.067		-	429,133
Total U.S. Department of Homeland Security			<u>-</u>	<u>630,594</u>

(Continued)

County of Putnam, New York

Schedule of Expenditures of Federal Awards (Continued)
 Year Ending December 31, 2023

<u>Federal Grantor</u> <u>Program Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub-Recipients</u>	<u>Federal Program Expenditure</u>
<u>U.S. Department of Health and Human Services</u>				
Indirect Program - Passed through the NYS Department of Health Special Education - Grants for Infants & Families	84.181	DFHC-36426GG	\$ -	\$ 59,169
Indirect Programs - Passed through NYS Office of Aging Special Programs for the Aging-Title III, Part D-Disease Prevention & Health Promotion Services	93.043		-	3,434
Aging Cluster				
Special Programs for the Aging-Title III, Part B-Grants for Supportive Services & Senior Centers	93.044		-	77,059
Special Programs for the Aging-Title III, Part C - Nutrition Services	93.045		-	184,298
Nutrition Services Incentive Program	93.053		-	58,630
Subtotal Aging Cluster			-	319,987
National Family Caregiver Support, Title III, Part E	93.052		-	40,975
Elders Abuse Prevention Interventions Program	93.747		-	3,108
Elders Abuse Prevention Interventions Program-ARPA	93.747A		-	9,051
Elders Abuse Prevention Interventions Program-COVID	93.747C		-	1,731
			-	13,890
Evidence-Based Falls Prevention Programs Financed Solely by Prevention and Public Health Funds (PPHF)	93.761	90FPSG 41-01-00 - ACL 7620-10166		69,256
Medicare Enrollment Assistance Program	93.071		-	15,314
			-	462,856
Indirect Programs - Passed through NYS Office of Temporary and Disability Assistance				
Guardianship Assistance	93.090		-	6,420
Promoting Safe and Stable Families	93.556		-	45,905
Child Support Enforcement	93.563		-	406,752
Low Income Home Energy Assistance	93.568		-	63,440
HEAP Benefits issued through OSC	93.568		-	1,113,682
Subtotal HEAP			-	1,177,122
477 Cluster				
Temporary Assistance for Needy Families (TANF)	93.558	22-OCFS-LCM 20 / 23- LCM-08(OTDA)	107,138	1,986,840
Child Care and Development Block Grant	93.575	MOU #2307	76,003	487,524
Child Care Mandatory & Matching Funds of the Child Care & Development Fund	93.596		-	126,612
Subtotal 477 Cluster			183,141	2,600,976
Stephanie Tubbs Jones Child Welfare Services	93.645		-	23,344
Foster Care Title IV E	93.658		-	384,973
Foster Care Title IV E	93.658C	CARES		197
			-	385,170
Adoption Assistance-CARES	93.659C		-	4,672
Adoption Assistance	93.659		-	82,115
			-	86,787
Social Services Block Grant - Title XX	93.667		-	310,382
John H. Chafee Foster Care Independence Program	93.674		-	440
			183,141	5,043,298

(Continued)

County of Putnam, New York

Schedule of Expenditures of Federal Awards (Continued)
 Year Ending December 31, 2023

<u>Federal Grantor</u> <u>Program Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub-Recipients</u>	<u>Federal Program Expenditure</u>
<u>U.S. Department of Health and Human Services (Continued)</u>				
Substance Abuse and Mental Health Services Administration				
Indirect Programs - Passed through NYS Office of Alcoholism and Substance Abuse:				
Indirect Programs - Passed through NYS Department of Health				
		HRI C 1592-17 / HRI C#15-0686-11 / HRI C#15-0688-11		
Public Health Emergency Preparedness	93.069		\$ -	\$ 166,183
Immunization Cooperative Agreements	93.268	C-32536GG / C38463GG	-	11,752
COVID-19 Immunization Cooperative Agreements	93.268C	C36951GG	-	9,529
Child Health Plus	93.767		-	70,297
Medical Assistance Program	93.778		-	1,115,266
Maternal and Child Health Services BG to the States	93.994	C37008GG	-	13,562
COVID-19 Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response (CARES ACT)	93.354	HRI ACCT 15-2000-07, HRI ACCT 15-2020-01	-	343,048
COVID-19 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) (CARES ACT)	93.323	HRI 15-2001-07 PC CONTR# HRI 6915-01	-	372,287
CDC'S Collaboration with Academia to Strengthen Public Health	93.967	C#7626-01	-	6,541
			<u>-</u>	<u>2,108,465</u>
Indirect Programs - Passed through NYS Office of the Secretary of Health and Human Services				
Medical Reserve Corp Small Grant Program	93.008	6HITEP200045-02-06	-	25,000
Indirect Programs - Passed through NYS Office for Aging Centers for Medicare & Medicaid Services (CMS) Research, Demonstrations and Evaluations				
	93.779		-	34,160
Total U.S. Dept. of Health & Human Services			<u>183,141</u>	<u>7,673,779</u>
<u>U.S. Department of the Treasury</u>				
Coronavirus State and Local Fiscal Recovery Funds	21.027	PIN 8757.48; PIN 8756.04; PIN 8756.09; PO 22002352; Hwy Infrastructure; Hwy Equipment; Tyler Licensing -ARPA	134,723	1,317,443
Local Assistance and Tribal Consistency Fund	21.032	ARPA	-	100,000
Total U.S. Department of the Treasury			<u>134,723</u>	<u>1,417,443</u>
Total Expenditures of Federal Awards			<u>\$ 343,386</u>	<u>\$ 20,971,224</u>

See independent auditors' report and Notes to Schedule of Expenditures of Federal Awards.

County of Putnam, New York

Notes to Schedule of Expenditures of Federal Awards
Year Ended December 31, 2023

Note 1 - Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards ("Schedule") includes the federal award activity of the County of Putnam, New York ("County") under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 - Indirect Cost Rate

The County has elected not to use the 10-percent de minimus indirect cost rate allowed under the Uniform Guidance.

County of Putnam, New York

Schedule of Findings and Questioned Costs
Year Ended December 31, 2023

Section I - Summary of Auditors' Results

Financial Statements

Type of report the auditors issued on whether the financial statements audited were prepared in accordance with GAAP

Unmodified

Internal control over financial reporting

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Yes No
 Yes None reported

Noncompliance material to financial statements noted?

Yes No

Federal Awards

Internal control over major federal programs

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Yes No
 Yes None reported

Type of auditors' report issued on compliance for major federal programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Yes No

Identification of major federal programs

Assistance

Listing Number(s)

Name of Federal Program or Cluster

16.575	Crime Victim Assistance
21.027	Coronavirus State and Local Fiscal Recovery Funds
20.205	Highway Planning and Construction – Metropolitan Transportation Planning
97.067	Homeland Security Grant Program

County of Putnam, New York

Schedule of Findings and Questioned Costs (Continued)
Year Ended December 31, 2023

Dollar threshold used to distinguish
between Type A and Type B programs
Auditee qualified as low-risk auditee?

\$ 750,000
 Yes X No

Section II - Financial Statement Findings

None

Section III - Federal Award Findings and Questioned Costs

None